CLIMATE CHANGE AND CONFLICTS (E GILMORE, SECTION EDITOR)



Introduction to Special Issue: Disciplinary Perspectives on Climate Change and Conflict

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Abstract

Purpose of Review Researchers from five social science disciplines—anthropology, criminology, economics, geography, and political science—review the literature on climate change and conflict, focusing on the contributions since the Intergovernmental Panel on Climate Change (IPCC)'s Fifth Assessment Report.

Recent Findings These authors find little evidence for direct pathways from climate change to violence, especially for group-level violence and armed conflict. However, there is stronger evidence for indirect effects in agricultural and other vulnerable settings and for exacerbating ongoing violence rather than initiating new violence. The authors also emphasize the importance of governance and institutions, adaptive capacity, and potential cooperative behavior in moderating violence.

Summary Looking across disciplines and employing the full range of research synthesis tools can improve the characterization and communication of the evidence. Focusing on interactions of climate mitigation and adaptation policies with conflict as well as opportunities for peace building can provide more actionable research for the IPCC's Sixth Assessment Report.

Keywords Climate change · Conflict · Violence · Social sciences · Synthesis

This article is part of the Topical Collection on Climate Change and Conflicts

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Introduction

Anthropogenic emissions of carbon dioxide (CO₂) and other greenhouse gases (GHGs) are unequivocally causing increases in the Earth's global mean temperature, leading to a wide range of climate impacts. In the absence of stringent climate policy—e.g., holding the global mean temperature rise to well below 2 °C above pre-industrial levels with an eye to limiting the increase to 1.5 °C—the physical impacts of climate change are projected to be widespread with the potential to affect almost every aspect of human well-being [1]. The scope of these impacts has prompted serious concern that climate change may increase or alter the propensity for human violence and conflict. In this special issue for Current Climate Change Reports entitled "Disciplinary Perspectives on the Relationship Between Climate Change and Human Conflict," we invited scholars from five social science disciplines—anthropology, criminology, economics, geography, and political science—to summarize the state of the literature on climate change and the violent outcomes (e.g., civil war, social unrest, interpersonal violence, criminal activity) that are salient to their field. We developed this issue with three goals in mind:

- 1. To provide an updated summary of the literature on climate change and human conflict, focusing on the work since the synthesis in the International Panel for Climate Change (IPCC) Fifth Assessment Report (AR5),
- To highlight the disciplinary contributions and present opportunities to improve the synthesis across disciplines, and
- 3. To present some initial guidance on the research directions for the Sixth Assessment Report (AR6).

In this paper, I provide a brief background and motivation for this special issue and present summaries of the

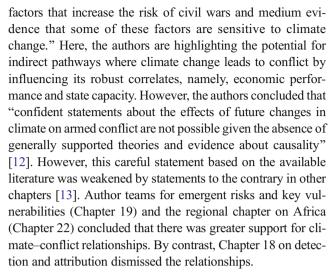


manuscripts. I also discuss the opportunities and challenges for synthesizing this broader base of evidence on the relationships between climate change and conflict as well as future directions for the climate—conflict research community in the lead-up to AR6.

Background and Motivation

In the past decade, climate change and its impacts on human violence and conflict have received increased attention from the academic community. In influential statements from the security community, climate change was conceptualized as a "threat multiplier" that would increase the risks of conflict by exacerbating known pathways, namely, economic conditions, food production, access to clean water, and human displacement [2]. While the security community subsequently updated its description to present climate change as a catalyst to conflict [3], the research from the academic community that coincided with AR5 did not generate the same degree of consensus on the role of climate change on conflict. This debate may be best exemplified by a series of papers that presented contradictory conclusions of the relationship between climate and conflict. Employing a research synthesis approach that combines empirical evidence known as meta-analysis, Hsiang et al. (2013, 2014a, 2014b) found a consistent and robust relationship between climatic variables and a range of forms of human conflict and violence [4–6]. Reviewing these results, Buhaug et al. (2014a, 2014b) concluded that the relationships are weak and inconsistent [7, 8].

