#### **REVIEW PAPER**



# **Seed production areas are crucial to conservation outcomes: benefts and risks of an emerging restoration tool**

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### **Abstract**

Seed production areas (SPAs) are critical infrastructure for ecological restoration, particularly in fragmented landscapes where wildland seed crops are unavailable or wildland harvest is unsustainable. SPAs are useful for a wide range of species that are amenable to cultivation. Despite increasing research on SPAs, their value for biodiversity conservation has yet to be comprehensively described. Here, we highlight the key benefts of SPAs to biodiversity conservation. First, SPAs allow restoration to be conducted on a much greater scale than could be accomplished with wildland-harvested seed, thus protecting key biodiversity assets from harvest pressures. Second, the native seed production industry adds to the base of stakeholders who are invested in restoring and enhancing biodiversity. Third, SPAs provide novel opportunities for research and public exposure to native biodiversity. We also describe how cultivation can alter plant ftness compared to wildland plants, which acts as a multiplier to their conservation implications. SPAs could lead to two interrelated negative consequences that generate risks for taxonomic and genetic diversity at multiple scales: (1) SPAs can cause and multiply negative genetic legacies as a result of cultivation practices, and (2) SPA progenies can numerically and genetically dominate wildland plant populations. Nevertheless, SPA cultivation offers an opportunity to genetically diversify SPA-derived populations for success in restoration and enlarge the pool of species available for restoration, thus mitigating or solving some of these risks. Targeted government policies toward SPAs, additional research, and sound SPA management are necessary to minimize genetic risks and taxonomic redundancy, and also to maximize the conservation benefts of SPAs.

**Keywords** Ecological restoration · Ex situ conservation · Human-vectored dispersal · Native plant materials · Plant materials · Seed orchard · Workhorse species

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# **Introduction**

Producing seed of appropriate quality and quantity is a major challenge for ecological restoration globally (Nevill et al. [2018\)](#page-22-0). The need for seed to create de novo communities (Brudvig [2011](#page-18-0)), combined with larger restoration initiatives worldwide, requires massive, reliable, and cost-efective supplies of native seed (Broadhurst et al. [2008](#page-18-1)). In many contexts, using wildland-harvested seed is not a feasible strategy to meet these demands (Broadhurst et al. [2016;](#page-18-2) Cuneo et al. [2018\)](#page-19-0), especially in degraded landscapes with substantial habitat destruction, where collection can compromise the long-term persistence of remnant populations (Nevill et al. [2016\)](#page-22-1). Additionally, prospects for wildland seed harvests will likely worsen in many regions as climate change, habitat destruction, and degradation continue to erode or eliminate plant populations (Broadhurst et al. [2016;](#page-18-2) Nevill et al. [2018\)](#page-22-0).

Seed production areas (SPAs) are important systems to overcome the limitations of wildland-harvested seed supply (Merritt and Dixon [2011](#page-21-0); Tischew et al. [2011\)](#page-22-2). Typical SPAs are intentional plantings in which managers use a combination of agricultural and horticultural practices to produce seed of native species for restoration (Delpratt and Gibson-Roy [2015](#page-19-1)). Other seed production systems are closely related to, and intergrade with, typical SPAs. For example, some wildland populations that are intensively managed for seed production might be considered SPAs (Pedrini et al. [2020\)](#page-22-3), as might seed orchards (see Box [1](#page-2-0) for defnitions), which produce genetically improved tree seed (Hancock et al. [2020\)](#page-20-0). All of these systems use management of wild plants for seed production for restoration, conservation or other purposes.

SPAs are found globally and are managed by a variety of stakeholders, including government programs, small local growers, and large commercial operations (Fig. [1](#page-2-1)). The need for seed production systems is expected to grow as natural environments increasingly require restoration due to human impacts (Ellis et al. [2010](#page-19-2)), including climate change (Harris et al. [2006\)](#page-20-1) and vast deforestation (Bradshaw [2012](#page-18-3)).

