

# **Appraising cross-national income inequality databases:** An introduction

Francisco H. G. Ferreira<sup>1,2</sup> · Nora Lustig<sup>3,4</sup> · Daniel Teles<sup>4</sup>

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Abstract In response to a growing interest in comparing inequality levels and trends across countries, a number of cross-national inequality databases are now available. These databases differ considerably in purpose, coverage, data sources, inclusion and exclusion criteria, and quality of documentation. This special issue reviews and compares eight such databases. Five are microdata-based: CEPALSTAT, Income Distribution Database (IDD), LIS, PovcalNet, and Socio-Economic Database for Latin America and the Caribbean (SED-LAC); two are based on secondary sources: "All the Ginis" (ATG) and the World Income Inequality Database (WIID); and one is generated entirely through multiple-imputation methods: the Standardized World Income Inequality Database (SWIID). Although there is much agreement across these databases, there is also a non-trivial share of country/year cells for which substantial discrepancies exist. In some cases, different databases would lead users to radically different conclusions about inequality dynamics in certain countries and periods. The methodological differences that lead to these discrepancies often appear to be driven by a fundamental trade-off between a wish for broader coverage on the one hand, and for greater comparability on the other. These differences across databases place considerable responsibility on both producers and users: on the former, to better document

Disclosure: Ferreira is a Senior Adviser at the World Bank's Research Department (which hosts PovcalNet), and Lustig is the Director of the (CEQ) Institute, whose data are used in this review.

Francisco H. G. Ferreira fferreira@worldbank.org

- <sup>1</sup> World Bank, Washington, DC, USA
- <sup>2</sup> Non-Resident Research Fellow, Bonn, IZA, Germany
- <sup>3</sup> Nonresident Fellow, Center for Global Development and the Inter-American Dialogue, Washington, DC, USA
- <sup>4</sup> Tulane University, New Orleans, LA, USA

and explain their assumptions and procedures, and on the latter, to understand the data they are using, rather than merely taking it as true because available.

#### Keywords Inequality comparisons · Inequality databases · International inequality

A number of databases containing summary inequality statistics for multiple countries over many years are now publicly available. These cross-national inequality databases are being used by researchers, with increasing frequency, to document global or regional trends (e.g. Atkinson and Bourguignon 2014; Atkinson 2015; Bourguignon 2015; Piketty 2014), as well as by scholars interested in including inequality measures in cross-country regression analyses, either as dependent or independent variables (e.g. Acemoglu et al. 2015 and Ostry et al. 2014).

Yet, these different databases are often designed for different purposes, and are constructed in very different ways. They can therefore yield conflicting pictures of inequality, both in levels and in trends. In some cases, one database will include a full annual series for a given country, while another database of purportedly similar coverage will only have two data points over two decades. For example, whereas one global database (the World Income Inequality Database, WIID) includes 350 inequality observations for sub-Saharan Africa between 1960 and 2006, of which only *five* are labeled as high quality, another database of similar scope (the Standardized World Income Inequality Database, SWIID) includes 934 observations for that same region, between 1960 and 2012, and treats all of them as comparable in quality terms (see Jenkins 2015). Although inequality time-series for a given country are typically closely correlated across different databases, even this rather weak consistency criterion cannot be taken for granted. Indeed, as we will see below, the pairwise correlation for Gini coefficients across different databases was lower than 0.5 in 43 out of the 254 cases (or 17 %) for which such comparisons are reported (Table 4). Examples of *negative* correlation coefficients could be found in all of the world's regions.

It cannot therefore be true that each and every one of these databases is perfectly accurate. If significant discrepancies occur in one out of every six pairwise country comparisons across databases, users should carefully consider which database – if any – is most suitable for their particular purposes.<sup>1</sup>In order to assist users in these considerations, the *Journal of Economic Inequality* has prepared this special issue entitled "Appraising Cross-National Income Inequality Databases". The issue is devoted to an assessment of the merits and shortcomings of what we believe are the most frequently used databases. The aim is to expose these potentially valuable resources to critical scrutiny that identifies perils, pitfalls, strengths, and weaknesses.

With this objective in mind, we invited a group of leading income distribution scholars to review eight databases. The reviews are included in the five main articles that follow this Introduction. In all cases, the parties responsible for the production of each of the databases were offered the opportunity to comment on the reviews. Although most producers did send specific comments to authors, only three ultimately accepted the invitation to publish their comments in this issue.

<sup>&</sup>lt;sup>1</sup>This is not novel advice: Atkinson and Brandolini (2001) discuss the issues that arise from the use of secondary sources and the need to understand the differences in the underlying data and methods, in the context of the Deininger and Squire (1996) database, an important precursor of some of the compilations reviewed below.

In the first article, Martin Ravallion (Georgetown University) reviews the Luxembourg Income Study (LIS), produced by the LIS Cross-National Data Center in Luxembourg. A comment by Gornick, Jäntti, Munzi and Kruten follows. François Bourguignon (Paris School of Economics) reviews two databases concerned exclusively with Latin America: CEPALSTAT, produced by the Economic Commission for Latin America and the Caribbean; and the Socio-Economic Database for Latin America and the Caribbean (SED-LAC), produced by the Center for Distributive, Labor and Social Studies (CEDLAS) at Universidad Nacional de La Plata, in partnership with the World Bank. Leonardo Gasparini and Leopoldo Tornarolli (Universidad Nacional de la Plata) review the OECD's Income Distribution Database (IDD). Tim Smeeding and Jonathan Latner (University of Wisconsin Madison) review the World Development Indicators/PovcalNet, produced by the World Bank; and All the Ginis (ATG), produced by Branko Milanovic of the City University of New York. Stephen Jenkins (LSE) reviews the World Income Inequality Database (WIID), produced by UNU-WIDER; and the Standardized World Income Inequality Database (SWIID), produced by Frederick Solt, of the University of Iowa. A short note by Martin Wittenberg (University of Cape Town) on South African data in the SWIID follows and comments by Badgaiyan, Pirttilä and Tarp (WIID) and Solt (SWIID) conclude.

At the outset, reviewers were provided with a set of common guiding questions, as well as with a description of the databases and a master dataset with all the inequality indicators organized by country, data source, and year. We asked authors to comment, in particular, on the accessibility and user-friendliness of the databases; the quality of the documentation; the reliability and accuracy of reported indicators; and the transparency and replicability of how data was calculated and presented.

During the course of preparation of this special issue, a number of the databases have been updated. We have therefore made every effort to ensure that the reviews specifically note which versions they discuss or the date on which the data was accessed and we do the same in this introduction. Unless otherwise noted, the methodologies we describe and the statistics that we present are based on the versions of the databases available online in November 2014. In some cases, the summary statistics included in this Introduction come from a more recent version of the database than the version that received a full review. Most notably, our discussion of WIID refers to WIID V3.0B which incorporates many of Jenkins' (this issue) suggestions for improvement (Badgaiyan et al. 2015).

Although our review covered most of the existing international databases, we make a special note of five that have not been included: *Commitment to Equity* (CEQ), the *World Top Incomes Database* (WTID), the *GINI Project*, the *Global Consumption and Income Project* (GCIP) and the *University of Texas Income Project* (UTIP). Although they are not reviewed in separate articles in this special issue, this should not be taken as a judgment on their quality or relevance, and we will occasionally refer to them below.

The remainder of this Introduction is organized as follows. Section 1 presents a brief description of the eight databases, and classifies them into three broad groups. We summarize the main methodological differences between the databases in Section 2. In Section 3, we briefly discuss the extent to which inequality levels and trends differ across databases. We conclude with an overall assessment and some advice for users of these databases.

#### **1** A brief description of the databases

This special issue includes reviews of eight databases of summary inequality statistics. All contain summary statistics that describe national-level estimates of inequality in incomes

or consumption expenditures in multiple countries over multiple years. As we have already suggested, however, the databases are far from identical. They vary greatly in methodology – to which we will return in greater detail in the next section – as well as in geographical coverage, purpose, and ambition.

Two of the databases focus primarily on high-income countries (LIS and IDD), although both have been expanding to include some middle-income nations. Another two cover Latin America and the Caribbean exclusively (CEPALSTAT and SEDLAC), while four are global in scope (ATG, PovcalNet, SWIID, and WIID). ATG and SWIID are produced privately by individual researchers, while all the other datasets are institutional projects. Among the latter, LIS and SEDLAC are produced by institutions whose primary purpose is the harmonization, storage and analysis of microdata originally generated by others, whereas the IDD, WDI/PovcalNet, CEPALSTAT, and WIID are produced by large organizations with broader mandates, which also happen to produce and host these databases (the OECD, the World Bank, the UN's Economic Commission for Latin America and the Caribbean – ECLAC – and the United Nations University's World Institute for Development Economics Research, UNU-WIDER, respectively).

For our purposes, however, the most important distinction among the eight databases concerns the *source* of the summary statistics they report. Some of the databases calculate inequality directly from microdata (i.e. the underlying household surveys or other unit-record datasets), while others are secondary compilations that amalgamate indicators from a variety of other sources. In one case, the inequality statistics reported in the database are actually imputed, on the basis of an algorithm that draws on underlying secondary data. In this Introduction, we therefore classify the datasets into three main groups: Group 1 includes datasets whose producers estimate the income inequality indicators they report directly from microdata. There are five such databases, namely CEPALSTAT, IDD, LIS, PovcalNet, and SEDLAC. Group 2 includes those that are secondary sources of inequality indicators: All the Ginis and WIID. Finally, group 3 includes the database generated by imputation methods (based on secondary source indicators of inequality) and is comprised of just one dataset: SWIID. Let us briefly consider each of the three groups in turn.

