

Automating the semantic mapping between regulatory guidelines and organizational processes

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Abstract The mapping of regulatory guidelines with organizational processes is an important aspect of a regulatory-compliance management system. Automating this mapping process can greatly improve the overall compliance process. Currently, there is research on mapping between different entities such as ontology mapping, sentence similarity, semantic similarity and regulation-requirement mapping. However, there has not been adequate research on the automation of the mapping process between regulatory guidelines and organizational processes. In this paper, we explain how Natural Language Processing and Semantic

Web technologies can be applied in this area. In particular, we explain how we can take advantage of the structures of regulation-ontology and the process-ontology in order to compute the similarity between a regulatory guideline and a process. Our methodology is validated using a case study in the Pharmaceutical industry, which has shown promising results.

Keywords Semantic similarity · Ontology mapping · Information extraction · Regulatory-compliance management · Regulation · Text analysis

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1 Introduction

Regulatory-compliance management (RCM) is a management process, which is implemented by an organization to ensure that every process complies with the relevant requirements and expectations. Examples of requirements are the regulatory or legal guidelines, and that of expectations are mandates, policies and guidelines. Failure to maintain the RCM in organizations generally results in heavy penalties or legal disputes or even suspension and closure. Managing compliance is an expensive process. For example, legislations, such as the Sarbanes-Oxley Act (SOX), imposed stringent compliance requirements, and organizations had to make heavy investments to meet the requirements [1].

Our research identified that early approaches to the RCM were largely manual. Managing the compliance manually is an arduous, extensive and error-prone task. It requires expertise in the field, which costs heavy capital investments for organizations. As a solution, computer-aided RCM sys-

tems^{1,2,3,4} have been developed. However, these systems are still experiencing various challenges to streamline and automate the process. One of the challenges being experienced by the systems is coping with the frequent changes in regulations. With every change in the regulations, the systems should identify the affected processes. Besides, these approaches are proprietary in the sense that the knowledge about the requirements and processes is embedded within the specific codes designed for specific domains and particular purpose. The proprietary knowledge is hard to share and re-use.

The recent approaches are concentrating on using Semantic Web technologies to reduce the manual work [2–15]. These works focus on improving the steps in the regulatory-compliance such as extraction, modelling, mapping and compliance checking. In order to achieve automatic compliance, the legal concepts, for example rights and obligations, have to be extracted and represented [5, 6, 16], and the business process must be modelled in some meaningful format such as ontology [17–20]. The ontologies or semantic representation of the regulatory guidelines and organizational processes makes the mapping between regulatory guidelines and organizational processes effective and efficient [21–23]. Semantic modelling also helps to improve the compliance checking [2–4, 13, 14, 24]. Although these approaches have contributed on improving the separate steps in regulatory mapping and compliance, they need to be integrated to create a holistic approach. This paper proposes a holistic approach to the mapping between regulatory guidelines and organizational processes.

Representing regulatory knowledge and process knowledge in a standard, homogeneous and interoperable format can improve updating processes and reusability. In particular, modelling the organizational processes in a process-ontology and regulatory guidelines in a regulation-ontology allows the reusability of the knowledge. However, the semantic representation of the processes and regulations needs to be updated in circumstances such as (1) changes in the existing regulatory guidelines or (2) need of the processes to conform to regulations from other regulatory bodies or in other territories. In such cases, mapping of the new regulatory guidelines with the processes constitutes an important step towards updating the affected processes. The automation of the mapping process also contributes to the overall automation of RCM.

The process of automatic mapping between regulatory guidelines and organizational processes comes with vari-

ous research challenges. Firstly, there is a lack of a standard framework for mapping regulation and process ontologies. Secondly, there are ambiguities and complexities in the regulatory text. Thirdly, there is implicit information in the description of organizational processes. This paper tackles the first challenge: the design and development of an appropriate framework for the mapping. This paper describes RegCMantic framework. A preliminary description of this framework can be found in [22, 25]. The contributions of the RegCMantic framework are outlined below.

1. Document-components and predicting document-structure: A document contains various document-components, which constitutes the structure of the document. Some examples of the components are the title, paragraph, headers and footers. In order to extract meaningful regulatory entities from the regulatory text, it is essential to identify the document-components that contain regulatory guidelines. The RegCMantic framework can identify these components and the document-structure.
2. Identification of the regulatory guidelines: From the document-structure, RegCMantic identifies the regulatory guidelines in the document.
3. Identification of the meaningful entities in the regulatory guidelines: Within the regulatory guidelines, this framework identifies the important regulatory entities such as the subject, object, action and obligation. Identification of the regulatory entities helps in relating the regulatory guidelines with organizational processes automatically.
4. Construction of regulatory ontology and the representation of the regulatory entities and regulatory guidelines in the ontology: An ontology to represent the regulatory guidelines and regulatory entities is essential for further processing the information in semantic means. This framework has constructed a regulatory ontology by extending an existing upper-level legal ontology.
5. Similarity between the entities of regulatory guidelines and organizational processes: In order to compute the similarity between a regulatory guideline and an organizational process, it is essential to identify the similarity between their entities. For example, determining the similarity between the subjects and the actions of a regulatory guideline and an organizational process helps in determining the similarity between the guideline and the process. This research computes the similarity between the entities in regulatory guidelines and organizational processes.
6. Similarity between regulatory-statements and organizational processes: A regulatory guideline contains one or more regulatory-statement. Before relating the regulatory guideline to organizational processes, it is essential to relate its statement with the processes. This framework computes the relatedness of a statement with processes.

¹ <http://technet.microsoft.com/en-us/library/cc677002.aspx>.

² <http://www.bwise.com/grc-challenges/regulatory-compliance>.

³ <http://www-01.ibm.com/software/ecm/compliance/>.

⁴ <http://accelus.thomsonreuters.com/products/accelus-compliance-manager>.

7. Similarity between regulatory guidelines and organizational processes: This research determines the relation between a regulatory guideline and an organizational process.

The rest of the paper is organized as follows. The RegCMantic framework is described in Sect. 2. Sections 3 and 4 explain in detail the extraction of the regulations and the mapping between regulations and processes. Section 5 presents and analyses the results obtained from the case study. Section 6 compares the related work and concludes the paper and identifies the future-work.

2 The framework

The RegCMantic framework comprises two main parts: extraction and mapping (see Fig. 1) [16,22,25,26]. In the extraction part, the regulatory guidelines in different document formats, such as PDF, rtf and doc, are converted into a uniform XML format by identifying their document-structures. This process is referred as document-structure

analysis (DSA). In the XML document, the regulatory guidelines and the regulatory entities are annotated; this process is described as “Regulatory Entity Annotation.” Finally, the annotated entities are extracted and represented in an ontology, which is described as “Regulation-Ontology Population.” In the mapping part, a regulatory-statement is compared with an organized process in order to determine the level of relationship or similarity between them.

The comparison depends on three types of similarities: (i) topic-similarity, (ii) core-similarity and (iii) aux-similarity. The three types of similarities are computed from the three types of regulatory entities in a regulation: (i) the topic entities, (ii) core-entities and (iii) the aux-entities. Each step in these two parts is described in the following sections.

3 Extraction part

The extraction part is the first part of the framework and includes three steps: (i) representing the structure of the regulatory guidelines in XML format or DSA, (ii) extracting

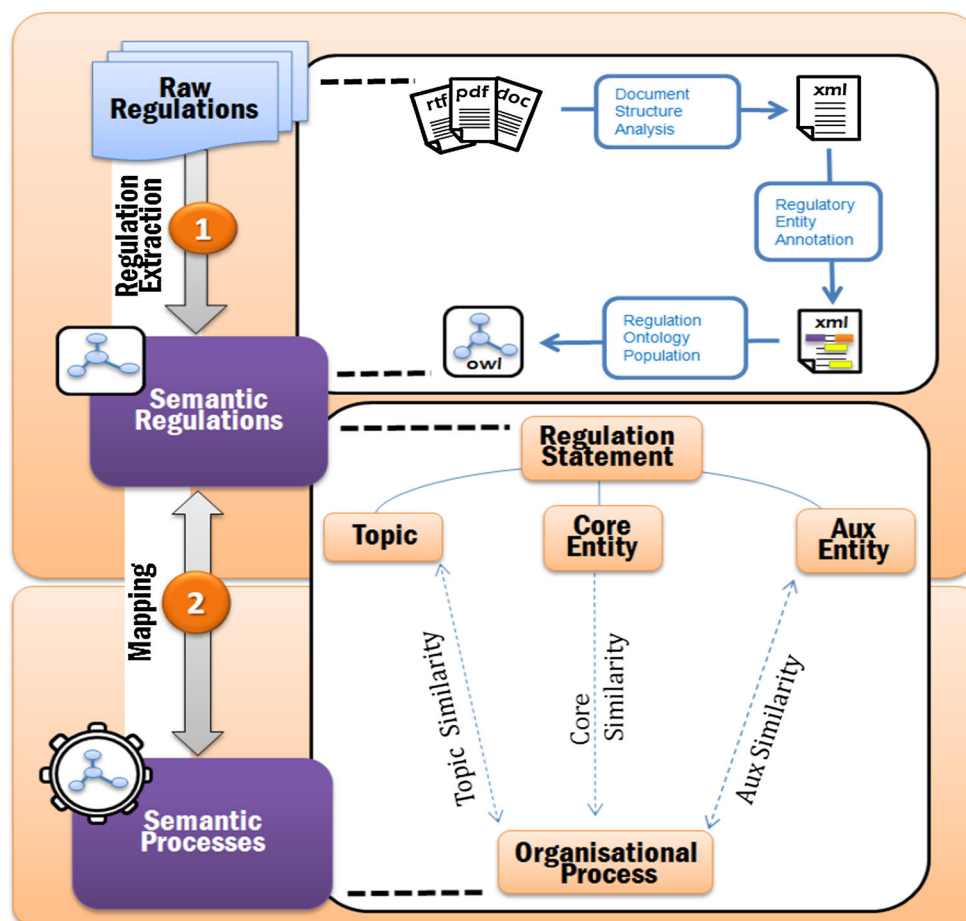
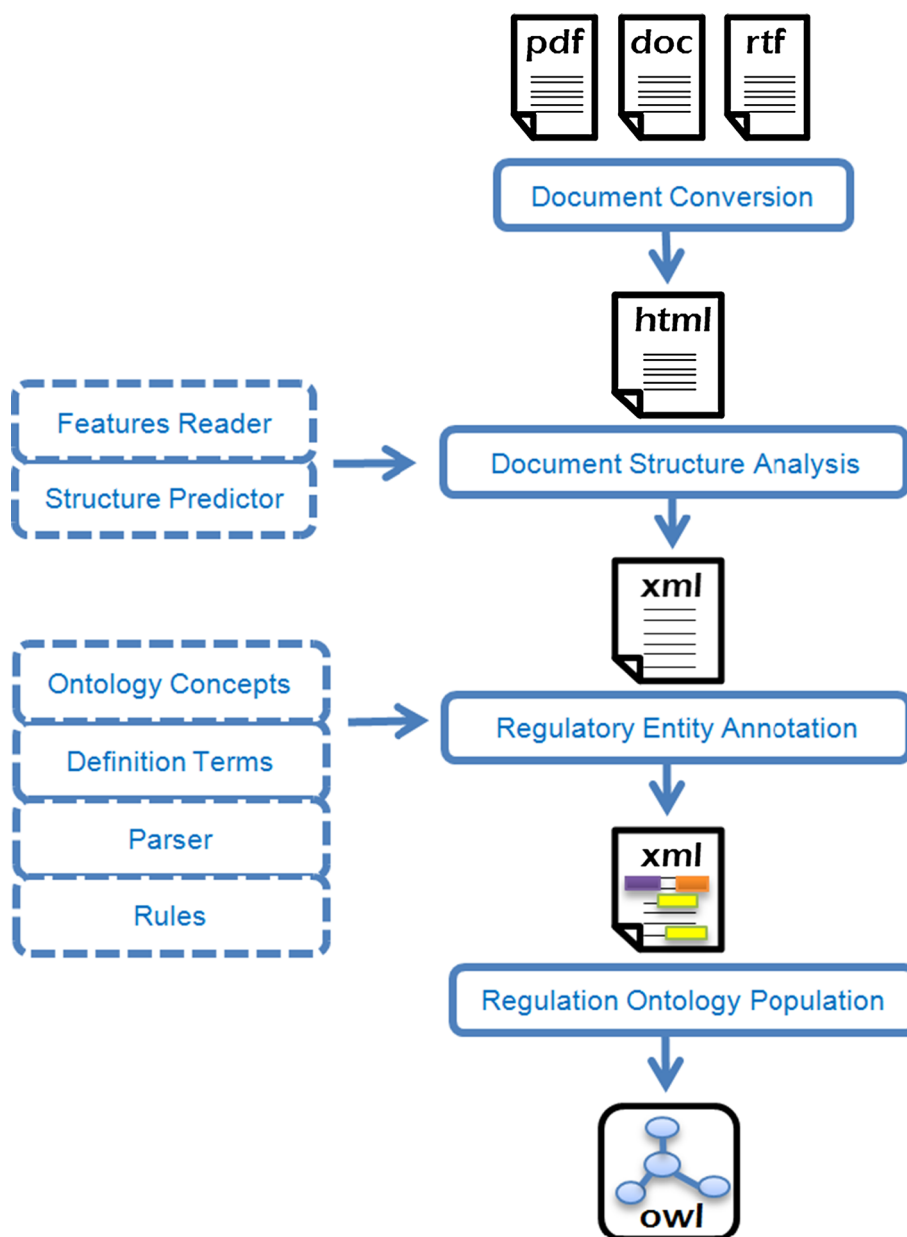