Studies that investigate the ecological and genetic consequences of SPAs have become more frequent (Broadhurst et al. [2008](#page-18-1); Pedrini et al. [2020\)](#page-22-3). Many of these studies are framed in the context of ecological restoration genetics or ecotypes (see Kettle et al. [2008;](#page-20-2) Dolan et al. [2008;](#page-19-3) Broadhurst et al. [2017](#page-18-4)). Others are more practical in nature, such as focusing on SPA infrastructure (e.g., Tischew et al. [2011;](#page-22-2) Kirmer et al. [2015](#page-20-3); Gibson-Roy [2018;](#page-20-4) Jones [2019](#page-20-5)) or describing the establishment and role of SPAs in particular restoration projects (Cuneo et al. [2018\)](#page-19-0). Because of the increasing interest in using SPAs to help meet the global demand for seed for restoration, considerably more research is required about the management and ecological efects of SPAs (Merritt and Dixon [2011;](#page-21-0) Nevill et al. [2016\)](#page-22-1).

In this review, we synthesize existing literature to explore the conservation relevance of SPAs. We frst discuss the benefts of SPAs to conservation and describe how these are contingent upon and infuenced by government policies, programs, and restoration markets. We then explain how the targeted manipulation of feld-based SPA populations through agronomic-like cultivation can lead to negative consequences, as well as altered or enhanced ftness potential in SPA stocks and their progenies relative to wildland populations. We discuss how the enhanced fitness of SPA stock can amplify effects on biodiversity and address methods to mitigate or counter potential negative efects of SPAs through sound management actions. We conclude by identifying long-term strategies to maximize the value of SPAs for ecological restoration and biodiversity conservation.



<span id="page-2-1"></span>**Fig. 1** SPAs are a global phenomenon and vary from small-scale demonstrative projects (such as that pictured in the Falkland Islands) to industrial commercial operations, such as Prairie Moon Nursery in Minnesota (USA). Despite the diferent regions and contexts, SPA practices frequently resemble traditional agricultural or horticultural plantings of high intraspecifc density. Many SPAs are concentrated in regions where natural areas have been highly impacted by habitat destruction and degradation, where established restoration industries lead to substantial demands for native seed. Pictured from upper left, clockwise: Texas (USA), Minnesota (USA), Saxony (Germany), a seed orchard in Chiang Mai Province (Thailand), New South Wales (Australia), the Falkland Islands (UK), and Florida (USA)

# <span id="page-2-0"></span>**Box 1: Important defnitions and terms**

**Agronomic suitability:** The degree of cultivation potential of a wild plant species given its ecology and habitat requirements.

**Ecotype:** Populations or genotypes of a species that have adapted to a particular set of localized conditions (e.g., soil and climate).

**Enhanced ftness potential:** Condition whereby SPA stock plants have substantial reproductive and dispersal advantages relative to unmanaged wildland individuals due to favorable cultivation practices and subsequent restoration actions.

**Evolutionary potential:** The ability of populations to persist in their current conditions and to adapt to future change; this may be enabled by enhanced genetic variation.

**Human-vectored dispersal:** Dispersal where anthropogenic activities transport seed directly.

**Native plant materials:** Propagative material of native species (namely, seed), either collected directly from the wild or developed from sources derived from the wild, to be used in ecological restoration.

**Numeric and genetic dominance:** Descriptors characterizing how SPA progenies possess a dominant infuence over a species' landscape-scale population dynamics, due to their enhanced ftness potential. Numeric dominance encapsulates how SPA progenies may comprise a majority of individuals and/or coverage of populations in a landscape at a landscape scale, especially in highly impacted areas, where there is widespread restoration and use of particular plant materials. Genetic dominance describes how SPA materials and restoration practices may drive the genetic composition, structure, and gene flow of native plant species.

**Priming the pump:** A strategy whereby greater or more favorable genetic diversity, and thus adaptive genetic potential, is promoted ex situ through the intraspecifc mixing of seed sources, thereby providing ample opportunity for post-dispersal natural selection in restoration or conservation settings.

**Restoration species pool:** The subset of species from a broader pool of potential restoration target species that are available for practitioners from seed producers.

**Seed orchard:** Plantings that produce seed, typically tree species. Orchards use many of the cultivation practices of SPAs, but more frequently cultivate improved materials for commercial performance rather than emphasize genetic diversity, as many SPA managers desire.

**Seed transfer zone:** A delineated geographic area, such as an ecoregion, within which it is assumed that seed can be distributed without disrupting local adaptation.

**Stock:** The managed population of reproducing plants in SPAs.

**Underutilized species:** Species that have achieved only minimal use in restoration eforts despite their ecological importance in target natural communities. Often, underutilized species are functional or phylogenetic groups that are either rare in commerce or entirely unavailable to restoration practitioners.

