

Low carbon scenarios for higher thermal comfort in the residential building sector of South Eastern Europe

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Abstract The paper presents the residential sector building typology, thermal energy balance, and scenarios prepared at several levels of sector segmentation to assist the design of low-carbon development policies for Albania, Serbia, and Montenegro. The research is breakthrough for developing Europe and could be replicated in its countries. The paper describes methodological steps and selected results. First, representative building types were identified; their energy performances by end-

use, retrofit packages, as well as associated costs were assessed. Second, this information was inserted into a bottom-up simulation model prepared in the Long-range Energy Alternatives Planning System (LEAP) software. Using it, sector energy balances, the reference scenario, as well as moderate and advanced low-carbon high-thermal-comfort scenarios were prepared. The low-carbon scenarios assumed ambitious regulatory and financial policies. It was found that due to fuel poverty partial and intermittent heating is a typical situation; therefore, the thermal demand as predicted by the models applied to the different segments of the dwelling stock is much higher than its actual consumption. Also, actual consumption by energy source was found not fitting official energy balances because households use more wood and more heating systems than officially reported. In 2030, the moderate and ambitious scenarios lead to a reduction of CO₂ emissions by 23–73% and 16–73% respectively versus the reference, offering however at the same time higher thermal comfort. The priority is to retrofit small buildings constructed after 1991 in Albania and those built in 1971–1990 in Montenegro and Serbia. Assuming the discount rate of 4% and counting saved energy costs as benefits, almost all scenarios are cost-effective as a whole on the country level, however not for many building categories. Therefore, not only saved energy costs but also other benefits should be monetized and compared to the scenario costs that present the next research opportunity.

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Fuel poverty · Thermal comfort · Bottom-up modeling · South East Europe

Abbreviations

ADA	Austrian Development Agency
BAU	Business As Usual
BEAM	Built Environment Analysis Model
CDD	Cooling Degree Days
CO ₂	Carbon dioxide
DH	District Heating
DHW	Domestic Hot Water
EER	Energy Efficiency Ratio
ECRAN	Environment and Climate Regional Accession Network
ESM	Electronic Supplementary Material
EU	European Union
EPBD	Energy Performance of Buildings Directive
GHG	Greenhouse Gas Emissions
HDD	Heating Degree Days
LEAP	Long range Energy Alternatives Planning System
LPG	Liquid Petroleum Gas
SEER	Seasonal Energy Efficiency Ratio
SLED	Support for Low-Emission Development in South Eastern Europe
REC	Regional Environmental Centre of Central and Eastern Europe
VAT	Value Added Tax

Introduction

Addressing thermal energy demand of the residential sector and reducing fuel poverty of households is a big challenge for the countries of South Eastern Europe (Legro et al., 2014). The present paper aims to contribute to the discussion how to address this challenge in Albania, Montenegro, and Serbia avoiding higher greenhouse gas (GHG) emissions. In these countries, the residential sector contributed 27–52% to the final energy consumption and 32–54% to electricity consumption in 2015 (EUROSTAT 2017).

The quality of energy services delivered in these households is much lower than in the European Union (EU). The continued use of outdated wood stoves in homes results in high air pollution. Cutting down forests for household energy services brings numerous environmental problems (Legro et al., 2014).

Our research purpose was to provide useful policy analysis and advice regarding low emission development planning and corresponding investment into the residential building sector of Albania, Montenegro, and Serbia. In particular, the research questions were what key low-carbon technologies and practices are possible to address thermal energy demand in the residential buildings, how much energy they can save and carbon dioxide (CO₂) emissions avoid, how much efforts are required from the countries to implement scenarios realizing this potential, and which sector segments are the priority for these actions.

To address these questions, representative building types were identified; their energy performances by end-use, retrofit packages, as well as associated costs were assessed. Using this information as an input, a bottom-up model was prepared to simulate sector energy balances and scenarios for the sector's low energy and carbon transformation. The model was designed in such a way that it could be further used by national policy-makers and experts according to their needs. The paper describes key methodological steps and selected results.

The paper is structured in five sections. After the introduction, a literature review discusses barriers for low-carbon development in the focus countries, policies to overcome these barriers, and techniques which could be used to model the impact of these policies ex-ante. The methodological section describes the approach used, including main assumptions, equations, data sources, as well as research uncertainties. The next section presents and discusses the assessment results and it also draws messages for policy- and decision-makers. Finally, the conclusion summarizes the key points of the paper.

Literature review

Barriers to penetration of low-carbon technologies and policies to overcome these barriers

The penetration of energy efficiency and renewable energy technologies integrated into buildings is hindered by numerous barriers in South Eastern Europe (Singh et al., 2014; Ryding and Seeliger 2013; Simaku et al., 2014a; Legro et al., 2014). These are market failures, including imperfect information, organizational problems, technological risks, financial barriers, and hidden costs. The households do not behave rationally

because they do not have a good foresight of prices; they are often not able to obtain the best technology; and are not able to make a choice that maximizes their utility in the long-term under the budget constraint.

The history of energy efficiency policies in Albania, Montenegro, and Serbia starts back to 2000s. Becoming contracting parties of the Energy Community Treaty was however the biggest push towards more energy efficiency and climate change mitigation policies. According to the Treaty, the countries are obliged to introduce selected energy-related EU legislation.

The literature attests the significant progress that the countries have made in adopting and implementing this legislation¹. These efforts however are not yet enough to achieve the targets required by the EU energy efficiency acquis (Legro et al., 2014). The review of EU and global literature suggests that a more comprehensive mix of policies including regulatory, financial, and information is required (Lucon et al. 2014; Üрге-Vorsatz et al. 2012; Bürger 2012; Ryding and Seeliger 2013; Singh et al., 2014).

Modeling low-carbon development scenarios

Scenarios for policy-making in the area of sustainable energy are used since 1970s and in low carbon development since 1980s. By today, there are hundreds of energy- and climate- related scenarios developed on local, national, and global level and used for policy design and implementation.

The aim of low carbon development scenarios is to provide an understanding of the change in GHG emissions due to the realization of the low-carbon technology potential, behavioral change, or policy impact (Ghanadan and Koomey 2005). There could be descriptive scenarios, which explore paths into the future

¹ (Simaku 2011; Simaku, Thimjo, and Plaku 2014a; Islami 2013; Energy Charter Secretariat 2013; Republic of Albania 2003, 2011, 2014a, 2014b; Republic of Albania. Ministry of Environment 2014; Energy Community Secretariat 2012; Singh, Limaye, and Hofer 2014b; Energy Community Secretariat 2014, 2015; Banjac 2014; Solujić 2014; Republic of Serbia 2004; Republic of Serbia. Ministry of Mining and Energy 2005; Republic of Serbia 2007, 2009, 2010a, 2010b, 2012, 2013; Republic of Serbia, Ministry of Agriculture and Environmental Protection 2014; Republic of Serbia, Ministry of Energy, Development, and Environmental Protection 2012; European Agency for Reconstruction 2005; Ministry of Economic Development 2007; Ministry of Economy 2010, 2012, 2013; Ministry of Economy of Montenegro 2013; Ministry of Economy 2014; Republic of Montenegro 2010, 2014).

without any preconceived endpoint, and prescriptive, which explore the routes to desired endpoints.

Top-down versus bottom-up modeling

Literature distinguishes two approaches to the modeling of the energy system, and thus low-carbon scenarios: top-down and bottom-up. Top-down models examine interactions between the energy consumption of the residential sector and macro-economic variables on the national level (e.g. gross domestic product, unemployment rate, inflation, energy price, etc.). For example, Cellura et al. (2013) developed an energy and environmental input-output model to assess the role of building sector in CO₂ emissions, and the benefits from a tax deduction policy.

Bottom-up models calculate the energy consumption of end-uses of representative individual buildings and extrapolate the results for a geographical jurisdiction. The main advantage of the bottom-up modeling is a high level of detail and a possibility to model technological improvement options. The challenge of this modeling is that its input data requirement is much greater than for top-down models.

Methods of bottom-up modeling

Bottom-up approaches can be further classified into statistical and engineering methods (Swan and Ugursal 2009). Statistical methods are based on historical measured data and regression analysis to attribute energy consumption to different end-uses. Engineering methods calculate the energy consumption of end-uses based on thermodynamic relationships.

There is a significant amount of literature for bottom-up modeling of the low-carbon development scenarios with engineering methods. The models differ in their scope, scale, type and resolution of input data and modeling complexity.

Analysis on a smaller scale, for example for municipalities, makes it possible to acquire highly detailed data based on in-field surveying (Dall'O et al., 2012). While these models deliver reliable results on real energy saving potential, on a larger scale such level of detail is usually not available. For example, the Built Environment Analysis Model (BEAM) developed by Ecofys is not very detailed but has been successfully implemented for the analysis of national and international building

stocks and scenarios, such as in policy making for the European Commission (Bettgenhäuser et al. 2013).

Modeling techniques can also be applied in large-scale energy planning and energy policies (Guarino et al. 2016; Fonseca et al. 2016). Input data quality can be improved if national datasets, for example dwelling characteristics from a large number of Energy Performance Certificates are available (Dineen et al., 2015). However, the main problem with energy certificates is that they often represent dwelling units and not entire buildings.

Bottom-up models can be evaluated depending on whether the model includes future projections. Most engineering bottom-up models in literature develop a detailed typology of the building stock, extrapolate the energy demand by multiplying the energy demand by the number of buildings or total floor area, validate the results against the national energy balance and calibrate the model if necessary, with the goal of evaluating the effect of different energy saving measures, e.g. (Dall'O' et al. 2012; Dineen et al. 2015; Filogamo et al. 2014; Fracastoro & Serraino 2011; Dascalaki et al. 2011; Mata et al. 2015; Mata et al. 2014).

Some papers extend the model by incorporating a projection of future building stock changes (Gouveia et al. 2012; Ghedamsi et al. 2016). Sartori et al. (2009) considered the activities of construction, demolition and renovation when developing a model to study the effect of different approaches to reduce electricity and energy demand in the Norwegian building stock. Such a model can be used for developing long-term energy scenarios to evaluate the effect of energy policy instruments. McKenna et al. (2013) established a highly disaggregated bottom-up model for the German residential building stock to analyze whether political goals aiming at the reduction of energy use can be achieved. The model consists of a building stock model with projections on new build and demolition until 2050, and an energy demand model.

Modeling uncertainties

Many authors emphasize the difficulties in handling modeling uncertainties (Kavgic et al. 2010; van Ruijven et al. 2010). To deal with uncertainties, research may carry out a sensitivity analysis to identify the parameters with the most significant influence on the energy demand. For instance, (Fracastoro and Serraino 2011; Kavgic et al. 2010; Gouveia et al., 2012)

developed a Monte Carlo model to investigate and quantify the uncertainties in the building stock model and scenario assumptions.

Methodology

Research approach and boundaries

The present research relied on the bottom-up approach simulating energy consumption and CO₂ emissions of representative building types based on thermodynamic equations and aggregating these figures to the sector energy balance. Modeling low-carbon scenarios implied the replacement of currently installed or installed in the business-as-usual case building components and systems with advanced options due to regulatory policies and/or financial incentives.