#### 1.1 Microdata-based datasets

Five of the eight databases reviewed in this special issue belong to this group: CEPALSTAT, IDD, LIS, PovcalNet, and SEDLAC. Table 1 displays their aggregated spatial coverage. The first two columns report the net and gross coverage by region of the world: net coverage indicates the number of country-year cells with at least one observation, whereas gross coverage is a simple count of observations from primary sources across all databases, *without* netting out country-year repetitions. Columns 3 and 4 indicate the earliest and most recent observations for each region. There is a clear quantitative bias towards Latin America and the Caribbean, with 832 (gross) observations spanning 378 country/year cells. North America and Western Europe comes next, with 403 observations for 316 country/year cells. Eastern Europe and Central Asia is a close third, with 334 observations for 301 country/year cells. The number of observations for East Asia and the Pacific, South Asia, Middle East and North Africa, and sub-Saharan Africa is much smaller. The bias toward Latin America is driven, at least in part, by our choice of which databases to review in this issue. We hope, however, that our choices accurately reflect the use of inequality databases by practitioners.

It is interesting to note that four of these five microdata-based datasets reported in Table 1 have a purposefully limited geographical scope: two focus exclusively on Latin America

Region	Number of country-years with primary source data	Total number primary source observations	Earliest observation	Most recent observation
East Asia and Pacific	112	114	1981	2011
Eastern Europe and Central Asia	301	334	1984	2011
Latin America and Caribbean	378	832	1974	2013
Middle East and North Africa	51	53	1979	2010
South Asia	39	39	1978	2012
Sub-Saharan Africa	139	139	1980	2011
Western Europe and North America	316	403	1967	2010
Grand Total	1336	1914	1967	2013

 Table 1
 Gini coefficient frequencies in microdata-based datasets (CEPAL, LIS, SEDLAC, OECD IDD, and WDI/ PovcalNet)

NOTE: Statistics as of December 2014. WDI Ginis are derived from PovcalNet

and the Caribbean (CEPALSTAT and SEDLAC), and another two (mainly) on advanced countries (LIS and IDD).<sup>2</sup> Only one of the six microdata-based datasets is global in coverage: namely PovcalNet (which feeds into WDI). Conversely, of the five datasets with global coverage, the World Bank's is the only one that generates inequality estimates directly from countries' household (income and/or expenditure) surveys. In other words, of the eight datasets reviewed in this special issue, only the World Bank's PovcalNet is global in scope *and* derives its summary statistics (primarily) from microdata. In December 2014, WDI/ PovcalNet reported Gini coefficients, Theil indices, and shares of income by decile for 161 countries (World Bank 2014).

However, it is important to note that the reliance of PovcalNet on household survey microdata is sometimes indirect. Full microdata was contained in the PovcalNet database for 52 of the 126 developing countries in the 2014 release, while the distributions used for the other 74 countries were based on grouped data (at the decile, ventile and percentile levels), which was in turn obtained either from microdata available in other World Bank servers, or from national statistical offices. In the most recent update (2015) of PovcalNet, the distributions are based on full microdata for 126 of the 132 developing countries included. Grouped data is now used for only six developing countries, but these still include China. In addition, the inclusion of high-income countries in PovcalNet is both recent and incomplete. Finally, in a good example of the coverage-comparability trade-off, PovcalNet makes virtually no effort to harmonize data across countries: it contains estimates based on both income and consumption expenditure distributions and, within those categories, on income and consumption aggregates that are widely disparate.

The World Development Indicators (WDI) is a large database of country-level statistics covering a wide variety of topics, from investment rates and road density to carbon emission levels. Poverty and inequality statistics are a relatively small subset of the WDI, and it is

<sup>&</sup>lt;sup>2</sup>As noted, LIS has recently expanded into middle-income countries, through the associated database Luxembourg Middle-Income Countries Study (LMICS).

almost entirely derived from PovcalNet, a separate online tool focusing on these topics, and featuring additional capabilities that are not present in WDI.<sup>3</sup> It is only this sub-component of the WDI which is reviewed below (Smeeding and Latner 2015).

In addition to differences in geographical coverage, the microdata-based databases also differ in the manner of their construction, and even in their primary purpose. LIS's primary objective, for example, is to provide researchers with access to *harmonized microdata* (the Luxembourg Income Study Database and Luxembourg Wealth Study Database) through their remote execution software, LISSY. In addition, LIS does regularly publish a set of Key Figures with inequality measures for post-tax and transfer income for (mainly) high-income countries. The Key Figures report measures such as the Gini Coefficient, Atkinson Coefficient and 90/10 ratio, calculated by LIS researchers using the harmonized microdata contained in the Luxembourg Income Study Database (LIS 2013a).<sup>4</sup> Although for the purposes of this special issue, the focus is on LIS's Key Figures (Ravallion 2015), it should be clear that they are not the institution's primary focus (Gornick et al. 2015)

The IDD, on the other hand, is a dataset created by the OECD from household surveys, tax registers and administrative records received from National Statistical Offices (NSOs), ministries or research institutes of OECD member countries. Calculations are based on a standardized questionnaire, which is designed by the OECD to achieve comparability across countries. The OECD does not actually calculate these summary statistics in-house; the database is comprised of indicators sent by country data providers, who compute them using their own micro-data (OECD 2014a). The two databases focused mainly on rich countries – LIS and IDD – are therefore very different in purpose, construction and nature.

CEPALSTAT and SEDLAC are both focused on Latin America and the Caribbean. CEPALSTAT is the statistical database of the United Nations Economic Commission for Latin America and the Caribbean. CEPALSTAT includes a wide range of data and a variety of economic, sociodemographic, and environmental measures for the region, including inequality and poverty estimates. SEDLAC provides statistics on poverty and inequality in Latin America and the Caribbean. It is compiled by a partnership between the Center for Distributional, Labor, and Social Studies at the Universidad Nacional of La Plata (CED-LAS - UNLP) and the World Bank's Poverty Global Practice.<sup>5</sup> In both cases, all statistics are computed directly from microdata.

#### 1.2 Secondary source datasets

Two of the eight databases are created from inequality measures estimated by other researchers. WIID is a dataset administered by UNU-WIDER that collects inequality estimates from a number of sources, including published research papers and primary databases, such as those discussed above. It is global in scope, and often reports multiple entries for the same country and year, sometimes with different welfare concepts (e.g. disposable income versus consumption) and sometimes from different sources. WIID

<sup>&</sup>lt;sup>3</sup>A salient feature of PovcalNet is its interactive software that allows users, for example, to generate poverty rates for any country, for any chosen poverty line.

<sup>&</sup>lt;sup>4</sup>The LIS Key Figures website provides the Stata and SPSS code used to calculate the summary statistics, so as to enable researchers to test the sensitivity of these statistics to various parameter choices regarding, for example, weights, equivalence scales, top coding, etc.

<sup>&</sup>lt;sup>5</sup>Through this partnership, SEDLAC is actually the source of data from Latin America and the Caribbean into PovcalNet / WDI.

was initially created in the late 1990s, for a specific research project conducted jointly by WIDER and UNDP. It built on, incorporated and expanded the original secondary-source inequality database, due to Deininger and Squire (1996). See Badgaiyan et al. (2015).

Branko Milanovic's "All the Ginis" database also collects Ginis from a variety of sources, including primary databases and published research. Unlike WIID, however, it includes a series in which the "best" Gini coefficient is chosen for each country/year cell for which more than one figure is available.

#### 1.3 Imputation-based datasets

The only member of this class, SWIID is a dataset of Gini Coefficients calculated using a multiple imputation method, from a group of both microdata-based sources, such as SEDLAC and LIS, and secondary sources, such as "All the Ginis." Imputation of missing country/year cells gives SWIID the largest coverage of any of the datasets included in the special issue. SWIID version 5.0 provides users with 100 imputed estimates of the Gini coefficient for net and market income inequality, for each country-year cell. The SWIID imputation procedure uses LIS definitions of income as the standard. SWIID net market income is post-tax, post-transfer, and benchmarked to LIS Key Figures (Solt 2014a). SWIID market income is pre-tax, pre-transfer, and benchmarked to an income inequality series generated from LIS microdata. Stata code on the SWIID website allows users to either calculate means, standard deviations and confidence intervals, or to use the 100 values produced by multiple imputations directly. Prior versions provided the users with the mean and standard error of the multiple imputations.