**Workhorse species:** Species for which seed is high in both supply and demand. Frequent characteristics of such species include amenability to cultivation, a consistent production of relatively large volumes of reasonably priced seed from SPAs, and successful establishment in the wild. Because seed of such species is widely used, multiple plant materials representing a wide spectrum of genetic diversity may be supported in the marketplace. Often, workhorses are dominant members of some functional or phylogenetic groups in certain communities (e.g., C4 grasses in prairie restorations, overstory tree species in forests).

# **Practical benefts to conservation outcomes**

SPAs have several attributes that enhance their value for biodiversity conservation. First, SPAs can upscale seed production required to meet the global demand for native seed. Globally, the reliable supply and afordability of seed are signifcant constraints for restoration practitioners and conservationists (Peppin et al. [2010;](#page-22-4) Nevill et al. [2016](#page-22-1); Jalonen et al. [2018\)](#page-20-6). SPA-cultivated seed can relieve supply chain and fnancial pressures due to their scalability and production efficiency (Pedrini et al. [2020;](#page-22-3) León-Lobos et al. [2020](#page-21-1)), as well as provide a greater diversity of species for planting (Jones [2019](#page-20-5)). These factors would make ambitious, landscape-scale restoration and rehabilitation goals more logistically and fnancially feasible than sourcing unreliable, limited, or expensive wildland seed, despite their high upfront costs (Merritt and Dixon [2011](#page-21-0); Broadhurst et al. [2016\)](#page-18-2). Upscaled restoration could lead to improved conservation outcomes by connecting remnants, restoring habitat for pollinators, providing food for higher trophic levels, or generating valuable ecosystem services throughout a landscape (Perring et al. [2015\)](#page-22-5).

SPAs have several advantages over wildland seed harvesting. Wildland seed harvesting will often be insufficient to provision native plant materials for restoration efforts, though it may be the best option when SPA production is not viable (Jones [2019;](#page-20-5) Pedrini et al. [2020](#page-22-3)) or when wildland sources are readily available (e.g., Jalonen et al. [2018\)](#page-20-6). Wildland harvesting can be unreliable due to fuctuating weather, seed predation pressure, or other disturbances (Mortlock [2000](#page-21-2); Gibson-Roy et al. [2010](#page-20-7)). Furthermore, wildland harvesting is potentially damaging to natural populations, especially for short-lived species that rely on seed recruitment for persistence (Meissen et al. [2015\)](#page-21-3). Wildland seed collectors also face various logistical and bureaucratic challenges to meet the demand for native seed (Mort-lock [2000](#page-21-2)). Remnants suitable for wildland harvests can be scattered, and target species may be sparsely distributed both within a population and across a landscape, which may encourage seed collectors to sample easily accessible seed sources that are few in number (Nyoka et al. [2015](#page-22-6); Dedefo et al. [2017\)](#page-19-4). Responsible wildland harvesters must receive proper government permits or property-holder permission (Pedrini et al. [2020](#page-22-3)), and afterward they must conservatively harvest seed to avoid overstressing the seed resource (Delpratt and Gibson-Roy [2015;](#page-19-1) Meissen et al. [2015](#page-21-3)). A recent native seed sourcing guideline recommended that only 20% of a particular individual's seed crop (and only 10% for annual species) should be harvested per season in wildlands (Pedrini and Dixon [2020](#page-22-7)). Together, these factors can cause wildland-harvested seed to be low in volume, expensive, and only sporadically available to practitioners (Pedrini et al. [2020\)](#page-22-3). Furthermore, in many instances wildland seed collectors can only speculate on the genetic quality of their target populations (Neff et al. [2019\)](#page-21-4). For example, collectors could unknowingly harvest poorquality wildland seed if remnant seed sources are genetically depauperate (Broadhurst [2013;](#page-18-5) Broadhurst et al. [2017\)](#page-18-4).