The methodology consisted of two blocks (Fig. 1). The first block prepared by architects specialized in building energetics was about the development of building typologies, the calculation of energy performance by end-use on the individual building level, the assessment of possible retrofit packages and the associated costs. The second block prepared by an economist included the aggregation of the building level information to the sector level, the construction of the buildings stock model to the future, and the assessment of energy consumption and GHG emissions according to the reference and low-carbon scenarios.

Development of the building stock typologies

First, representative building types were identified, country building typologies were described, and the number of buildings and their structure according to the typologies were estimated. The main criteria to build the typologies was to be able to model space heating as precise as possible, because it represents the most important thermal energy end-use. The same typologies were used for the assessment of space cooling and hot water production.

Factors defining the topologies

Bottom-up modeling of thermal energy consumption in the residential building stock is usually based on a representative set of houses (Swan and Ugursal 2009) or, in case of lack of data, on a selection of real example

Fig. 1 Research blocks and steps

1st part	2nd part
Step 1: Development of the building topology	Step 5: Construction of the building stock model
Step 2: Calculation of the present building performance at present	Step 6: Construction and calibration of the energy sector balance in the base year
Step 3: Calculation of possible retrofit packages (business-as-usual, standard, ambitious)	Step 7: Calculation of the baseline energy consumption and CO2 emissions until 2030
Step 4: Calculation of costs for retrofit packages	Step 8: Formulation of policy packages, evaluation of their impact and associated costs

buildings. The TABULA project, which aimed to create a harmonized structure for building typologies, defined three approaches to classifying building types (Ballarini et al., 2014):

- “Real example building”: the most representative building selected by a panel of experts, usually applied if statistical data are not available;
- “Real average building”: real building with similar characteristics to the mean geometrical and construction features of a statistical sample;
- “Synthetical average building”: a virtual building or an archetype that is a “statistical composite of the features found within a category of buildings in the stock” (IEA Annex 31 2004).

There is a broad consensus in the literature on the factors that are the most significant when disaggregating a building stock into typologies. These include construction period, geometrical features, construction materials, building service systems and climatic conditions (Filogamo et al. 2014; Fracastoro and Serraino 2011). In the present research, “real example buildings” were selected, as the available statistical data was limited. The main considerations for the building typology were the following:

- Building geometry–building type,
- Construction characteristics–construction period,
- Meteorological data–climate zones,
- Building service systems and energy sources,
- Internal conditions and user behavior.

The typology development was an iterative process. For Albania and Montenegro no building typology had been developed before. Therefore, for Albania, the first ever matrix was developed. For Serbia, the typology matrix was prepared based on the previous typology of Jovanovic Popovic et al. (2013). This original typology

was slightly simplified by the present project by merging some building types.

On the decision of, the expert panel, the Serbian typology was applied to Montenegro with slight modifications (for the information on the expert panel, please see the next section). The building stocks in Montenegro and Serbia are similar as these countries used to be the members of Yugoslavia for a long period and implemented similar regulatory steps since separation. While the building stock of these two countries is similar, their technical building systems and energy sources are not the same. This fact is not reflected by the matrices, but the calculation procedures for building energy performance will take into account different technical building systems.

Calculating the building number according to the topologies

The number of buildings and their structure according to the typologies was estimated based on a combination of statistical data, literature and the input from the national expert panels. The main source of statistical data was the openly available censuses conducted during the last 15 years and provided by Statistical Offices (INSTAT 2001; INSTAT 2011; Monstat 2003; Monstat 2011; SORS 2011).

This set of statistics was comprehensive, but as the censuses were not designed specifically to provide data for the energy performance evaluation of the building stocks, some data was not available at the required level of detail. For example, the breakdown of buildings by heating system type and its energy source was available in Albania at the national and prefecture levels, but was not assigned to building types.

To work through uncertainties in the building statistics, the national expert panels were involved. The panel consisted of renowned local experts familiar with the characteristics of the building stock. With the help of

the national expert panels, the research team could make and validate assumptions for the breakdowns for each country. These and other methodological challenges as well as the way in which they were overcome were described in detail in the series of books published in the frame of the described research (Novikova, Csoknyai, Jovanovic Popovic, et al. 2015a; Novikova, Csoknyai, Miljanic, et al. 2015b; Novikova, Szalay, et al. 2015c)

Breaking down the building stock by climate zone

The territories of Albania and Montenegro are divided into three climate zones as illustrated in Fig. 2 and Table 1. These are a mildest zone along the sea coast, a moderate zone between the sea coast and mountains, and a coldest zone in the mountainous area.

The impact of the local climatic characteristics was taken into account on the basis of heating degree days (HDD) provided by the national rulebooks. In Montenegro, the values were provided for climate zones, but for Albania and Serbia for prefectures/cities, hence a weighted

Table 1 Characteristics of climate zones in Albania, Montenegro and Serbia

	Albania		Montenegro		Serbia
	Zone name	HDD (17.5 °C)	Zone name	HDD (20 °C)	HDD (20 °C)
Mildest zone	Zone A	1330	Zone I	1623	2658
Moderate zone	Zone B	1534	Zone II	2528	
Coldest zone	Zone C	2600	zone III	3388	

Source: constructed based on Simaku, Thimjo, and Plaku 2014b, Ministry of Economy of Montenegro 2013, Republic of Serbia 2013

HDD was determined for the climate zones/country taking into account the number of dwellings in each prefecture.

Breaking down the building stock by building service system and energy source

The building stock was further broken down depending on which building service systems and which energy



Fig. 2 Climate zones and prefectures in Albania (Simaku et al., 2014b), and Montenegro (Zone I: orange, Zone II: yellow, Zone III: blue)

sources were used. In Albania and Montenegro, local heating systems such as stoves, electric heaters and inefficient air-to-air heat pumps were found to be common. Central heating exists only in an insignificant number of dwellings, and even in those there is a lack of metering and temperature controls (Simaku et al., 2014a). In Serbia, although similar low-efficient decentralized systems are the most general, central district heating also occurs in prefabricated buildings.

In the whole region, space cooling systems are typically single reversible split units and they are often used also for space heating. The statistics on the penetration of air-conditioning lacked in Serbia, was contradictory in Albania (INSTAT 2011, Kelemen et al. 2015), and was incomplete in Montenegro.

Individual electric hot water boilers are the most common in all three countries. In Serbia, these are applied even in buildings supplied with district heating (SORS 2011). In households with gas heating, there is a significant percentage with an integrated domestic hot water (DHW) system. In Albania, especially in the mountainous area, DHW with wood is also common. Solar water heating is not widespread.

The assumptions related to the share of energy sources, types of space heating system, water heating systems, and cooling systems were prepared together with the local expert panels because the statistics was very limited and/or contradictory.

Definition of retrofit packages and their costs

Next, possible low-carbon retrofit packages improving thermal comfort and the associated costs were assessed on the level of individual representative buildings. Only thermal energy services, e.g., space heating, space cooling, and water heating, were assessed. The impact of climate change on space heating and cooling patterns was not considered. Energy use for electrical appliances, lighting, and cooking were not covered by the research.

The retrofit options included both the improvement of thermal envelope and the replacement of technical systems, which often imply a fuel switch. The improvement of thermal envelope implied the retrofit of walls, roofs, floors, and windows. Better technical systems were better mechanisms for water heating, space heating, and space cooling. Depending on technical and economic feasibility, households might switch to solar, biomass, electricity, or natural gas (Serbia only).

Three building retrofit packages for each individual building type were designed:

- The “business-as-usual” option (BAU improvement) included the currently most frequently applied retrofit measures (e.g. changing of windows, improving the heating system controls). In Albania, the installation of standard heat pumps was also assumed in every building type.
- The “standard” option included upgrading the building envelope in order to comply with the minimum requirements of the national building codes for major renovation. In addition, efficient technical systems were introduced, also involving fuel switch in some cases.

In Albania and Montenegro, high-efficiency wood pellet stoves and single-room air-to-air reversible split systems are introduced depending on building type and climate zone, and solar water heating systems for covering part of the DHW demand. In Serbia, a shift from individual heating systems to central heating with low-temperature gas boiler or biomass was assumed. In buildings with district heating standard retrofit involves improving the control and efficiency of the existing system by installing thermostatic valves on radiators and upgrading the substation and heat supply control based on external air temperature.

- The “ambitious” option went beyond building regulations regarding the building envelope, to a level that was foreseen in the future building codes. For the technical systems, better heating system efficiencies were considered, and solar hot water heating was assumed.

In line with expert observations, it was assumed that the comfort expectations of the occupants would increase after the installation of the retrofit packages. As the households would need space heating systems allowing heating larger dwelling areas and a lower amount of fuel, they will heat more hours per day and more rooms (the details for each building type by climate zone are included in the ESM).

While the European literature argues that the rebound effect may partially offset the impact of energy efficiency improvements (Cellura et al. 2013), it is unlikely that the effect will be

significant in case of Southern Europe. Given that the most households in Albania, Montenegro, and Serbia heat only one room for a few hours a day and the temperature of the rest of the dwellings is much lower than health standards, the offset of energy savings by higher consumption represent the provision of necessary thermal comfort services rather than the rebound effect.

The investment costs of retrofit packages per building type and measure were calculated in consultation with the national expert panels (Jovanovic Popovic et al. 2013; Simaku et al., 2014b; Miljanic 2015) (included in the ESM). While prices included all system elements, there could be some additional work to remove the old installations depending on the initial state of the building. The investment costs also included labour and value added tax (VAT).

Calculation methods for energy and carbon performance of buildings and systems

For space heating, space cooling and water heating energy, in each representative building, net (useful) and delivered (final) energy demand was calculated. Energy use for operating electrical appliances, lighting, and cooking was not considered in the model. The net energy demand for space heating and cooling was carried out according to the seasonal method of EN ISO 13790 2008 for all countries utilizing previous results of (Popovic et al. 2013) for Serbia. The assumptions are in line with the new building codes required by the Energy Performance of Buildings Directive (EPBD) (European Commission, 2010). Where applicable, calculations were implemented per climate zone. As a first step full heating to 20 °C was assumed, which was then modified in the calibration process as explained later.

The net energy demand for DHW was calculated based on the national rules and practices. As a consequence, significant differences could be noticed for the specific demands, as illustrated in Table 2.

Delivered energy demand was calculated using the net heating energy demand (Q_{ND}) per energy source:

$$Q_{delivered} = \frac{Q_{ND}}{\eta_t}$$

The system efficiency (η_t) of the energy supply systems was calculated as follows:

$$\eta_t = \eta_b \cdot \eta_p \cdot \eta_c$$

where

η_b	boiler (source) efficiency
η_p	pipng (distribution) efficiency
η_c	control (regulation) efficiency

For technical building service systems providing space heating, three subtypes were modeled in Albania, two in Montenegro, and six in Serbia, pertaining to the most typical energy sources for the current situation. These were electricity (air-to-air heat pumps and direct electric heating), wood (mostly wood stoves), liquefied petroleum gas (LPG) (LPG stoves) or natural gas (mostly individual boilers), oil (boilers), coal (coal stoves), and district heating (INSTAT 2011, Kelemen et al. 2015; Monstat 2011; SORS 2014). The typical efficiencies are summarized in Tables 3 and 4. DHW system efficiencies were defined in a similar way.