Fig. 1 The RegCMantic framework

Fig. 2 Regulatory entity extraction in the RegCMantic framework



the meaningful entities from the text (see Fig. 2) and (iii) representing the regulatory guidelines in ontology.

A regulatory document contains several document-components, such as headers, footers, page numbers, footnotes, comments, titles and paragraphs. In order to extract meaningful regulatory entities from regulatory text, it is essential to identify the document-components that contain the regulatory guidelines. In particular, we need to identify regulatory-paragraphs and topics in order to extract regulatory entities. The regulatory-paragraphs or regulations are the paragraphs that impose some restrictions on organizational processes. The restrictions are usually imposed by using modal verbs, such as **must**, **should** and **may**. Once document-components are identified and regulatory entities are extracted, they need

to be represented in a semantic format such as ontology. The following steps describe the process in detail.

3.1 Document conversion

The regulatory guidelines are available in various document formats, such as PDF, DOC, HTML and XML (e.g. UK,⁵ EU⁶ and USA⁷ regulations for the Pharmaceutical industries). Instead of developing processors for each format, the

⁵ http://www.mhra.gov.uk/home/idcplg?IdcService=SS_GET_PAGE&nodeId=613&nodeId=613.

⁶ http://ec.europa.eu/health/documents/eudralex/cd/index_en.htm.

⁷ <http://www.fda.gov/>.

CHAPTER 5 PRODUCTION

Principle

Production operations must follow clearly defined procedures; they must comply with the principles of Good Manufacturing Practice in order to obtain products of the requisite quality and be in accordance with the relevant manufacturing and marketing authorisations.

General

- 5.1 Production should be performed and supervised by competent people.
- 5.2 All handling of materials and products, such as receipt and quarantine, sampling, storage, labelling, dispensing, processing, packaging and distribution should be done in accordance with written procedures or instructions and, where necessary, recorded.
- 5.3 All incoming materials should be checked to ensure that the consignment corresponds to the order. Containers should be cleaned where necessary and labelled with the prescribed data.
- 5.4 Damage to containers and any other problem which might adversely affect the quality of a material should be investigated, recorded and reported to the Quality Control Department.
- 5.5 Incoming materials and finished products should be physically or administratively quarantined immediately after receipt or processing, until they have been released for use or distribution.
- 5.6 Intermediate and bulk products purchased as such should be handled on receipt as though they were starting materials.
- 5.7 All materials and products should be stored under the appropriate conditions established by the manufacturer and in an orderly fashion to permit batch segregation and stock rotation.
- 5.8 Checks on yields, and reconciliation of quantities, should be carried out as necessary to ensure that there are no discrepancies outside acceptable limits.

Fig. 3 Example regulatory guidelines in the PDF file format

RegCMantic approach is to convert them into a single uniform processing format: HTML. An example of converting regulatory guidelines from PDF file to HTML file is provided in Figs. 3 and 4. There is a fair amount of tools, which convert documents into HTML format. In addition, there are tools available that convert documents into XML formats as well. However, in the RegCMantic framework (see Fig. 2), the documents are first converted from various file formats to HTML and then to XML. They are not directly converted into XML because the direct conversion only converts the document into the XML file format; it does not identify the document-components. The RegCMantic framework represents the structure of a document explicitly, where each document-component is clearly identified and labelled. Converting the files into HTML format preserves the original information such as font-features and the location of the text, which helps in the identification of the document-components. Once identified, the document-components are represented in an explicit (and meaningful) format such as XML.

Figure 4 represents regulatory guidelines in the HTML format, which was created by using an off the shelf HTML converter tool. In this figure, some spaces and tags have been removed to make it clearer to understand in this paper.

3.2 Document-structure analysis (DSA)

In this step, the structure of the regulatory document is identified.

A document contains different types of text having different font-features such as font-size, font-style, font-strength and font-colour. In this framework, the type of the text is called **Text-Type**. A document contains a set of text-type: $T = \{t_1, t_2, \dots, t_n\}$. For example, the font-size of the title of a document is larger than that of the text in the body; therefore, they can be regarded as two different text-types. For each text-type, a score is computed considering all the font-features and is called **Feature-Score**. The

```

1 <html>
2 <head>
3 <title>pg_0001</title>
4 <style type="text/css">
5 .ft1{font-style:normal;font-weight:bold;font-size:23px;font-family:Arial;color:#ffffff;}
6 .ft2{font-style:normal;font-weight:bold;font-size:20px;font-family:Times New Roman;color:#000000;}
7 .ft3{font-style:normal;font-weight:normal;font-size:13px;font-family:Times New Roman;color:#000000;}
8 </style>
9 </head>
10 <body>
11 <span class="ft1">CHAPTER 5 PRODUCTION</span>
12 <span class="ft2">Principle</span>
13 <span class="ft3">Production operations must follow clearly defined procedures; they must comply with the</span>
14 <span class="ft3">principles of Good Manufacturing Practice in order to obtain products of the requisite</span>
15 <span class="ft3">quality and be in accordance with the relevant manufacturing and marketing</span>
16 <span class="ft3">authorisations.</span>
17 <span class="ft2"> General</span>
18 <span class="ft3">5.1 Production should be performed and supervised by competent people.</span>
19 <span class="ft3">5.2 All handling of materials and products, such as receipt and quarantine, sampling, storage,</span>
20 <span class="ft3">labelling, dispensing, processing, packaging and distribution should be done in accordance</span>
21 <span class="ft3">with written procedures or instructions and, where necessary, recorded.</span>
22 <span class="ft3">5.3 All incoming materials should be checked to ensure that the consignment corresponds to</span>
23 <span class="ft3">the order. Containers should be cleaned where necessary and labelled with the prescribed</span>
24 <span class="ft3">data.</span>
25 <span class="ft3">5.4 Damage to containers and any other problem which might adversely affect the quality of a</span>
26 <span class="ft3">material should be investigated, recorded and reported to the Quality Control Department.</span>
27 <span class="ft3">5.5 Incoming materials and finished products should be physically or administratively</span>
28 <span class="ft3">quarantined immediately after receipt or processing, until they have been released for use</span>
29 <span class="ft3">or distribution.</span>
30 <span class="ft3">5.6 Intermediate and bulk products purchased as such should be handled on receipt as though</span>
31 <span class="ft3">they were starting materials.</span>
32 <span class="ft3">5.7 All materials and products should be stored under the appropriate conditions established</span>
33 <span class="ft3">by the manufacturer and in an orderly fashion to permit batch segregation and stock</span>
34 <span class="ft3">rotation.</span>
35 <span class="ft3">5.8 Checks on yields, and reconciliation of quantities, should be carried out as necessary to</span>
36 <span class="ft3">ensure that there are no discrepancies outside acceptable limits.</span>
37 <span class="ft3">5.9 Operations on different products should not be carried out simultaneously or consecutively</span>
38 <span class="ft3">in the same room unless there is no risk of mix-up or cross-contamination.</span>
39 <span class="ft3">5.10 At every stage of processing, products and materials should be protected from microbial and</span>
40 <span class="ft3">other contamination.</span>
41 <span class="ft3">5.11 When working with dry materials and products, special precautions should be taken to</span>

```

Fig. 4 Regulatory guidelines converted into an HTML file format

main influencing factor for the feature-score is the font-size. This means that the larger the font-size, the higher the feature-score. A document contains a set of feature-scores: $S = \{s_1, s_2, \dots, s_n\}$. A level is defined for each text-type based on its feature-score and is called **Text-Level**. This means that the higher the feature-score, the higher the text-level. A document contains a set of text-level: $L = \{l_1, l_2, \dots, l_n\}$ for a set of text-type. In the set of the text-levels, the order of the levels is: $l_1 > l_2 > \dots > l_n$.

Example In the text in Fig. 3, there are three text-types t_1 , t_2 and t_3 representing chapter, section and paragraph, respectively. The first line of text “Chapter 5 Production” has the highest feature-score:

$$\begin{aligned}
 s_1 &= \text{font-size} \times 10 + \text{font-bold} \\
 &= 23 \times 10 + 2 \\
 &= 232
 \end{aligned}$$

The text in “Principal” and “General” has the second highest feature-score:

$$\begin{aligned}
 s_2 &= \text{font-size} \times 10 + \text{font-bold} \\
 &= 20 \times 10 + 2 \\
 &= 202
 \end{aligned}$$

The text in the paragraphs starting with some numbers has the feature-score lower than the above two:

$$\begin{aligned}
 s_3 &= \text{font-size} \times 10 + \text{font-normal} \\
 &= 13 \times 10 + 0 \\
 &= 130
 \end{aligned}$$

We have three feature-scores s_1 , s_2 and s_3 for three text-types t_1 , t_2 and t_3 , respectively. Now we can assign levels: l_1 , l_2 and l_3 for t_1 , t_2 and t_3 , respectively.

Similarly, a document has a set of **Document-Components**: which are denoted by $C = \{c_1, c_2, \dots, c_n\}$ such as chapter, section, subsection, paragraph and page numbers. The document-components specify the structure of a document. Usually, they follow a hierarchical structure depending on the text-level of each text-type. In summary, each

text-type is labelled with a text-level considering its feature-score, and each text-level is labelled with a document-component considering the document-component prediction algorithms.

When the document-components are identified, they are represented in an XML file. In order to create the XML file, two processors are implemented: **Feature Reader** and **Structure Predictor** as shown in Fig. 2.

The **Features Reader** identifies the document features such as font-style, font-weight, font-family, font-colour and text-content. Reading the sufficient amount of document features helps in processing the index for each document-component.