The output from the academic community as well as the state of the debate has also been captured by the IPCC. Starting with the Second Assessment Report (SAR) of the state of the knowledge on climate change, the IPCC has considered the impact of climate on conflict. However, until the AR5, there was little systematic evidence in the peer-reviewed literature [9]. Reflecting the increase in the available literature, the effect of climate change on human security and armed conflict were more prominent, especially in the AR5's Human Security chapter [10]. The report concludes that there is "justifiable common concern that climate change or changes in climate variability increase the risk of armed conflict in certain circumstances, even if the strength of the effect is uncertain." In addition to the synthesis statements, the IPCC's key findings are qualified by the author teams' confidence (a qualitative synthesis of evidence and agreement) in that finding and, when the evidence is sufficient, a probabilistic characterization of likelihood or degree of uncertainty in that outcome [11]. When possible, the degree of uncertainty is to be expressed probabilistically drawing on either statistical analysis or expert judgment. In AR5, the author team attributed "medium evidence" that climate change may increase the risk of armed conflict, based on the "robust knowledge of the



Following on AR5 and the interest that was generated by the academic community, research on climate change and conflict relationships has grown substantially with increased activity across a range of social science disciplines. Importantly, this presents an opportunity to move beyond the limitations of the quantitative analyses that defined the earlier debate and enhance the body of evidence on whether and how climate change may alter conflict [13, 14]. At the same time, this presents new challenges for the interpretation and synthesis. Structured synthesis techniques—namely, systematic review, meta-analysis, weight of evidence, and expert elicitation—that are more widely employed in the medical [15] and regulatory fields [16] may be useful compliments to the IPCC narrative approach [17]. Additionally, given the importance of these relationships for policy, there is a pressing need to improve and expand the body of evidence. By focusing on the literature that has been generated since AR5, these reviews also provide timely updates to the agreements and controversies across the climate-conflict research community. Finally, the chapter outlines for AR6 have been adopted in September 2017 [18], presenting an opportunity to reflect on the state of the literature, the next steps, and the possible links to the AR6 outline.

Selection of Disciplines and Authors

Developing the list of disciplines started with the review of the existing peer-reviewed literature as well as contributions at major disciplinary conferences. While efforts from economics and political science have largely dominated the debates on climate change and conflict, a growing body of meaningful contributions from other disciplines, such as anthropology, geography, and criminology, is providing more insight into these complex relationships. There are overlaps in the contributions as the perspectives, methods, and departments are not necessarily mutually exclusive. Further, some disciplines



employ the work from others as more of a starting point for their own investigations and, at times, find only a subset of the evidence compelling. However, there are often different ways of interpreting the same information. This can generate opportunities to highlight consistencies as well as controversies.

After establishing the disciplines, an initial author list was developed by searching for peer-reviewed publications on climate change and endpoints of civil war, social unrest, and violence combined with disciplines. For some disciplines, significantly more scholarly output was identified than others. Authors were first identified based on publication counts and citations. If these authors were not available, nominations for colleagues were solicited from the initial list. The list of disciplines and contributors that are part of this special issue is presented in Table 1.

Sociology was on the initial list of disciplines to be included in this special issue. In a National Science Foundationfunded workshop on sociological perspectives on global climate change, Nagel et al. (2008) identified that there were opportunities for sociological research to provide insights into "questions of conflict and security, and the impacts on civil society of militarized responses to climate change" [19]. Several prominent sociologists, as well as the Environment and Technology and the Peace, War, and Social Conflict sections of the American Sociological Association (ASA), were approached. However, all authors declined indicating that this was not their area of expertise. A small number—often more junior faculty—expressed interest in addressing the intersection of climate change and conflict, while at the same time, noting that there was not much of a body of literature from their discipline. Looking at recent literature—importantly Bonds [20]—there appear to be more interest and the potential for a literature synthesis in the near term. Additionally, a manuscript reviewing the contributions from psychology was expected to be part of the special issue; this manuscript may be published separately from this issue.

Overview of the Papers

Looking across the disciplines provides an opportunity to expand the conceptual models, mechanisms, and the types of evidence that can be brought to bear when making statements regarding the degree of and reasons for agreement and disagreement and the uncertainty in the relationships between climate and conflict. In each piece, the authors were asked to provide a brief introduction to how their discipline approaches the relationship between climate and violence, summarize the literature with an emphasis on publications after AR5—highlighting the areas of agreement and controversy—and make recommendations on the next steps for their research community. Before discussing approaches to synthesize the literature, I present a brief summary of each paper along the

following dimensions: (1) types of violence or conflict and the proposed mechanisms, (2) disciplinary approaches, and (3) conclusions about the state of the literature.