Annual CO₂ emissions for each energy end-use were calculated as the sum of the delivered energy ($Q_{delivered}$) multiplied by CO₂ emission factors ($f_{CO_2,source}$) of the energy commodities, respectively.

$$m_{CO_2} = \sum Q_{delivered} \cdot f_{CO_2,source\ i} \left[\frac{kg}{year} \right]$$

where

$f_{CO_2, source\ i}$	the CO ₂ emission factor of the energyware used by heat generator i
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As there was no information available for the specific CO₂ emissions, standard values were used for wood and LPG (Table 5). The values for electricity were determined based on the electricity sector modeling described in Szabo et al. (2015). In the table “not relevant” means that the considered energy source is not used in the country or negligible. The low values for electricity for Albania are explained by the fact that its electricity supply is based on hydro generation.

Building stock modeling

In order to project the building stock and its structure by building type to the future, the building stock turnover

Table 2 Input parameters to estimate net energy demand for domestic hot water

Building type		Hot water demand per person, t_{DHW}	Hot water demand per net floor area
Albania		30 l/day, person $t_{DHW} = 45\text{ }^{\circ}\text{C}$	18 kWh/m ² /year
Montenegro		35 l/day, person $t_{DHW} = 50\text{ }^{\circ}\text{C}$	31.9 kWh/m ² /year
Serbia	Single-family houses	–	10 kWh/m ² /year
	Multi-family houses	–	20 kWh/m ² /year

Source: Simaku et al. (2014b), Republic of Montenegro (2010), Republic of Serbia (2013)

model was prepared in Excel spreadsheets. For Albania, this model was constructed until 2050 and for Serbia and Montenegro until 2070.

Within this task, the number of households and their demand for dwellings over the modeling period were calculated. To estimate the number of households, the population growth rates were applied according to the medium variant of the population projections provided by the Statistical Office of Serbia (SORS online), Albania (INSTAT, 2014), and the energy strategy of Montenegro (Ministry of Economic Development 2007). Beyond these years, the continuation of the past population trends was assumed.

In line with the overall European trends (European Commission, 2012), it was assumed the average number of persons per households in Serbia and Montenegro would decrease to 2.3/2.4 and 2.0 persons per household

in 2050 and 2070 respectively and in Albania - to 3.0 per household in 2050. The value of 2.0 is the average number of persons per households in Europe by 2050 (European Commission, 2011). According to the latest census (SORS 2011), 1.03 households populated one dwelling and this number was assumed to be constant.

The demolition rate of residential buildings was calculated based on the comparison of previous censuses using a Weibull curve, which describes a fraction of remaining units over time (Weibull 1951):

$$\text{Fraction of units remaining}(t) = e^{-\left(\frac{t-c}{a}\right)^b}$$

where

- t year
- a scale factor
- b shape factor
- c location parameter

Table 3 Heating system efficiencies

Heating efficiency	State	Electricity	Wood	Gas	Oil	District heat
Efficiency of generation	Present	2.2	0.6	0.8	0.8	0.9
	BAU	2.2	0.6	0.8	0.8	0.9
	Standard	3.0	0.85	0.9	0.9	0.95
	Ambitious	4.0	0.85	0.98	0.98	0.98
Efficiency of distribution	Present	1.0	1.0	0.95	0.95	0.95
	BAU	1.0	1.0	0.95	0.95	0.95
	Standard	1.0	1.0	0.95	0.95	0.95
	Ambitious	1.0	0.95	0.98	0.98	0.98
Efficiency of control	Present	0.95	0.90	0.90	0.90	0.90
	BAU	0.95	0.90	0.90	0.90	0.90
	Standard	0.95	0.95	0.95	0.95	0.95
	Ambitious	0.95	0.95	0.95	0.95	0.95

Source: developed with national expert panels

Table 4 Cooling system efficiencies

State	Efficiency (EER)
Present state	2.0
BAU retrofit	2.0
Standard retrofit	3.0
Ambitious retrofit	3.0

Source: developed with expert panels

The mean lifetime of units could be estimated as:

$$\text{Mean lifetime} = a \times \gamma \left(1 + \frac{1}{b} \right)$$

γ the value of the Gamma function

Figure 3 illustrates the Weibull curves for different shape factors assuming the location parameter 0. Since there was not enough data to estimate all parameters of the Weibull curve, an assumption for the shape parameter as 2.5 and for the location parameter as 0 was made.

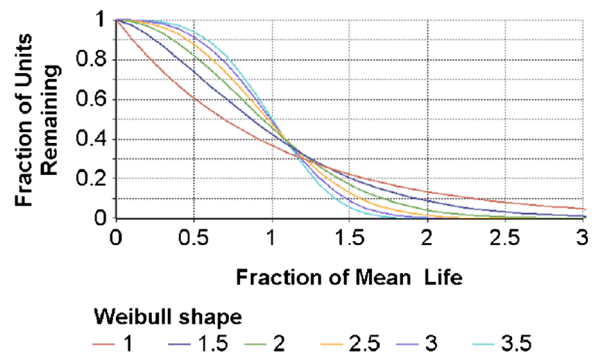
Using the Weibull curve, the average lifetime of the existing residential buildings was modeled. For instance, in Serbia for the buildings built before 1945, the building lifetime was found to be 75 years. For the buildings built in 1946–1980, in 1961–1970, 1971–1980, and 1981–1990, it was found to be 80, 65, 75, and 65 years, respectively.

Using the Weibull curve and these assumptions, the number of remaining dwellings by each age category until 2070 was calculated. Applying assumptions on the number of dwellings per building made using the data of

Table 5 CO₂ emission factors (kg/kWh)

	CO ₂ emission factors (kg/kWh)		
	Albania	Montenegro	Serbia
Natural gas	Not relevant	Not relevant	0.202
LPG	0.227	Not relevant	0.227
Wood	0.1	0.1	0.1
Electricity	0.000	0.578	1.041
Solar	0	0	0
Coal lignite	Not relevant	Not relevant	0.364
Diesel oil	Not relevant	Not relevant	0.267
District heating	Not relevant	Not relevant	0.330

Sources: (Ministry of Economy 2013; Szabo et al. 2015; IPCC NGGIP 2017)



Source: (Welch and Rogers 2010).

Fig. 3 The Weibull curve

censuses, the number of remaining buildings by each age category until 2050/2070 was computed. The construction of new dwellings was estimated as a gap between the demand for dwellings represented by the number of households and the remaining stock of existing dwellings. The calculated dwellings stock was also corrected for inhabitancy rates provided by country censuses.

Selection of the modeling software

For the analysis on the sector level, a bottom-up simulation model was designed and applied. With the help of the model, energy balances and CO₂ emissions on the sector level in the base year were calculated. Only CO₂ emissions, both direct and indirect, were considered. Indirect emissions were defined as those which include emissions from electricity and district heat (DH).

In order to select the scenario modeling tool, the existing capacities of the focus countries to understand and replicate such analysis independently were analyzed. It was found that the Environment and Climate Regional Accession Network (ECRAN) financed by the EU was conducting a series of regional trainings for policy-makers on the construction of low-carbon development scenarios using quantitative models. Operationally, the beneficiaries were performing a series of exercises with the help of the Long range Energy Alternatives Planning System (LEAP) software.

LEAP offers an integrated bottom-up and top-down tool to model energy consumption, production and resource extraction in all economic sectors. On the demand side, i.e. including the building sector, it uses the bottom-up approach offering segmentation to the energy use, technology, and energy carrier levels. It could also

be used to account for both energy sector and non-energy sector greenhouse gas emission sources and sinks. Furthermore, it allows for integrating the cost and benefit analysis and the cost-effectiveness analysis.

Due to the existing capacity of the countries to operate LEAP, it was decided to prepare the model in this software. After the project was completed, the models with the underlying input data were provided to national policy-makers and experts. Following the ECRAN training, they were able to run and modify the models according to their needs.

LEAP is a widely-used software tool for energy and climate policy analysis. It has often been employed for modeling policies in the transportation sector (Hong et al. 2016; Sadri et al., 2014; Shabbir and Ahmad 2010), different industry sectors (Ates 2015) or national emissions (Puksec et al. 2014). However, detailed modeling of the building stock is rare. An example is a case study for Tehran where LEAP software was used to model long-term development policies for the household sector (Abbaspour et al. 2013), but their model was not disaggregated on the level of building types. The present piece of research therefore represents the first attempt to apply LEAP to modeling the low-carbon development of the building sector on a highly disaggregated level.

Using LEAP, the energy demand per square meter floor area of each representative building in each climate zone was estimated as a sum of its energy demand per end-use. Then, the floor area of representative buildings was multiplied with their energy demand per m² floor area in each climate zone and the results were summed up across all climate zones, building types, and building age categories.

Calibration of sector energy balances

As described above, the final energy demand of representative building types was calculated based on their net energy demand and the assumptions about the technical building systems and sources which they use. Then, the final energy demand was calculated on the national level and it was compared to the official sector energy balances available and/or other statistics. These figures were compared and calibrated to official energy balances and/or other statistics available for 2010–2013. The calibration process had many iterations during which we came to a few conclusions; this is why the reasons for the difference and the actual difference is

discussed in details in the respective section of the “results” chapter.

The calculated energy consumption was also corrected for inhabitancy rates provided by country censuses (INSTAT 2011; Monstat 2011; SORS 2011). To avoid overestimating energy consumption for buildings with temporarily non-inhabited dwellings, correction factors for inhabitancy were introduced. It is not clear from the statistics how temporarily vacant dwellings are distributed among buildings by type and age category. This is why the same factors to correct for inhabitancy were applied for different buildings sector segments.

Scenario modeling

Using the model, the reference scenario as well as moderate and advanced low-carbon high-thermal-comfort scenarios were prepared. The low-carbon scenarios assumed additional regulatory and financial policy packages. The calculations were made until 2030 because the bottom-up detail-rich analysis does not make sense for the long-term.

In order to formulate the scenarios, the barriers for energy efficiency penetration in the residential buildings of the countries were reviewed. Existing, planned and further relevant policies to overcome these barriers were also analyzed (please see Literature review section for details).

Based on this review, three policy scenarios were developed and validated with national policy-makers (Tables 6 and 7):

- In the reference scenario, business-as-usual technological, policy, and market changes were assumed. In particular, it was assumed that existing buildings are retrofitted at least once during their lifetime with a decrease of their energy demand by 20%.
- In the moderate scenario, it was assumed that the energy performance of all new and existing buildings by 2050 in Albania, and by 2070 in Montenegro and Serbia would achieve the level of standard improvement. For this, all existing buildings, which will remain by these time points, will be retrofitted with help of financial incentives.
- In the ambitious scenario, it was assumed that by 2050 the largest part of the new and existing buildings of all three focus countries will achieve the level of ambitious improvement. Similar to the

Table 6 The schedule of introduction and implementation of building codes in the moderate and ambitious scenarios

Scenario	Time period	Albania	Montenegro	Serbia	Performance level
Moderate	2016...	BC (2016)	BC (2013)	BC (2011)	BC ALB (2016), BC MNE (2013), and BC SRB (2011) correspond to the characteristics of the measures of “standard” improvement.
Ambitious	2016–2022	BC (2016)	BC (2013)	BC (2011)	
	2023...	BC (2023)	BC (2023)	BC (2023)	BC ALB (2023), BC MNE (2023), and BC SRB (2023) correspond to the characteristics of the measures of “ambitious” improvement.

