



The challenges of implementing low-dose computed tomography for lung cancer screening in low- and middle-income countries

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Lung cancer accounts for an alarming human and economic burden in low- and middle-income countries (LMICs). Recent landmark trials from high-income countries (HICs) by demonstrating that low-dose computed tomography (LDCT) screening effectively reduces lung cancer mortality have engendered enthusiasm for this approach. Here we examine the effectiveness and affordability of LDCT screening from the viewpoint of LMICs. We consider resource-restricted perspectives and discuss implementation challenges and strategies to enhance the feasibility and cost-effectiveness of LDCT screening in LMICs.

ung cancer is the most frequently diagnosed malignancy and the leading cause of cancer death worldwide: GLOBOCAN estimated 2,093,876 new cases and a total of 1,761,007 deaths in 2018, with 61% of incidence and 65.3% of mortality occurring in LMICs¹. The human and economic burden of this cancer type in resource-scarce populations is an urgent public health crisis with an expected upward trend, given the steadily increasing prevalence of smoking and air pollution in those countries².

Non-small-cell lung cancer (NSCLC) accounts for approximately 85% of all lung cancers¹. Related symptoms are nonspecific, usually manifested as lasting cough and dyspnea3. Roughly 75% of the cases present when the disease is locally advanced (stage IIIC) or metastatic (stage IV), when it has 5-year survival rates of 13% and 0%, respectively. In contrast, when detected at stage IA, usually in asymptomatic individuals, NSCLC can be treated with curative intent, with overall survival of up to 92% (ref. 4). These stark differences provide the opportunity to improve survival in the high-risk population by early detection through lung cancer screening (LCS). However, chest X-ray (CXR) with and without sputum cytology as a screening strategy has failed to demonstrate benefit for lung cancer mortality^{5,6}. Renewed enthusiasm arose when the National Lung Screening Trial (NLST) showed a 20% mortality reduction in high-risk individuals using LDCT screening7, which was recently buoyed by results of the Dutch-Belgian Lung Cancer Screening Trial

LCS programs require the availability of a complex healthcare infrastructure and considerable economic resources, making LDCT screening efficacy and affordability highly variable², especially in emerging economies with fragmented and underfinanced health systems. Herein, we present the LCS development and LMIC perspective of lung cancer epidemiology, discussing cost-effectiveness and strategies for LDCT screening implementation in the daily LMIC oncology practice.

LCS development

The first study to assess LCS, in the 1960s, evaluated 55,034 men ≥40 years of age and compared CXR results every 6 months for 3 years, with a control group receiving CXR at the beginning and end of the study⁹. Subsequently, a cooperative study at three different US sites, including over 30,000 male smokers, evaluated dual-screening (CXR plus sputum cytology) versus control groups undergoing CXR or no intervention⁶. In Czechoslovakia, semiannual or 3-year-interval dual screening was compared with no screening, including high-risk men aged 40–64 years with lifetime cigarette consumption of ≥150,000 (ref. ⁵). Finally, the Prostate, Lung, Colorectal, and Ovarian Cancer (PLCO) Screening Trial randomized 154,091 participants 55–74 years of age to annual CXR versus standard care, substantiating the lack of mortality benefit of these strategies¹⁰.

The Early Lung Cancer Action Program (ELCAP), initiated in 1992, was the first to gauge the use of LDCT for LCS. One thousand participants with a cigarette smoking history of ≥10 packs per year underwent baseline¹¹ and annual (841 individuals)¹² LDCT and CXR, demonstrating an increase in early-stage diagnosis rate with LDCT. In 2006, the follow-up International Early Lung Cancer Action Program (I-ELCAP) study¹³ included 31,567 individuals from Japan, the United States, Europe, Israel and China, with participants >40 years old and subject to high-risk factors such as cigarette smoking, occupational exposure (asbestos, beryllium, uranium or radon) or second-hand smoke exposure. This study reported an 85% screening detection rate of stage I lung cancer, with 80% estimated overall 10-year survival, which increased to 92% if resection occurred within 1 month of diagnosis. Likewise, observational studies ultimately suggested that screening with LDCT could potentially detect curable lung cancer¹⁴⁻¹⁹. This growing body of evidence encouraged further confirmatory randomized controlled trials (RCTs)20.

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The landmark NLST, in 2011, was the first to demonstrate mortality reduction with LDCT screening. This trial randomized 53,454 high-risk participants to undergo three annual screenings with LDCT versus CXR. Eligible participants were current or former smokers 55–74 years of age with a \geq 30-pack-per-year smoking history and <15 years since quitting. Cases were detected at either stage IA or IB in 63% of patients in the screening arm, characterizing stage migration. A reduction of 20% and 6.7% in lung cancer and all-cause relative mortality, respectively, was observed.

After a sequence of RCTs with limited power raised uncertainties by publishing inconclusive and heterogeneous results²¹⁻²⁶, the NELSON trial⁸, the only fully powered RCT following the NLST, assuaged doubts about the potential mortality benefit of LDCT screening²⁷. The NELSON trial randomized 15,792 current or former smokers 50−75 years of age, with smoking history of >15 cigarettes daily for >25 years or >10 cigarettes daily for >30 years and ≤10 years after quitting, to four rounds of LDCT at baseline and 1-, 2- and 2.5-year intervals versus no screening. Results showed that 58.6% of the screening-detected cases were in the early stages (IA and IB). At the 10-year follow-up, the reduction in lung cancer mortality was 24% and 33% among men and a small sample of women, respectively. The trial was not powered to show possible favorable all-cause mortality difference (expected at 2.5%).

Another recent RCT, the Multicentric Italian Lung Detection trial²⁸, provided additional evidence that prolonged intervention beyond five years could enhance screening benefits. It enrolled 4,099 participants aged 49–75 years, with a ≥20-pack-per-year smoking history and who were current smokers or had quit <10 years prior, for annual or biennial LDCT screening versus no intervention. Results demonstrated 39% risk reduction (RR) for 10-year lung cancer mortality, and improved lung cancer and all-cause mortalities beyond the fifth year of screening, with RRs of 58% and 32%, respectively.

Current landscape in LMICs

In the following sections we discuss the current landscape of lung cancer epidemiology and screening in LMICs.