#### 1.4 Datasets not included in special issue

As with most undertakings of this kind, our set of reviews is not exhaustive. Three sources of cross-national inequality statistics that are different in focus from those reviewed in this issue are nevertheless worth mentioning. The first is the *Commitment to Equity Database* (CEQ), a project of the Center for Inter-American Policy and Research and the Department of Economics at Tulane University, the Center for Global Development and the Inter-American Dialogue. The CEQ is unique because it is designed to analyze the impact of taxation and social spending on inequality and poverty in individual countries applying a common methodology.<sup>6</sup> In that spirit, CEQ indicators include estimates of inequality before taxes or transfers; after direct taxes but before transfers or indirect taxes; after direct taxes and transfers and before indirect taxes and transfers; after direct and indirect taxes and transfers; and after all taxes and transfers and after receipt of government services. Although the goal of CEQ is to produce estimates of fiscal redistribution over time, thus far the CEQ database includes estimates for one particular (similar) year. This focus makes the CEQ sufficiently distinct from the other datasets reviewed here so as to warrant exclusion. Nevertheless, in what follows we will compare its in-country estimates of various pre- and post-fisc inequality measures to-analogous estimates obtained through multiple-imputation methods in SWIID.

Second is the *World Top Incomes Database* (WTID) produced by Facundo Alvaredo, Anthony Atkinson, Thomas Piketty and Emmanuel Saez. Unlike the other datasets, WTID

<sup>&</sup>lt;sup>6</sup>The CEQ is directed by Nora Lustig. For more information on the project, visit http://www. commitmentoequity.org.

uses information from tax returns (mainly) to estimate the share of income earned by certain groups at the top of the distribution, such as the richest 1 % of the population (Alvaredo et al. 2013). It does not always include holistic inequality metrics such as the Gini coefficient. However, a number of such measures, including the Gini coefficient, were produced by researchers working on the individual country studies that fed into WTID. Jäntti, Riihelä, Sullström, and Tuomala, for example, produce a Gini series for Finland, along with a series of top income shares (Atkinson and Piketty 2010).

Third, while all of the datasets reviewed in this issue compile measures of inequality for household income or consumption (whether per capita or equivalized), the University of Texas Inequality Project (UTIP) is focused directly on individual earnings inequality. The project computes inequality statistics, chiefly Theil's T statistic, from industrial, regional, and sectoral data. It is a rich, interesting and frequently used dataset, but its focus on earnings also makes it substantially different from the other databases reviewed here.

We also note the recent development of two new sources of cross-national inequality indicators. The GINI project produced 94 discussion papers and 26 country reports on the drivers and impacts of inequality, along with a new 30-country dataset (see *GINI Growing Inequalities' Impacts*, 2015). This secondary-source dataset focuses on disposable income inequality (and relative poverty) for use in within-country analysis and analysis that compares trends, but not levels, between countries. The primary sources were chosen by country experts to maximize coverage and comparability within countries and include the European Union's Survey of Incomes and Living Conditions (EU-SILC), LIS, the output of National Statistical Offices, and selected publications by Thompson and Smeeding, Atkinson and Micklewright, Milanovic, and Transmonee. The dataset was released in 2014 and has not yet been widely used beyond GINI Project discussion papers.

The Global Consumption and Income Project (GCIP) was introduced in 2014, although its dataset is not yet publicly available.<sup>7</sup> GCIP uses secondary sources to estimate monthly real consumption and income levels and shares by decile. Like the SWIID, GCIP imputes indicators for years in which survey data is unavailable (although the methodologies are different). However, unlike the secondary source and imputation-based datasets reviewed in this issue, GCIP is not concerned only with the distribution of income (and consumption), but also with levels (Lahoti et al. 2014).

#### 2 Differences in metrics and methodology

To compare the metrics and methodologies of the databases reviewed in this special issue, we summarize some of their main features in Table 2. Panel A of Table 2 refers to the microdata-based datasets, and reports on which inequality measures are included; on the nature of the individual welfare indicator for which inequality is calculated; and on whether various adjustments are made to the microdata. Panels B and C refer to the secondary source and imputation based databases and include additional information on, *inter alia*, the documentation of primary sources; on how multiple sources of information for the same country/year combination are treated during compilation; and on whether other secondary sources are also used as inputs, in addition to primary sources.

<sup>&</sup>lt;sup>7</sup>As of August, 2015 GCIP data was unavailable, but presentation and summary statistics were available online. (www.globalconsumptionandincomeproject.org)

Panel A: Microdata-based Datasets	ste				
Dataset	CEPAL	TIS	OECD	SEDLAC	WDI PovcalNet
Dataset Summary					
Inequality Indicators (Gini (G), Theil (T), Atkinson (A), Others (O))	G,T,A,O	G,T,A,O	G,O	G,T,A,O	G,T,O
Statistical Significance Indicators (i.e., standard errors or confidence intervals) (Always (A), Sometimes (S), Never (N))	Z	Z	s	Α	Z
What is the unit of time: month (M), quarter (Q), year ( $\Lambda$ )? Are corrections made for inflation? (Yes(Y)/No(N))	M(N)	$\Lambda(Y)$	$\Lambda(Y)$	M(Y)	Varies (Y)
Description of Welfare Concept					
Income (I) or consumption (C)	I	I	Ι	Ι	varies
Monetary (M) or total (T)? If 'total', does it include auto-consumption (Yes(Y)/No(N)), imputed rent (Yes(Y)/No(N))?	T(Y,Y)	T(Y,N)	М	T(Y,Y)	N-NS
Includes estimates before taxes and transfers? $(Yes(Y)/No(N))$	NS	Z	Υ	Z	NS
Includes estimates after taxes and transfers? $(Y \operatorname{es}(Y)/N \circ (N))$	SN	Υ	Υ	Υ	NS
Equivalization of household incomes: per capita (PC), or alternative equivalence scale (E)?	PC	н	Э	PC & E	PC
Are differences in prices by region (rural, urban, etc.) accounted for $(Y cs(Y)/No(N))$	NS	Z	Z	Υ	N-NS
Adjustments to the original data source (for harmonization purposes)					
Correction for under-reporting $(Yes(Y)/No(N))$	Υ	Ζ	varies	Z	Z
Is documentation sufficient to replicate results? $(Yes(Y)/No(N))$	Z	N/A	Z	N/A	N/A
Adjustment for top coding? $(Yes(Y)/No(N))$	Z	Υ	Z	Z	NS
Is documentation sufficient to replicate results? (Yes(Y)/No(N))	N/N	Υ	N/N	N/N	Z
Elimination of extreme values $(Yes(Y)/No(N))$	Z	Z	SN-V	Z	NS
Is microdata made available through the dataset provider? $(Yes(Y)/No(N))$	Z	Υ	Z	Z	Z

I allel D. Secolluary Source Datasets		
	ATG	<b>WIID</b>
Dataset Summary		
Inequality Indicators (Gini (G), Theil (T), Atkinson (A), Others (O))	IJ	G, O
Statistical Significance Indicators (i., standard errors or confidence intervals) (Always (A), Sometimes (S), Never (N))	Ζ	Z
Methodology for Aggregating $Data$		
Adjusts primary source data? $(Yes(Y)/No(N))$	Z	Z
Is original source of data clearly noted?( $Yes(Y)/No(N)$ )	Y	Υ
Are welfare concepts clearly noted? $(Yes(Y)/No(N))$	Z	Υ
If multiple datapoints are available for the same country and year, are some sources of data given priority? ( $Yes(Y)/No(N)$ )	Υ	Υ
If multiple datapoints are available for the same country and year, is a "first-best" datapoint selected? $(Yes(Y)/No(N))$	Υ	Z
Are secondary-source databases used as inputs? $(Y \operatorname{es}(Y)/\operatorname{No}(N))$	Υ	Z
If secondary-source based databases are used as inputs, is a methodology in place to prevent over-representation if the same datapoint appears from both a primary and secondary source? (Yes(Y)/No(N)/Not Stated (NS))	NS	$N/\Lambda$

Table 2 (continued)     5 10 1	
Panel C: Imputation-based Datasets	
Dataset	CIIIMS
Dataset Summary	
Inequality Indicators (Gini (G), Theil (T), Atkinson (A), Others (O))	IJ
Statistical Significance Indicators (i., standard errors or confidence intervals) (Always (A), Sometimes (S), Never (N))	$^{\mathrm{A}*}$
Methodology for Imputations	
Is the description of imputation methods sufficient to replicate the dataset? $(Yes(Y)/No(N))$	Y
Has methodology been subject to scrutiny by experts in the field of imputation? $(Yes(Y)/No(N))$	Not Clear
Are secondary data sources used as inputs? (Yes(Y)/No(N))	Υ
If secondary data sources are used as inputs, is a methodology in place to prevent over-representation if the same datapoint appears from both a primary and secondary source? (Yes(Y)/No(N)/Not Stated (NS))	NS
Is there a systematic validation process in place with country/region experts? ( $Yes(Y)/No(N)$ )	Not Clear
If multiple datapoints are available for the same country and year, is a "first-best" datapoint selected or are all datapoints used in the imputation method? (First Best (F13)/ All)	All
Is the welfare concept clearly defined? $(Yes(Y)/No(N))$ Can it be deduced from the documentation on the primary sources? $(Yes(Y)/No(N))$	N, Y
* Consumption is the preferred welfare definition for WDI. Inequality induces based on income are also listed in certain cases ** SWIID v5.0 provides 100 imputed values of each of its indicators. Stata code on the SWIID website allows users to either calculate means, standard deviation, and confidence intervals or to use the 100 values to multiply impute their analysis. Earlier versions of the SWIID provided the mean and standard deviation	deviation, and confid

for Latin America and the Caribbean (2013a, 2013b); WDI: World Bank (2013c, 2014); ATG: Milanovic (2013); WIID: World Income Inequality Database (2014); SWIID: Solt (2009, 2014) SOURCES: CEPAL: CEPALSTAT (2013a, 2013b, 2013c); LIS: LIS: (2013a, 2013b, 2013c); IDD: OCED (2013a, 2013b, 2014b); SEDLAC: Socio-Economic Database not stated at observation level

NOTES: N/A denotes Not Applicable. NS denotes Not Stated; in these cases the information is not documented by the dataset provider. V-NS denotes Varies by observation,

In terms of the choice of summary inequality measure, the Gini coefficient is the most common metric used to describe inequality but it is certainly not the only option. A good overview of inequality metrics can be found in Jenkins and Van Kerm (2009). CEPALSTAT, LIS, and SEDLAC all report the Gini Coefficient, the Theil Index, the Atkinson Index, and other statistics about income shares or decile ratios. WDI/PovcalNet reports both the Gini coefficient and income shares.