BC (year) building code introduced in the given year

moderate scenario, all existing buildings, which will remain by 2050, will be retrofitted with help of financial incentives.

The key policy tool for new buildings was the introduction and/or implementation of building codes as it is presented in Table 6. In the moderate scenario, new buildings comply with the codes, which were recently adopted or which are in the process of adoption. In the ambitious scenario, new buildings comply with the codes, which were recently adopted or which are in the process of adoption until 2022. After 2023, they comply with the new, even more stringent building codes. Until 2022, new buildings are eligible for low-interest loans, if their building performance achieves the latter code.

Financial incentives for the building retrofit include low interest loans and grants. It was assumed that the financial incentives will be provided to cover the share of eligible investment costs of better buildings, which approximately equals to the share of incremental investment costs into improvements as compared to the business-as-usual improvement.

The structure of the financial incentives depended on the building type as well as on the maturity of the market as it is presented in Table 7. We assumed a higher share of low interest loans for small buildings whereas for large buildings – a larger share of grants. In the long-term, we allowed for a higher share of loans versus a higher share of grants at present. In the moderate scenario, investors are eligible for financial support over the

Table 7 Financial incentives for building retrofit: shares of households affected by financial incentives in the first and last scenario years

Scenario	Building type	Policy tools	Albania		Montenegro		Serbia		Notes
			First year	Last year	First year	Last year	First year	Last year	
Moderate	Scenario years->		2016	2050	2016	2070	2016	2070	Households are eligible for the financial support over the modeling period, if they comply with the “standard” improvement.
	Detached and semi-detached buildings	Grants (%)	10	10	10	10	10	10	
		Low-interest loans (%)	90	90	90	90	90	90	
	Row houses and apartment houses	Grants (%)	90	10	90	10	90	10	
		Low-interest loans (%)	10	90	10	90	10	90	
Ambitious	Scenario years->		2016	2050	2016	2050	2016	2050	Households are eligible for the financial support, if they comply with the “standard” improvement in 2016–2022 and the “ambitious” improvement in 2023....
	Detached and semi-detached buildings	Grants (%)	10	10	10	10	10	10	
		Low-interest loans (%)	90	90	90	90	90	90	
	Row houses and apartment houses	Grants (%)	90	10	90	10	90	10	
		Low-interest loans (%)	10	90	10	90	10	90	

modeling period, if the retrofits comply with the “standard” improvement. In the moderate scenario, investors are eligible for financial support in 2016–2022, if the retrofits comply with the “standard” improvement, and after 2023, if the retrofits comply with the “ambitious” improvement.

The financial evaluation of the scenarios was based on the comparison of annualized investment costs of a scenario and the benefits associated with this scenario. The annualized investment costs were calculated as the product of scenario investment costs and the annuity factor calculated using the formula below. Only saved energy costs were assessed as scenario benefits. The saved energy costs were calculated based on the prices of energy carriers for the residential end-users over the modeling period. The dynamic of the energy prices is described in detail for each country in (Novikova, Csoknyai, Jovanovic Popovic, et al. 2015; Novikova, Csoknyai, Miljanic, et al. 2015; Novikova, Szalay, et al. 2015).

$$a_j = \frac{(1 + DR)^{n_j} \times DR}{(1 + DR)^{n_j} - 1}$$

where DR is a discount rate and n_j is the lifetime of retrofit technology j assumed as 30 years. The discount rate assumed was 4% in line with the recommendations of the European Commission (2017).

To make sure the research results are used, the work on the design and assumptions of the models was conducted closely with national policy-makers. To receive additional data, comments, and wishes, they were interviewed at the beginning of the project. Their feedback to preliminary results was also gathered in the middle and towards the end of the project.

Uncertainty analysis

Easy changing of key assumptions within given intervals and thus obtaining results, when an additional uncertainty analysis is needed, was included into the models. These assumptions were discount rate, business-as-usual retrofit rate, the target year when the whole stock is retrofitted, the year of building code adoption, the shares of loans and grants and the share of eligible costs in the package of financial incentives, as well as other variables.

Results

It was estimated that in 2011 the number of residential buildings in the three analyzed countries was 3.0 million and the number of dwellings was 4.6 million for a population of 10.6 million (INSTAT 2011; INSTAT 2013; INSTAT 2014; Monstat 2011; SORS 2011; Monstat 2014a; Monstat 2012). The unregistered building stock was included into this accounting. Small buildings, e.g. detached and semi-detached houses, contain 65% in the dwelling stock. Medium buildings and large apartment buildings include 20% and 15% of dwellings respectively.

A remarkable characteristic of the building stock is the high number of dwellings classified as non-inhabited, accounting for about 27% on average among the three countries. These also include dwellings for secondary purposes or seasonal use. The share of vacant and seasonal dwellings is particularly high in Montenegro and Albania. The first reason is the large share of the stock serving as holiday resorts at the sea coast. The second reason is that a large number of dwellings were left empty due to emigration in the 1990s; while some of them in central areas were later populated again, many of them in less central areas still remain non-inhabited.

It was found that the building stock of the countries is relatively young: in Albania only 7% was constructed before 1960, while in Montenegro 6% and in Serbia 15% of the existing building stock was built before 1945. After World War II, and from 1960 in particular, there was an upswing in the construction sector, especially in the construction of large, multi-family apartment blocks built with industrialized technology. After 1990, in Albania another boom can be observed, although there is a shift towards detached houses. In Serbia and Montenegro, in the nineties there was a fall in the construction sector, particularly for detached houses. After 2000, the number of new apartment buildings began to rise (INSTAT 2011, MONSTAT 2011, MONSTAT 2012, SORS 2011).

The energetic quality of the building stock is low as buildings in general are poorly insulated. The majority of the building stock was constructed from brick and stone but clay and adobe should also be mentioned such as prefabricated buildings from the communist era. Apartment buildings constructed using prefabrication technology usually have some insulation, as this was part of the sandwich wall construction. Even relatively young buildings are insufficiently insulated as building

codes were not strict enough and compliance was not checked.

Part of the building stock has already been refurbished. The most common interventions have been roof insulation and the replacement of windows (Jovanovic Popovic et al. 2013; Simaku et al., 2014a).

Building stock typologies

The calculated building stock was broken down into typical representative building types based on the analysis of the building stock, construction periods and typical construction material according to the methodology described in the respective section. All technical data of the building types including the considered geometries, materials, and thermal transmittances can be found in the attached [Electronic Supplementary Material](#) (ESM).

Altogether, 20 representative building types were considered in Albania, 15 in Montenegro, and 24 in Serbia. Figures 4 and 5 present the building type matrix for Albania and Montenegro developed by the research project.

As discussed in the relevant methodological sections, the matrix was further broken down by climate zones where relevant. Table 8 presents the estimated breakdown of dwellings by climate zone.

Table 9 presents the results of research on energy source mix for space heating at present. As Table illustrates, there was a large difference between building types and climate zones. In Albania the given ranges cover different subtypes and the minimum and maximum values might belong to different sub-types, this is why the average of range does not add up to 100. The energy mix for DHW production was prepared. The details could be found in [Electronic Supplementary Material](#) (ESM).

Building stock at present and in the future according to the topologies

Figure 6 presents the structure of the residential building floor area in focus countries by building type and building age in 2015 and in 2030 prepared with the help of the building stock model. Those representative buildings are named, whose share in the total area in 2030 will be more than 5%. Building groups, which constituted less than 5% in 2030 are grouped into the “others” category.

As the figure shows, the three largest building categories in 2030 are detached buildings built in 2001–2015, 1991–2000, and after 2016 in Albania, small buildings built in 1970–1991, 2001–2015, and after 2016 in Montenegro, and single family houses built after 2016, in 1991–2015, and 1981–190 in Serbia.

Energy and carbon performance of buildings and systems

Net, delivered (final) and primary energy demand as well as the corresponding CO₂ emissions were calculated for every building type in Albania, Montenegro and Serbia for the present state and for three retrofit options. The present state was first calculated assuming heating of the whole dwelling area for 18 h a day (further referred to as “full” heating), and then corrected for the actual heating of dwelling floor area and heating hours (further referred to as “partial” heating) with the correction factors resulting from the literature (Monstat 2013), national expert panels, and the calibration of the model (see the next section for details).

Figure 7 presents the calculated net energy demand by building type in Montenegro for full heating. The figure illustrates that the thermal characteristics of the building stock have improved somewhat over time, although significant improvement can be seen only in the last decade. In general, detached houses have higher heating demand than large buildings due to their unfavorable surface to volume ratio. In most building types, heating is dominant in the total energy demand. Cooling energy demand is depicted in the figure, but it applies only to buildings where mechanical cooling was installed. The situation is similar in Albania and Serbia.

The impact of three retrofit packages defined in the methodology section was evaluated for each building type. Figure 8 presents the impact of retrofit packages on building energy performance per square millimeter by building type in Montenegro; the impact of partial heating is reflected on the figure. A remarkable result valid for all three countries is that although the BAU option involves basic efficiency measures, the net/ final energy is similar or higher compared with the original state. This is due to the prediction that occupants’ comfort expectations are likely to rise in the future and the duration of heating and the heated area will increase. This underlines the need for complex retrofit packages where energy reduction is achievable even at higher comfort levels.



Fig. 4 Albanian residential building typology

The figure shows that as a result of the retrofitting packages, space heating energy demand could be drastically reduced to a low-energy building standard in the complex retrofitting options. Cooling energy demand could also significantly decrease (if shading of windows and efficient night ventilation is assumed). Hot water demand would remain the same.

Sector energy balances









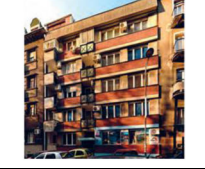


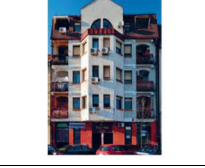


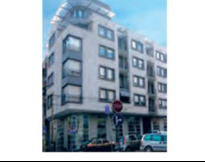
The non-calibrated calculated final thermal energy demand appeared to be significantly different from that estimated based on the official sector energy balances. Namely, it was five times higher for Serbia, 2.5 times higher for Albania, and 2.3 times higher for

Montenegro. Furthermore, the share of wood in the structure of the official energy balances was much lower than according to the calculations.

In consultation with national policy-makers and experts, several factors causing such variation were identified. Firstly, this was due to partial and intermittent space heating and cooling. Second, the actual breakdowns of households by energy system installed, especially for space heating, were different from those reported by official statistics. Third, the official energy balances did not reflect perfectly the real final energy consumption of each energy commodity.