Based on the document features, the **Structure Predictor** infers the components of the document. The paragraph is the main document-component, which helps determine the regulation. Therefore, among the document-components, at first, the paragraph is identified. Then, the other components are investigated based on their preceding text or label. A series of algorithms is implemented in order to predict the structure of the document; the structure is presented in a user interface, where a user verifies the suggested structure.

3.2.1 Paragraph prediction

In the set of text-levels L , each text-level l determines (i) how much text it contains, (ii) how many sentences it has, (iii) how many obligatory words, such as **must** and **should**, has and (iv) how far its font-size is from the standard font-size of a paragraph text.

The prediction of a text as a paragraph requires computing the paragraph index of the text. Moreover, it needs to compute the indices of sentence, text, obligation and deviation. A sentence index is the percentage of the sentences in a text-level. The text index of a text-level is the percentage of its text-content. The obligation index of a text-level is the percentage of the obligatory words in the text. The deviation index of a text-level is the percentage of the distance of the text-level from the text-level of a standard paragraph. In general, the font-size of a paragraph is 12px, and it is not bold and italic. A paragraph index prediction is the average value of the weighted values of these four indices. The text in the text-level that has the highest paragraph index is regarded as the paragraph (see Algorithm 1).

Example Following from the previous example, there are three text-types in Fig. 3: $t1$, $t2$ and $t3$. The feature-score of a typical paragraph is computed as

$$\begin{aligned} s_p &= \text{font-size} \times 10 + \text{font-weight} \\ &= 12 \times 10 + 0 \\ &= 120. \end{aligned}$$

In this case, the closest feature-score to the paragraph is that of $t3$ (i.e. 130). This suggests that $t3$ is most likely to be a paragraph. Similarly, three other factors also suggest that $t3$ is a paragraph: the amount of text in $t3$ is the highest; $t3$ has the highest number of sentences; and there are more modal verbs in $t3$.

ALGORITHM 1. Paragraph Prediction

Input: L is a set of text-level in the document.

Output: L is a new set of text-levels with the predicted text-level for the paragraph

Function: PREDICT-PARAGRAPH(L) returns L

```

 $i = 0, l_k = \text{null}$ 
 $L = \{l_1, l_2, \dots, l_n\}$ 
for each  $l_i \in L$ 
     $j = \text{COMPUTE-PARA-PREDICTION-INDEX}(l_i)$ 
    if ( $j > i$ ) then
         $l_k = l_j$ 
         $i = j$ 
    end if
end for
 $l_k.\text{SET-COMPONENT}(\text{paragraph})$ 
return  $L$ 

```

3.2.2 Indicator-based prediction

When the paragraph prediction is completed, the next process will predict the rest of the text-levels based on its preceding label or text also referred to as indicators. In many cases, the document-components with higher text-level, such as **part**, **chapter** and **section**, are preceded with the relevant text such as “Chapter 5 Production” and “Sect. 5.3 Starting Materials.” When a text-level with an indicator is found, the document-component of the text-level is determined by the indicators. For example, if the text in the text-level l_1 starts with “Chapter,” then the document-component of the text-level l_1 will be set to chapter (see Algorithm 2).

Example Following from the previous example, the $t3$ has been suggested as the paragraph in Fig. 3. Now, we need to identify the document-component of $t1$ and $t2$. The text-type $t1$ is preceded with an indicator term “Chapter,” which suggests that $t1$ is a chapter.

ALGORITHM 2. Paragraph Based on the Indicator Text**Input:** C is a set of document-components (document-structure). L is a set of text-level in the document.**Output:** L is a new set of text-levels in the document with document structure values computed from the preceding text**Function:** PREDICT-COMPONENT-WITH-INDICATOR(C, L) returns L

```

 $C = \{c_1, c_2, \dots, c_n\}$ 
 $L = \{l_1, l_2, \dots, l_n\}$ 
for each  $l_i \in L$ 
   $c_i = \text{GET-COMPONENT}(l_i)$ 
   $text = \text{GET-INDICATOR-TEXT}(l_i)$ 
  if ( $c_i = null$ ) then
    for each  $c_j \in C$ 
      if ( $text = c_j$ ) then
         $c_i = c_j$ 
      end if
    end for
  end if
end for
return  $L$ 

```

ALGORITHM 3. Predicting the Remaining Structure of the Document**Input:** C is a set of possible document-components (document-structure). L is a set of text-levels in the document.**Output:** L is a new set of text-levels in the document with document structure values computed from the preceding text**Function:** PREDICT-REMAINING-COMPONENT(C, L) returns L

```

 $C = \{c_1, c_2, \dots, c_n\}$ 
 $L = \{l_1, l_2, \dots, l_n\}$ 
for each  $l_i \in L$ 
   $c_i = \text{GET-DOCUMENT-COMPONENT}(l_i)$ 
   $c_{i+1} = \text{GET-DOCUMENT-COMPONENT}(l_{i+1})$ 
  if ( $c_i = null$ ) then
     $c_i \in C$ 
     $c_i = c_i$ 
  end if
  if ( $c_i \neq null$  or  $c_{i+1} = null$ ) then
    for each  $c_j \in C$ 
      if ( $c_i = c_j$ ) then
         $c_{i+1} = c_{i+1}$ 
      end if
    end for
  end if
end for
return  $L$ 

```

3.2.3 Prediction based on empirical values

The predictions of the text-levels that have not been completed yet are computed based on the proximity of empirical values (see Algorithm 3). Based on the proximity, the algorithm predicts the closest document-component with respect to an empirically created hierarchical component set $C = \{c_1, c_2, \dots, c_n\}$. When there are many possible document-components for a text-level, the document-component of the text-level is determined as the closest one to the highest predicted document-component.

Example Following from the previous example, in Fig. 3, t_1 and t_3 have been suggested as chapter and paragraph, respectively. Now, we need to identify the document-component of t_2 . The empirical value suggests that the

document-components between chapter and paragraph are section and subsection. In this case, the document-component closest to chapter is a section. Therefore, it suggests that t_2 is a section.

The predicted document-structures are presented to users via a GUI. Users, then, are able to select, analyse and modify the suggested document-structures.

3.2.4 XML regulation

Following the earlier steps, the HTML document is converted into XML (see Fig. 5). The conversion is an important step since it identifies a different document-components in a document and represents the document-components in an explicit format. When the document-components are explic-

Fig. 5 An example of the regulatory guidelines represented in the XML representation format

```

1 <?xml version="1.0" encoding="ISO-8859-1"?>
2 <document>
3 <meta>
4   <name>Eudralex</name>
5   <description>EU regulation for the pharmaceutical industry</description>
6   <body>EMA</body>
7   <version>1.0</version>
8   <published_on>2007</published_on>
9 </meta>
10 <content>
11 <chapter title="CHAPTER 5 PRODUCTION">CHAPTER 5 PRODUCT
12 <section title="Principle">Principle
13   <paragraph paraNum=""> operations must follow clearly defined pro
14 </section>
15 <section title=" General"> General
16   <paragraph paraNum="5.1"> Production should be performed and s
17   <paragraph paraNum="5.2"> All handling of materials and products,
18   <paragraph paraNum="5.3"> All incoming materials should be check
19   <paragraph paraNum="5.4"> Damage to containers and any other p
20   <paragraph paraNum="5.5"> Incoming materials and finished produ
21   <paragraph paraNum="5.6"> Intermediate and bulk products purcha
22   <paragraph paraNum="5.7"> All materials and products should be st
23   <paragraph paraNum="5.8"> Checks on yields, and reconciliation of
24   <paragraph paraNum="5.9"> Operations on different products shoul
25   <paragraph paraNum="5.10"> At every stage of processing, product
26   <paragraph paraNum="5.11"> When working with dry materials and
27   <paragraph paraNum="5.12"> At all times during processing, all mat
28   <paragraph paraNum="5.13"> Labels applied to containers, equipm

```

itly labelled or represented, it helps in the extraction of specific entities from specific document-components. Note that, in rare situations, if regulators publish the regulation-documents in a standard and explicit format, the previous two steps may not be necessary. However, this is not a common practice; those stages constitute an important part of the process.

The most important document-component is paragraph because the regulatory guidelines are represented in paragraphs. A regulation-document contains several paragraphs; however, not all the paragraphs are regulatory guidelines. In this framework, a paragraph containing regulatory guidelines is called **regulation** or **regulation-paragraph**; a sentence within a regulation-paragraph is called **regulation-statement**.

3.3 Regulatory entity annotation

A regulation-statement contains regulation-entities, such as subject, obligation and action, which help express regulatory requirements. A **subject** is a regulation-entity, upon which the requirements are imposed. For example, in a regulation-statement “*Equipment should be cleaned after processing,*”

the word **Equipment** is the subject. In a regulation-statement, a subject can be equipment, substance, person, document or a process. The text in a regulation-document contains some modal verbs such as **should**, **must** and **shall**. These modal verbs are the means of expressing the requirements of a regulatory guideline and are called **obligations**. The strength of the obligations may also vary from soft and medium to strong; for example, **shall**, **should** and **must** are the soft, medium and strong obligations, respectively. An **action** is a regulation-entity that has to be performed in order to comply with some requirements and expectations. Usually, the action is the main verb in a sentence; however, sometimes the verb may be modified to different grammatical forms such as nouns and adjectives. In the example described above, **cleaned** is the action. The three entities subject, obligation and action are called **core-entities**. Beside the core-entities, there are other entities that express time, place, reason and quality, and they are called **auxiliary-entities** or **aux-entities**.

In the process of regulatory entity annotation, the RegC-Mantic framework identifies the regulatory constraints in organizational processes. The first task in this process is to identify the regulation-statements. In each regulation-statement, it annotates the regulation-entities. For the annota-

Table 1 An example of a parsed text

Natural text	<i>Starting materials should only be purchased from approved suppliers named in the relevant specification and, where possible, directly from the producer</i>
Parsed text (typed dependencies)	<pre> amod(materials-2, Starting-1) nsubjpass(purchased-6, materials-2) aux(purchased-6, should-3) advmod(purchased-6, only-4) auxpass(purchased-6, be-5) root(ROOT-0, purchased-6) prep(purchased-6, from-7) amod(suppliers-9, approved-8) pobj(from-7, suppliers-9) partmod(suppliers-9, named-10) prep(named-10, in-11) det(specification-14, the-12) amod(specification-14, relevant-13) pobj(in-11, specification-14) cc(specification-14, and-15) dep(possible-18, where-17) dep(specification-14, possible-18) conj(specification-14, directly-20) prep(named-10, from-21) det(producer-23, the-22) pobj(from-21, producer-23) </pre>

tion, it uses four main components: natural language parser, ontology concepts, definition terms and IE rules.

3.3.1 Natural language parser

Natural language parsers interpret a sentence in terms of its grammatical structure. In particular, it identifies grammatical units and their relationship in the sentence such as subject, verb, object, preposition and determiners (see Table 1). Breaking down a regulation-statement into subject-containing chunk, object-containing chunk, action-containing chunk and complementary chunk helps in identifying the regulation-entities in a sentence accurately. For example, if a concept or a term is identified in a regulation-statement, and the position of the concept or the term is located within a subject-containing chunk, it verifies that it is a subject. In this process, a parser is used with some rules to identify the special chunks such as condition-chunk, subject-chunk, obligation-chuck, action-chunk, complement-chunk, where-chuck, when-chunk, why-chunk and how-chunk.

3.3.2 Ontological concepts

The ontological concepts defined in a domain are useful for IE. For example, in the Pharmaceutical industry, some

concepts in the process-ontology are *Equipment*, *Substance* and *Filtering*. Using these concepts, and their synonyms and hyponyms, the RegCMantic framework can identify meaningful entities in the regulatory guidelines. In order to achieve this, a list of concepts is created from the process-ontology. Misleading concepts or the parts of the concepts should be removed. In this framework, these concepts are referred to as “Domain Specific Stop-Words.” Some examples of the domain specific stop-words in the Pharmaceutical industry, as in the OntoReg ontology, are *Action*, *Module*, *Entity* and *Domain* in *Equipment_Module*, *Physical_Entity*, *Abstract_Entity* and *Process_Domain*, respectively. The stop-words are removed from the list of ontological concepts before using them for the annotation.