In contrast, SPA harvesting is more efficient due to a clustered, convenient location for SPA plants, the harvest of all seed for the life of the stand, and a reduced potential for seed contamination by non-target species (Broadhurst et al. [2016;](#page-18-2) Pedrini et al. [2020\)](#page-22-3). SPAs therefore protect remnant communities by relieving them from harvest pressure, as well as by bringing more of their taxonomic and genetic diversity into this type of ex situ conservation planting (Box [2](#page-6-0)). SPAs provide a unique opportunity to access seed materials for species which are currently absent or underutilized in restoration (Hancock et al. [2020](#page-20-0)), and they can even be integrated into conservation strategies to propagate threatened and endan-gered species (Gibson-Roy [2010;](#page-20-8) Han et al. [2020](#page-20-9)). Despite the genetic challenges with SPAs (discussed in the *Risks to conservation outcomes* section), SPA management confers a greater degree of control and knowledge of a stock's population genetics than wildland harvesting (Neff et al. [2019\)](#page-21-4). Such management could lead to improved genetic diversity or post-dispersal performance than could be expected from some wildland sources (e.g., Broadhurst et al. [2017\)](#page-18-4).

SPAs lead to additional conservation benefts by increasing stakeholder engagement. The management of SPAs creates a skilled conservation workforce and involves communities in restoration and conservation. Specialized growers and managers, including many in small and entrepreneurial private enterprises (De Vitis et al. [2017;](#page-19-5) Jones [2019\)](#page-20-5), have developed in response to increasing native seed demand. SPAs can support economic activity and employment, particularly for rural or indigenous communities (Nevill et al. [2016](#page-22-1); Gibson-Roy [2018](#page-20-4); León-Lobos et al. [2020\)](#page-21-1). For example, cultivating native species can diversify household incomes (Schmidt et al. [2019\)](#page-22-8) and provide farmers an alternative source of income if traditional crops go through unfavorable market changes (Gibson-Roy [2018](#page-20-4)). In turn, these stakeholders can generate nonfnancial rewards. Private SPA managers often have under-recognized, specialized expertise and can advance biological or propagation

knowledge of their cultivated species (Haase and Davis [2017;](#page-20-10) Jones [2019](#page-20-5)). Communitybased wildland seed collectors are well-described sources of traditional and local ecological knowledge (de Urzedo et al. [2020](#page-22-9)). SPA managers provide information and feedback to ecologists and practitioners, particularly regarding the state of the restoration industry (e.g., Dunne and Dunne [2003](#page-19-6)); they also commonly establish collaborations with researchers (De Vitis et al. [2017](#page-19-5)).

SPAs have also been excellent initial locations for ecological studies of plant species (Gibson-Roy et al. [2010\)](#page-20-7). Examples include pollinator interactions, phenology, seed germination, growth and ftness responses to environmental variation, and the efects of particular interspecifc interactions in polycultures. For instance, Jiménez-Alfaro et al. [\(2020](#page-20-11)) studied the phenology and functional traits of 35 Mediterranean herbaceous species in seed-production systems. Studies of pollinators in SPAs have also been conducted (Tangmitcharoen et al. [2006;](#page-22-10) White et al. [2017](#page-23-0); Schmidt et al. [2020](#page-22-11)). SPAs may be particularly valuable as restoration research study sites because they provide information about how site conditions determine target species' performance, which can therefore be integrated into restoration planning and management (e.g., Cuneo et al. [2018](#page-19-0)). Despite these examples, restoration research at SPAs is uncommon, and there might be great capacity to increase the use of SPAs as research hubs.

Furthermore, SPA managers can introduce biodiversity into nontraditional conservation settings, because they can provide seed for agroforestry systems (Jiménez-Alfaro et al. [2020\)](#page-20-11) and public roadsides (Gibson-Roy [2018\)](#page-20-4), as well as gardens and landscaped areas (Hancock et al. [2020](#page-20-0)). SPAs may also present educational opportunities for schools, which can be observed in well-developed nurseries (Haase and Davis [2017](#page-20-10)). Such efforts expose and normalize the broader public to native fora and restoration eforts (Maunder et al. [2004\)](#page-21-5). SPAs therefore provide benefts for multiple stakeholders (e.g., practitioners, communities, and educators).