Lung cancer risk factors and epidemiology in LMICs. Smoking is the critical risk factor credited to causing 85% of all lung cancers in current or past smokers, with a direct correlation between risk and smoking load²⁹. Over 80% of the 1.3 billion smokers worldwide reside in LMICs², accounting for more than 70% of all global smoking-related deaths³⁰. The increased smoking prevalence that is associated with changes in tobacco habits and expanding tobacco markets, combined with the often large populations of LMICs, is generating profound public health challenges, with substantial consequences expected in the decades to follow^{2,31}.

Although lung cancer incidence is higher in male smokers, there is an upward trend in women with no history of cigarette consumption³². In fact, 10–25% of lung cancer occurs in those who have never smoked, with a relatively high prevalence in Eastern Asian women³³. Indoor pollution from burning charcoal for heating and cooking, second-hand smoke and outdoor air pollution are the main risk factors for this phenomenon³⁴. The situation is especially aggravated in China, where cigarette smoking is responsible for approximately 57.5% of lung cancer in men, but only 11.5% in women³⁵, whereas in the United States it is estimated to influence 84.4% and 78.9% cases, respectively³⁶.

In 2018, upper-middle-income countries (UMICs) had the highest lung cancer incidence and mortality among LMICs, with 1,032,425 cases and 924,483 deaths¹. Rates continue to grow, with over 2 million lung-cancer-related deaths expected in LMICs by 2040, contrasting with about 850,000 in HICs (Fig. 1). More specifically, lung cancer incidence in China has increased 465% over the past 30 years, ranking the highest among all cancer types since the

beginning of this century, and accounting for more than one-third of global lung cancer mortality³⁷. Gross domestic product (GDP) correlates negatively with case fatality, being estimated at 90% versus 74.8% in LMICs and HICs, respectively³⁸. This phenomenon is multifactorial and likely associated with challenges in access to diagnostic tools leading to delayed detection, as well as barriers to adequate treatment³⁹.

LCS in LMICs. Although evidence for the efficacy of LDCT screening in LMICs is growing, it is still scarce and indeterminate⁴⁰. Furthermore, LCS has been placed under scrutiny in light of the potential harms, primarily including false-positive rates, incidental findings, diagnostic procedure complications and overdiagnosis²⁰. Results are heterogeneous across RCTs in HICs and may differ from real-life experience in LMICs. Hence, generalizing the HIC experience may be misleading, making context- and country-specific studies a necessity.

Ongoing and finalized LDCT screening studies in LMICs (Table 1) have been concentrated in UMICs. A large Indian cohort supported the efficacy of LDCT upon screening 28,351 and 25,356 individuals with baseline and repeat LDCT, respectively. The researchers detected 480 cases, 84% at stage I. Results were equivalent to previous HIC data, indicating 10-year survival rates estimated at 87% in stage I cases and 91% in those resected within 1 month from diagnosis⁴¹.

In China, LDCT screening trials started in 1994 in Zhuhai with an empirical protocol of 2-year follow-up for baseline CT scans, later becoming the first I-ELCAP site in that country in 2003. The incorporation of the international protocol and training resulted in a shorter interval between lung cancer detection and surgery (213 versus 96 days), with an improvement in 5-year survival (75% versus 95%, respectively)⁴². In 2009, LDCT screening was included within the Chinese Central Government Public Health Special Subsidy Program, leading to an ongoing prospective multicenter observational study evaluating the effectiveness and feasibility of LDCT screening implementation in that country⁴³. By 2015, the program had expanded to ten centers, with early-detection rates of 40% and 56% in baseline and annual screening, respectively, which is much higher than the Chinese usual care rate of 7% (ref. 44). The Cancer Screening Project in Urban Areas of China started in 2012 and was designed to offer 210,000 cost-free baseline LDCT screenings until 2017 (ref. 45). Both programs included health promotion to increase adherence, training for local physicians and technicians, and smoking cessation interventions.

In 2018, a systematic review found 23 prospective cohort studies and RCTs evaluating LCS in China, with the majority reporting preliminary results and suggesting a benefit from LDCT screening⁴⁶. Moreover, a simulation model analyzing data from 100,000 Chinese smokers 45–80 years of age indicated that LDCT screening would reduce mortality between 40.2% and 5.4% in the best- and worst-case scenarios, respectively⁴⁷. Given the accumulation of local evidence, experts released a consensus-based China National Lung Cancer LDCT Screening Guideline in 2015 and an updated version in 2018 (ref. ⁴⁸).

Data from a parallel retrospective analysis of the ongoing Moscow Lung Cancer Screening trial showed that concurrent screening detection of findings associated with chronic obstructive pulmonary disease (COPD) and cardiovascular disease could improve LDCT screening diagnostic value⁴⁹. Another current collaborative multicenter study, the Netherlands–China Big-3 screening, will also focus on lung cancer, COPD and cardiovascular disease detection in both countries⁵⁰.

Concerning false positives, the Brazilian Lung Cancer Screening Trial $^{\rm S1}$, performed between 2013 and 2014, enrolled 790 participants according to the NLST inclusion criteria and used the same positive nodule threshold of >4 mm. The prevalence of lung cancer was

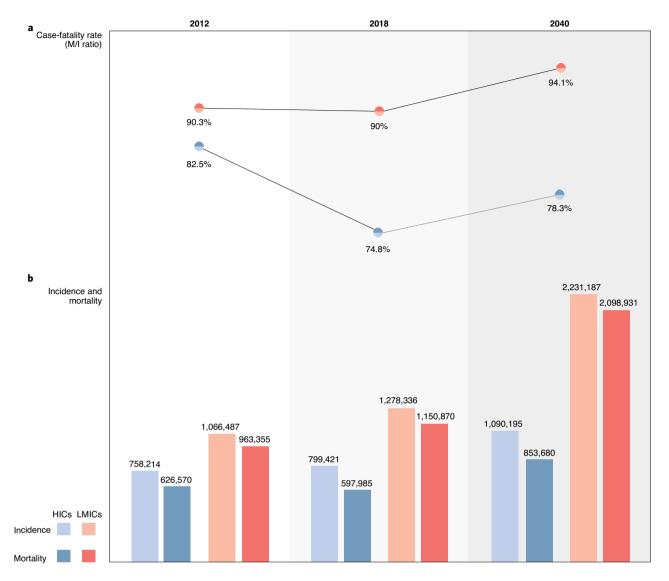


Fig. 1 | The growing disparities in lung cancer incidence, mortality and case fatality between LMICs and HICs over time. **a**, **b**, The disparities in case-fatality rates (mortality/incidence (M/I) ratio) (**a**) and disproportionate uptrends in lung cancer incidence and mortality (**b**) between LMICs and HICs from 2012 to the 2040 estimated values. These phenomena are likely to be multifactorial and a consequence of increasing smoking prevalence, the often large populations in LMICs, challenges in access to diagnostic tools leading to delayed detection, and barriers to adequate treatment. Methods: incidence and mortality values from 2012 and 2018 were extracted from ref. ¹ and used to calculate case-fatality. The 2040 values were calculated for each group (LMICs and HICs) according to the World Bank's country income classification for 2019–2020 (ref. ⁸⁸) and based on the estimates available by country in ref. ¹ (see Supplementary Tables 1 and 2).