3.3.3 Definition terms

Regulatory guidelines are usually provided with definition terms. The definition terms in regulatory documents are also known as introductory terms or glossary, and they are provided at the beginning of the documents. The terms are provided with their definition and the context in which they are being used (see Fig. 6). These terms help in understanding the semantic of the regulatory guidelines and the annotation of the regulatory entities in the text. Similar to the list of

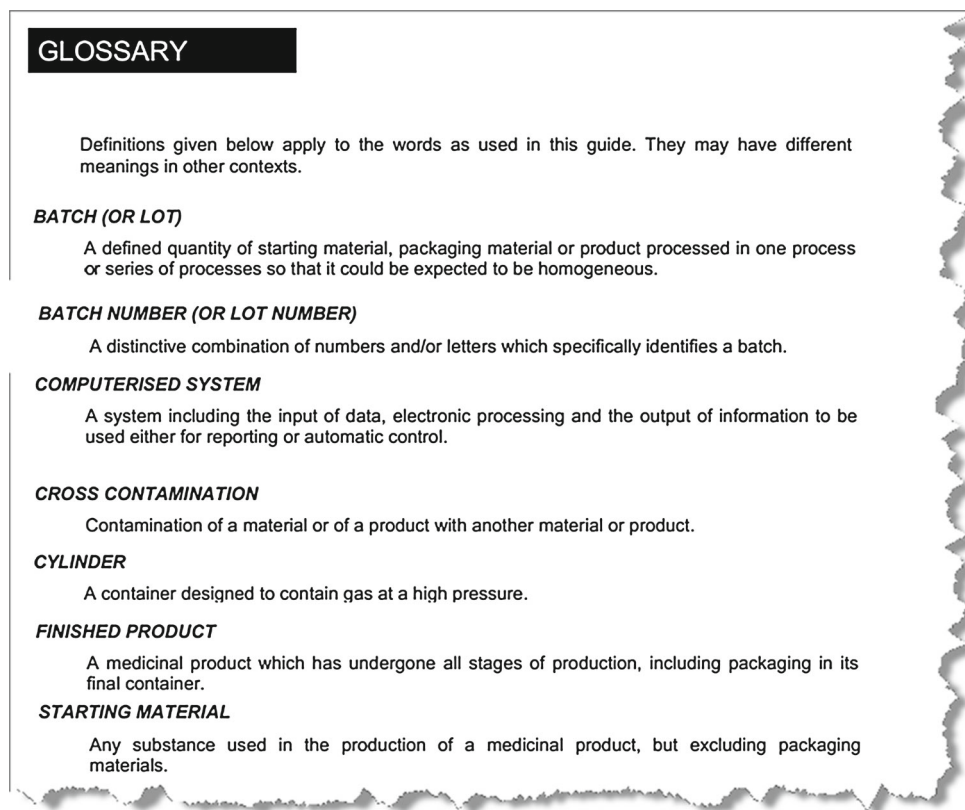


Fig. 6 An example of definition terms

ontological concepts, a list of definition terms is created for the annotation.

3.3.4 Information extraction rules

Application of pattern matching rules is regarded as an established IE technique [27]. As an advancement on the regular expression technology, some rule specification languages are being used as state-of-the-art tools such as Common Pattern Specification Language (CPSL) [28]. Java Annotation Pattern Engine (JAPE) [29] is an example of implementation of the CPSL (see Fig. 7). These rules typically have patterns on the left-hand side (LHS) as their conditions, and actions to be performed on the right-hand side (RHS). A typical example of the actions on the RHS is the annotation.

Therefore, the application of these rules helps annotate the text if a specified pattern is met. In this step, the rules incorporate all the above annotations and create a new set of annotations and/or confirm the existing annotations.

In Fig. 7, line 5 indicates that it takes input the annotation called “action_container.” Line 6 determines what type of option is applied to the rule. Line 9 defines the rule name, and line 10 defines the priority of the rule. In this example, it takes “action_container” as the annotations to process from the LHS. In the RHS, the annotations are processes using Java. Lines 15–16 accept the annotations passed from the LHS.

Similarly, lines 18–22 define the names of the annotations that need to be processed. Finally, lines 26–43 process the annotations and output the results.

In summary, ontological concepts help to identify the synonyms and hyponyms of the concepts in regulatory guidelines. Rules such as JAPE [29] help in specifying the grammar for pattern matching and incorporating the entities identified by ontological concepts. Similar to ontological concepts, the definition terms, provided by the regulatory document creators, can help in the identification of the regulatory terms, their synonyms and hyponyms. A lexical parser can be used to separate different grammatical units in a sentence; this helps in the identification of the important chunks in a sentence such as subject-containing chunk and action-containing chunk.

3.4 Semantic representation of regulatory guidelines

The semantic representation is the population of regulatory ontology with the extracted regulatory entities such as subject, action, obligation and modifiers. Representing regulatory guideline in semantic models such as ontology helps in the automation of RCM. For the population, ontology with appropriate concepts is required. The ontology creation and population processes are described below.

```

1  /*
2  * converts original markups ( annotation from the xml file) to standard gate annotations.
3  */
4  Phase: action_final
5  Input: action_container
6  Options: control = appelt
7
8  /* rule */
9  Rule: ActionRefiner
10 Priority:90
11 ({action_container}):ann
12 -->
13 {
14 // obtains the annotation
15 gate.AnnotationSet containerSet = (gate.AnnotationSet)bindings.get("ann");
16 gate.AnnotationSet containedSet = inputAS.getContained(containerSet.firstNode()
17                                     .getOffset(), containerSet.lastNode().getOffset());
18 Set selectedSet = new HashSet();
19 selectedSet.add("rule_action");
20 selectedSet.add("definition_term");
21 selectedSet.add("extracted_term");
22 selectedSet.add("concept_ontology");
23 Iterator annIter = containedSet.get(selectedSet).iterator();
24
25 /* */
26 while (annIter.hasNext()){
27     gate.Annotation ann = (Annotation) annIter.next();
28
29     // get features from the annotation
30     String startNode = ann.getFeatures().get("startNode").toString();
31     String endNode = ann.getFeatures().get("endNode").toString();
32     String rule = ann.getFeatures().get("rule").toString();
33     String text = ann.getFeatures().get("text").toString();
34
35     // creating new annotation
36     gate.FeatureMap features = Factory.newFeatureMap();
37     features.put("rule","ActionRefiner");
38     int sNode = Integer.valueOf(startNode);
39     int eNode = Integer.valueOf(endNode);
40     features.put("startNode",sNode);
41     features.put("endNode", eNode);
42     features.put("text", text);
43     outputAS.add(ann.getStartNode(), ann.getEndNode(), "_ACTION",features);
44 }
45 }

```

Fig. 7 An example of a JAPE rule

3.4.1 Regulation-ontology creation

In order to represent the regulatory guidelines semantically, a regulatory ontology called SemReg is created. It is recommended [30] that the ontology engineer should employ the concepts of the existing ontologies in a similar domain and that of the upper ontologies. Therefore, the LKIF-Core ontology [31,32] is considered for the SemReg engineering. The LKIF ontology is the recent development in the legal domain, and it has defined the appropriate level of concepts. These concepts are extended to the application-level concepts and populated with the extracted entities. Although it is a core ontology, in order to adapt the concepts in the pharmaceutical domain, further concepts are created. Among the concepts are *Subject*, *Obligation*, *Action*, *Regulation*, *Statement*, *Time*, *Place*, *Intention* and *Evaluative Expression*. Figure 8 shows the extension of the LKIF-Core concepts in the SemReg ontology. In this figure, big boxes with dark borders are the

extended concepts and the other boxes are the concepts in LKIF-Core ontology (please refer to [33] for detailed information about this ontology).

3.4.2 The SemReg ontology population

Ontology population is a process where ontological classes are populated with instances. After the identification and annotation of the regulatory entities in the regulatory guidelines, they are converted into the instances of the SemReg ontological classes (see Fig. 9); the regulatory guidelines are called semantic regulations. In other words, the semantic regulations are the regulations represented in an ontology. Semantic representation helps process the regulations efficiently. The process of converting regulatory guidelines from text to semantic format has also been described in [26].

Figure 9 displays the SemReg ontology.

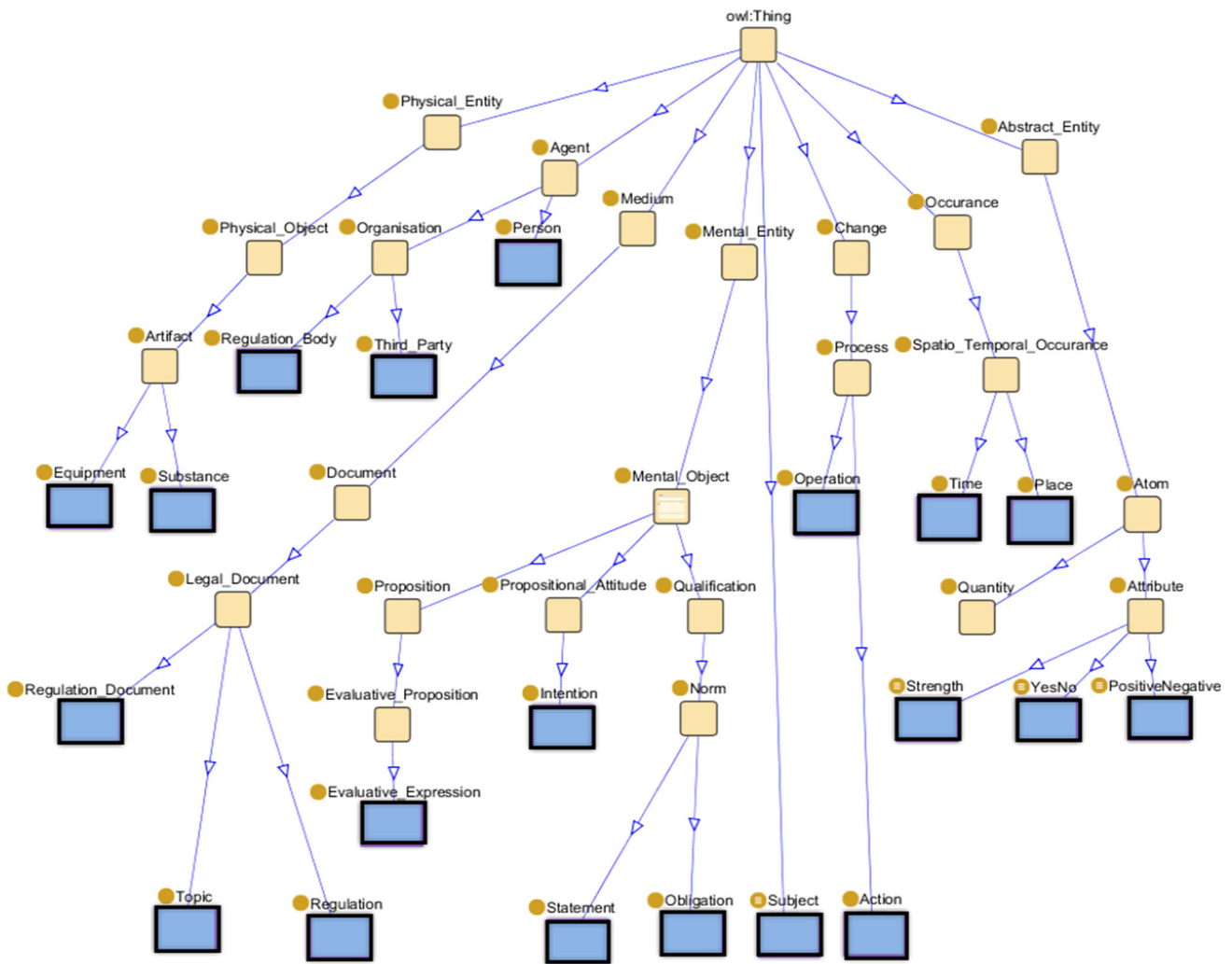


Fig. 8 Concepts in the SemReg ontology

On the left panel or class browser, it is showing hierarchies of classes preceded with circles. The classes also indicate the number of individuals they contain. For example, in the selected class *Statement*, there are 91 individuals. On the middle panel or instance browser, it is enlisting the individuals of the class *Statement*, which are indicated by purple diamonds. On the right panel or individual editor, it is displaying the properties of the individual *Eudralex_5.26_1* such as *id*, *description*, *isStatementOf*, *hasSubject*, *hasObligation* and *hasAction*.