Political Science

Theisen (2017) takes on the challenge of synthesizing the work from political science focusing on collective violence, namely, armed conflict [21]. Political science draws on a particularly rich set of theories on opportunity costs and grievance, especially in the presence of politically relevant identities that have their roots in the literature on environmental factors and violence [e.g. 22]. Changes in food production and migration due to climatic factors are commonly cited mechanisms; however, it is generally acknowledged that neither will unconditionally lead to violence with institutions and state capacity playing a critical role in moderating the likelihood of conflict. Much of the work in this area mines the contemporaneous records of weather anomalies and violence to conduct empirical analyses; however, qualitative cases studies and mixed-method approaches are also being applied. In the literature since AR5, Theisen (2017) concludes that there is some evidence of a link between weather anomalies and collective violence, with the strongest indication for studies that explicitly model the effects of shocks indirectly via, e.g., food production or migration to conflict, and more so for ongoing violence than for initiating new collective violence [e.g., 23, 24]; however, he notes that part of the literature cautions against a dramatizing and simplistic focus on collective violence in the global South as this may be counterproductive in informing policy choices.

Economics

Koubi (2017) investigates the theoretical arguments and empirical evidence that connect climate change to conflict through the effects of climate change on economic factors [25]. As low per capita incomes and economic contraction are robust correlates to conflict [26, 27] and there is some evidence that economic growth is sensitive to climate change and variability [28], AR5 accorded medium evidence and medium agreement to the climate-economic-conflict pathway. Looking primarily at empirical analyses, Koubi (2017) reviewed macro (e.g., GDP) and micro (e.g., prices) indicators of economic underperformance and the link to a range of violent outcomes from armed conflict to lower-level forms of group violence. Koubi (2017) concludes that there is no robust evidence for a pathway from climate change to armed conflict through overall depressed economic activity. However, disaggregated analyses that focus on agricultural productivity and food prices reveal a more consistent relationship with social unrest such as demonstrations and riots.



Table 1 Social science disciplines and author teams

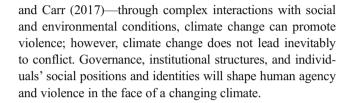
Discipline	Author teams and affiliations
Anthropology	L. Jen Shaffer, Department of Anthropology, University of Maryland
Criminology	Robert White, School of Social Sciences, University of Tasmania
Economics	Vally Koubi, Department of Economics, University of Bern and CIS, ETH Zurich
Geography	Daniel Abrahams, Department of Geography, University of South Carolina, and Edward R. Carr, Department of International Development, Community and Environment, Clark University
Political science	Ole Magnus Theisen, Department of Sociology and Political Science, Norwegian University of Science and Technology and Peace Research Institute Oslo

Geography

Abrahams and Carr (2017) consider much of the same conflict literature—focusing on collective violence and armed conflict—as Theisen (2017) and Koubi (2017), but from the perspective of geography and political ecology [29]. They present the range of tools that geographers employ for conflict studies, including mapping, remote sensing, qualitative case studies, critical studies, and discourse analysis as complements to the large-N statistical analysis. They emphasize the importance of place- and context-specific research in understanding the potential influence of climate on conflict by capturing the more complex relationships between changes in climate, vulnerability, adaptation, and conflict [e.g. 30]. They conclude that the literature does not support a unilinear causal relationship between climate and conflict but more strongly supports a complex, place-specific relationship between the two which can result in climate change impacts exacerbating or ameliorating other drivers of conflict. This suggests that larger-scale studies which aggregate climate/conflict outcomes may fail to capture salient factors that produce these outcomes in particular places. Finally, they highlight how geographic and political ecological approaches can help identify how adaptation policies and projects that aim to reduce vulnerability may be used as part of environmental peace building or carry the risk of inadvertently producing unrest and violence [31].