similar to that in the NLST (1.3%), with 80% of cases diagnosed at stage IA or IB. A higher rate of positive imaging (39.6% vs. 26%) was likely associated with the high tuberculosis (TB) prevalence in Brazil, resulting in a lower positive predictive value. Despite the increased number of control follow-up LDCTs, the number of invasive procedures and lung cancer diagnoses were similar to those in other reports, suggesting that LDCT screening is applicable in populations with high TB prevalence.

In Thailand, another TB-endemic area, a nonrandomized prospective study evaluated LDCT screening in 634 smokers aged 50–70 years. Preliminary results released after three rounds demonstrated screening-detected lung cancer in 1.4% of participants, with 56% of cases at stage I and a positive predictive value of 23%. The incidence of active TB was 0.50% and 0.52% at first- and second-year rounds, respectively. The authors suggested that a high prevalence of pulmonary nodules challenged diagnosing and staging lung cancer with screening, and proposed a nodule management protocol

adapted to TB-endemic settings⁵². Accordingly, the Southern Africa Thoracic Society guidelines, published in 2019, endorsed a conservative cutoff for positive nodules considering the high local TB prevalence⁵³. In Table 2, we compare the main US recommendations with the current LMIC guidelines^{54,55}.

Screening delivery in LMICs

Screening approaches are defined as opportunistic or organized². The first occurs at the individual level, whereas the second entails a population-based program with delivery of screening as part of a screening-to-treatment continuum of care⁵⁶. Access to healthcare, identification of high-risk patients, screening uptake, adherence and implementation, followed by the interpretation and communication of results and timely referral for further testing and treatment, are the fundamental steps of organized screening programs⁵⁷. In the following sections, we outline these steps and provide guidance to overcome hindrances shared by various LMICs.

	Ongoing lung cancer screenin	g triais in Li	MICS		
Country	Study title	Sample size ^a	Intervention	Eligibility criteria	Status
China	Community-based Early Stage Lung Cancer Screening With Low-dose Computed Tomography in China	6,000	Active arm: baseline + 2 biennial repeated LDCT; passive arm: baseline + 2 biennial repeated questionnaire inquiries	Age 45-70 years, with either: ≥20-pack-year smoking history or quit <15 years; personal or family history of cancer; professional exposure to carcinogens; long-term exposure to SHS or to cooking-oil fumes.	Ongoing Preliminary result published
China	Community-based Lung Cancer Screening With Low-dose CT in China (CLUS Study) Version 2.0	6,000	Baseline + 2 biennial repeated LDCT	Age 45-75 years, with either: ≥20-pack-year smoking history or quit <15 years; personal or family history of cancer; professional exposure to carcinogens; long-term exposure to SHS or to cooking-oil fumes.	Ongoing
China	Methods of Computed Tomography Screening and Management of Lung Cancer in Tianjin: A Population-based Cohort Study	4,000	Annual LDCT (two rounds)	Age 40-74 years; residence in the Hexi district of Tianjin city for at least 3 years; lack of self-reported history of any malignant tumor.	Ongoing
China	Screening and Diagnosing for Early Lung Cancer in Shanghai Communities With Imaging Procedures	3,000	LDCT vs. computer-aided nodule detection	Age 55-74 years with ≥30-pack-year smoking history or quit <15 years; or age ≥50 years with ≥20-pack-year and one risk factor (occupational or residential radon exposure, cancer history, family history of lung cancer, history of lung disease); or age 35 years and one additional risk factor.	Unknown
China	Key Technology in Precision Diagnosis and Therapy for Early Stage Lung Cancer: a Single Arm Clinical Trial	60,000	Baseline + 2 rounds of biennial repeated LDCT screening	Age 45-70 years, with either: ≥20-pack-year smoking history or quit <15 years; or personal or family history of cancer; or professional exposure to carcinogens; long-term exposure to SHS or to cooking-oil fumes.	Unknown
China	Computed Tomography Screening for Early Lung Cancer, COPD and Cardiovascular Disease in Shanghai: a Population-based Comparative Study	10,000	LDCT screening with visual assessment and management of imaging biomarkers	Age 40-74 years, residence registered in Shanghai city, asymptomatic, no history of lung cancer (self-reported).	Ongoing
China	Design of Self-evaluation Score Questionnaire for High-risk Groups of Lung Cancer and the Efficacy of DR Combined with LDCT for Lung Cancer Screening	A: 30; B: 400; C: 2,000; D: 8,000	A: QS about RF of lung cancer patients; B, C: QS about RF of lung cancer patients and healthy volunteers; D: QS about RF of lung cancer patients and healthy volunteers + DR and LDCT	Lung cancer patient or health volunteer, age 20-90 years, who took annual physical examinations in the West China Hospital of Sichuan University between 2007 and 2009.	Unknown
China	China National Cancer Early Screening Trial: Lung and Colorectal Cancer	A: 28,800; B: 43,200; C: 43,200	A: annual LDCT (5 rounds); B: biennial LDCT (3 rounds); C: inform participants about high risks of lung cancer and recommend them to undertake lung cancer screening in other regular medical institutions	Age 50-74 years, residence >5 years at screening site, smoking history ≥30 pack-years with quit <15 years; or COPD, or a history of diffuse interstitial pulmonary fibrosis; or occupational exposure history ≥5 years; or non-smoking women with SHS; or TB patients cured for ≥2 years.	Ongoing
China	Low-dose Computed Tomography Screening for Lung Cancer in Relatives With Family History of Lung Cancer	1,102	Annual LDCT (3 rounds)	Relative of lung cancer patient(s); age ≥55 years or ≥ the age of onset of lung cancer in proband if the family members were <55 years old.	Unknown
China	Low-dose spiral CT combined with inflammatory cytokines in lung cancer screening: a randomized controlled trial	900	LDCT; LDCT + inflammatory cytokines	Age 50–75 years with: 30-pack-year smoking history or quit for 5 years; or nonsmoking women with SHS from family members who live together or co-workers in the same room with a smoking history of 30 pack-years and a subsequent smoking cessation of 5 years.	Unknown