4 Mapping part

It is the second part of the framework, which identifies the relationship between the regulatory guidelines and the organizational processes by using the regulatory entities extracted from the first part of the framework. In particular, it needs two ontologies: a regulation-ontology

representing regulatory guidelines and a process-ontology representing organizational processes. The development of a process-ontology was not the scope of this research, and therefore, a process-ontology, *OntoRegd*, developed by the Engineering Science Department in the University of Oxford [34] has been used. In the *OntoReg* ontology, a validation-task (*Task*) is the smallest unit of an organizational process that is used for compliance checking. The two most important concepts associated with a validation-task are subject (*Sub*) and action (*Act*). Figure 11 displays a validation-task *S101_PurchasingTask*, which is associated with a subject, *SalicyclicAcid* and an action, *Purchasing101*, respectively.

In the mapping part, three similarity scores are computed: (1) topic-similarity, (2) core-entity similarity and (3) auxiliary-entity similarity. Figure 10 shows the computation of the three types of similarities. Figure 11 depicts a mapping between a regulation and a validation-task in the regulation-ontology *SemReg* and the process-ontology *OntoReg*. The

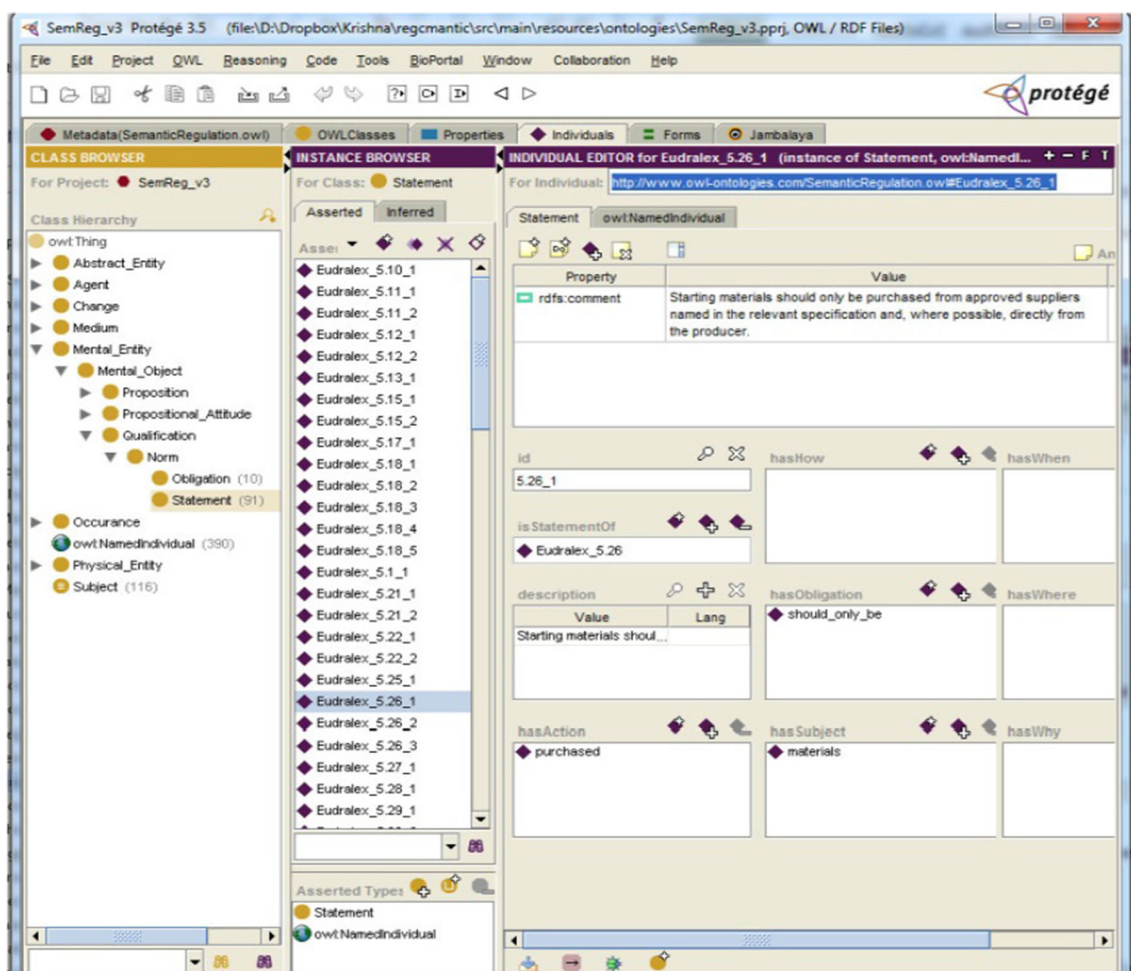


Fig. 9 An example of the population of a regulatory ontology in Protégé

steps involved in the similarity computation are described separately in the following subsections.

4.1 Conceptual distance computation

In the similarity computation, the similarity between an individual in the regulatory ontology and an individual in the process-ontology is identified. Although some concepts look like very similar to each other in a general context, they can be different from each other in terms of their intentions in a specific context. For example, the concepts *substance* and *equipment* are closely related in the WordNet ontology, whereas in the OntoReg ontology, they are defined as different from each other. In the RegCMantic framework, the distance between two concepts in the OntoReg ontology is computed considering the axiom `disjointWith`. Currently, the value becomes 1 or 0 considering their disjointness, but in the future, we aim to consider the semantic distance computation algorithm [35] to determine the value. After the conceptual difference computation, a table is cre-

ated; each row in the table is represented by $\langle c_1, c_2, \delta \rangle$, where c_1 and c_2 are two concepts in the ontology and δ is the difference-value between the concepts.

4.2 Three types of similarity score computation

In a regulation-ontology, regulations (Reg) are placed under a hierarchy of topics (Topic) such as part, chapter, section and subsection. A regulation contains one or more regulation-statement (Stmt). A regulation-statement comprises core-entities (Core) and auxiliary-entities (Aux). The core-entities represent subject (Sub) and action (Act); the auxiliary-entities represent extra information such as time, place and purpose. An example of the regulatory text depicting topics, core-entities and auxiliary-entities, such as action modifier, is presented in Fig. 12.

In this framework, three types of similarities are computed: (1) topic-similarity (Topic vs. Task), (2) core-entity similarity (Core vs. Task) and (3) auxiliary-entity similarity (Aux vs. Task).

Fig. 10 Three different types of similarity computations in the RegCMantic framework

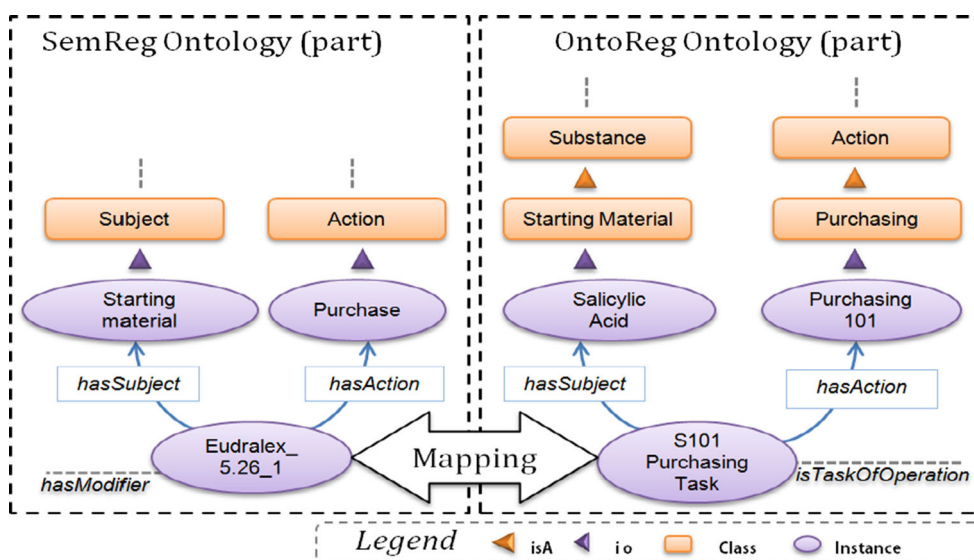
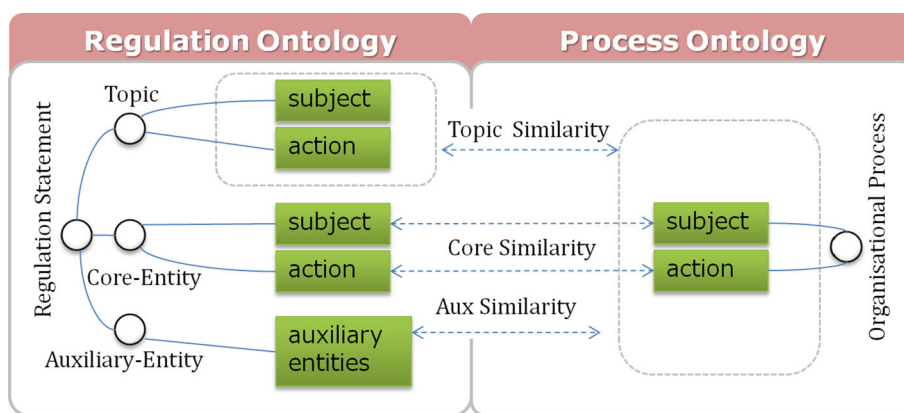


Fig. 11 Mapping between a regulation and a validation-task (process) using regulation and process ontologies

In the core-entity similarity, each individual in a regulation-statement is compared with that of a validation-task. Since the individuals are associated with their subjects and actions, the similarity scores for the subjects and the actions are computed separately. The similarity score between two words is computed using the popular Lin-similarity [36]. The Lin-similarity considers the hierarchical structure of the terms in a lexical ontology, WordNet [37] and information content value (IC) of the terms in large corpora. It identifies the lowest common subsumer (LCS) between two compared words, computes the depth of the LCS from the root, measures the distance between the two compared terms via the LCS and applies the IC values obtained from large corpora to compute the similarity measure. The subject-score computation results into a set of similarity scores. The highest similarity score among them is selected as the similarity score of the subjects.

Algorithm 4 shows the similarity computation between a regulation-subject and a process-subject. Initially, the score

is set to zero, which will be updated with the computed value. Consider there are two sets of subjects: S_r from the regulation-statement and S_t from the validation-task. Now, we compare each word in these sets. The difference-value δ is obtained from the difference-table, which is created from the process-ontology. If the two words are not defined as different in the process-ontology, only then, the similarity score between them is computed.