The first problem is often referred to as an impact of occupant behavior and/or fuel poverty that is common for many countries and mentioned as a bottleneck of

Fig. 5 Montenegrin residential building typology

	A - Single-Family Houses	B - Medium Multifamily Buildings	C - Large Multifamily Buildings
	- Family house - With two dwellings (one above the other) - Semi-detached house	- With 3-9 dwellings	- With 10 and more dwellings
1 - 1945			
2 1946 - 1970			
3 1971 - 1990			
4 1991 - 2000			
5 2001 - 2011			

engineering bottom-up modeling (Swan and Ugursal 2009). In the focus countries, the root of the problem is not in behavior as such but in the fact that it is typical to heat only a part of the dwelling (usually kitchen and the living room), often using non-commercial biomass, to save energy and costs. For Albania for instance, the

Table 8 Estimated breakdown of dwellings by climate zone in 2011

	Albania	Montenegro
Mildest zone (%)	34.8	64.0
Moderate zone (%)	51.0	11.4
Coldest zone (%)	14.2	24.6

Source: own estimates

actual net energy demand for space heating and cooling was found to be only 25–45% of the values, if the whole dwelling floor area would be served for at least 18 h a day to 18 °C in buildings built before 2000. The exception among all building categories in all countries was only those dwellings in Serbia which are connected to district heating systems.

In regard to the second problem, there was for instance the underestimate of electricity heated households as provided by the Albanian census 2011 (INSTAT 2011). One of the reasons identified was that many households use two heating systems, for instance wood stove and heat pump, while the census reports only one system. Therefore, estimates on the breakdown of energy sources used for space heating had to be made in a consultation with national experts and policy-makers.

Table 9 Energy source mix for space heating in 2015

		Natural gas/LPG %	Electricity %	Coal %	Oil %	Wood %	District heating %
Albania	Zone A	10–20	70–85	0	0	5–20	0
	Zone B	10–20	65–85	0	0	5–25	0
	Zone C	10–25	20–65	0	0	10–70	0
Montenegro	Small houses	0	9–14	0	0	86–91	0
	Medium buildings	0	27–68	0	0	32–73	0
	Large buildings	0	46–92	0	0	8–54	0
Serbia	General case	9	17	7.5	3	63.5	0
	Buildings with district heating	0	0	0	0	13	83

Source: own estimates in consultation with national expert panels

In regard to the third problem, many uncertainties were recorded in the official energy balances. For instance, the latest (2013) energy balances of Montenegro published by Monstat (Monstat 2014b), EUROSTAT (EUROSTAT 2015), and International Energy Agency (IEA 2017) had a clear overestimate of the share of the residential buildings and a clear underestimate of the tertiary sector in the structure of the “other” category of country’s final energy consumption. Due to this problem, the official balance was not used. On the recommendation of the national policy-makers, an estimate of the residential sector energy balance was compiled

based on (Ministry of Economy of Montenegro 2013; Monstat 2013).

In all countries, it was also found that biomass consumption was significantly underestimated in the official energy balances. For example, it was found that biomass consumption in Serbia should be at least ca. 2.5 times higher than it was reported in the 2013 balance (Fig. 9).

While the statistics and energy balances were corrected to address the second and third problems in consultation with national expert panels and policy-makers, correction factors for partial space heating and cooling were introduced to overcome the first problem.

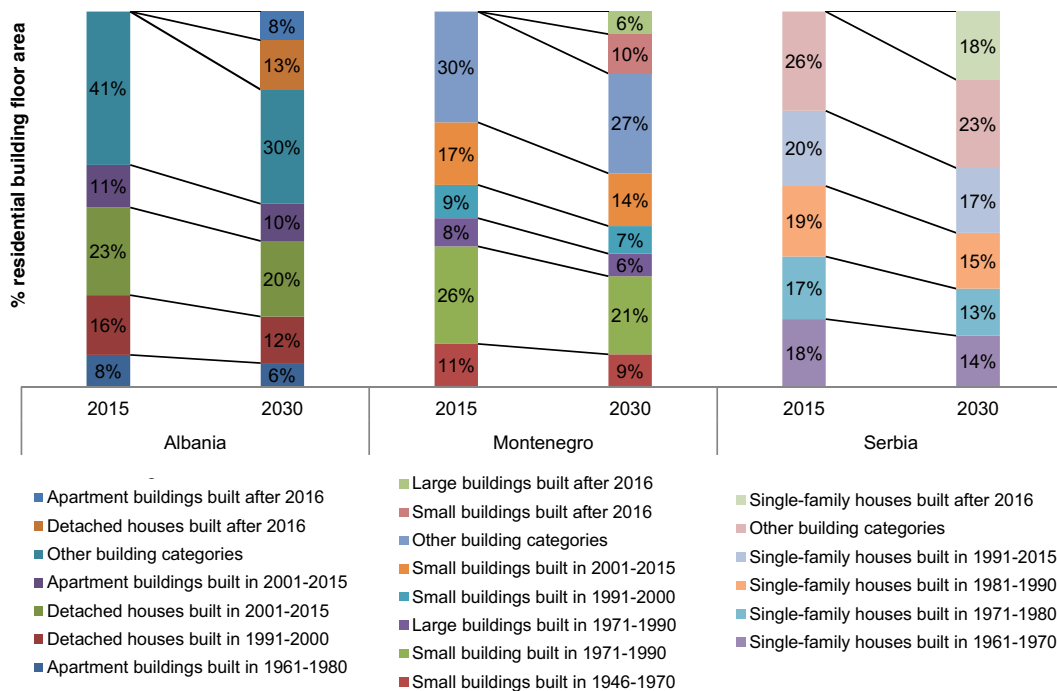


Fig. 6 The structure of residential building floor area by building age and type in Albania, Montenegro, and Serbia in 2015 and in 2030

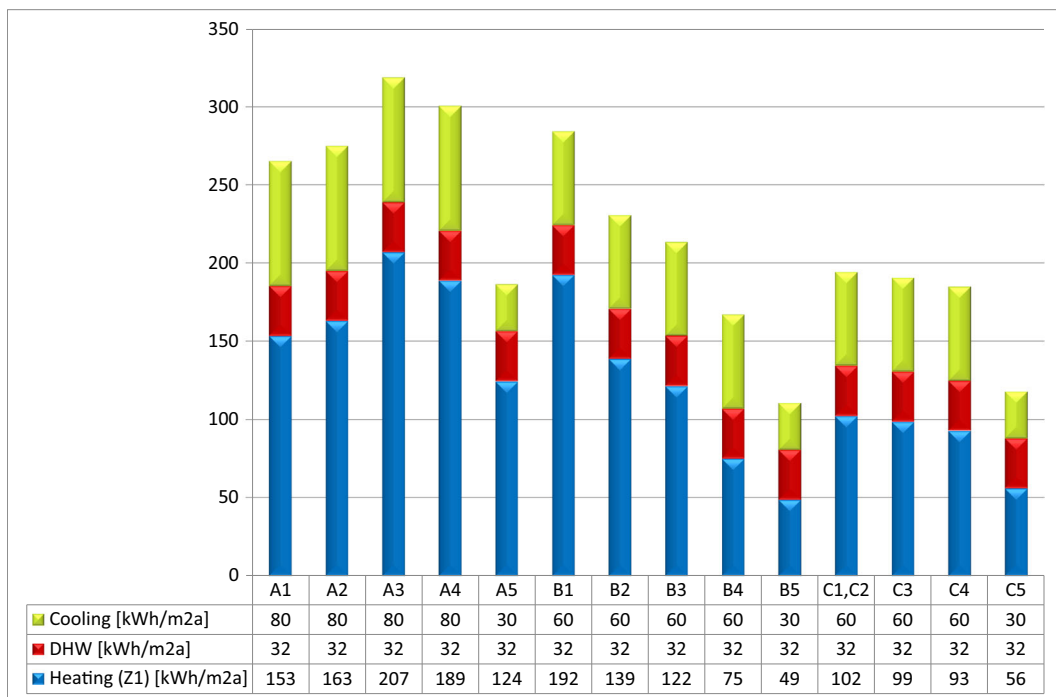


Fig. 7 Net energy demand of the building types in Montenegro (present state, full heating, mildest zone)

These correction factors were determined in an iterative process during the calibration of the model, taking into account the opinion of the expert panels and few pieces

of data which were available from the Albania National Agency of Natural Resources (Simaku et al., 2014b) and the Montenegrin Statistical Office (Monstat 2013).

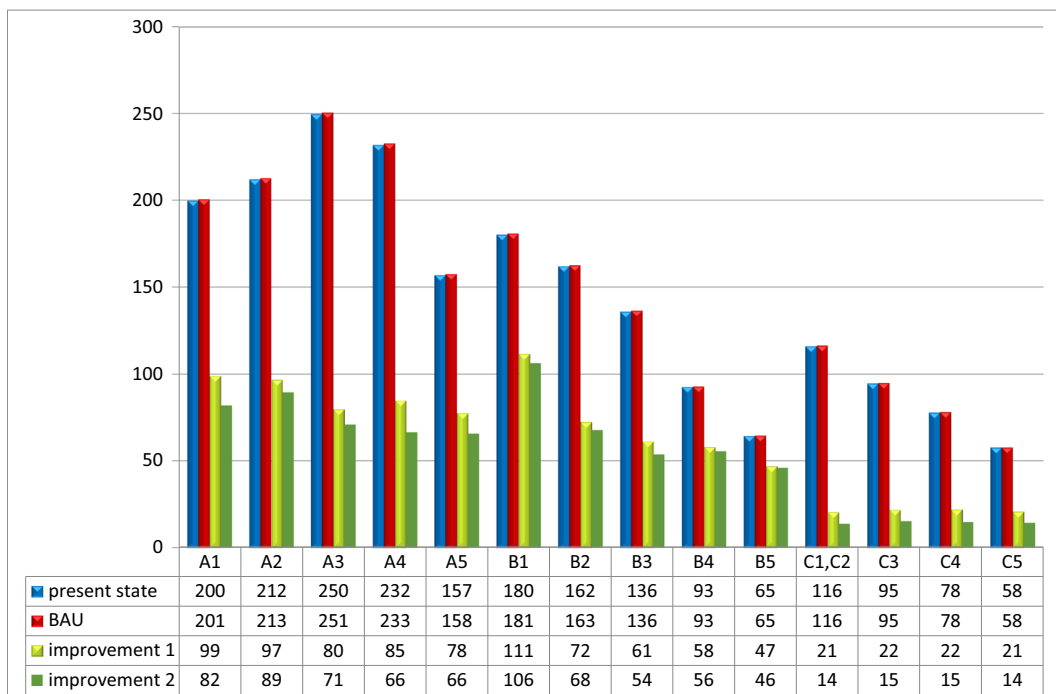


Fig. 8 Final energy demand of building types in Montenegro (present state and retrofitted states, mildest zone)