Table 1 Ongoing lung cancer screening trials in LMICs (Continued)					
Country	Study title	Sample size ^a	Intervention	Eligibility criteria	Status
India	Utility of LDCT in Lung Cancer Screening in a TB Endemic Region	200	LDCT (single round)	Age 55-74 years with ≥30-pack-year history of smoking (or smoking index ≥600), either current smoker or quit <15 years; or age 50-74 years with ≥20-pack-year history of smoking (or smoking index ≥400), either current or former smoker, with COPD or family history of lung cancer in any first-degree relative.	Ongoing
Russia	CT Screening For Lung Cancer in High Risk Patients: the Russian Study	1 369	Baseline LDCT	Age 55-75 years with ≥30-pack-year smoking history and quit ≤10 years.	Completed; not published

Results were obtained by a search of the WHO International Clinical Trials Registry Platform (http://apps.who.int/trialsearch/default.aspx) and National Institute of Health US National Library of Medicine (https://clinicaltrials.gov/), accessed 4 March 2020, with the search term 'lung cancer screening'; studies evaluating LDCT lung cancer screening in LMICs were included. DR, digital radiography; QS, questionnaire survey; RF, risk factors; SHS, second-hand smoking. *A, B, C, D, study arms.

Guidelines	Year			Recommendation	Positive		
		Age (years)	Pack-years	Quit-years	Considerations		nodule cutoffs
US							
National Comprehensive Cancer Network (NCCN)	2020	55-77	≥30	≤14	Discontinue if no longer candidate for definitive treatment	Annual LDCT	>5 mm
		≥50	≥20	N/A	Other risk factors ^a		
Screening for Lung Cancer: US Preventive Services Task Force Recommendation Statement ^b	2014	55-80	≥30	≤15	Discontinue if: Limited life expectancy Lack of ability or willingness for curative treatment	Annual LDCT	>5 mm
LMICs							
Recommendations for lung cancer screening in Southern Africa	2019	55-74	≥30	≤15	Discontinue if: Limited life expectancy Lack of ability or willingness for surgery.	Annual LDCT	≥6 mm
China National Lung Cancer Screening Guideline	2018	50-74	≥20	≤ 5	No history of lung cancer General good health Fit for surgery and willing to further investigate	Annual LDCT	≥5 mm or NCN

Sources: refs. 46,33-55. N/A, not applicable; NCN, noncalcified nodule. *Tobacco smoking; contact with radon, asbestos or other cancer-causing agents; history of cancer, family history of lung cancer; history of COPD or pulmonary fibrosis. *The US Preventive Services Task Force Recommendation Statement draft released on 7 July 2020 proposed an updated and broadened eligibility criteria, recommending annual screening for lung cancer with LDCT in adults 50-80 years of age who have a 20-pack-year smoking history and currently smoke or have quit within the past 15 years.

Barriers and solutions for LCS access and patient identification and adherence. Structural and regional hurdles play a critical role in access to screening in LMICs. Lack of transportation, long travel distances and poor road conditions can make healthcare practically inaccessible, especially in rural areas⁵⁸. In rural western China, 47% of impoverished people live within 2 km of a medical clinic, compared with 65% in metropolitan areas⁵⁹. Hence, in addition to building infrastructure that equitably reaches the population in the long term, the employment of mobile CT scanners and one-stop 'lung health-checks' among community centers⁶⁰, as well as the provision of complementary transportation within screening programs, are essential strategies to address such scenarios⁶¹.

Moreover, physician unawareness of screening guidelines and lack of time for counseling represent challenges for the identification and adherence of eligible high-risk individuals in LMICs^{62,63}. For instance, in Egypt, a national pilot survey demonstrated that

physicians do not frequently perform LCS, notwithstanding expert group recommendations⁶⁴. In Pakistan, a sample survey of 200 primary care physicians revealed that even though 54.5% acknowledged the effectiveness of LCS, only 33.3% reported ordering the test⁶³. Furthermore, counseling has a significant impact on screening adherence, as corroborated by a study among Korean men showing that physician discussions with patients regarding the harms and benefits of LDCT screening improved participation from 10.6% to 95.1% (ref. 65). Therefore, an optimized and affordable provider education program should be a priority in early implementation phases⁶². In HICs, the use of electronic health records to help identify high-risk individuals also enhanced referral rates, but such a tool is not readily available in most LMIC clinics⁶⁶. Employing community health workers (CHWs) for screening recruitment and counseling has been successful in LMICs⁶⁷ and might be a feasible and practical aid to busy clinicians⁶⁸.

Cultural barriers, including fear, stigmas and blame for patients with lung cancer, also affect screening adherence, as has been demonstrated in several communities⁶⁹. In Pakistan, a survey among 186 smokers demonstrated that fear of positive results (52.6%) and skepticism regarding treatment effectiveness (47.4%) were significant reasons for lack of screening participation⁶³. In India, 53% of 500 survey respondents believed that cancer patients were to blame for presenting with the disease⁷⁰. Other unfounded beliefs, such as that death is inevitable when cancer is present ('cancer fatalism')⁵⁹ or that 'cancer is contagious', and the fact that cancer is frequently a taboo topic⁷¹, particularly in populations of low socioeconomic status, contribute to a misinformed public that is distrustful of the healthcare system and thus unfortunately subject to delayed diagnosis and worse outcomes⁵⁹.

Social disparities, such as extreme poverty and gender discrimination, also jeopardize equitable access to screening and treatment². Notably, in India, people from disadvantaged castes, with less education or with lower income face increased risks of dying from cancer⁷². Mortality rates are also higher in women from rural populations when compared with urban residents⁷². Reports show that 40% of Indian women would be willing to participate in a screening program but were unable due to socially imposed domestic chores⁷³.

Therefore, understanding and developing culture-sensitive screening approaches is essential for the realization of LCS programs in LMICs74. As noted above, integrating CHWs into existing healthcare systems can serve to navigate patients through screening options and processes. Importantly, CHWs would be best positioned to understand the distinctive cultural context in which patients conduct their lives. For example, CHWs could triage eligible cases; promote smoking cessation activities and follow-up, thereby increasing patient adherence; help reduce stigma by answering culturally pertinent questions; and ultimately catalyze screening access and care completion. In India, a cluster-randomized trial demonstrated that CHWs identified women eligible for screening and increased their compliance with at least one round of screening for breast and cervical cancer to 94% and 84%, respectively⁷⁵. Importantly, the decision to participate in the screening program must follow from an informed discussion about benefits and potential harms, and a shared commitment between physician and patients to pursuing further investigation when appropriate⁷⁶.