Anthropology

Schaffer (2017), an environmental anthropologist, begins by expanding the dimensions of conflict from armed conflict and group violence to include interpersonal (e.g., one-on-one aggression) and structural violence (e.g., violence from institutional structures, policies, and ideologies that value some segments of the population more than others) as well as cooperative behavior [32]. Anthropologists draw on both archeological (e.g., fossil records and excavations of settlements) and ethnographic (e.g., oral histories and interviews) evidence to investigate historical and current contexts [33]. Reviewing a number of historical and modern case studies, Schaffer (2017) comes to a similar conclusion as Abrahams



Criminology

White (2017) examines the relationship between climate change, human behavior, social strain, and a diversity of criminal activities [34]. Criminology draws on the foundational disciplines of sociology and law and incorporates disciplinary expertise from other social sciences. White (2017) starts with the literature from psychology that highlights the links between temperature and violence that can lead to crime (e.g., mob violence and street riots); however, he expands on the place-based and situational aspects of crime [35]. For example, altered weather patterns may also alter opportunities for crime, although the impact, either positive or negative, will depend on the interactions with a location's built and social infrastructures. Additionally, other impacts of climate change, such as migration, may introduce opportunities for people smuggling. Criminology also introduces another framing for understanding these relationships, namely, that the activities that contribute to global warming can be recast as "ecocide." To the extent that governments and corporations take contrarian views on the effect of GHG emissions on climate change to preserve their interests while others suffer harm, criminology may also be highly relevant to promoting mitigation efforts.

Expanding the Disciplinary Lens: Next Steps and Challenges for Synthesis

Taken as a whole, the manuscripts in this issue can form the beginnings of a broader conversation on the relationships between climate change and different forms of violence. Drawing upon these manuscripts and recommendations of the authors as well as the literature from the IPCC and the broader research synthesis community, I present opportunities



for the climate–conflict research community to improve the synthesis of the research as well as research directions for AR6: (1) employ the full range of research synthesis tools to characterize the evidence, (2) improve the characterization and delineation of the types of violence and pathways, (3) Focus on environmental peace building as well as the interactions of climate mitigation and adaptation policies with conflict, and (4) improve the communication of the models and methods that are used by social scientists to investigate climate and conflict relationships.

Employ the Full Range of Research Synthesis Tools to Characterize the Evidence

While the IPCC has increasingly sophisticated guidance for its author teams [11], structured research synthesis techniquessuch as systematic review, meta-analysis, weight of evidence, and expert elicitation—can enhance this synthesis by improving transparency and providing additional insight into the areas of agreement and disagreement on the climate and conflict relationships. Overall, these papers concur that where the impacts of climate change can influence conflict, they are heavily moderated by interactions with contextual factors, such as grievances (e.g., ethnic conflict), weak institutions, and low adaptive capacity. The manuscripts in the special issue, however, also reveal many of the methodological challenges that motivated this issue. Taken as a whole, the large-N studies have not identified a relationship between climate, especially short-term variability in weather patterns, and large-scale conflict. Disaggregation of the violent events and restricting the analyses to vulnerable contexts have yielded support for a link in agricultural settings. At the same time, qualitative contributions continue to emphasize the importance of context that may be obscured in the quantitative analyses. Recognizing that some disagreements and uncertainty will persist, the structure and transparency of the synthesis can be improved by employing the full range of research synthesis tools to characterize the evidence in a systematic way. By coupling these techniques, more diverse information can be incorporated into the synthesis, balancing the rigor of the quantitative meta-analytic approaches with more inclusive approaches (e.g., systematic reviews and weight of evidence) [36, 37]. This may be especially valuable for incorporating the qualitative case studies that may improve the identification of the conditions where a change in an environmental attribute poses a risk with respect to conflict. Additionally, expert elicitation—which involves structured protocols to elicit information regarding unknown parameters and models and has been used by the physical climate science community [38]—may be employed to improve the understanding of the strength of the evidence, causality, and uncertainty in these estimates [39]. Expert elicitation could also enhance the extrapolation

(e.g., out of sample) to future climate change and socioeconomic conditions.