Summary inequality indicators are almost invariably computed from samples, rather than full populations, and are therefore subject to sampling error. It is good practice to report standard errors or confidence intervals for each estimate, as done by SEDLAC and sometimes by the IDD. CEPALSTAT and LIS's Key Figures do not report them.

Arguably more fundamental is the choice of the individual welfare concept for which the distribution of inequality is measured. CEPAL, IDD, LIS, and SEDLAC all focus on current income. WDI/ PovcalNet uses both income and consumption welfare concepts, depending on the country, and the secondary sources aggregate statistics regardless of welfare concept. WIID simply notes the welfare concept for each of its Gini Coefficients. ATG prioritizes measures of income inequality and SWIID's reported Gini Coefficients are estimates of income inequality. However, it is unclear whether these choices were made because of a preference for income as a welfare concept or because of the preponderance of primary sources that use income as their welfare concept.

The prevalence of current income as the individual welfare indicator of choice is, to a large extent, a result of the fact that inequality indicators are disproportionately available in Europe and the Americas, where statistical agencies have typically preferred income to consumption as a measure of individual well-being. Conversely, in most of Asia and Africa, researchers tend to prefer measures of consumption expenditure to assess well-being. Arguably, these historical practices reflect sound judgment: In industrialized economies where most people earn wages from one or two sources, and where savings can be non-trivial, incomes may be both easier to collect accurately and more informative of total purchasing power. In predominantly agrarian economies, where an accurate computation of income would require complex valuations of many different types of output and the netting out of farm inputs, many have argued that income statistics are misleading. In addition, consumption expenditures may be argued to better approximate permanent incomes (at least for the bulk of the population, for whom bequests are rare). Nevertheless, the issue is far from settled, as the debate between Ravallion and Gornick et al. in the pages that follow illustrates.

Of course, whether income or consumption is used, there are a number of additional important decisions an analyst must make before an inequality index can be computed. Should the chosen welfare concept (say, income) be measured on a per capita basis or per equivalent adult? If an equivalence scale is used, which one should be preferred? If an income concept is used, is it an estimate of monetary income only, or does it include auto-consumption and imputed rent – to name just two? Are adjustments made to the microdata to correct for underreporting, to eliminate outliers, or to address missing responses? Panel A of Table 2 summarizes the answers to some of these questions for the microdata-based datasets.

#### 2.1 Microdata-based datasets

Database producers and compilers do not make these decisions in a vacuum. Researchers have been working to develop common standards for the measurement of individual income and welfare since at least the 1970s (United Nations 1977). Today the most widely used

standard is the *Canberra Group Handbook on Household Income Statistics* (United Nations Commission for Europe 2011). The Canberra Group Handbook standardizes definitions of income components and aggregates, and provides best practices for measurement, quality assurance, dissemination, and analysis. The first iteration of the Canberra Group convened from December 1996 to May 2001 and included representatives of LIS, OECD, ECLAC, the World Bank and a large number of national statistics bureaus. This series of meetings led to the production of the first edition of the Handbook in 2001 (Expert Group on Household Income Statistics 2001). The 2011 Handbook update was authored by a 'Task Force' that included representatives of both OECD and LIS. The *OECD Framework for Statistics on the Distribution of Household Income, Consumption and Wealth* (2013) expands upon this work to include standards for measuring the distributions of consumption and wealth.

Indeed the OECD's IDD explicitly standardizes its income definitions to that of the Canberra Handbook (OECD 2013a). CEPALSTAT, SEDLAC, and LIS also appear to be influenced by this standardization effort (CEPALSTAT and LIS provide links to the Canberra Handbook on their websites), although they are less explicit about the extent to which they adhere to the guidelines. Differences arise, however, because the underlying surveys differ by country and year, and the microdata itself is imperfect. The result is that, in pursuing standardization, most dataset providers must inevitably make some choices between (internal) accuracy and (cross-country) comparability.

Table 2 also compares adjustment and harmonization procedures. These include the treatment of potentially under-reported income; imputation of rents saved by homeowners; treatment of top-coding in survey data; the treatment of autoconsumption; categorizing taxes and transfers; the treatment of domestic servants and lodgers; the choice between monthly or annual estimates; and adjustments made for inflation. CEPALSTAT, SEDLAC, and LIS use a constant methodology across all countries and years, working directly with the microdata. The IDD and WDI/ PovcalNet on the other hand, adapt the choices to the microdata that are available.

For those datasets built directly from the microdata, we note another dimension on which they can be examined. The efforts, either ex-post or ex-ante, to create harmonized microdata can be categorized as those for whom harmonization is the primary concern, and those for whom harmonization is only part of the process of developing comparable indicators. For LIS and SEDLAC, the creation of standardized *microdata* is the priority, and the ability to construct comparable indicators is merely a consequence. In the cases of CEPALSTAT and WDI/ PovcalNet, on the other hand, the microdata is standardized only insofar as is necessary to create comparable indicators.

The databases that vary their methodology by country, do so for very different reasons. For PovcalNet, broad coverage is a necessity, arising from the World Bank's global mandate. Indicators from PovcalNet are classified as being derived from four categories of data: grouped consumption, grouped income, unit-record income, and unit record consumption. When unit level data is available, the World Bank carries out some minimal standardization of the microdata.<sup>8</sup> However, in an effort to expand coverage, they also calculate indicators from less-standardized grouped data. As a result, users have the choice between a smaller dataset derived from standardized microdata that is more comparable, and a less standardized dataset with broader coverage. This trade-off between comparability and coverage is

<sup>&</sup>lt;sup>8</sup>But standardization of household survey data at the World Bank is carried out separately for each macroregion of the world (e.g. sub-Saharan Africa, South Asia, Latin America, etc.), and procedures differ substantially among them.

a central feature of the exercise of compiling cross-national inequality databases, and we return to it below.

The statistics in CEPALSTAT and IDD are officially endorsed by the national statistical offices. Additionally, the choice to leave more responsibility with the national statistical offices implies that more work is being done by the people who are most familiar with the underlying data. The OECD's methodological choices prioritize these two gains at the expense of greater standardization at the microdata level.

#### 2.2 Secondary source datasets

Generally, the same set of questions (as in Panel A of Table 2) cannot be asked directly of secondary-source databases. Instead, Panel B reports on questions about the criteria and procedures used to select (and rate or rank) their *inputs*, and whether sufficient documentation is provided for those questions to be answered with respect to the original, primary sources.

Secondary source datasets are of two types: (1) aggregation and categorization, as in WIID and (2) choice by precedence, as in *AlltheGinis*. In both cases, the database producers need to assess the quality and comparability of their sources. After this assessment, however, WIID's approach is to provide this information to users with a set of variables categorizing the inequality statistics by income concept, equivalence scale, and quality. The onus is then on the users to determine which of the many data points provided should be used in their research. *AlltheGinis*, on the other hand, makes this decision for you, providing the users with the "best" available estimate of inequality in a given country and year. Milanovic uses the term "choice by precedence" to indicate that the GiniAll variable is chosen according to his ranking of source reliability (Milanovic 2013). Fortunately, both datasets do publish the criteria through which classifications and, in the case of *AlltheGinis*, choices of precedence, are made.

#### 2.3 Imputation-based datasets

When inequality statistics are imputed into country-year cells, our focus should be on understanding both the imputation methodology and the inputs that are used to generate the imputed values. Both will determine what type of inequality (income or consumption; household or individual; per capita or equivalized) is really being presented, and how reliable the estimates are likely to be. Panel C of Table 2 reports on some such questions for SWIID, the only imputation-based dataset under review in this special issue.

In its use of imputation to construct full annual series of inequality statistics, SWIID differs greatly from any of the other databases reviewed in this issue. We describe the series as full because an inequality measure is presented for every single year in a given interval, regardless of whether a survey, census or any other data collection exercise actually took place in that country in that particular year. One can immediately appreciate both how such series would appeal to macroeconomists running panel cross-country regressions, and how they might worry micro-economists specializing on the accurate measurement of poverty and inequality. For each country-year cell, SWIID reports annual gross and net income inequality, measured by the Gini coefficient.