The LDCT screening-to-treatment continuum in LMICs. Once a population-based program is planned, a rise in demand for CT scans, either for screening or as follow-up, is expected. Thus, it is vital to have equipment utility available and strategically distributed across the territory. However, building infrastructure is costly and time-consuming and may be unaffordable in many LMICs. Currently, there is a disproportion between in LMICs versus HICs in CT scanners available⁷⁷.

Furthermore, the management of screening-detected nodules is a complex task that requires experienced radiologists to perform standardized interpretation of the images. Training with specific protocols such as the American College of Radiology protocol (Lung-RADS)⁷⁸ or using the updated I-ELCAP volumetric-based nodule measurement guidelines⁷⁹ can mitigate overdiagnosis and false-positive results and, in particular, intra-observer variability⁸⁰. Adopting such protocols can also provide a simplified workflow for assessing positive findings and decrease the number of unnecessary follow-up CT scans, thus incurring less patient anxiety and lower costs^{8,27}. Local nodule management guidelines are currently under validation in Asia^{44,81}, Brazil⁵¹ and South Africa⁵³, considering diversities in local lung cancer epidemiology and aiming, in particular, to reduce false-positives in TB-endemic areas.

Diagnosis confirmation and treatment require a multidisciplinary team of experts, including thoracic surgeons, interventional radiologists, pulmonologists, oncologists and pathologists. Surgical excision, CT-guided biopsy and bronchoscopy are procedures that demand expertise and specific supplies. Immunohistochemical processing of samples for lung cancer subtyping and molecular diagnosis is essential for adequately evaluating the biopsied material. Finally, correct and timely treatment is fundamental and may involve surgery, radiotherapy, chemotherapy, immune and targeted therapies, or therapy combinations depending on disease type and stage. Though the majority of patients in LMICs have access to a certain level of cancer care, the broad availability of surgery and radiotherapy services is still an overriding concern⁸². In addition, apart from a privileged minority, patients in LMICs do not have access to the newest and expensive drugs that are standard of care in HICs⁸³.

The lack of skilled human capital in some LMICs is worrisome. In India, there is 1 oncologist per 16,000 patients, contrasting with 1 per 100 in the United States⁸⁴. The limited number of qualified providers is also a challenge to equitable intra-country healthcare access⁵⁸. For instance, there are 8.5 physicians or nurses per 1,000 people in urban Eastern China, compared with 2.8 per 1,000 in the rural areas⁵⁹. Regardless of the method deemed complete in a country-specific context, all components of care need to be available for patients once lung cancer is detected through screening, given that incomplete treatment and limited downstream resources may cause unacceptable harm with no benefit.

LCS program quality. Monitoring and quality assessment should be central and part of an iterative process of population-based screening program improvement. Information systems, including hardware, data management software and patient intake processes, are necessary. Experience from HICs supports the practice of creating multidisciplinary teams that should include data system experts and personnel to manage and assess the program⁸⁵.

Overall, population-based LCS programs should be organized within a multilevel context⁸⁶. The readiness of each LMIC's health-care system for screening program implementation must be carefully considered. National planning committees should be created with interest in the local and context-specific discussion of evidence, lung cancer epidemiology, population acceptance of screening intervention, infrastructure and availability of provider teams with technical expertise, sociopolitical milieu and costs⁸⁷.

Lung cancer costs and cost-effectiveness of LDCT screening in LMICs

The World Bank's definition of LMICs covers a wide range of nations at various stages of economic and health system development⁸⁸. It comprises regions where communicable diseases such as HIV/AIDS and malaria are still pressing public health problems (for example, sub-Saharan Africa)⁸⁹ and countries that currently face extremely fragile situations with uninterrupted armed conflicts and no functioning healthcare system, such as Afghanistan⁹⁰. For countries experiencing such challenges, investing in LCS is not a current priority⁹¹. However, LMICs also comprise countries that are experiencing rapid economic growth, especially the UMICs (for example, China and Brazil), with populations facing a rising prevalence of non-communicable diseases^{92,93}.

Consequently, the financial burden of cancer intensifies rapidly, with new lung cancer cases accounting for the highest costs among all cancer sites⁹⁴. For instance, the China Statistical Yearbook estimated that the total inpatient costs associated with lung cancer increased from US\$2.16 billion to US\$6.33 billion between 1999 and 2005 (ref. ⁴³). Data from the Union's Court of Auditors in Brazil indicate that the national cost of cancer treatment has increased by 137% (from US\$0.25 billion to US\$0.60 billion) between 2002 and 2010, about three quarters of which is due to chemotherapy drug expenditure alone⁹⁵. New lung cancer therapies are remarkably costly worldwide and could undermine the health systems of LMICs. In Argentina,

Brazil and Peru, use of immune-checkpoint inhibitors is currently cost-prohibitive⁹⁵. In 2009, the Mexican National Cancer Institute estimated NSCLC costs ranging from US\$13.456 to US\$144.555 per patient diagnosed at stage I and stage IV, respectively⁹⁶. Indeed, there is a direct relationship between advanced disease and higher expenses, suggesting that non-curative treatment costs may be higher than the cost of implementing screening itself⁹⁷.

With more LMICs achieving publicly funded universal health coverage (UHC)—22 countries by 2014 (ref. 98)—there is a rising demand for high-quality healthcare delivery and infrastructure development that unfolds the challenge of resource allocation and priority-setting. Stakeholders should consider investing in cost-effective cancer control strategies, including prevention and early detection98, potentially engendering enthusiasm to evaluate the local applicability and feasibility of LDCT screening. In perspective, data from HICs indicate favorable results in comparing lung with breast and cervical cancer screening, two cancer types previously established as health priorities in LMICs99. For example, the number needed to screen (NNS) to prevent one death from lung cancer in the NLST was 320 (ref. 7), compared with 2,000 for breast cancer screening mammography¹⁰⁰. The US Food and Drug Administration reports that around 39 million mammograms are performed annually (not exclusively for screening), in contrast to 6.8 million eligible for LDCT screening^{101,102}. Cost per life-year saved is also higher in breast, cervical and colorectal screening than in lung cancer screening 103,104.