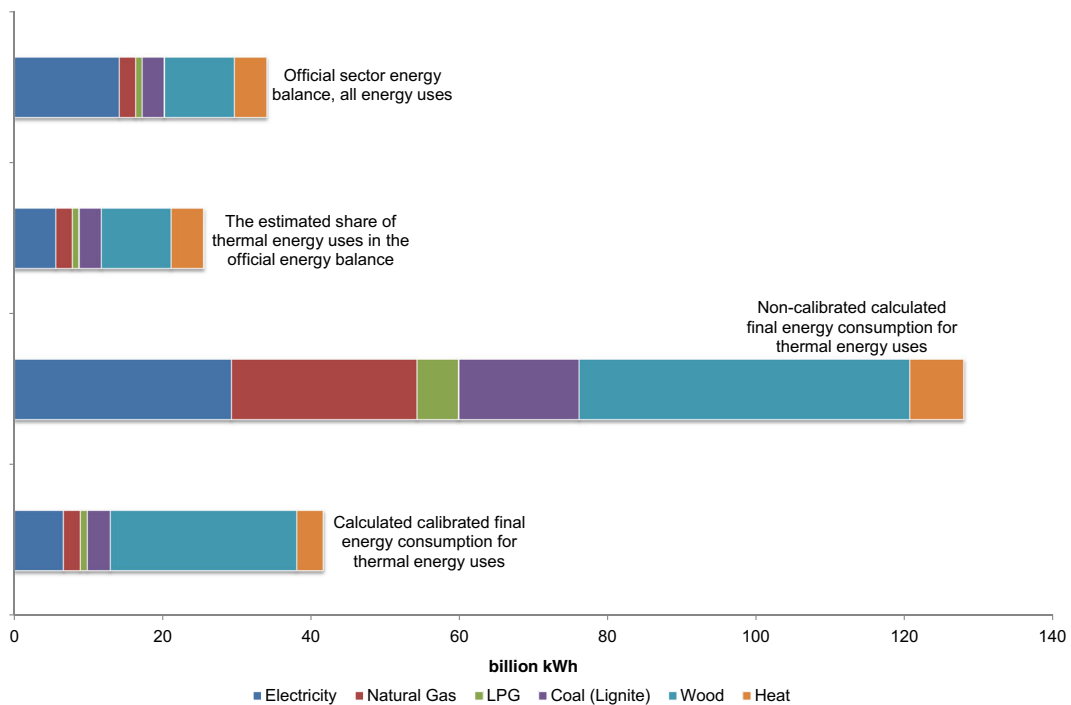


Fig. 9 Sector energy balance and calculated final energy consumption for Serbia in 2013, billion kilowatt hour

The factors were calculated to account for heating of 50–80% of the floor area for a period of 6–14 h depending on the climate zone and fuel type. Similar, the correction factors for cooling were estimated. The matrices with the correction factors by country and building category can be found in the attached [Electronic Supplementary Material \(ESM\)](#).

Figure 10 presents the calculated and calibrated final energy consumption for thermal energy services and the associated CO₂ emissions in 2015. In 2015, the final energy consumption was 4.9 billion kWh in Albania, 2.6 billion kWh in Montenegro, and 42 billion kWh in Serbia.

Biomass was found to be the most important source of energy in Montenegro and Serbia, contributing 76 and 61% to final energy consumption, respectively, and the second largest source of energy in Albania with a 37% share. Electricity was the most important energy source in Albania contributing 54% to its final energy consumption, and it was the second largest energy source in Serbia and Montenegro, contributing 24 and 16% to their final energy consumption respectively. In Serbia, the energy mix was the most diversified among three countries.

In 2015, the residential sector emitted 0.1 million tCO₂ in Albania, 0.4 million tCO₂ in Montenegro, and

9.8 million tCO₂ in Serbia. The largest share of emissions in Serbia was associated with electricity consumption, followed by coal and district heat. Emissions in Montenegro were associated with electricity consumption. Albania's energy mix is almost carbon free: the only emissions of the sector originated from LPG consumption.

Opportunities offered by the scenarios

The results of the assessment of the retrofitted packages allowed for the evaluation of the scenarios as they were defined in the methodology. Additionally to final energy consumption and the associated CO₂ emissions in 2015, Fig. 10 also these in 2030 according to the reference scenario.

In the reference scenario, the final energy consumption for thermal energy uses of Albania and Serbia in 2030 was estimated to be lower by 17 and 5% respectively that it was in 2015; in Montenegro it was found to be higher in 2030 by 2% than it was in 2015. The significant decrease in thermal energy consumption of Albania is explained by switching from wood and LPG stoves to electricity-operated heat pumps, whose efficiency is much higher. The changes in the structure of consumed energy sources in Montenegro and Serbia

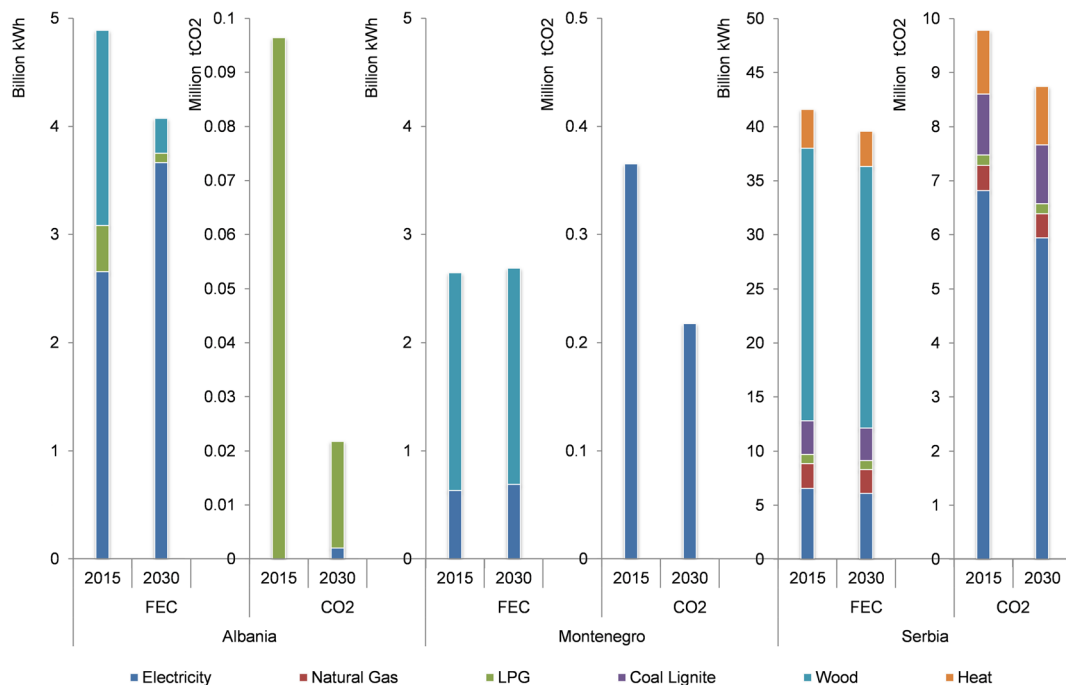


Fig. 10 Final energy consumption and CO₂ emissions of the residential sector in Albania, Montenegro, and Serbia in 2015 and in 2030 according to the reference scenario

will not be significant. In all countries, CO₂ emissions in 2030 will be lower than in 2015. In Albania, the 2030 emissions will drop to 23% of their 2015 level due to the fuel switch from LPG to low-carbon electricity. In Montenegro, the 2030 emissions will be at 60% of their 2015 level due to the decreasing emission factor of electricity. For the reasons of decreasing emission factor of electricity please see Szabo et al. (2015). In Serbia, the CO₂ emission will stand at 89% of their 2015 level due to the declining energy consumption.

Figure 11 presents the impact of the low-carbon development scenarios on final energy consumption, energy commodities consumed and CO₂ emissions in the focus countries. As the figure illustrates, the moderate scenario allows for the reduction of final energy consumption in 2030 versus the reference amount by 27, 15, and 17% in Albania, Montenegro, and Serbia, respectively. Higher savings in Albania are explained by the introduction of the building code complying with EPBD in the moderate scenario. The code was already adopted in Montenegro and Serbia and therefore it was included into their reference scenario. The ambitious scenario allows for an additional reduction of final energy consumption by 8–10% in all countries.

The figure also shows that the scenarios allow for significant electricity savings. Thus, the moderate

scenario allows for 44, 19, and 33% reduction of electricity consumption in 2030 in Albania, Montenegro, and Serbia, respectively, versus the reference level. The ambitious scenario offers even higher electricity savings in Albania and Montenegro.

In Montenegro and Serbia, the moderate scenario also allows for a 14–15% reduction of the reference wood consumption. Even higher wood savings are possible in the ambitious scenario. Biomass consumption is higher in both scenarios in Albania because that was the main fuel switch option from electricity suggested.

In Serbia, the moderate and ambitious scenarios would allow for a 31 and 43% reduction of lignite consumption, but they would instead require an increase of natural gas consumption by 26 and 1%, respectively.

A reduction in final energy consumption and fuel switch will result in a reduction of associated CO₂ emissions. In the moderate scenario, their level would be 7%, 19, and 27% lower than their reference level in 2030 in Albania, Montenegro, and Serbia, respectively. In the ambitious scenario, CO₂ emission reductions are the same for Albania, 27% higher for Montenegro, and 9% lower for Serbia.

Building categories which could offer the largest energy savings and emission reduction differ among countries. From the perspective of building age, the

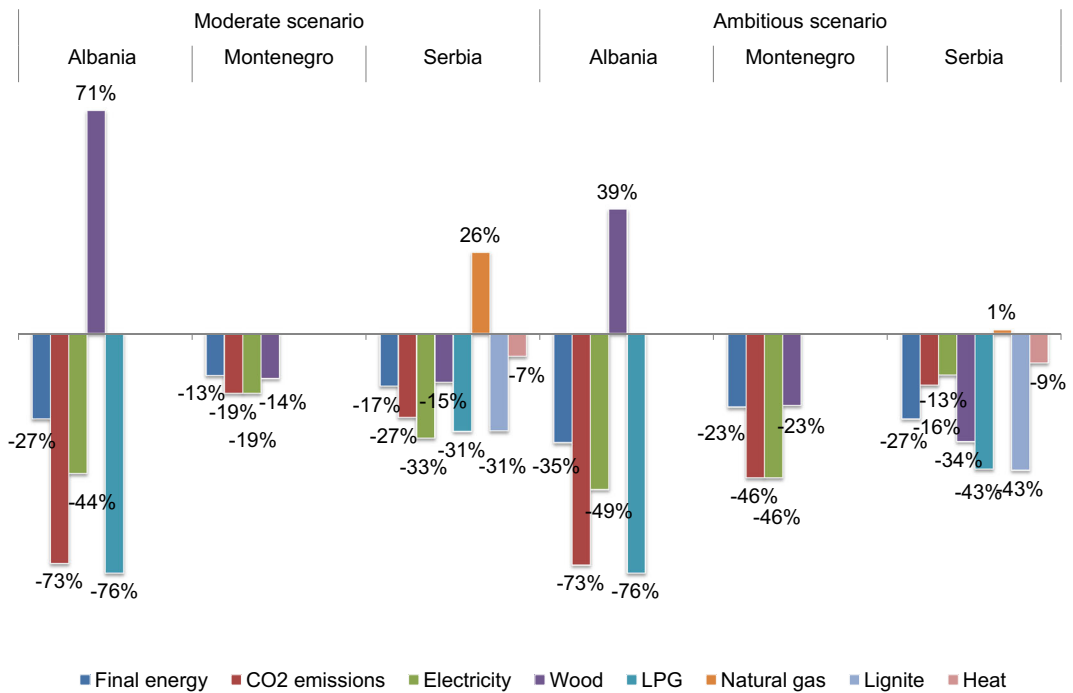


Fig. 11 The difference in final energy consumption, energy commodities consumed, and CO₂ emissions in 2030 in the moderate and ambitious scenarios versus the reference case