# **Linking policies, programs, and economic markets**

SPAs are often the result of emerging or established native seed markets, many of which are privately run enterprises. Native seed markets, and the restoration and conservation benefts of SPAs, are contingent on direct (e.g., mandates) and indirect (e.g., programs) government support for restoration. Government policies and programs can either create native seed markets or stimulate existing ones. In some cases, government agencies are the main purchasers of native seed (Jones [2019;](#page-20-5) Hancock et al. [2020\)](#page-20-0). For example, the native seed industry in the western United States developed as a response to restoring large tracts of land for post-fre rehabilitation on federal lands (Peppin et al. [2010](#page-22-4); Camhi et al. [2019](#page-19-7)), while the midwestern United States traces much of its SPA infrastructure to conservation programs in rural agricultural areas (Gibson-Roy [2018](#page-20-4)). In the European Union, habitat directives have stimulated restoration markets and SPA demand (Tischew et al. [2011;](#page-22-2) De Vitis et al. [2017\)](#page-19-5). Government-funded Land Care programs, along with mandated reforestation and mine rehabilitation projects, have stimulated a native seed industry in Australia (Hancock et al. [2020\)](#page-20-0), though this seed sector is described as a smaller "cottage" industry compared to other regions (Gibson-Roy [2018](#page-20-4)). Demands in Asia, Latin America, and parts of Africa are driven by reforestation initiatives, as well as agroforestry (Nyoka et al. [2015](#page-22-6)). Informal native seed markets can be found in some of these regions where native seed markets are emerging (e.g., eastern Africa, Dedefo et al. [2017](#page-19-4)). Similarly, in Amazonia, native

seed demand is driven by mandatory landscape-scale restoration initiatives, which has led to the formation of decentralized, community-based seed collection networks (Schmidt et al. [2019](#page-22-8); de Urzedo et al. [2019](#page-22-12), [2020\)](#page-22-9). Wildland-harvested seed, rather than SPA-produced seed, likely comprises most or all of seed sales in some of these regional examples (Jalonen et al. [2018\)](#page-20-6). Nonetheless, we suggest SPAs could become more valuable contributors to native seed supplies in such developing native seed markets and could supplement or replace wildland harvesting.

Given the importance of government support for conservation and restoration, SPA managers are sensitive to changes in policies and market demands. Industry development can be limited by inadequate incentives for vegetation conservation or restoration (Hancock et al. [2020\)](#page-20-0). Fluctuating government funding of conservation or restoration projects can destabilize native seed markets, both in producer fnances and their seed supply (Dunne and Dunne [2003\)](#page-19-6). Native seed prices can be highly variable due to inconsistent demand (Peppin et al. [2010](#page-22-4); Hancock et al. [2020\)](#page-20-0), which can be exacerbated by unpredictable yields from native species (Dunne and Dunne [2003](#page-19-6)). SPAs can have high up-front costs (e.g., land, infrastructure, equipment, or crop installation), laborious management requirements, and steep learning curves for managers who often lack information for cultivating native species (Jalonen et al. [2018](#page-20-6); Camhi et al. [2019](#page-19-7); Jones [2019](#page-20-5)). Greater and more consistent investment in restoration and conservation programs may enhance or fnancially stabilize SPA operations.

In unfavorable cases, policies may even stife private stakeholders in the seed supply chain. Small-scale, private seed stakeholders in some emerging native seed markets can be undercut if government- and NGO-run nurseries food the seed market with low-cost or free seed (Nyoka et al. [2015;](#page-22-6) Hancock et al. [2020\)](#page-20-0). Abbandonato et al. [\(2018](#page-18-6)) and de Urzedo et al. ([2019\)](#page-22-12) have described how mandates, initially intended to manage commercially important plant species, were incongruously applied to native seed markets, thus restricting and burdening producers. Government regulation of seed provenancing and certifcation is also risk-laden for growers. Strict policies to use local seed and source certifcation could limit growers to small sales areas and a select few fnancial opportunities (see Mainz and Wieden [2019\)](#page-21-6). On the other hand, a lack of efective certifcation or sourcing legislation can allow distant nurseries selling undesirable seed material to dominate the market and smother local businesses (Mainz and Wieden [2019\)](#page-21-6). These examples highlight the need to advance native seed market policies to balance the needs of seed producers and end users.

# <span id="page-6-0"></span>**Box 2: Seed production areas (SPAs) upscale restoration and ex situ conservation: the case in western North America**

The U.S. Intermountain West is perhaps the best example of large, landscape-scale, seed-based restoration and conservation (Jones [2019;](#page-20-5) Fig. [2](#page-7-0)). In this region, there is a decades-long history of speculative seed production of workhorse plant materials, particularly in support of restoration eforts resulting from the Conservation Reserve Program and wildfre-rehabilitation eforts. In addition, the Bureau of Land Management (BLM) and the U.S. Forest Service stimulate the seed production of non-workhorse species through contractual bidding within the SPA industry. Many private-sector SPAs service seed demand for these restoration efforts.