Using cost-effectiveness analysis (CEA) is crucial in such public health decision-making processes as it helps countries attain and sustain UHC¹⁰⁵. CEA should be designed to inform stakeholders about the context-specific impact of new investment in constrained-resource settings, estimating the gap between the need and availability of required resources as well as the opportunity costs of diverting healthcare means from other potential interventions¹⁰⁶.

Determining the appropriate economic evaluation methods is particularly difficult in LMICs, where reliable data, research capacity and funding are limited¹⁰⁷. According to the World Health Organization (WHO) thresholds, an incremental cost-effectiveness ratio (ICER) lower than 1 GDP per capita is considered as highly cost-effective, and an ICER between 1 and 3 GDP per capita as cost-effective¹⁰⁸. However, there is a current argument against an ever-growing 'one-size-fits-all' threshold, and initiatives such as REVISE 2020 (ref. ¹⁰⁹) and the International Decision Support Initiative¹⁰⁶launched tailored CEA frameworks to strengthen LMICs' in-country institutional capacity for evidence-based policymaking.

The systematic reviews and meta-analyses described in Table 3 reported LDCT screening CEA with sources derived from HICs110-113. However, economic evaluations mainly are helpful at the country level if they are context-specific, and transferability from HICs may be inaccurate and misleading^{114,115}. Decisions should consider local values regarding equity, population-specific data, local costs of interventions (for example, medical, non-medical and productivity losses), temporally dependent price points and informed local judgments of feasibility. Unfortunately, cancer screening cost-effectiveness literature in developing countries is scarce: a systematic review identified nine CEAs for breast cancer, two for colorectal and one for liver cancer prevention⁵⁶. To our knowledge, there is no CEA of LDCT screening in LMICs yet available in the published English literature. Although one should not translate CEA from HICs to LMICs, aspects of research from HICs might still inform the analysis in other contexts, and extrapolation may be the first methodological step in assessing the need for further local and realistic studies¹⁰⁶.

Strategies to enable LDCT implementation in LMICs

The strategies to increase LDCT efficacy, applicability and cost-effectiveness in LMICs are listed in Table 4 and are discussed here in more detail.

(1) Eligibility criteria. Risk-prediction models (RPMs) are used to refine screening eligibility and improve effectiveness while reducing resource utilization. Numerous RPMs have been developed 116, demonstrating mortality benefit and lower NNS compared with the United States Prevention Services Task Force eligibility criteria¹¹⁷. For instance, the PLCO_{m2012} model incorporates lung cancer personal and family history, as well as coexisting COPD, and was validated to recommend screening at a 6-year lung cancer risk cutoff of >2%, lowering the number of individuals screened in the NLST population by 81% (ref. 118). The LLP_{v2} was assessed in the community-based Liverpool Healthy Lung Programme, using a cutoff of ≥5% risk over five years, with predicted results, though tentative, similar to those observed in the NLST (22% versus 20% lung cancer mortality RR, respectively)119. These multivariable RPMs are currently being validated in the National Health Services Targeted Lung Health Checks Programme, in England, at a proposed risk threshold ≥1.51% over six years and ≥2.5% over five years, respectively, for the $PLCO_{m2012}$ and the LLP_{v2}^{120} , both of which were endorsed by the European Union position statement in 2017 (ref. 121).

Inclusion criteria for screening have a major impact on cost-effectiveness¹²². For example, micro-simulation models comparing the use of the Chinese guidelines with those of the US Centers of Medicare and Medicaid Services concluded that the application of local recommendations would result in 50% improvement in mortality reduction in females (2.79% versus 1.97%), saving an additional 20,000 lives in China by 2050, but only if almost 50% more screenings were performed¹²³. In such cases, RPM utilization could optimize screening eligibility and effectiveness, possibly resulting in a substantial reduction in budget impact and making LDCT screening eventually cost-saving if non-curative treatment costs continue to rise⁹⁷. An important consideration when calibrating RPMs is for individuals who will be left out and not benefit from screening¹¹⁷. Hence, the development and validation of RPMs and tools tailored to each LMIC perspective is genuinely needed to render program implementation effective, equitable and affordable¹²³.

- (2) Screening interval. Biennial screening is potentially as effective as annual screening, with no differences in interval lung cancer diagnosis, specificity and positive versus negative predictive values²⁸. Accordingly, the results of the NELSON trial regarding gradually spaced screening indicate that a 2-year interval is safe and effective²⁷. A polynomial model for personalized follow-up intervals using both patient characteristics and baseline scan morphology has also been described as superior to other models¹²⁴. Although this approach requires more robust validation¹²⁵, biennial or tailored screening intervals according to the presence of nodules on baseline CT, along with risk assessment frameworks, could be applied in resource-restricted areas, potentially reducing LDCTs by about one third¹²⁶ and enhancing cost-effectiveness¹²⁷.
- (3) Smoking cessation. Tobacco control is the most important intervention in the fight against lung cancer. Abstinence for at least seven years results in a reduction in lung cancer mortality similar to that from LDCT screening in patients with a \geq 30-pack-per-year history (20%)¹²⁸. Fortunately, evidence-based tobacco control policies have achieved considerable progress in LMICs, which presently account for over 50% of the top-performing countries in that context¹²⁹.

There is also a synergistic effect between the two interventions. Every additional year without smoking decreases lung cancer deaths by 9% with, and 6% without, screening, with similar benefits noted for overall mortality¹²⁸. Therefore, smoking cessation interventions must be prioritized in LCS programs. Screening counseling should address potential false reassurance that negative results of LDCT screening might be an encouragement to continue smoking⁶³ and