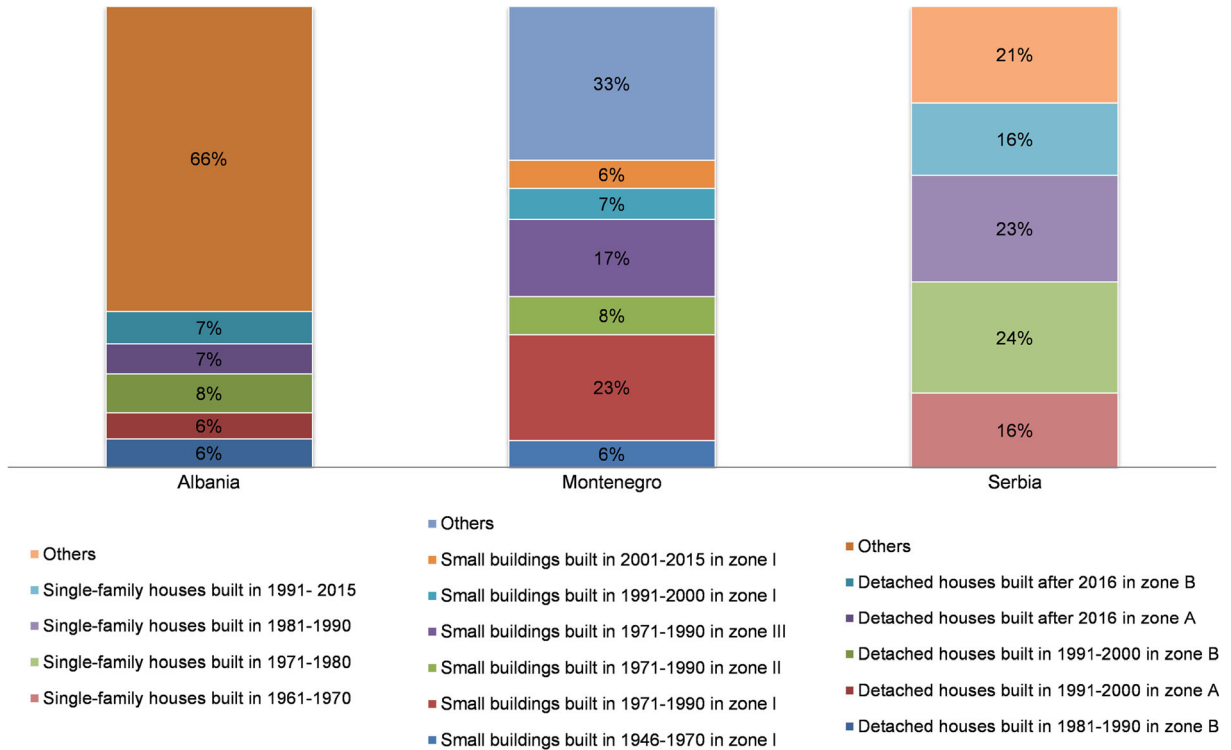


Fig. 12 Final energy savings by building category (age, type, zone) in the moderate scenario in 2030

Table 10 Economic analysis of the moderate and ambitious scenarios

Indicators	Country	Albania			Montenegro			Serbia					
		Moderate		Ambitious	Moderate		Ambitious	Moderate		Ambitious			
		2016–2030	Annual average	2016–2030	Annual average	2016–2030	Annual average	2016–2030	Annual average	2016–2030	Annual average		
Floor area retrofitted	million m ²	26	1.7	26	1.7	4.7	0.31	6.8	0.43	99	6.6	105	7.0
Share of the floor area affected	%	17	2.5	17	2.5	4.7	1.6	6.8	2.4	99	2.0	105	2.1
New floor area	million m ²	17	1.1	17	1.1	4.7	0.31	6.8	0.43	99	6.6	105	7.0
Total costs, retrofits	million EUR	2291	153	2698	180	692	46	1202	80	12,334	822	16,138	1076
Incremental costs, retrofits	million EUR	1075	72	1482	99	285	19	796	53	4941	329	8745	583
Incremental costs, new buildings	million EUR	593	40	1075	72	220	15	4233	265	4233	265	4233	265
Annualized incremental costs*	EUR/m ²	2.3	3.5	3.5	1.9	5.4	2.9	4.2	4.2	4.2	2.9	4.2	4.2
Saved energy costs**	EUR/m ²	3.8	4.1	4.1	3.6	5.5	3.8	5.5	3.8	5.5	3.8	5.5	2.7
Private investments raised by low-% loans, retrofits	million EUR	548	37	1103	74	183	12	481	30	4692	146	8457	564
Private investments raised by low-% loans, construction***	million EUR	612	38	612	38	97	6	1737	116	1737	116	1737	116
Governmental costs for low-% loans, retrofits	million EUR	599	803	803	84	204	2191	3629	3629	3629	3629	3629	3629
Governmental costs for low-% loans, construction	million EUR	516	516	516	64	64	1147	1147	1147	1147	1147	1147	1147
Governmental costs for grants	million EUR	327	22	451	30	89	6	179	11	1008	67	1756	117
Private investments, construction****	million EUR	593	37	591	74	124	15	6735	842	6735	842	6735	842

*The discount rate is 4%

**Costs are per m² of new and retrofitted buildings

***For 2016–2022

****Moderate scenario: for 2016–2030, ambitious scenario: for 2023–2030

Table 11 The costs of standard retrofit: climate zones A and B, Albania, €/m² floor area, incl. VAT

Building types/measures	A1	A2	A3	A4	B1	B2	B3	B4	C1	C2	C3	C4	D1	D2	D3	D4	E1	E2	E3	E4
Wall	24	23	15	13	28	33	17	18	27	17	10	18	21	22	19	15	19	10	24	6
Roof	19	19	9.3	6.2	9.3	9.3	9.3	3.7	19	9.3	3.7	3.7	9.3	19	3.7	3.1	19	8.3	9.3	2.1
Floor	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Windows	13	11	14	13	14	16	8	9	11	11	17	9	9	10	17	11	11	13	13	13
Heating	42	42	42	42	42	42	42	42	28	42	42	45	42	42	50	42	31	45	45	45
Hot water	13	11	10	7.0	7.0	7.8	7.0	7.2	6.5	11	15	6.5	7.0	13	7.0	5.3	4.9	6.5	5.0	1.6
Total	110	106	90	81	100	108	83	80	92	90	88	83	88	106	96	77	84	83	97	68

The letter in the building type category means age, the number means building size

A buildings built before 1960, B buildings built between 1961 and 1980, C buildings built between 1981 and 1990, D buildings built between 1991 and 2000, E buildings built between 2001 and 2015. 1 detached houses, 2 semi-detached houses, 3 row houses, 4 multi-residential buildings

Source: own estimates in consultation with the Albania expert panel

Albanian model showed that it is important to retrofit buildings constructed after 1991 because they will be responsible for ca. 43% of the sector final energy consumption in 2030 and the largest share of energy savings could originate in this segment. New buildings in Albania will consume 18% of the sector's final energy consumption in 2030, if the new building code required by the EPBD will not be introduced within a few years. This is why, it is important to prioritize the urgent introduction and enforcement of this code in order to avoid the necessity to retrofit these buildings in the future. Among building types, detached and semi-detached houses are a clear priority for policy making because 72% of final energy consumption will originate in these and they possess the largest potential for energy savings in 2030. Even though energy savings per square millimeter are the highest in the coldest zone, at least a half of the national final energy consumption and savings will originate in the moderate zone because of the large number of buildings here.

In Montenegro and Serbia, it is important to ensure that the buildings built between 1971 and 1990 are retrofitted. While in 2030 these buildings occupy 32 and 34% of the buildings' floor area, respectively, they contribute 40 and 46% to the total final energy consumption and therefore are a clear priority for policy intervention. In Serbia, another important category is buildings dating from 1961 to 1970, which will be responsible for 17% of final energy consumption in 2030. From the perspective of building types, small buildings are a clear target for policy making in both countries because more than 80% of final energy consumption will originate in this segment in 2030. For Montenegro, where the analysis was also broken down by climate zone, the largest energy savings on the national scale will originate in the mildest and coldest climates.

In all countries, more than 80% of final energy consumption for thermal energy services will be attributed to space heating.

Figure 12 illustrates these varying priorities with a detailed breakdown of energy savings simultaneously by building age, type, and climate zone (for Montenegro and Albania) in 2030 in the moderate scenario. Only those segments contributing 5% and more to the national energy savings are named; the rest are merged into the "other" category.

According to the figure, in Montenegro almost 80% of final energy savings would originate from small

Table 12 The costs of standard retrofit: all climate zones, Montenegro, €/m² floor area, incl. VAT

Measures\building types	A1	A2	A3	A4	A5	B1	B2	B3	B4	B5	C1/2	C3	C4	C5
Walls (and arcade ceilings)	48.2	39.3	44.8	33.8	34.9	68.5	42.6	26.6	19.1	23.3	24.1	25.5	23.2	23.3
Windows	33.8	34.7	36.8	32.5	23.4	49.0	46.2	31.9	38.8	24.5	30.5	37.1	34.2	26.7
Floor c. to attic	25.0	25.8	12.9	11.5	12.8	9.5	4.9	4.8	3.8	3.9	3.2	2.0	2.6	3.2
Floor c. to unheated below (cellar)	0.0	0.0	16.1	2.3	3.6	11.9	6.1	5.9	4.0	5.0	4.0	3.0	3.2	5.6
Flat roof	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.4	0.0	3.0	0.0	0.2
Pitched roof	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.5	0.0	0.0	1.3	1.9
Floor c. on ground	0.0	0.0	0.0	0.0	22.1	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Heating system	25.0	25.0	25.0	25.0	25.0	22.5	22.5	22.5	22.5	22.5	35.0	35.0	35.0	35.0
Hot water system	25.0	25.0	25.0	25.0	25.0	22.5	22.5	22.5	22.5	22.5	40.0	40.0	40.0	40.0
Total	157	150	161	130	143	184	145	114	111	103	137	143	139	136

The letter in the building type category means building size, the number means building age

A small buildings, B medium buildings, C large buildings. 1 buildings built before 1945, 2 buildings built between 1946 and 1970, 3 buildings built between 1971 and 1990, 4 buildings built between 1991 and 2000, 5 buildings built between 2001 and 2015

Source: own estimates in consultation with the Montenegrin expert panel

buildings built in 1971–1990, which still remain in 2030, and located in mildest and coldest zones. In Serbia, almost 80% of the final energy savings would originate from single family buildings dating from 1961 to 2015. In Albania, almost 40% of energy savings could be offered by detached houses located at the mildest and moderate climate.