Similarly, the action similarity is computed by comparing the action words associated with a regulatory-statement and a validation-task. After these two similarity scores are computed, the core-entity similarity is determined as the average of the subject-score and the action-score. The topic-similarity is computed by comparing each word in the topic of a regulatory guideline with the subject and the action of a validation-task. Similar to the topic-similarity computation, the auxiliary similarity score is computed by comparing each word in the auxiliary-entities of a regulation-statement with the subjects and the actions of a validation-task.

ALGORITHM 4. Computing the Subject Similarity

Input: r is a regulation and t is a validation task.
Output: $score$ is the similarity score
Function: GET-SUBJECT-SCORE(r, t) **returns** $score$

```

 $score = 0$ 
 $S_1 = \{s_1 \mid s_1 \text{ is\_a\_subject\_in } stmt\}$ 
 $S_2 = \{s_2 \mid s_2 \text{ is\_a\_subject\_in } task\}$ 
for each  $s_i \in S_1$ 
  for each  $s_j \in S_2$ 
     $\delta = \text{GET-DIFFERENCE-VALUE}(s_i, s_j)$ 
    if ( $\delta < \theta$ ) then
       $score' = \text{SIMILARITY-SCORE}(s_i, s_j)$ 
      if ( $score' > score$ ) then
         $score = score'$ 
      end if
    end if
  end for
end for
return  $score$ 

```

ALGORITHM 5. Computing Aggregate Similarity Score

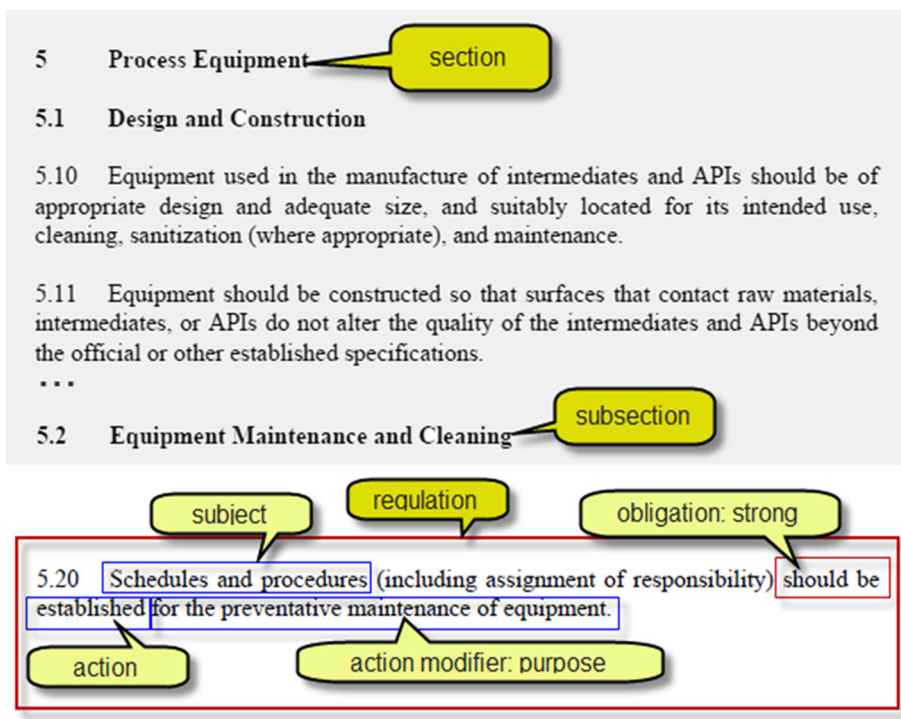
Input: S_{topic} , S_{core} and S_{aux} are topic-score, core-score and aux-score respectively
Output: S_{agg} is the aggregate similarity score of the three scores.
Function: GET-AGGREGATE-SCORE($S_{topic}, S_{core}, S_{aux}$) **returns** S_{agg}

```

 $S_{agg} = 0$ 
 $S_{tc} = \text{MAX}(S_{topic}, S_{core})$ 
if ( $S_{tc} \geq S_{aux}$ ) then
   $S_{agg} = S_{tc}$ 
else
   $S_{agg} = (S_{tc} + S_{aux})/2$ 
end if
return  $S_{agg}$ 

```

Fig. 12 An excerpt from the Eudralex regulation showing regulatory entities



4.3 Aggregation of similarity scores

Once the three similarity scores have been computed, the overall similarity between the regulation and the validation-task is determined by computing the aggregate similarity score from the three similarity scores.

The similarity aggregation algorithm (see Algorithm 5) emphasises the importance of the topic-similarity and the core-similarity, as these similarities are more meaningful as compared to the aux-similarity. The aux-similarity considers every annotated word in the regulatory text, such as the annotations within exceptions, which can be sometimes misleading.

In the aggregation algorithm (see Algorithm 5), the maximum score between topic-score and core-score is chosen as the aggregate score. However, if the aux-score is the highest of all, the highest of the topic-score and the core-score is computed. Then, the average between the highest score and the aux-score is regarded as the aggregate score. The aggregation of the similarity scores has been simplified from its previous implementation [22]; it has shown improved results.

4.4 Statement similarity to regulation similarity computation

The three types of similarity scores computed above are between a regulation-statement and a validation-task, not between a regulation-paragraph and a validation-task. As mentioned earlier, a regulation is composed of one or more statements. The overall similarity computed above is the similarity of a statement with a validation-task in the process-ontology. Now, if a regulation contains more than one statement, it also contains a set of similarity scores; the maximum score in the set, i.e. $\text{SimReg} = \text{MAX}(\text{Sim}_{s1}, \text{Sim}_{s2}, \dots, \text{Sim}_{sn})$, is regarded as the similarity score between the regulation and the validation-task.

4.5 Baseline framework versus extended framework

The framework has evolved during its implementation. In this paper, the initial framework is called Baseline Framework (BF) and the evolved framework is called Extended Framework (EF).

The extraction phase of the BF used only two components: ontological concepts and rules, whereas that of EF used two additional components: lexical parser and definition terms. Use of lexical parser helps separate the different chunks of the text in a sentence. These chunks help to identify the entities more accurately. The definition terms have been used to identify the entities more accurately. The mapping phase of the BF used only the core-similarity, whereas the EF used two additional similarities: topic-similarity and aux-similarity. It

has been observed that the results of the EF outperformed that of the BF.

5 Results and evaluation

5.1 Experimental setup

In order to test the framework, we have used a case study in the Pharmaceutical industry in the EU, which is one of the most heavily regulated domains. The regulation governing this domain in the EU is the Eudralex^{8, 9, 10, 11} regulation. As described earlier, the framework requires two ontologies: one for regulatory domain called SemReg and the other for process domain called OntoReg. The research group of chemical engineers in the University of Oxford that developed OntoReg has been regularly consulted for the requirements and validation of the framework.

In order to explain the results in this paper, a regulation, Eudralex_5.22 in the SemReg ontology and a validation-task, FilterCleaningTask in the OntoReg ontology have been selected.

Among the tools and technologies used for the framework are NLP and Semantic Web technologies. The interactions to the ontologies with JAVA have been carried out with the help of Jena API [38]. Jena has been used with Pellet reasoner to trace the property values and infer new knowledge from the implicit knowledge in the ontologies. General Architecture for the Text Engineering (GATE) has been used for the NLP tasks.

5.2 Extraction

This section presents the results and analysis of the extraction part of the framework. In particular, it analyses how the regulatory entities displayed in Fig. 14 have been extracted from the regulatory guidelines in a PDF file in Fig. 13.

The regulation, Eudralex_5.22 (see Fig. 13) [39], comprises only one regulation-statement and is preceded by an indicator number, 5.22. Each regulation is associated with some topics, which indicates the context of the regulatory guidelines. The topics, in this regulation, are “*Process Equipment*” and “*Equipment Maintenance and Cleaning*.”

The regulation paragraphs have been annotated using the process described in the framework, and the extracted entities

⁸ <http://ec.europa.eu/health/files/eudralex/vol-4/pdfs-en/cap5en.pdf>.

⁹ <http://www.europeanlawmonitor.org/what-is-guide-to-key-eu-terms/eu-legislation-what-is-an-eu-directive.html>.

¹⁰ http://findlaw.co.uk/law/government/european_law/basics_europe_an_law/500358.html.

¹¹ <http://www.innertemplelibrary.org.uk/news/FAQeu/DifferencesDirectives.htm>.

Fig. 13 Regulation text in the Eudralex 5.22 regulation

EudraLex
The Rules Governing Medicinal Products in the European Union
Volume 4
EU Guidelines to
Good Manufacturing Practice
Medicinal Products for Human and Veterinary Use
Part II
Basic Requirements for Active Substances used as Starting Materials

..... (details hidden...)

5 Process Equipment
(details hidden...)

5.2 Equipment Maintenance and Cleaning
(details hidden...)

5.22 Equipment and utensils should be cleaned, stored, and, where appropriate, sanitized or sterilized to prevent contamination or carry-over of a material that would alter the quality of the intermediate or API beyond the official or other established specifications.

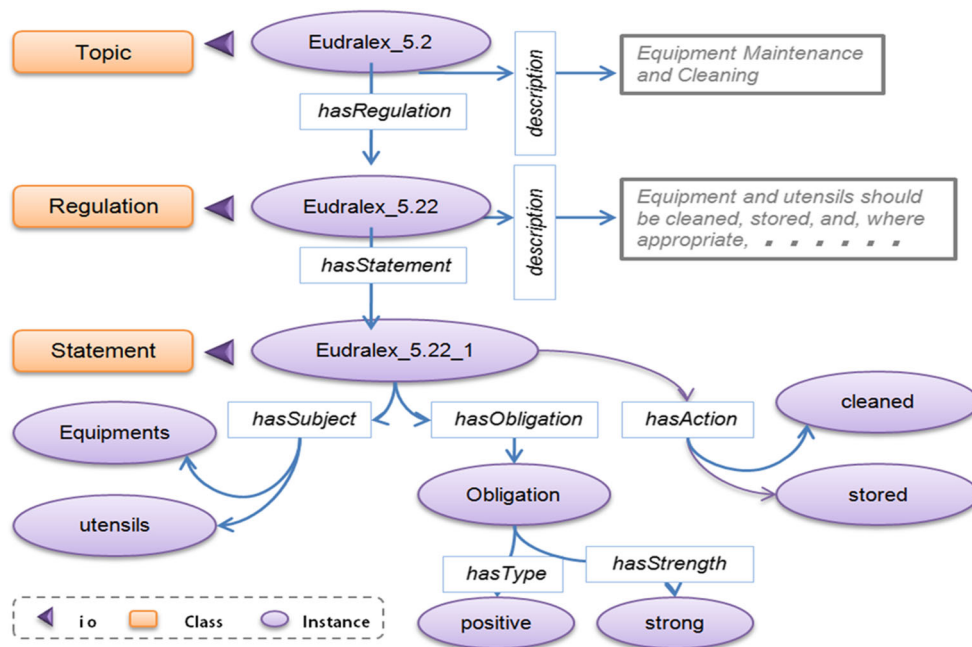


Fig. 14 Eudralex 5.22 regulation represented in the SemReg ontology

have been populated in the SemReg ontology. A graphical representation of the part of the ontology is shown in Fig. 14. In this figure, the classes are Topic, Regulation and Statement, and their individuals are Eudralex_5.2, Eudralex_5.22 and Eudralex_5.22_1, respectively. The descriptions of the topic and the regulatory individuals are represented by a data-type property called description. A statement is a part of a regulation, which comprises the core- and auxiliary-entities. Among the core-entities, Equipments and utensils are presented as the subjects; cleaned and stored are actions. The sub-

jects and actions relate to the statement via object properties: hasSubject and hasAction, respectively. The obligation, along with its type and strength, has very little impact in the similarity computation; however, it acts as an indicator phrase in order to identify the subjects and the actions.