Table 3 Cost-effectiven	ess analyses of lun	g cancer LDCT s	creening: syste	matic reviews and	meta-analyses
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Title	Author	Year	Papers analyzed (number)	Conclusion
Low-dose computed tomography for lung cancer screening: a review of the clinical effectiveness, diagnostic accuracy, cost-effectiveness and guidelines	Canadian Agency for Drugs and Technologies in Health ¹¹⁰	2015	8 studies published from 2012 to 2015: 5 from the US 1 from Canada 1 from Japan 1 from Israel	Comparison between studies was difficult as assumptions and model parameters varied.
Cost-effectiveness of screening for lung cancer with low-dose computed tomography: a systematic literature review	Puggina et al. ¹¹¹	2015	9 studies published up to 31 March 2015: 7 from the US 1 from Israel 1 from Australia	Cost-effectiveness of LDCT screening for lung cancer is highly debatable. Currently available economic evaluations suggest that LDCT for lung cancer screening is cost effective compared with no screening and indicate that the implementation of LDCT should be considered when planning a national lung cancer screening program. Additional economic evaluations, especially from a societal perspective and in an EU setting, are needed.
Cost-effectiveness analyses of lung cancer screening strategies using low-dose computed tomography: a systematic review	Raymakers et al. ¹¹²	2016	13 studies published from 2000 to 2014: 10 from the US 1 from Australia 1 from Israel 1 from Japan	The cost-effectiveness of a lung cancer screening program using LDCT remains to be conclusively resolved. It is expected that this will largely depend on identifying an appropriate group of high-risk subjects.
Low-dose computed tomography for lung cancer screening in high-risk populations: a systematic review and economic evaluation	Snowsill et al. ¹¹³	2018	19 studies published from 2001 to 2017: 11 from the US 3 from Canada 2 from the UK 1 from Israel 1 from Japan 1 from Australia	LDCT screening may be clinically effective in reducing lung cancer mortality, but there is considerable uncertainty. There is evidence that a single round of screening could be considered cost effective at conventional thresholds, but there is significant uncertainty about the effect on costs and the magnitude of benefits.

Results were obtained by a search of PUBMED and EMBASE on 8 March 2020 with the search terms ('cost-effectiveness' or feasibility) and ('lung cancer' or NSCLC) and (LDCT or CT or 'low-dose computed tomography'); systematic reviews and meta-analyses in the English language that evaluated LDCT lung cancer screening cost-effectiveness and were published over the previous 10 years were included. EU, European Union;

should serve as an additional 'teachable moment' for smoking cessation ¹³⁰. Successful results are endorsed by a subsequent analysis from the NLST, demonstrating that approximately 40% of individuals had quit smoking at the 7-year follow-up, compared with 5% in the general population ¹³¹. Yet an integrative standardized methodology is needed, as up to 90% of health professionals regularly ask about tobacco use, but less than half discuss medications or assist with smoking cessation ¹²⁸. Likely affordable strategies include integrating CHWs within the screening program, use of telephone helplines and web-based smoking cessation resources ⁶².

Smoking control is listed as among the most beneficial interventions, at the lowest cost, by the WHO, being projected to cost around US\$0.6 billion for all LMICs combined, or US\$0.11 per capita annually¹³². In perspective, a tripling of the excise tax on tobacco could mobilize an extra US\$100 billion worldwide in annual revenue, which, in turn, could be invested in both primary and secondary prevention, including LDCT screening¹³³. Given the substantial evidence that tobacco cessation policies are cost-effective per se^{2,134}, simulation studies suggest that an approach combining these with LDCT is more cost-effective than LDCT alone, cutting the costs of screening in half¹³⁵. To better characterize the benefits of both strategies in LMICs, further LCS implementation CEA must include trade-off analyses considering smoking cessation alone and combined with LDCT screening.

(4) Initial implementation. Implementation pilot studies and demonstration studies are vital, as RCTs generate evidence in an ideal environment that differs from the real-life situation. Implementation science research refers to the study of strategies and application

of evidence to local health delivery settings. This approach can inform stakeholders about the applicability and economic feasibility of LDCT screening to their particular context, identify quality improvement areas and help with scale-up87. Seeking international consultations with previously established programs is also encouraged as an opportunity to share know-how involving the necessary steps for screening implementation and for planning for future integration into large health systems¹³⁶. For instance, completed and ongoing community-based pilot programs from the United Kingdom have successfully engaged high-risk individuals of lower socioeconomic status and deprived communities with effective outcomes, and can serve as a reference for LMICs^{60,119,120,137}. Finally, large-scale demonstration programs can help define and build new infrastructure, train healthcare workers and harness opportunities to overcome local resource limitations¹³⁸. Stepwise implementation of LDCT screening that would initially focus in areas with higher lung cancer incidence and mortality rates is a reasonable option87, as demonstrated in China¹³⁹. However, it is essential to note that the ultimate goal is equitable resource allocation, particularly in underprivileged communities.

(5) Monitoring lung cancer. Lung cancer incidence is under-reported in LMICs¹⁴⁰. Currently, only one out of five LMICs generate the reliable population-based data necessary for cancer control². For instance, the Chinese National Cancer Registry contains information from roughly 13% of China's population, in contrast with 96% and 100% coverage in the United States and United Kingdom, respectively¹⁴¹. The creation and expansion of national cancer databases is urgently needed in LMICs, as the optimal

Table 4 | Strategies to increase efficacy, applicability and cost-effectiveness of LDCT lung cancer screening in LMICs

Screening process	Strategy	Desired impact
Eligibility criteria	Develop and validate tailored RPM balanced according to local lung cancer epidemiology and screening capacity	Optimization of screening benefit in high-risk participants ↓ LDCT utilization ↑ Cost-effectiveness
Screening interval	Biennial or personalized ^a	↓ LDCT utilization ↑ Cost-effectiveness
Smoking cessation	Integrate tobacco control interventions within LCS programs ^b	Addressing false reassurance of encouragement to smoke with screening Higher quit rates than with smoking cessation alone ^c ↑ Cost-effectiveness
Initial implementation	Consult previously established programs Perform pilot studies with subsequent large-scale demonstration studies	Identification of areas of improvement Development of new infrastructure and fostering of know-how development before scaling up
Monitoring lung cancer	Develop or expand national lung cancer databases	Understanding of local lung cancer macrodeterminants Optimization of resource allocation
	Create screening registries	Program quality monitoring Investment evaluation
Infrastructural demand	Implement public-private partnerships	Use of idle capacity of private system ↓ Costs
	Apply new technologies ^d	Overcoming local limitations ↓ Costs
Payment	Implement payment reform Include new procurement and pricing schemes in screening guidelines ^e	↑ Access to cancer care ↑ Affordability ↑ Cost-effectiveness

LCS, lung cancer screening. *Follow-up according to nodules on baseline CT and risk-assessment frameworks (needs stronger validation). *Integrate CHW counseling, telephone helplines, web-based resources. *40% on NLST compared with 5% in the US general population. *Institutional twinning and collaborations using telehealth, international collaborations via open-source networks. *Pay-per-performance, price discrimination, cost-sharing.

organization and distribution of healthcare resources rely on available information about gaps in equipment, treatment facilities, personnel and funding in specific regions¹³⁶. It also enables a better understanding of how and why macroeconomic determinants influence lung cancer indicators locally. National databases are therefore key for successful LCS implementation and must be generated along with the establishment of the screening registries needed for post-intervention assessment and quality assurance mechanisms, as well as investment monitoring and evaluation. To address the scarcity of reliable data, the Global Initiative for Cancer Registry Development promotes cooperation of several international organizations with LMICs, and provides the technical and funding support necessary to foster cancer database development¹⁴².