Cost-effectiveness analysis of the scenarios

The investment cost estimates provided in Tables 11, 12 and 13, which are attached in the ESM, allowed conducting a cost-effectiveness analysis of low-carbon development scenarios. Table 13 presents the summary of results for the cost-effectiveness analysis.

The moderate scenario envisions the annual retrofit of 1.6–2.5% of the total buildings floor area in 2016–2030 that would require high investments. The largest investments are required by building categories: 2001–2015 of Albania, 1971–1990 and 2001–2015 of Montenegro, and 1961–1970, 1971–1980, and 1981–1990 of Serbia.

When the costs of the reference scenario are deducted from the costs of the moderate scenario, the incremental costs would be significantly lower. The incremental investments of the moderate scenario over 2016–2030 are EUR 1.1 billion for building retrofit and EUR 0.59 billion for new buildings in Albania, 0.29 EUR billion for building retrofits in Montenegro and EUR 12.3 billion for building retrofits in Serbia.

Assuming a discount rate of 4%, the annualized incremental costs of the moderate scenario over 2016–2030 are EUR 1.9–2.9/m² on average. Taking into account an increase in energy prices likely to happen (Novikova, Csoknyai, Jovanovic Popovic, et al. 2015; Novikova, Csoknyai, Miljanic, et al. 2015; Novikova, Szalay, et al. 2015) saved energy costs are EUR 3.6–3.8 per square millimeter of new or retrofitted floor area on average over this time period. Since saved energy costs are higher than the annualized investments, the scenario represents a cost-effective opportunity for the countries.

It is important to note, that the saved energy costs are higher than the annualized investment costs for the scenario as a whole on the country level, but not for all building categories. For a few building categories, saved energy costs are lower than the annualized incremental investment costs and thus for them the incremental investments were not cost-effective.

There are however other numerous benefits of these scenarios such as positive impacts on human health, environment, higher productivity, higher comfort, and many others. If these benefits will be quantified, the cost-effectiveness will be significantly higher.

In the moderate scenario, given the assumed amount of low-interest loans, the eligible investments into building retrofits, which the investors should borrow over 2016–2030 are EUR 37 million/year for Albania, EUR 12 million/year for Montenegro, and EUR 146 million/year for Serbia. Assuming the market loan interest rate

Table 13 The costs of standard retrofit: all climate zones, Serbia, €/m² floor area, incl. VAT

Measures/building types	A1	B1	C1	D1	E1	F1	A2	C2	A3	B3	C3	D3	E3	F3	C4	D4	E4	F4
Walls (and arcade ceilings)	57.8	34.5	35.2	39.5	29.8	5.4	44.0	30.9	70.7	43.7	24.7	27.1	19.7	24.1	23.3	27.2	24.6	24.5
Windows	40.6	41.7	38.3	44.1	39.0	28.1	45.2	43.8	58.9	55.4	36.7	38.2	46.5	29.4	36.9	44.5	41.1	32.0
Floor c. to attic	30.0	37.1	13.8	10.8	9.7	10.7	28.4	19.3	8.0	4.1	2.7	4.0	3.2	3.3	0.0	1.7	2.2	2.7
Floor c. to unheated below (cellar)	0.0	0.0	0.0	13.9	2.0	3.2	41.8	6.3	25.7	5.3	3.5	5.1	3.5	4.3	3.1	3.2	2.7	4.8
Flat roof	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.6	11.1	4.0	0.0	0.3
Pitched roof	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.7	0.0	0.0	1.9	2.7
Floor c. on ground	0.0	0.0	0.0	0.0	0.0	26.6	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Heating system	58.8	39.2	33.2	34.7	33.7	9.8	37.3	53.8	33.3	31.9	31.2	4.8	4.8	4.8	4.8	4.8	4.8	4.8
Hot water system	28.8	9.2	3.2	4.7	3.7	9.8	7.3	23.8	3.3	1.9	1.2	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Total	216	162	124	148	118	91	204	178	208	148	108	83	82	69	79	90	83	76
Cooling (optional)	7.7	8.1	8.4	8.3	6.6	7.9	6.5	6.3	17.4	10.3	7.9	7.7	6.7	7.1	7.2	10.0	9.1	6.7

The letter in the building type category means age, the number means building size

A buildings built before 1945, B buildings built between 1946 and 1960, C buildings built between 1961 and 1970, D buildings built between 1971 and 1980, E buildings built between 1981 and 1990, F buildings built between 1991 and 2015. 1 single family houses, 2 terraced houses, 3 multi-residential houses, 4 apartment blocks

Source: own estimates in consultation with the Serbian expert panel

of 15% for Albania and 10% for Serbia and Montenegro, the subsidized interest rate of 0%, and the loan term of 10 years, the government would provide to commercial banks EUR 599 million in Albania, EUR 84 million in Serbia, and EUR 2191 million in Serbia as compensations for lowering the interest rate over this period of time. Additionally, given the assumed amount of allocated grants, their costs for the government are EUR 22 million/year in Albania, EUR 6.0 million/year in Montenegro, and EUR 67 million/year in Serbia.

In the ambitious scenario, 2.1–2.4% of the total buildings floor area is retrofitted per annum in 2016–2030. Additionally, the scenario requires higher energy performance of all new floor area that is 1.1 billion m²/year for Albania, 0.25 million m²/year for Montenegro, and 5.2 billion m²/year for Serbia. Assuming the same discount rate as in the moderate scenario and comparing the annualized incremental costs of the ambitious scenario with saved energy costs, it can be concluded that the scenario is cost-effective for Albania, on the border of cost-effectiveness for Montenegro, and not cost-effective for Serbia. Table 10 illustrates conclusions of the costs associated with the realization of the ambitious scenarios similar to the moderate scenario.

For Albania, both scenarios are slightly more cost-effective due to somewhat lower retrofit costs. For Serbia, the costs-effectiveness of both scenarios is lower than in Montenegro and Albania due to higher retrofit costs.

The results of the analysis were found to be very sensitive to the assumptions on how much the thermal comfort level will grow in the business-as-usual case and low-carbon development scenarios. Thus, a significant increase of the heated floor area and heating hours after the business-as-usual retrofits of dwellings makes the low-carbon scenarios more attractive in terms of energy savings and vice versa to implement.

The annual investment need of scenarios is very sensitive to the target year when the building stock will be retrofitted. This is, first, due to the retrofit rate calculated as the speed with which the stock should be retrofitted by the target year. Second, the further target year when the whole building stock should be low carbon leaves a lower share of the remaining from today stock for retrofit.

The results of the cost-effectiveness analysis are very sensitive to the discount rates assumed. Thus, raising the discount rate higher than 6% in Serbia, 9% in Albania, and 10% in Montenegro would make the moderate

scenario not attractive. Raising the discount rate already by 0.1 and 1.5% makes the ambitious scenarios of Montenegro and Albania also not cost-effective. The cost-effectiveness analysis is also very sensitive to the dynamics of energy prices, in particular to electricity prices.

Conclusion

The paper presents the residential sector building typology, thermal energy balance, and scenarios prepared at several levels of sector segmentation to assist the design of low-carbon development policies for Albania, Serbia, and Montenegro. The paper describes methodological steps and selected results. First, representative building types were identified; their energy performances by end-use, retrofit packages, as well as associated costs were assessed. Second, this information was inserted into a bottom-up simulation model prepared in the LEAP software. Using it, sector energy balances, the reference scenario, as well as moderate and advanced low-carbon high-thermal-comfort scenarios were prepared. The low-carbon scenarios assumed ambitious regulatory and financial policies.

It was found that the official energy balances did not at all reflect the real energy consumption of the residential sector. In particular, first the share of biomass was underreported for Serbia and Montenegro. Second, in Albania and Montenegro, the share of electricity-heated households is underestimated in the country censuses. Third, in all countries, the households do not receive thermal energy services adequate to their needs and partial heating and intermittent heating was found to be a typical situation causing much lower energy consumption than the demand for it.

While the statistics and energy balances were corrected to address the first and second problems in consultation with national expert panels and policymakers, correction factors for partial space heating and cooling were introduced to overcome the third problem. The factors were calculated to account for heating of 50–80% of the floor area for a period of 6–14 h depending on the climate zone and fuel type.

To better reflect the actual situation, the censuses should gather information not only about the main building technical system but also secondary systems. Furthermore, it would be useful if they gathered the information about partial and intermittent heating and cooling.

The energy consumption for thermal energy services of representative building types was calculated at present and in case of business-as-usual, standard, and ambitious retrofits. It was found that energy demand could be significantly reduced in case of standard and ambitious retrofit packages even though they assume higher thermal comfort.

In the moderate scenario, it was assumed that the energy performance of all new and existing buildings will achieve the standard improvement by 2050 in Albania, and by 2070 in Montenegro and Serbia. In the ambitious scenario, it was assumed that by 2050 the largest part of the new and existing buildings of all three focus countries will achieve the level of ambitious improvement. It was concluded that in 2030 moderate and ambitious policy scenarios may deliver CO₂ emission reduction of 23–73% and 16–73% respectively versus the reference, at the same time offering higher thermal comfort.

The priority of sector segments for policy differs among the countries. In Albania it is important to ensure that buildings built after 1991 will be retrofitted, whereas in Serbia and Montenegro it is important to retrofit the building stock constructed in 1971–1990. In terms of building type, the largest energy savings are in small buildings in all countries. Space heating is the largest energy use for energy savings.

The investment required by low-carbon development scenarios is very high in all three countries. This is why it is important to couple thermal efficiency improvement with building business-as-usual renovation to take the advantage of costs that occur anyway. The investments into all low-carbon development scenarios, except for the Serbian ambitious scenario, are cost-effective or on the border of cost-effectiveness assuming the discount rate of 4% and the measure lifetime of 30 years. However, the scenario investments are cost-effective as a whole on the country level, but not for all building categories in all climate zones. Therefore, it is important to consider other benefits of mitigation scenarios beyond saved energy costs such as higher comfort, health, energy security, economic growth, and others that represent the next research opportunity. The realization of the scenarios requires a careful design and massive provision of financial products and financial means for the residential energy efficiency as well as the introduction and enforcement of building codes.

The results of the analysis were found to be very sensitive to the assumptions on how much the thermal

comfort level will grow in the business-as-usual case and low-carbon development scenarios. The annual investment need of scenarios is sensitive to the target year when the building stock should be retrofitted. The results of the cost-effectiveness analysis are very sensitive to the assumed discount rates and energy prices, in particular of electricity.

All results provided in the paper on the country level could be also obtained on any other level of the building stock segmentation, i.e. on the level of building type, age, climate zone, or end-use. The models, including all underlying input data, were provided to national policy-makers involved into energy and mitigation policies after the end of the project. These stakeholders were trained for using the software, in which the model was prepared, and therefore they could run and modify the models themselves later according to their needs. Such detailed analysis has never been done before for these countries and it will provide substantial impetus on the policy process of energy efficiency target setting, the design of national support programs and the better utilization of international donor support.

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