A preeminent driver of restoration is the National Seed Strategy (NSS), a comprehensive efort chaired by the BLM and joined by federal and non-federal partners [\(https://](https://www.blm.gov/programs/natural-resources/native-plant-communities/national-seed-strategy)



<span id="page-7-0"></span>**Fig. 2** The seed warehouse system of the Bureau of Land Management (BLM), SPA facilities, and plant materials research and development  $(R & D)$  through governmental research agencies and universities (right). See S1 for a list of the facilities. The seed-based infrastructure of the Intermountain West matches the large scale of restoration eforts. BLM seed storage warehouses, such as the facility in Ely, Nevada, can store millions of kilograms of seed awaiting transport for restoration and rehabilitation (left)

[www.blm.gov/programs/natural-resources/native-plant-communities/national-seed-strat](https://www.blm.gov/programs/natural-resources/native-plant-communities/national-seed-strategy) [egy](https://www.blm.gov/programs/natural-resources/native-plant-communities/national-seed-strategy)). The NSS entails a nationwide network of government strata, conservation groups, ecologists, and private stakeholders to achieve its goals. Goals of the NSS include largescale restoration; creating a network of government, NGO, and private stakeholders; and ensuring the availability of genetically appropriate seed. The NSS is facilitated by a network of infrastructural components, including private nurseries, seed companies that specialize in cultivated seed production and/or wildland seed collection, and extensive commercial and government-operated storage facilities for harvested seed. Correspondingly, this has made the native seed market large and complex, with specialized roles partitioned among its stakeholders (Peppin et al. [2010](#page-22-4); Jones [2019;](#page-20-5) Fig. [2\)](#page-7-0).

Not only do private-sector SPAs provide the seed-provisioning benefts we describe, these commercial SPAs also yield a novel portfolio of ex situ conservation benefts. First, SPA plantings themselves are ex situ conservation plantings, though they receive less recognition than other forms, such as botanic gardens (Maunder et al. [2004\)](#page-21-5). These SPAs and associated facilities store taxonomic and genetic diversity, analogous to seed banks and managed plantings at botanic gardens. SPA seed can be stored in extensive controlled-storage facilities (Fig. [2\)](#page-7-0), which may function as regional seed banks (see Haase and Davis [2017\)](#page-20-10). However, these storage facilities have a high rate of seed distribution and stock turnover compared to conservation-focused seed banks. SPAs, in addition to provisioning for restorations in the western United States, have therefore complemented more traditional forms of ex situ conservation by cultivating non-threatened species that are valuable restoration targets.

#### **The case for enhanced ftness potential**

We posit that plants in SPAs (i.e., stock) can have enhanced ftness potential relative to unmanaged wildland individuals. Here, we use enhanced ftness potential as a descriptor of SPA plants to characterize signifcant advantages in propagule production, seed dispersal, and establishment relative to unmanaged wildland individuals and populations. Taken together, we speculate that SPA plants can be some of the most reproductively successful individuals throughout a landscape. SPA enhanced ftness can be viewed as benefcial in some contexts; large-scale restorations can be achieved that use large volumes of genetically diverse and appropriate seeds. However, enhanced ftness might also amplify the negative effects of SPAs on multiple levels of biodiversity (see "[Risks to conservation out](#page-10-0)[comes](#page-10-0)" section).