Analysis of the results of the baseline and extended frameworks is presented in Table 2. The precisions of the baseline framework and extended framework were determined as 0.89 and 0.96, respectively. The recall of the baseline framework and extended framework was found 0.78 and 0.86, respectively. The f-measures of the baseline and extended

Table 2 Evaluation of the different types of annotations

Evaluation measures	Precision		Recall		F-measure	
	BF	EF	BF	EF	BF	EF
Subject	0.89	0.96	0.78	0.86	0.83	0.91
Obligation	1.00	1.00	1.00	1.00	1.00	1.00
Action	0.88	0.96	0.90	0.99	0.89	0.97
Object	1.00	1.00	0.29	0.86	0.44	0.92
Modifier	0.58	0.88	0.27	0.54	0.37	0.67
Condition	0.50	1.00	0.22	0.67	0.31	0.80

framework were computed as 0.83 and 0.91, respectively. This means that the extended framework performed better than the baseline framework did. The comparison between the BF and the EF presented that the current version outperformed the initial version. Although there is no change on the identification of obligations, there is improvement in the identification of other core-entities: subject and action. On the extraction of auxiliary-entities such as object, modifier and condition, it showed better improvement in the extended framework.

The first three rows in these tables present information about subject, obligation and action, which are described as the core-entities in this framework. The core-entities play a more important role in the regulation process mapping as compared to the auxiliary-entities. The both frameworks have identified all 52 obligations. This is because the framework has created an exhaustive list of obligatory words such as “should be,” “must” and “can be.” Regarding the actions, the extended framework showed a good f-measure, 0.97. Identification of an object, a modifier and a condition did not perform as well as that of the core-entities because the framework focuses on identification of the core-entities. A comprehensive algorithm to identify the auxiliary-entities remains recommended for the future-work of this research.

5.3 Mapping

This section analyses the results of the three types of similarity scores and their aggregation. In particular, it describes a walk thorough example of mapping between the regulatory guideline, “Eudraxlex_5.22” and an organizational process, “FilterCleaningTask.”

5.3.1 A regulatory guideline in SemReg ontology

In order to compute the three scores, the framework compares three types of entities: (i) topic, (ii) core-entities and (iii) auxiliary-entities. An XML snippet representing these three types of entities, prior to the computation of the aggregate similarity score, is presented in Fig. 15.

```

<regulation id="Eudraxlex_5.22">
  <statement id="Eudraxlex_5.22_1">
    <topic>
      <text>Chapter 5 Production, Process Equipment, Equipment
      <annotation>Process, Equipment, Cleaning</annotation>
      <bow>Equipment, Maintenance, Process, Equipment, Cleaning
    </topic>
    <core>
      <subject>equipment, utensils</subject>
      <action>cleaned, stored, sanitized, sterilized</action>
    </core>
    <aux>
      <text>5.22 Equipment and utensils should be cleaned, stored,
      <annotation>API, quality, material, Equipment, other established
      <bow>utensils, sanitized, sterilized, prevent, alter, intermediate, o
    </aux>
  </statement>
</regulation>

```

Fig. 15 Three types of entities in Eudraxlex 5.22 regulation

The text in the topic comprises a combination of higher and lower topics related to the statement. Annotations are the most important entities in the text in terms of their meanings and their relation to the regulation and process. All the words except the stop-words are included in the bag of words (bow). The difference between the annotations and the bow is that the earlier ones are the concepts annotated from the domain ontology and the later ones are all the words remaining after removing the stop-words. The core-entities are collected directly from the subject and action properties of the statement in the SemReg ontology. The auxiliary-entity collection is similar to the topic entity collection, where the annotations and the bag-of-words collection follow the same process. The text in the auxiliary-entity is the text of the statement.

5.3.2 An organizational process in OntoReg ontology

In the process-ontology, OntoReg, a validation-task is associated with a subject via an object-property *hasPatient*, for which we have created an equivalent property called *hasSubject* for clarity. Similarly, an action is indirectly associated with a task, which can be determined by traversing through some object properties and individuals. In the *FilterCleaningTask*, the subject is *Filter101*, which is an individual of a class *Filter*. The class *Filter* is subsumed by the classes *ProcessingEquipment* and *Equipment*. The action for the *FilterCleaningTask* is defined implicitly. Having traversed through the property *isResponsibilityOf* and *performs*, it was inferred that *CleaningIndividual* is an individual of a class *Cleaning*. The class *Cleaning* is subsumed by its super-class *Action*.

In the mapping process, the regulatory entities such as topic, core-entities and auxiliary-entities are compared with the process entities such as subject, action and annotations. Figure 16 depicts the collection of subjects, actions

```
<task id="FilterCleaningTask">
  <subject>filter,processing equipment, equipment</sub
  <action>cleaning</action>
  <annotation>filter, processing equipment, equipment,
</task>
```

Fig. 16 Subject, action and annotations in Filter Cleaning Task

Table 3 Similarity scores between regulatory and process-subjects

Regulatory subject	Process-subject	Similarity score
Equipment	Filter	0.42
Equipment	Processing equipment	0.54
Equipment	Equipment	1.00
Utensils	Filter	0.32
Utensils	Processing equipment	0.27
Utensils	Equipment	0.48
	Highest similarity score	1.00

and annotations of FilterCleaningTask just before the similarity score computation. The subjects are identified by the names and labels of the subject individual, classes and super-classes. Similarly, the action is determined by the names and labels of the action individual, their classes and super-classes. The annotation is the combination of these two types of entities.

5.3.3 Three scores computation

The comparison of the regulatory entities (topic, core and auxiliary) and the process entities (subject and action) produces three types of scores, namely topic-score, core-score and aux-score.

For the core-score computation, the subject and action in the regulation-statement Eudrallex_5.22_1 were compared with the subject and action of the validation-task FilterCleaningTask, respectively. In particular, the terms in regulatory subject “equipment and utensils” were compared with the terms in the process-subject “filter, processing equipment, equipment.” This comparison produced a set of similarity between these two subjects. After the two separate comparisons, it produced two sets of scores: subject-score set (see Table 3) and action-score set (see Table 4).

In the subject-score set {0.42, 0.54, 1.00, 0.32, 0.27, 0.48}, the highest score is determined as 1.00. Therefore, 1.00 was set as the similarity score between the sets of subjects in the regulation-statement, Eudrallex_5.22_1 and the process, FilterCleaningTask. Similarly, in the action-score set {1.00, 0.00, 0.00, 0.84, 1.00} the highest score was found as 1.00. Therefore, the similarity score between the sets of actions in the regulation-statement, Eudrallex_5.22_1 and the process, FilterClean-

Table 4 Similarity scores between regulatory and process actions

Regulatory action	Process action	Similarity score
Cleaned	Cleaning	1.00
Stored	Cleaning	0.00
Sanitized	Cleaning	0.00
Sterilized	Cleaning	0.84
	Highest similarity score	1.00

ingTask was set as 1.00. Then, the average score between the subject-score and action-score, 1.00 was determined as the core-score.

In the topic-score computation, the terms, “Equipment, Maintenance, Process, Equipment, Cleaning,” in the bow of topic in the regulation-statement, Eudrallex_5.22_1, were compared with the terms, “filter, processing equipment, equipment, cleaning” in the annotation of FilterCleaningTask (see Table 5). The highest similarity score between the term “Equipment” in regulation and the terms “filter, processing equipment, equipment, cleaning” in the process was found as 1.00. Similarly, the highest similarity scores of “Maintenance,” “Process,” “Equipment” and “Cleaning” with respect to their comparison with the terms in process annotations were found as 0.73, 0.56, 1.00 and 1.00, respectively. Then, the average of these scores, 0.86, was determined as the topic-score between the regulation-statement, Eudrallex_5.22_1 and the process, FilterCleaningTask.

The computations of aux-score is similar to that of topic-score. In the aux-score computation, the terms, “utensils, sanitized, sterilized, prevent, alter, intermediate, official, API, quality, material, equipment...,” in the bow of aux in the regulation-statement, Eudrallex_5.22_1, were compared with the terms, “filter, processing equipment, equipment, cleaning,” in the annotation of FilterCleaningTask. We also carried out the highest similarity score computation and the average of the highest similarity score computation. Then, the aux-score between the regulation-statement, Eudrallex_5.22_1, and the process, FilterCleaningTask, was computed as 0.42. A part of an XML file representing the three scores computed between the regulation Eudrallex_5.22 and the process FilterCleaningTask is provided in Fig. 17.

5.3.4 Aggregating the similarity scores

Having computed the three types of similarity scores between the regulation and validation-task, the next step was to compute the aggregate similarity between the pairs. In the earlier section, the topic-score, core-score and

Table 5 Similarity scores between a regulatory topic and a process

Regulatory topic	Process annotation	Similarity score
Equipment	Filter	0.42
Equipment	Processing equipment	0.54
Equipment	Equipment	1.00
Equipment	Cleaning	0.06
	Highest similarity score	1.00
Maintenance	Filter	0.00
Maintenance	Processing equipment	0.12
Maintenance	Equipment	0.00
Maintenance	Cleaning	0.73
	Highest similarity score	0.73
Process	Filter	0.08
Process	Processing equipment	0.56
Process	Equipment	0.12
Process	Cleaning	0.40
	Highest similarity score	0.56
Equipment	Filter	0.42
Equipment	Processing equipment	0.54
Equipment	Equipment	1.00
Equipment	Cleaning	0.06
	Highest similarity score	1.00
Cleaning	Filter	0.00
Cleaning	Processing equipment	0.00
Cleaning	Equipment	0.00
Cleaning	Cleaning	1.00
	Highest similarity score	1.00
Average of the highest similarity scores		0.86

```

2 <mapping mapping_id = "mid_133">
3   <reg_id>Eudralex_5.22</reg_id>
4   <stmt_id>Eudralex_5.22_1</stmt_id>
5   <task_id>FilterCleaningTask</task_id>
6   <topic_score>0.86</topic_score>
7   <core_score>1.00</core_score>
8   <aux_score>0.42</aux_score>
9   <final_score>1.00</final_score>

```

Fig. 17 Three types of similarity scores between Eudralex_5.22 and FilterCleaningTask

aux-score were computed as 0.86, 1.00 and 0.42, respectively. In the aggregation algorithm, the maximum score between topic-score and core-score was computed as:

$$S_{tc} = \text{MAX} (S_{\text{topic}}, S_{\text{core}}) = \text{MAX} (0.86, 1.00) = 1.00$$

where S_{tc} is the maximum score between topic-score, S_{topic} and core-score, S_{core} . In this case, the S_{tc} is greater

than the aux-score, S_{aux} . Hence, the final similarity score between the regulation-statement, Eudralex_5.22_1, and the validation-task, FilterCleaningTask, was determined as 1.00, which was represented as the final-score. Then, an XML file, containing all the three scores and the aggregate score between regulation-statements and processes, was generated. A part of the XML file is shown in Fig. 17.

5.3.5 Evaluation of the mapping result

The OntoReg ontology contains a set of mapping between Eudralex regulations and validation-tasks. In particular, each validation-task is associated with one or more regulations, and each regulation is related to one or more validation-tasks, called existing mapping. The existing mappings were created by the experts manually. A subset of existing mapping collected from the OntoReg is depicted in Fig. 18, where line number 2 indicates that there is a mapping between the regulation Eudralex_5.22 and the validation-task FilterCleaningTask. The list in Fig. 18 was created by using the values of the object-property isRegulationOf of individuals under the concept Regulation.

The mappings between a regulation and a validation-task generated by the RegCMantic framework is referred to as computed mapping. A subset of computed mappings is shown in Fig. 19. The line number 8 indicates that there is a mapping between the regulation, Eudralex_5.22 and the validation-task, FilterCleaningTask.