Continue to Improve the Delineation and Characterization of the Forms of Violence and Pathways

It has been proposed that one reason for the disagreement is differing terminology and models make integration more difficult [13]. This need to better define and disaggregate the conflict and violent outcomes and pathways is reflected across the manuscripts. Both Koubi (2017) and Theisen (2017) find that while the overall effects for climatic variables on conflict are not robust, there are clearer links for agricultural income and food prices to conflict and social unrest. Similar care should be taken to define the climatic variable or conditions as well as shift the investigations from short-run (annual) anomalies to medium-run changes in average conditions [e.g., 40]. Clearer definitions and disaggregation may also enhance communication across disciplines as well as facilitate the use of structured review techniques, like systematic review and quantitative meta-analysis. Improving the understanding of the links between different forms of violence would also improve the inclusion criteria for a given synthesis. Synthesizing across the literature may also allow for better identification of the different pathways. For example, the recent research focusing on specific contexts, such as the case studies that are discussed by Abrahams and Carr (2017), can help refine the variables and mechanisms for the large-N quantitative effects in political science and economics. Additionally, while it is often noted that there are challenges drawing analogies from the archeological record for present day armed conflict, Shaffer (2017) uses these studies to broaden the examples of social stability, conflict, and cooperation over a wider range of climatic conditions than those observed in the contemporaneous record. Finally, several authors also suggest investigating whether and how climate change may lead to alternative forms of violence that are under-researched, including low-level conflict and non-physical violence (e.g., neglect and psychological violence).

Enhance the Literature and Consideration of Environmental Peacebuilding

There is also a growing recognition of the potential for environmental problems to present opportunities for cooperation as well as be used as a catalyst for peace building in regions with persistent conflict. In AR5, the link from conflict to enhanced vulnerability to climate change was characterized as having medium evidence and high agreement [2]. Regardless of uncertainty in the state of literature on the climate and conflict relationship, conflict poses numerous risks to countries and regions that are already vulnerable to the effects of



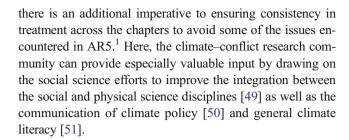
climate change [41]. Peace-building activities stand out as a means of improving climate resilience. Viewing environmental issues through the lens of peace building may open additional avenues for these activities (e.g., [42]). Thus, paying more attention to these links, especially under the types of conditions that may occur more frequently under climate change, would represent an important contribution to the literature. This may be especially relevant as issues around transboundary as well as international and intra-national concerns related to shared water resources have been included in the high-level outline for AR6.

Improve the State of Knowledge on the Relationships Between Climate Policies and Conflict

In AR6, there is focus on the changing policy context of the Paris Agreement and the Sustainable Development Goals (SDGs) and the high-level bullets for Working Group II focus on mitigation, adaptation, and trade-offs. Many of these tradeoffs are relevant for conflict, although they are only explicitly mentioned with respect to competition and conflict with indigenous rights to land and water bodies. In fact, calls to investigate conflict within the context of climate policy are not new [9]; however, the upcoming special report on global warming to 1.5 °C and AR6 increases the saliency of this line of inquiry. In addition, it may be more actionable to investigate climate policies and their implementation. For example, guidance from human geography may be especially relevant for program design and monitoring to prevent violence. Other social sciences may be able to provide insight into other unintended consequences of these policies to well-being, health, and security. Finally, many of the authors raise the role of institutions and governance in human conflict. Looking at the influence of institutions through the lens of climate mitigation and adaptation policy opens new opportunities to investigate how governance influences conflict as well as the influence of these policies on broader issues of governance (e.g., [43]).

Leveraging Social Science to Enhance the Dialogue on Climate and Security

A common goal across the authors in this special issue is to spur action on mitigation by improving the literature on the risks. At the same time, there is a concern regarding the public discourse on "climatic reductionism"—a deterministic, neo-Malthusian model of how climatic change is linked to human violence and conflict as well as the potential risks associated with the securitization of climate change [44]. A more systematic consideration of the literature could enhance the policy discussion [45] as well as the representations in the popular media [46]. Additionally, as there is no common section to discuss the relationship between climate and conflict in AR6,



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Compliance with Ethical Standards

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Human and Animal Rights and Informed Consent This article does not contain any studies with human or animal subjects performed by any of the authors.

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¹ Migration is included as a high-level bullet in Chapter 7 "Health, wellbeing and the changing structure of communities." Migration has been proposed as a pathway from climate change to conflict. While a review of this literature is beyond the scope of this special issue, a cursory review reveals a similar pattern of contestation to the climate—conflict link that motivated this special issue. This is especially pronounced with the literature on the role of the drought in Syria in influencing the ongoing conflict through rural to urban migration [47, 48]. Research synthesis approaches may also be beneficial for identifying and summarizing the evidence for this pathway.

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