(6) Public-private partnerships. In many LMICs, publicly funded healthcare coexists with a private system that usually serves the wealthier population. In India, the private sector expanded from 8% to 93% of all hospitals and 80% of outpatient visits between 1947 and 2011 (ref. ¹⁴³). In South Africa, there is a relatively small budget for the National Department of Health alongside a sizable private sector, accounting for more than 50% of expenses while servicing 20% of the population ¹⁴⁴. In such scenarios, a synergistic approach between public and private systems using properly regulated private infrastructure, experienced providers and idle equipment capacity could be contracted by publicly financed programs for lower budgets. The rise in private-sector demand would lower costs ¹⁴⁵ and public payer burden, ultimately increasing LCS feasibility. Notably, payment incentives should align with high quality and positive outcomes to avoid mismanagement of public resources ⁵⁶.

(7) **Applying new technologies.** The use of models of care enhanced by mobile phones and cloud applications is becoming more widely feasible in LMICs and has the potential to optimize participation

and follow-up of abnormal screening results, as well as to improve patient–physician communication. Pairing district hospitals with central cancer centers through telemedicine, telepathology and continued medical education can promote protocol standardization, raise the quality of cancer care and lower costs⁵⁶. For instance, ONCONET-India, a project created to enhance collaboration among regional cancer centers and peripheral medical centers, is estimated to reach over 300 hospitals country-wide⁵⁹. Another initiative, the Early Lung Imaging Confederation pilot, provides an open-source environment to analyze extensive collections of LDCT images, supporting a global network to develop and validate imaging tools¹⁴⁶. Ultimately, applying new technologies would decrease the need to employ local expertise or advanced equipment for many aspects of LCS in LMICs, as advanced communication and information technology would facilitate virtual collaboration.

(8) Payment. The underfinancing of cancer care is also known as the '5/80 disequilibrium, whereby which only 5% of global resources for cancer control are invested in LMICs despite 80% of disability-adjusted life-years lost coming from this population¹³⁸. Furthermore, out-of-pocket costs paid by patients represent up to 50% of overall medical costs in LMICs, harming access to care and leading to catastrophic health expenditure estimated to push millions into poverty every year¹⁴⁷. For instance, the price of a CT scan in Pakistan is estimated to be US\$99-1,000, the lower end of which represents more than a month's salary for most citizens⁶³. Thus, stakeholders in LMICs need to leverage 'high-value oncology' by designing and expanding UHC with pricing schemes and pay-per-performance incentives that can help push the premise that any intervention costs should be linked to its benefit, bringing the LDCT screening program price closer to the country-specific thresholds in LMICs 148. As an example, the Philippines' National Centre for Pharmaceutical Access and Management¹⁴⁹ and Brazil's National Committee for Technology Incorporation¹⁵⁰ provide help with designing payment schemes, performance measurements and pathways of care and setting the research agenda in concordance with national values and implementation feasibility.

LDCT screening guidelines should include new financing and procurement mechanisms tailored to resource-restricted areas⁹⁸. For instance, charging different prices for a product in different markets, usually based on the ability to pay (i.e., price discrimination), and cost-sharing between the industry and private or public payer are used in many industries and are efficacious in LMICs¹⁵¹. In Egypt, a country-wide hepatitis C screening program effort, promoted by a national committee specially developed for the task, was successfully adopted in 2020, providing free screening to over 50 million people and reducing initial costs per treatment from US\$84,000 to US\$45. This program should serve as a benchmark for other LMICs, showing that dramatic improvement in public health is possible without enormous cost through social pressure, political will, mass procurement, smart financial and human resources allocation, and efficient information-technology support¹⁵².

Conclusions

This article is not a systematic review, and some of the data analyzed have limited power. Observational studies, RCTs or CEA assessing LDCT screening in LMICs are scarce, if not absent. Thus, we used the currently available information about general and cancer-specific health policies to discuss the practicability and affordability of implementing LCS in LMICs. Beyond the scope of this review, more nuanced discussions around pricing structures, reimbursement and broader macroeconomic determinants of lung cancer in LMICs are needed.

These limitations notwithstanding, the present discussion underscores the urgent need to devise optimal means for combating the growing burden of lung cancer in LMICs and reducing the disproportionate mortality rates these countries face. Without better prevention and new financing strategies, the increased encumbrance of lung cancer can make the treatment virtually unaffordable in the long term as the world now faces the enormous and unperceived cost of inaction. Investing in tobacco cessation, as the most cost-effective intervention, is paramount.

Moreover, the effectiveness, affordability, feasibility and cost-effectiveness of LDCT screening vary among LMICs, as different countries differ in lung cancer epidemiological patterns and the readiness of their healthcare systems, resulting in a need for country-specific analyses. Local priorities respected, we endorse the call to challenge the idea that LMICs cannot deliver high-quality cancer care¹³⁸. Obstacles may be surmounted by tailored strategies and policies that are not merely based on HICs-derived guidelines.

Currently, the coronavirus disease 2019 (COVID-19) global pandemic threatens to undermine vulnerable health systems in LMICs and to negatively impact cancer diagnosis and care. Although different countries have mounted distinct responses with various levels of success, the overall implications of this pandemic are likely to aggravate the global and LMIC lung cancer burdens. The need to divert healthcare staff and resources, and the temporary halting of non-urgent surgery, radiotherapy and chemotherapy services to respond to the pandemic, are hampering cancer diagnoses, the provision of cancer care necessary for LCS and subsequent treatment in many countries. The ongoing economic downturn is expected to afflict LMICs most intensely and may thereby delay the implementation of LDCT screening programs. Stakeholders must carefully assess each country's economic conditions and healthcare capacity and devise urgent plans to address challenges relating to COVID-19 exposure and demand for health services so that patients with cancer receive appropriate care¹⁵³.

This Review does not intend to lead to a common analysis of LDCT screening in LMICs, but rather to spur dialog within countries about this life-saving tool. Ultimately, we hope that such

discussion will enable necessary research endeavors and steer the course of policy changes and, if context-appropriate, downstream rational and personalized national implementation plans.

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Competing interests

The authors declare no competing interests.

Additional information

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