The imputation procedure involves estimating ratios of Gini coefficients – sometimes across countries, and sometimes between one welfare concept (e.g. net income) and another (e.g. gross income) – incorporating all the information available to determine both an inequality estimate and a standard error in each case. Multiple imputation methods (following Rubin 1978 and 1996) are used, which essentially rely on assuming that ratios between

periods and concepts where stability is least defensible.

different inequality measures are constant, or stable, and can therefore be used to predict those variables when they are not observed. Solt (2009, 2014a) describes this method in some detail, and Jenkins (this issue) reviews it. A key issue, to which we shall return, is the tension between two "competing demands" (Jenkins) faced by any such exercise. These are (i) that information be pooled from a sufficiently large group of actual observations (data inputs into the imputation), so that the Gini ratios are robustly estimated; and (ii) that information determining each particular Gini ratio be drawn only from the most comparable set of observations possible, so as to avoid polluting the prediction with ratios from extraneous countries or periods, which actually bear little resemblance to the true object being estimated. Even if all observations in a data set are used, the same tension can be rephrased in terms of the weights assigned to each observation. At some level, these competing demands are inherent to any imputation exercise: essentially inferring 'data' where none is actually available, on the basis of observed relationships between other data that are actually observed. On the one hand, since the relationships (e.g. between gross and net income inequality) vary over space and time (e.g. between Europe and Africa; or between the 1970s and the 1990s in North America), constancy relationships should ideally be drawn from as close to the empty cell to be filled as possible. On the other hand, estimating relationships from very small neighborhoods may be either too imprecise or downright impossible, where data is particularly scarce. As with other imputation methods, therefore, the one used by SWIID is likely to be at its most reliable precisely where it is least needed - i.e. in filling in occasional gaps in otherwise data-rich environments, such as North America, Europe and Latin America in more recent decades. Conversely, it is likely to be least reliable where actual data is most scarce, and hence constancy assumptions have to be made for countries,

Both secondary-source and imputation-based datasets embody not only their own assumptions but also those of the sources they use as inputs. Interestingly, while the methodological frameworks for WIID, All the Ginis, and SWIID are different from one another, they rely on much of the same primary source data. Table 3 shows the overlapping nature of the sources of the secondary datasets. Inequality indicators from LIS Key Figures, SED-LAC, and the World Development Indicators are inputs to all three databases. WIID and All the Ginis additionally include data from Deininger and Squire (1996), and a number of other inequality studies. ATG then absorbs all WIID data. Finally, SWIID uses both WIID and ATG.

How a secondary-source or imputation-based database accounts for, prevents, or documents double-counting is a concern. From the publicly provided documentation alone, we were unable to determine how either ATG or SWIID address this issue. If one were to look only at ATG's choice by precedence series, Gini All, this would not be an issue. But for a researcher looking at all of the data in ATG, it is unclear whether the observations attributed to WIID are based on statistics already previously included in the database. Similarly, a researcher would need to compare SWIID's replication files to those obtained from the original source (or, as we did, contact the author directly) to determine that observations are removed to prevent double counting.

#### 2.4 An alternative taxonomy

Our three-group classification, based on the source of the inequality statistics, is clearly not the only way in which these eight databases could be classified. Atkinson et al. (2010) discuss a hierarchy of methodologies employed in the standardization of income inequality data sets. "In short," they write, "we have a 'hierarchy' of degrees of standardization: 1.

Table 3 Sources used by secondary source datasets: All the Ginis, SWIID, and WIID			
Sources Used	Secondary datasets		
	All the Ginis	The Standardized World Income Inequality Database (SWIID)	World Income Inequality Database (WIID)
Group 1: Datasets that calculate indices with microdata			
CEPALSTAT		Х	
Luxembourg Income Study (LIS) OFCD IDD	×	X	X
		-	
Socio-economic database for latin america and the caribbean (SEDLAC)	×	X	X
World development indicators(WDI) and povcalNet	Х	х	х
Group 2: Datasets that use secondary sources			
All the ginis		Х	
The standardized world income inequality database (SWIID)			
World income inequality database (WIID)	Х	х	
SOURCES: Milanovic, B.: Description of All the Ginis Dataset http://worldbank.org/INTPOVRES/Resources/477227-1173108574667/Description_of_the_gini.dataset_2013.pdf The World Bank. Cited July 22, 2013. (2013) Solt, F.: The Standardized World Income Inequality Database. Working paper. SWIID Version 5.0, October 2014 (2014) Solt, F.: Standardizing the world income inequality database*. Social Science Quarterly, 90(2), 231-242. (2009) World Income Inequality Database, Version 3.0b. UNU-WIDER. http://www.wider.unu.edu/research/WIID3-0B/en_GB/database/ Cited October 8, 2014. (2014)	f_the_gini_dataset_2013.pdf 7 Version 5.0, October 2014 dy, 90(2), 231-242. (2009) u.edu/research/WIID3-0B/e	The World Bank. Cited July 22, 2013. (201 (2014) n_GB/database/ Cited October 8, 2014. (20	13) 014)

Common survey instrument (European Community Household Panel, ECHP); 2. Ex-ante harmonized framework (EU-SILC); 3. Ex-post standardized microdata (LIS); 4. Ex-post customized results (OECD); 5. Meta-analyses of results (Kuznets)" (p. 103).

While this hierarchy places higher levels of standardization at the top, the authors note that a common survey instrument does not necessarily imply the best results. Rather, different sources of data may be better suited for some purposes, and worse for others – as in the aforementioned discussion of consumption data collected in a poor developing country, visà-vis income data in a rich country. It is unlikely that a questionnaire aimed at collecting the best possible information to accurately assess living standards in Malawi would look much like one designed with the same objective, but for Switzerland. One can also think of Atkinson et al.'s hierarchy as a spectrum ranging from a methodology that is internally consistent by construction, but for which broad coverage is difficult, to an approach that is designed for broad coverage but for which internal inconsistencies are, in practice, inevitable. The tension reflects the trade-off between coverage and comparability to which we have already alluded.

The eight datasets reviewed in this special issue do not include any that could be classified in Atkinson et al.'s first two categories. All of the datasets reviewed in this special issue involve some level of ex-post standardization. LIS, CEPALSTAT and SEDLAC would belong to Atkinson et al.'s category 3 (ex post standardized microdata). Category 4 (ex-post customized results) would include IDD, and WDI/ PovcalNet. Category 5 (meta-analyses of results) include WIID, SWIID, and AlltheGinis.

## 3 How do the estimates differ across datasets?

The various methodological differences among the databases discussed above are only of interest to the extent that they yield different results. Our inspection of estimates of inequality levels and trends across the databases suggests that, in general, assessments of long-term trends tend be similar across databases for most countries. Nevertheless, we have found a number of instances in which different sources would lead to different conclusions, as discussed below.

Table 4 displays within-country correlation coefficients between Gini indices reported by the datasets with the most similar geographic coverage. While the correlation coefficient is a crude instrument with which to compare datasets, it provides a minimum consistency requirement, since datasets that show similar trends in inequality should be highly correlated. Panel A presents results for Eastern Europe, Africa, Asia and the Pacific, whereas Panel B concerns Western Europe and the Americas. Overall, correlation coefficients across databases are fairly high. Eighty-three percent of the pairwise correlations are above an (arbitrary) threshold of 0.5. This result of course implies that 17 % – or approximately one in six – of these pairwise correlations are lower than 0.5. As noted above, there are also negative correlations coefficients in every region of the world, and between most pairs of databases.

Among the primary-source datasets, SEDLAC and CEPALSTAT have the greatest overlap in coverage. Both report Gini coefficients calculated directly from household survey microdata for Latin America and the Caribbean. Bourguignon (2015) reviews both databases, with the noticeable takeaway that CEPALSTAT's "more interventionist" methodology – correcting for underreporting and imputing missing data – leads to higher estimates of inequality.<sup>9</sup> Figure 1 graphs the evolution of this discrepancy over time. From

<sup>&</sup>lt;sup>9</sup>CEPALSTAT is in the process of revising its methods for constructing the household income aggregates and it might stop doing the adjustments for underreporting (based on the comparison with National Accounts) altogether.