As stated above, a regulation comprises one or more regulation-statements; the final-score computed above is the similarity score between a statement and a validation-task. Therefore, the similarity score computation created a set of final similarity scores between the regulation and the validation-task; the highest score was regarded as the similarity score between the regulation and the validation-task.

In order to evaluate the result of the algorithm, the set of manual mappings was considered as the standard mappings, which were compared with the set of computed mappings; the comparison generated three types of mappings: the correct mappings, incorrect mappings and missing mappings. These three types of mapping are used to compute the standard evaluation techniques called precision, recall and f-measure. Precision, recall and f-measure are popular in Information Retrieval (IR) and have been borrowed in several other domains, as well. Since the authors have not come across the frameworks that map regulatory guidelines with organizational processes, the evaluation of the framework was carried out by observing the precision, recall and f-measure only.

The selection of the mappings also needs to define the minimum threshold, τ . The value of τ was set as 0.85; only the mappings with the score 0.85 or above were selected as

1	mapping_id	reg_id	task_id	score	accuracy
2	em_1	Eudralex_5.22	FilterCleaningTask	,	
3	em_2	Eudralex_5.22	T102CleaningTask	,	
4	em_3	Eudralex_5.22	T101CleaningTask	,	
5	em_4	Eudralex_5.22	T101CleanlinessTestTask	,	
6	em_5	Eudralex_5.22	T102CleanlinessTestTask	,	
7	em_6	Eudralex_5.22	FilterCleanlinessTestTask	,	
8	em_7	Eudralex_8.14	ReactionYieldTestTask_1	,	
9	em_8	Eudralex_8.14	InvestigationTask_1	,	
10	em_9	Eudralex_5.21	FilterCleaningTask	,	
11	em_10	Eudralex_5.21	FilterCleanlinessTestTask	,	
12	em_11	Eudralex_5.21	T101CleanlinessTestTask	,	
13	em_12	Eudralex_5.21	T102CleanlinessTestTask	,	
14	em_13	Eudralex_5.21	T101CleaningTask	,	
15	em_14	Eudralex_5.21	T102CleaningTask	,	
16	em_15	Eudralex_5.31	StartingMaterialTestTask	,	
17	em_16	Eudralex_5.26	PharmaSupplierAssess_1	,	
18	em_17	Eudralex_5.26	StartingMaterialPurchase	,	

Fig. 18 An excerpt of the existing mappings between regulations and validation-tasks

1	mapping_id	reg_id	task_id	score	accuracy
2	mid_1	Eudralex_5.21	FilterCleaningTask	1.0	
3	mid_2	Eudralex_5.21	T101CleaningTask	1.0	
4	mid_3	Eudralex_5.21	T102CleaningTask	1.0	
5	mid_4	Eudralex_5.21	FilterCleanlinessTestTask	1.0	
6	mid_5	Eudralex_5.21	T101CleanlinessTestTask	1.0	
7	mid_6	Eudralex_5.21	T102CleanlinessTestTask	1.0	
8	mid_133	Eudralex_5.22	FilterCleaningTask	1.0	
9	mid_134	Eudralex_5.22	T101CleaningTask	0.97562	
10	mid_135	Eudralex_5.22	T102CleaningTask	0.97562	
11	mid_153	Eudralex_5.26	StartingMaterialPurchase_1	0.9	
12	mid_136	Eudralex_5.22	FilterCleanlinessTestTask	0.92	
13	mid_137	Eudralex_5.22	T101CleanlinessTestTask	0.8991	
14	mid_138	Eudralex_5.22	T102CleanlinessTestTask	0.8991	
15	mid_165	Eudralex_5.31	StartingMaterialTestTask_7	0.8	

Fig. 19 An excerpt of computed mapping between regulations and validation-tasks

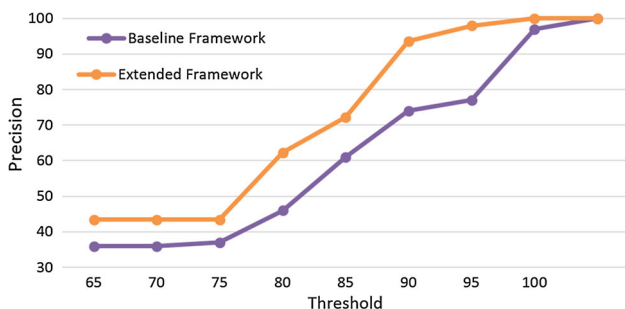


Fig. 20 Precisions of the mappings in different thresholds

the accepted mappings; and the rest of the mappings were discarded. Figures 20, 21 and 22 show the precision, recall and f-measure of the mapping results, respectively. The value of τ was set as 0.85 because it was found the optimum threshold after repeated observation, which can be seen in Fig. 22.

The base line framework refers to the similarity score computed by using only the core scores, and extended framework refers to the score generated by using the topic, core and auxiliary scores.

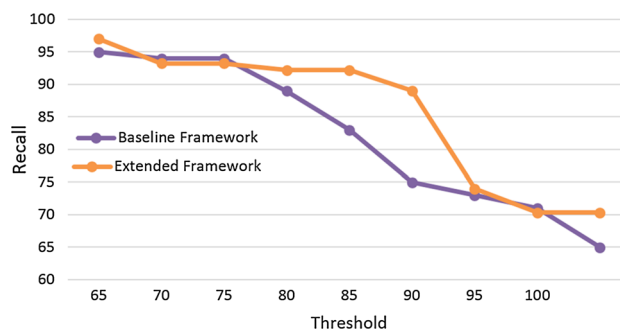


Fig. 21 Recalls of the mappings in different thresholds

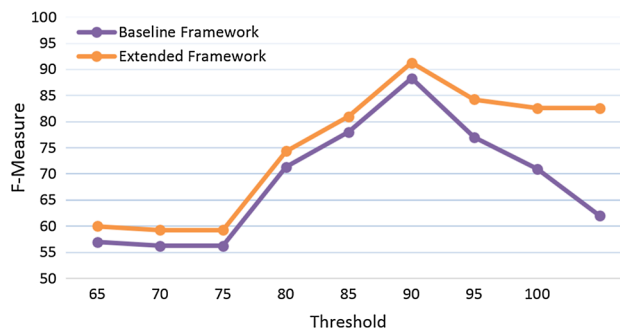


Fig. 22 F-measure of the mappings in different thresholds

6 Related work

A system similar to RegCMantic has not been found; however, there are systems that work with automatic extraction of regulatory entities and others that map regulations with organizational processes. These approaches are described in the following sections.

6.1 Related extraction approaches

Kiyavitskaya et al. propose in [40] a system that extracts rights and obligation by the extension of the *Cerno* framework. This research aims to identify the requirements by detecting the presence of normative phrases as it is done in the RegCMantic framework. However, in contrast to the application of shallow parser in the *Cerno* framework, a deep parser is used in the RegCMantic framework because they are more useful in the more grammatically correct text such as regulation. Furthermore, the *Cerno* framework is applicable to more structured text such as legalese and needs engineers to annotate the regulatory text. In contrast, the extraction part of the RegCMantic framework can be applied to the text with no explicitly defined document-structure and the annotation process is automatic. The exception extraction by Gao et al. [41] and the regulation-entities extraction in Mu et al. [42] are also related to the RegCMantic framework. However, the former is only confined to the extraction of exception with limited indicator terms. The latter is more

related to the RegCMantic approach, since it extracts a variety of regulation-entities such as subject, subject-modifier, object, object-modifier, action, location, time, manner and constraints. Furthermore, it also uses a deep parser and a list of terms. However, it has not been mentioned how to deal with the text with implicit document-structure. Moreover, the terms are defined by the experts manually, which, in contrast, is extracted automatically in the RegCMantic framework.

6.2 Related mapping approaches

This section reviews the existing work related to the RegCMantic mapping approach. Examples of the related work include the similarity techniques in Business Process Modelling (BPM), sentence similarity, word similarity, ontology mappings and conceptual distance.

6.2.1 BPM similarities

BPM represents the processes of an enterprise so that they can be easily analysed and improved. There are similarity approaches that relate a process to another process [19, 21, 24] or a controlled objective [8, 14, 43]. The controlled objectives are the objectives created by considering the standards and the regulatory guidelines related to the business processes. The similarity techniques used to relate these components could be considered as related to this work.

The similarity in the elements of two processes was determined in [21] with two kinds of matching: graph matching and pure lexical matching. The redundant or duplicate elements in processes were identified in [19] by using ontology matching technology. The similarity between two processes were identified in [24] by extracting annotations from the data schema and templates associated with the processes. However, these approaches do not relate regulatory guidelines with organizational processes.

Creating controlled objectives from the regulations and the processes, and relating the objectives were explored in [8, 43]. Similarly, the regulations were represented in a rule-based logic, FCL, and the processes were represented in BPMN and annotated to align the processes with the regulations [14]. However, it has not been explained how they were related, since their focus was to determine the non-compliance in the processes.

6.2.2 Sentence similarity

In [44], sentence similarity is computed using align-heuristics where noun, verb, adjective, adverb and numbers are aligned; the approach was inspired by the popular sentence alignment algorithm in [45]. The decomposition of sentences into different entities for the similarity measure is similar to the RegCMantic framework; however, this can be only applied

to compute the sentence similarity. The sentence matching based on the Bag of Words (BoW) algorithm was applied in [46] in order to determine the answer similarity. A BoW is an unordered collection of words, which does not consider the grammar and the order of the words. It has been predominantly used in Information Retrieval (IR) in order to classify the pages. In the similarity computation, each word in a BoW is compared with the words in the other BoW. The computation of similarity of words in two sentences is related to this work. However, it is only applicable to compare sentences. Similarly, a pilot for similarity in SemEval competition has described the similar algorithms for the sentence similarity which also requires training and testing sentences [47].

6.2.3 Ontological concept and relation similarity

Conceptual distance and similarity computation in ontologies are also related to this work. The use of weight allocation and node routing table in order to compute semantic distance between two concepts in an ontology [35] is related to the RegCMantic framework. In [48], a graph-based similarity is computed considering various types of ontological properties and the depth of the concepts. In [49], two ontologies have been defined in order to determine similarity of a new event with an existing event. The similarity computed using WordNet similarity is related to this work; however, it requires that both ontological concepts and individuals designed and populated by the domain expert manually. In this framework, regulatory ontology is populated automatically from the text in the regulatory guidelines.

6.2.4 Combined similarities

The work presented in [50] applies a combination of similarity approaches in order to determine similarity between contents of two television programmes. The most related part in this framework is the computation of the similarity of topics and the text in the television programme synopsis. However, it is only applicable if both compared entities contain hierarchy and text description in the sentences. The RegCMantic framework can be applied to determine the similarity where the processes are represented in ontological concepts, and the regulatory guidelines are represented in an unstructured text format, and the regulatory entities are populated in a regulatory ontology automatically [26].

7 Conclusion

Mapping regulatory guidelines with organizational processes becomes crucial when there are changes in the guidelines, or the organizational processes need to follow the guidelines from different policy makers. Various extraction and

similarity algorithms are closely related to the RegCMantic framework. However, they are not directly related to the mapping between the guidelines and processes. Therefore, there is a greater need for efficient algorithms that can map regulations with processes. This paper has presented RegCMantic framework, which identifies the regulatory entities automatically in order to map the regulatory guidelines with organizational processes. It has computed three types of similarity scores: (1) topic-similarity, (2) core-entity similarity and (3) auxiliary-entity similarity. The framework considers the ontological structures in order to compute the similarity scores. The case study carried out in the Pharmaceutical industry has demonstrated some promising results.

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