	Correlation	Coefficient		Correlation	Coefficient
Country	ATG and	WDI and	Country	ATG and	WDI and
Country	SWIID	SWIID	Country	SWIID	SWIID
East Asia	and the Pacific		Sou	th Asia	
Australia	0.037		Bangladesh	-0.087	0.913
Cambodia	0.584	0.81	Bhutan		0.987
China	0.939	0.967	India	0.347	0.321
Fiji	0.365		Nepal	0.937	0.979
Hong Kong	0.701		Pakistan	0.694	0.468
Indonesia	0.303	0.869	Sri Lanka	0.71	0.724
Japan	-0.479		Central an	d South Africa	
Laos	0.984	0.957	Botswana	$0.78^{\circ}$	
Malaysia	0.74	0.896	Burkina Faso	0.925	0.754
Mongolia	0.526	-0.468	Burundi	0.999	0.999
New Zealand	0.703		Cameroon	0.968	0.969
Philippines	0.51	0.952	Central African Republic	0.957	0.963
Singapore	0.375	0.752	Comoros	0.902	0.200
Taiwan	0.652		Cote D'Ivoire	0.96	0.943
Thailand	0.763	0.871	Ethiopia	0.499	0.999
Vietnam	0.644	0.314	Gabon	0.959	0.777
victualit	0.044	0.514	Gambia	0.162	
Eastone Euro	be and Central Asi	a	Ghana	0.842	0.892
Albania	0.559	<i>a</i> 0.911	Guinea	0.924	0.892
Armenia	0.206	0.911	Guinea-Bissau	0.924	0.229
				0.967	0.625
Azerbaijan	0.86	-0.382	Kenya		0.625 0.845
Belarus	0.444	0.188 0.992	Lesotho	0.858 0.579	
Bosnia and Herzegovina	0.887		Madagascar		0.678
Bulgaria	0.898	0.245	Malawi	0.996	0.985
Croatia	0.868	0.678	Mali	0.956	0.958
Cyprus	-0.155	0.040	Mauritania	0.892	0.928
Estonia	0.881	0.919	Mauritius	0.982	0.620
Georgia	0.911	0.418	Mozambique	0.465	0.639
Greece	0.55		Niger	0.953	0.966
Hungary	0.722	0.546	Nigeria	0.953	0.774
Kazakhstan	0.853	0.827	Rwanda	0.974	0.972
Kyrgyz Republic	0.82	0.906	Senegal	0.839	0.987
Latvia	0.966	0.98	Seychelles	-0.978	
Lithuania	0.902	0.928	Sierra Leone	0.854	
Macedonia	0.916	0.957	South Africa	0.778	0.745
Moldova	0.901	0.932	Sudan	0.928	
Montenegro	0.854	0.54	Swaziland	0.913	
Poland	0.747	0.851	Tanzania	0.697	0.553
Romania	0.701	0.566	Uganda	0.858	0.845
Russian Federation	0.91	0.782	Middle East	and North Africa	
Serbia	0.504	0.955	Djibouti	0.751	
Slovenia	0.407	0.911	Egypt	0.79	0.492
Tajikistan	0.775	0.797	Iran	0.153	0.451
Turkey	0.769	0.738	Israel	0.257	
Turkmenistan	0.925	0.971	Jordan	0.506	0.877
Ukraine	0.915	0.936	Morocco	0.873	0.779
Uzbekistan	0.808	0.996	Tunisia	0.488	0.56
			Yemen, Republic of	0.919	

#### Table 4 Correlation between datasets

Panel A: Eastern Europe, Africa, Asia, and the Pacific

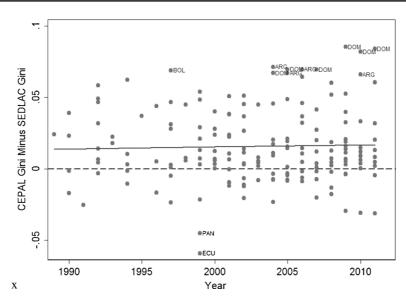
Panel B: Latin	American and the	Caribbean, We	estern Europe a	nd North America
		Correlation (		
Country	SEDLAC and CEPAL	OECD and LIS	ATG and SWIID	WDI and SWIID
	Latin Am	erica and the Caribbec	in	
Argentina	0.911		0.948	0.964
Belize			0.969	0.962
Bolivia	0.903		0.941	0.864
Brazil	0.916		0.646	0.796
Chile	0.906		0.931	0.923
Colombia	0.886		0.308	0.626
Costa Rica	0.939		0.881	0.833
Dominican Republic	0.587		0.83	0.763
Ecuador	0.845		0.93	0.726
El Salvador	0.993		0.791	0.758
Guatemala			-0.541	0.573
Guyana			0.331	
Honduras	0.829		0.652	0.668
Jamaica			0.642	0.5
Mexico	0.88	0.977	0.784	0.749
Nicaragua	0.943		0.997	0.454
Panama	0.67		0.776	0.941
Paraguay	0.99		0.971	0.97
Peru	0.982		0.453	-0.043
Puerto Rico	0.702		0.861	0.015
Trinidad and Tobago			0.913	
Uruguay	0.746		0.906	0.897
Venezuela	0.813		0.406	-0.112
v chezucia		rope and North Amer		-0.112
Belgium	w estern Lu	rope and i vorin zamei	0.898	
Canada		0.96	0.565	
Czech Republic		0.992	0.862	0.628
Denmark		0.507	-0.067	0.028
Finland		0.997	-0.153	
		0.997	-0.155 0.704	
France		0.941	0.704	
Germany		0.941		
Ireland		0.000	0.772	
Italy		0.992	0.935	
Luxembourg		0.655	0.619	
Malta			0.040	
Netherlands			0.018	
Norway		0.827	-0.246	
Portugal		0.000	0.034	0.043
Slovak Republic		0.999	0.911	0.964
Spain		0.92	0.401	
Sweden			-0.046	
Switzerland			0.703	
United Kingdom		0.634	0.982	
United States		0.844	0.605	

#### Table 4 (continued)

NOTE: Correlation coefficients were calculated using data available as of November, 2014

1990 to 2010, CEPALSTAT has estimated Gini Coefficients that have been, on average, 1.6 Gini points higher than SEDLAC – a nontrivial difference. In the case of the Dominican Republic, the discrepancy is greater than 8 Gini points in 2009, 2010, and 2011.

Despite this gap in levels, the second panel of Table 4 shows that inequality estimates from SEDLAC and CEPALSTAT are quite closely correlated when we examine withincountry trends (the correlation coefficients range from 0.59 to 0.99). The average correlation



**Fig. 1** Difference in Estimated Gini–CEPALSTAT minus SEDLAC. Notes: Trend line displayed (*solid line*). Outliers labeled with country abbreviations (BOL: Bolivia; PAN: Panama; ECU: Ecuador; ARG: Argentina; DOM: Dominican Republic)

between SEDLAC and CEPALSTAT across all country and year combinations is 0.86. Correlation coefficients for Latin American countries across other databases (e.g. ATG and SWIID, or WDI and SWIID) are typically lower. Nevertheless, when zooming in on a particular country and a small timeframe, there can be important differences even between CEPALSTAT and SEDLAC. For example, CEPALSTAT data shows an increase inequality in Panama from 2008 to 2011, while SEDLAC's metrics show a decline over the same period.

	IMF Fiscal	PovcalNe	et		SWIID 5	SWIID 5.0		
Country	Monitor	First	Last	Average	First	Last	Average	
Côte d'Ivoire	5.0	7.2	4.8	6.5	5.6	5.0	6.5	
Ghana	2.4	7.4	4.6	6.3	3.0	5.3	4.7	
Kenya	-6.2	-9.8	5.6	-2.1	-7.1	-6.3	-6.9	
Madagascar	-1.0	1.4	-2.0	0.2	3.8	4.4	4.8	
Niger	-6.2	4.3	-10.4	0.4	7.1	-13.0	-0.6	
Senegal	-7.8	-12.9	-2.3	-7.6	-12.7	-2.3	-7.0	
Tanzania	-3.1	0.8	3.8	2.3	-5.0	-1.0	-1.0	
Zambia	-13.5	-10.5	2.0	-3.5	-6.0	0.4	-2.6	

Table 5 Sources used by secondary source datasets: all the Ginis, SWIID, and WIID

NOTE: Columns labeled "First" use the first available datapoint in the time periods 1985–1995 and 2000–2010, respectively. Columns labeled "Last" use the first available datapoint in the time periods 1985–1995 and 2000–2010, respectively. Columns labeled "Average" use the average across all available years in each time period

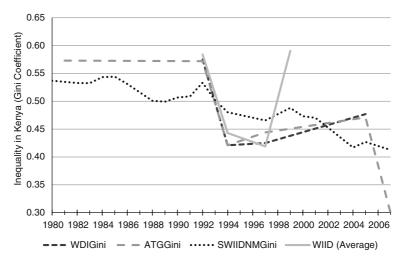
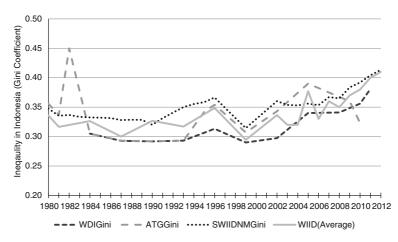
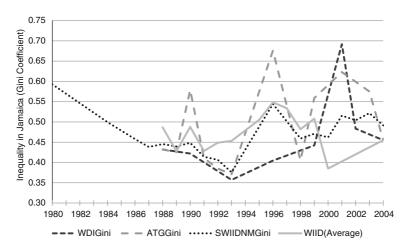


Fig. 2 Differing Trend Lines in Kenya. Notes: WDI Gini is the Gini coefficient reported in the World Development Indicators. ATG Gini is All the Ginis GiniAll. SWIIDNMGini is the mean Net Market Gini reported by SWIID. The WIID (Average) series includes all WIID Gini coefficients, and averages coefficients together where more than one source exists in a given year

LIS and IDD also have a substantial overlap in coverage, with 78 common country-year combinations. The databases produce very similar results in both levels and trends. There is never a case of the Gini coefficient diverging more than 0.04 and the average discrepancy is only 0.001. Panel B of Table 4 shows that these datasets are also highly correlated at the country level (0.630 to 0.997). Looking at the individual data, both datasets show a jump in inequality in Italy in the early 1990s, and fairly steadily increasing inequality in Germany, Israel, and the United States. Interestingly, the correlations for the same set of (Western European and North American –WENA) countries is much lower for other pairs of datasets,



**Fig. 3** Differing Trend Lines in Indonesia. Notes: WDI Gini is the Gini coefficient reported in the World Development Indicators. ATG Gini is All the Ginis GiniAll. SWIIDNMGini is the mean Net Market Gini reported by SWIID. The WIID(Average) series includes all WIID Gini coefficients, and averages coefficients together where more than one source exists in a given year

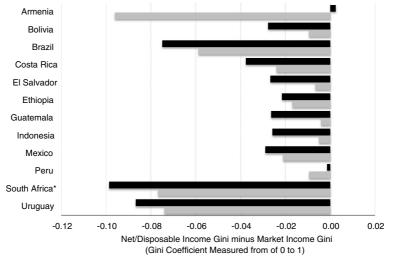


**Fig. 4** Differing trend lines in Jamaica. Notes: WDI Gini is the Gini coefficient reported in the World Development Indicators. ATG Gini is All the Ginis GiniAll. SWIIDNMGini is the mean Net Market Gini reported by SWIID. The WIID (Average) series includes all WIID Gini coefficients, and averages coefficients together where more than one source exists in a given year

notably ATG and SWIID. Between these two datasets, there are four negative correlation coefficients for WENA countries, in contrast to LIS and IDD, and despite the fact that LIS is an input into both!

The picture is even less reassuring among developing countries outside Latin America. The original motivation for this special issue was the case of Sub-Saharan Africa, and its inequality dynamics over the 1990s and 2000s. Figure 1 in the IMF Fiscal Monitor (October 2012, p.51) displays inequality estimates for a number of countries in two periods: 1985–1995 and 2000–2010. This comparison suggested that inequality had fallen in most countries (11 out of 16) in their Sub-Saharan African sample between those two periods. Table 5 displays the change in Gini coefficient in the IMF report (in column 1) for eight of those countries, and compares it to data from PovcalNet and SWIID version  $5.0^{10}$  Of course, multiple comparisons are possible. For PovcalNet and SWIID, we compare inequality across these time periods in three ways: First by comparing the Gini in the first available year after 1985 with the Gini in the first available year after 2000; then by comparing the Gini in the last available year prior to 1995 with the Gini for the last available year prior to 2010; and finally by comparing the average Gini coefficient in each time period. As Table 5 suggests, not only the levels but, more importantly, also the direction of the change is sensitive to both the choice of dataset and the starting and end points used for the comparison. The case of Madagascar is illustrative: whereas the IMF Fiscal Monitor reported a 1 % decline in inequality, a comparison of average inequality in the two periods suggests a 0.2 % increase (in PovcalNet) or a 4.8 % increase (in SWIID). The number of negative entries in column 1 (six instances of decline for the eight countries) is higher than for any of the other possible comparisons from PovcalNet and SWIID, reported in columns 2 to 7. In Fig. 2 we highlight the inequality estimates for Kenya. Jenkins (2015) also highlights Kenya to compare WIID and SWIID, and to discuss the variability in the range of SWIID's imputed values. Here, we focus on differences in trends. WDI, ATG, and WIID all

<sup>&</sup>lt;sup>10</sup>Those eight are the countries for which we have comparable data in PovcalNet.



■ SWIID ■ CEQ (Pensions as Transfers)

Fig. 5 Differences between Market Income and Net/Disposable Income Gini Coefficient, SOURCE: SWIID V 5.0 database; CEQ Armenia: Younger and Khachatryan (2014), Bolivia: Paz Arauco et al. (2014), Brazil: Higgins and Pereira (2014), Costa Rica: Sauma and Trejos (2014), El Salvador: Beneke al. (2015), Ethiopia: World Bank (2015), Guatemala: Cabrera et al. (2015), Indonesia: Afkar et al. (forthcoming), Mexico: Scott (2014), Peru: Jaramillo (2014), South Africa: Inchauste et al. (2015), Uruguay: Bucheli et al. (2014). Note: Difference is measured in Gini Points (Net/Disposable minus Market). CEQs Disposable Income is equivalent to SWIID's Net Income: e.g., market income after taxes and government cash transfers. Also, note that in both cases contributory pensions were classified as a government transfer (CEQ has estimates for pensions as part of market income as well). Comparisons for Bolivia, Brazil, Peru, and Uruguay are made with estimates for 2009. Comparisons for Costa Rica, Guatemala, Jordan, Mexico, and South Africa, are made with estimates for 2010. Comparisons for Armenia and El Salvador are made with estimates for 2011. The comparison for Indonesia is made with estimates for 2012. The comparison for Ethiopia is made with the CEQ estimate for 2011 and the SWIID estimate for 2010. The CEQ estimate for South Africa includes pensions as part of market income. The only contributory pensions in South Africa are for public servants who must belong to the Government Employees Pension Fund. Since the government made no transfers to the GEPF in 2010/11, there is no scenario in which contributory pensions are treated as a transfer

agree that there was a sharp decline in inequality between 1992 and 1994. The magnitude of the decline (of about 15 Gini points), however, points to another problem facing students of inequality in Africa. A decline of inequality of that magnitude in a two-year period is highly unlikely, certainly in the absence of war, revolution, or a major disaster. More likely than not, it reflects methodological differences in the primary data collection on the ground in Kenya between two surveys. Gibson et al. (2015) discuss the severity of comparability problems between different household surveys over time in a number of African countries. While these problems due to differences in primary data collection lie beyond the scope of this special issue, they obviously carry through to the compilations we review here (as an illustration of the old adage: garbage in, garbage out). Sadly, they suggest that even where there is agreement between multiple cross-national databases, one cannot be entirely confident that one is on safe ground. While SWIID smooths this decline, the overall trend is similar.

After 1992 the trajectory of inequality in Kenya is far less clear. Based on the World Development Indicators and All the Ginis, inequality rose steadily between 1994 and 2005.

In both cases, however, there is no data for the years in between 1997 and 2005. SWIID estimates suggest that inequality fell over that period while WIID includes data from the Society for International Development that estimates inequality increased sharply by 1999. For a researcher studying inequality trends in Kenya in the 1990s and 2000s, this would be of great concern. If she began her analysis in 1992, every dataset would show a decline in inequality. If, however, she chose to begin the analysis in 1994, WDI would show increasing inequality, ATG would show an increase followed by a sharp decline, and SWIID would show a steady decline. In sum, inequality trends in Kenya – and a number of other countries – appear to be very sensitive to the dataset selected.<sup>11</sup>

Moving now to Asia, Fig. 3 displays the Gini coefficients reported by WDI, ATG, SWIID, and WIID for Indonesia.<sup>12</sup> All four datasets show inequality rising between 1993 and 1996, falling between 1996 and 1999, and then rising again. The extent to which inequality spiked in 1996, however, varies from a 20 percent increase in the Gini in the case of ATG, to only a 5 percent increase in the Gini in SWIID. The datasets can differ even in the direction in which inequality changed. A researcher using WIID or SWIID would come to the conclusion that inequality in Indonesia increased between 2005 and 2010, while someone using ATG would conclude that inequality fell.

Let us return to the Caribbean for a moment, to illustrate the consequences of a methodological choice by secondary source databases, namely whether or not to choose certain sources of input by precedence. Consider the erratic inequality time series for Jamaica, pictured in Fig. 4. SWIID shows a fairly smooth decline in inequality from 1980 through to 1993, followed by a sharp increase in inequality over the next three years. The numbers for ATG, on the other hand, oscillate sharply between 1989 and 1999. Upon closer examination, the reason for this appears to be that SEDLAC – to which ATG gives precedence as a source – produced higher inequality estimates than the other sources, but published estimates for only 1990, 1996, and 1999. Jamaica is therefore an extreme example of the volatility introduced to data series created with ATG's Choice by Precedence method. Note, however, that this sort of short-term jump (or fall) in inequality is not unique to ATG. WDI also sees a short term-jump caused by a single year outlier in 2001.

Of even greater concern may be the inability for these databases to tell a consistent story even about medium-term trends in Jamaica. The WDI data tell a story of declining inequality in the early 1990s followed by increasing inequality for the remainder of the decade. Data from WIID suggest almost exactly the opposite!

Finally, in Fig. 5 we compare SWIID's Gini coefficients for imputed market and net incomes with those obtained from CEQ, for a set of fourteen developing countries. Specifically, the figure shows the difference between the Gini for disposable (or net) incomes and the Gini for market incomes (for the same survey and country), as estimated both by CEQ and SWIID. Recall that CEQ calculates the impact of fiscal policy on inequality through a detailed fiscal incidence analysis, validated by local experts and a series of robustness checks.<sup>13</sup> One worrisome aspect of the comparison is that the discrepancies between CEQ and SWIID are not systematic: i.e., sometimes SWIID's estimate of the redistributive impact is higher and sometimes lower than CEQ's. In some cases, the discrepancies

<sup>&</sup>lt;sup>11</sup>For an additional example, see Wittenberg (2015).

<sup>&</sup>lt;sup>12</sup>The value for WIID is average of Gini Coefficients for that year, if more than one is included in the database.

<sup>&</sup>lt;sup>13</sup>For details on the methodology see Lustig and Higgins (2013) available in http://www.commitmentoequity. org.

are quite large (e.g. Guatemala, and Indonesia). In one extreme case, Armenia, the redistributive effect is negative in SWIID (i.e., net income inequality is higher than market income inequality) while positive (as expected) in CEQ. Such significant discrepancies suggest that caution may be needed when interpreting the results of cross-country regression analysis based on the SWIID imputation-based data, such as Acemoglu et al. (2015) and Ostry et al. (2014).

## 4 Concluding remarks

Scholarly research and public debate on inequality are on the rise. Naturally, so is the demand for comparable cross-country inequality databases. The eight databases reviewed in the five articles that follow this Introduction contribute to meeting this growing demand. Some are older and well-established, others have arisen much more recently; but all are potentially useful public resources, and should in principle be welcomed. Their producers expend considerable time and resources assembling what are essentially public goods, and we owe them a debt of gratitude.

That said, the increasing number of such databases and the fact – documented in this Introduction – that they yield different results, both in levels and in trends, for a significant number of countries, suggest that it may be time to take a closer look at the objectives, inputs and procedures that shape these databases. The five articles that follow do just that for eight of the most frequently used cross-national databases. As readers will notice, each dataset is its own special case, and has its own unique strengths and weaknesses. In closing this Introduction, we simply summarize six key messages, which we take away from our reading of the special issue, and from our own comparative analysis of the databases.

First, cross-national inequality databases are only as good as the underlying microdata sources on which they draw. One fundamental reason why the discrepancies between the summary statistics contained in LIS and IDD are considerably smaller than those between other databases lies in the decades of experience and considerable resources expended by National Statistical Offices in Europe and North America to improve both the accuracy and frequency of their primary data collection efforts. Conversely, the reason for considerable uncertainty about inequality trends and, occasionally, levels in sub-Saharan Africa lie in the much patchier history of primary data collection in most countries in that region. Consequently, attention to cross-national compilations must not detract from a persistent focus on more and better data collection in country – and on strengthening the national institutions in charge of that collection.

Second, the world is a diverse place, and there is an inevitable trade-off between the coverage and comparability of inequality databases. When a database is focused on a narrower subset of countries that are relatively similar in terms of their economic structure and their household survey design, harmonization efforts require less draconian impositions of internal accuracy and consistency. It is no surprise, ex post, that the only two pairwise database comparisons in Table 4 that did not return country-level correlation coefficients below 0.5 were between IDD and LIS, and between CEPALSTAT and SEDLAC. One consequence for users is that, ceteris paribus, they should choose the database with the narrowest geographical coverage consistent with their research question.

Even when using datasets with the narrowest geographical coverage, the user may prefer to rely on those which make the least number of undocumented adjustments. For example, between CEPALSTAT and SEDLAC, the user may prefer to use SEDLAC until CEPALSTAT carefully documents how the adjustment for underreporting each income component is done for each country (that is, report each adjustment coefficient) which, at the moment of writing, it did not.<sup>14</sup>

Third, secondary-source databases are subject to the same caveats and comparability concerns as microdata-based sources, plus some more. Examples of additional concerns affecting secondary-source databases include concerns about double-counting entries from different primary sources, as well as different decisions made by primary sources with respect to the choice of income concept, equivalization, treatment of outliers, etc. So, where there is a choice, we would recommend microdata-based compilations over secondary-source databases.

Fourth, imputation comes with both promises and pitfalls. Analysts of income distributions are no strangers to imputation practices. Missing items in consumption or income questionnaires are often imputed, rather than being treated as zeros. Occasionally total incomes for missing observations in household surveys are imputed in their entirety, so as to preserve statistical representativeness, as in the common practice of hot-decking. Rents not paid by home-owners are often imputed.

What is new about SWIID is the wholesale use of multiple imputation to populate country-year cells where no actual primary data collection took place at all, with values obtained from stability assumptions applied to other years for the same country, or even other (hopefully similar) countries. While this practice has obvious (apparent) benefits in terms of expanding coverage, there are serious questions as to the reliability of SWIID's imputed estimates in particular in data-poor regions (as indicated by Jenkins and Wittenberg in this issue). These concerns naturally extend to any downstream regression analysis based on these estimates<sup>15</sup> In general, the tension between the competing requirements for a sufficient number of data inputs versus a sufficient similarity of said inputs, is more likely to be manageable in data-rich environments, such as Western Europe and the Americas. It is likely to be extremely binding, on the other hand, precisely in the data-poor environments where its benefits would have been greatest. On this basis, we endorse Jenkins's recommendation of WIID over SWIID, when no microdata-based dataset provides sufficient coverage

Fifth, it is clear from both the brief discussion in this Introduction and from the five articles that follow, that use of these databases places a considerable burden of responsibility on the user. The fact that the databases are readily downloadable does not excuse researchers from the need to acquire a sound understanding of the assumptions and methodological choices embodied in the data they are about to use. In some cases, we suspect, such an understanding may well result in a rethink of the research strategy.

Finally, this review also implies that database producers bear an important responsibility in documenting all their assumptions clearly and thoroughly, and making as much of their data, programs and results available to allow for replicability (whenever it applies).<sup>16</sup> Both scholarly research and policy debate need to be based on the best evidence available. Until the micro datasets, programs, assumptions, and all the documentation become publicly

<sup>&</sup>lt;sup>14</sup>CEPALSTAT is in the process of modifying its methods of calculating inequality indicators and it might stop doing the adjustments for underreporting altogether.

<sup>&</sup>lt;sup>15</sup>Authors who insist on using SWIID inequality estimates in regression analysis should, at a minimum, treat them as a variable measured with error, and adjust estimation methods accordingly. Where such corrections rely on consistent estimators that may still be biased in small samples, this should evidently be noted.

<sup>&</sup>lt;sup>16</sup>Similar recommendations likely apply to many national statistical agencies as well, although that issue lies beyond the scope of this paper.

available, it will be hard for users to be completely reassured that the reported inequality indicators obtained through a middle-man (i.e., the international dataset producers) are truly reliable. Furthermore, dataset producers would be wise to compare their methods and results with one another and, eventually, perhaps even agree on conventions of bestpractice in the calculation of inequality indicators both from microdata-based, secondary, and imputation-based sources.

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# **Appendix A: Glossary**

Acronym	Definition
ATG	All the Ginis, a secondary source database produced by Branko Milanovic of the City University of New York
CEDLAS	Center for Distributive, Labor and Social Studies, the acronym is based on the organiza-
	tions Spanish name (Centro de Estudios Distributivos, Laborales, y Sociales) a research center based at Universidad Nacional de La Plata
CEPALSTAT	Databases and Statistical Publications produced by ECLAC. The name CEPALSTAT
	is taken from the organization's Spanish acronym, CEPAL. (Comisión Económica para
	América Latina y el Caribe)
CEQ	Commitment to Equity, a project of the Center for Inter-American Policy and Research
	and the Department of Economics at Tulane University, the Center for Global Devel-
	opment and the Inter-American Dialogue, a research project and database designed to
DOUD	analyze the impact of taxation and social spending on inequality and poverty
ECHP	European Community Household Panel
ECLAC	Economic Commission for Latin America and the Caribbean
EU-SILC	The European Union's Survey of Income and Living Conditions
GCIP	The Global Consumption and Income Project, an imputation based, cross-national dataset
	describing the distribution of income and consumption, produced by Arjun Jayadev of UMASS Boston, Sanjay Reddy of The New School, and Rahul Lahoti of the University
	of Goettingen.
GINI Project	An international project that studied the economic and educational drivers and the social, cultural and political impacts of increasing inequality, produced a series of discussion papers, reports, and inequality databases.
IDD	Income Distribution Database, a product of the Organisation for Economic Co-operation
	and Development (OECD)
IMF	The International Monetary Fund
LIS	(1) The Cross-National Data Center in Luxembourg
	(2) The Luxembourg Income Study Database, a product of LIS Cross-National Data Center in Luxembourg.
LISSY	A remote execution system that allows users to access the Luxembourg Income Study
	Database (LIS) and the Luxembourg Wealth Study Database.
LSE	The London School of Economics and Political Science
NSO	National Statistical Office
OECD	The Organisation for Economic Co-operation and Development
PovcalNet	An interactive tool that replicates and displays the World Bank's estimates of poverty and
	inequality, a product of the World Bank's Development Research Group
SEDLAC	Socio-Economic Database for Latin America and the Caribbean, produced by the Center for Distributive. Labor and Social Studies (CEDLAS)

SWIID	The Standardized World Income Inequality Database, a multiply imputed inequality
	database created by Dr. Frederick Solt at the University of Iowa
UNDP	United Nations Development Programme
UNLP	Universidad Nacional de La Plata, a university in La Plata, Buenos Aires Province, Argentina
UNU-WIDER	The United Nations University World Institute for Development Economics Research
UTIP	University of Texas Inequality Project, a research group led by James Galbraith at the
	University of Texas that produces cross-national data describing pay inequality
WDI	World Development Indicators, a broad collection of data produced by the World Bank
WIID	World Income Inequality Database, a secondary source database produced by the United
	Nations University World Institute for Development Economics Research (UNU-WIDER)
WTID	World Top Incomes Database, a inequality database focused on the upper end of the
	income distribution, produced by Facundo Alvaredo, Anthony Atkinson, Thomas Piketty
	and Emmanuel Saez

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