Under natural conditions, plants face many barriers to successful reproduction, such as pollen and pollinator limitations, mate availability, stress and/or competitive interactions that reduce ftness, and seed predation (Fenner [2000](#page-19-8); Wilcock and Neiland [2002](#page-23-1)). SPA management seeks to minimize these multiple constraints to boost yields. Mass plantings in SPAs may make them more attractive to pollinators. For example, Tangmitcharoen et al. ([2006\)](#page-22-10) found a greater number of potential insect pollinators in teak seed orchards compared to nearby wildland trees. High plant densities of target species can also promote gene flow by facilitating cross-pollination (McCallum et al. [2018](#page-21-7), [2019](#page-21-8)). Managers intentionally boost growth through irrigation, fertilization, density manipulation, and pesticide application (Dunne and Dunne [2003](#page-19-6); Gibson-Roy [2018;](#page-20-4) Nagel et al. [2019](#page-21-9)). SPAs are also potential safe sites from interspecifc competition (Delpratt and Gibson-Roy [2015\)](#page-19-1) and stresses due to extreme weather or other disturbance events (Gibson-Roy et al. [2010\)](#page-20-7). The cultivation and harvesting practices of SPAs can reduce seed predation, which can be intense in the wild. Henderson ([2017\)](#page-20-12) described an anecdotal case where SPA cultivation of *Baptisia bracteata* precluded seed loss from the *Baptisia* seed specialist weevil *Trichapion rostrum*, which was comparatively intense in remnant natural areas. On the other hand, there is some evidence that agricultural-like production techniques might stimulate disease (Dyer et al. [2016\)](#page-19-9) and pest infestation, reduce interspecifc complementarity (Saxhaug et al. [2020](#page-22-13)), and/or reduce pollinator mutualisms (Tangmitcharoen et al. [2006\)](#page-22-10), thus decreasing the fitness of SPA stocks. Taken together, however, SPA stocks generally should have greater survival and growth compared to unmanaged wildland plants, leading to greater and more consistent seed production (Fig. [3](#page-9-0)a; see Gibson-Roy et al. [2010\)](#page-20-7).

Dispersal and establishment barriers can be signifcant population constraints for wildland plants. In contrast, SPA progenies are frequently and strategically moved throughout the landscape to establish persisting populations (Knapp and Dyer [1998](#page-21-10)). In other words, recruitment should be greater for seed destined for restorations versus seeds that naturally disperse in wildland populations (Broadhurst et al. [2008\)](#page-18-1). SPA seed can also be moved substantially farther than the natural dispersal range of wildland plant seed through humanvectored dispersal (Fig. [3](#page-9-0)b; see Bullock et al. [2018](#page-19-10)), especially when limited markets for local seed create fnancial incentives for unrestricted sales (Jones [2019](#page-20-5)). In the Australian native seed sector, seed transports beyond local provenance ranges are common across restoration activities, most of which are components of biodiversity protection and Land Care projects (Hancock et al. [2020\)](#page-20-0). Additional examples include the trans-ecoregional movement of C4 grasses in prairie restoration (Gustafson et al. [2001\)](#page-20-13), post-fre rehabilitation seed in the western United States (Peppin et al. [2010](#page-22-4)), roadside wildfower beautifcation plantings in the southern United States (Gibson-Roy [2018](#page-20-4); Turner et al. [2018](#page-22-14)), and the

<span id="page-9-0"></span>**Fig. 3** A hypothetical comparison of production and dispersal distance of wildland and SPA progenies. The cultivation practices of SPAs generally create more volume and consistency of seed output (**a**). Wildland plant seed dispersal is leptokurtic, with most offspring dispersing close to the parent (**b**). Given constraints of wildland seed production and collection, relative to unmanaged wildland plant progenies, SPA plants have a permanent and consistent ability to disperse their progenies through human-vectored transport



wildflower industry moving herbaceous species across Europe (Laikre et al. [2010;](#page-21-11) Mainz and Wieden [2019\)](#page-21-6).

There are some exceptions to the dispersal advantages of SPA progenies. First, wildland seed can receive similar human-vectored dispersal advantages if it is collected for use in restoration. The average advantages conferred to harvested wildland plants, however, will likely be lower compared to SPA stocks (see challenges of wildland harvesting in ["Practi](#page-2-0)[cal benefts to conservation outcomes"](#page-2-0) section), especially when considered across those plants' lifespans. Second, there are cases where SPAs have been specifcally created to supply on-site restoration projects. For example, prairie SPAs were established on-site in the Kankakee Sands (Indiana, USA) to provide seed for unrestored acreage (Dolan et al. [2008](#page-19-3)). Cuneo et al. ([2018\)](#page-19-0) describe similar smaller-scale SPA operations to provide seed quantities and species diversity for a specifc geographic region in Australian restoration projects. Despite this approach of establishing SPAs close to their primary utilization destination, there are nonetheless many more examples of SPA seed dispersing over long distances.

Another exception concerns the prohibition of nonlocal seed provenances, which has the potential to restrict long-distance movement. This especially applies to areas where seed transfer zones and seed certifcation schemes are developed and legally enforced (De Vitis et al. [2017](#page-19-5); Durka et al. [2017](#page-19-11); León-Lobos et al. [2020\)](#page-21-1). Seed transfer zones are geographically defned areas within which materials are considered local to ensure local provenancing; plant adaptive traits and environmental factors (e.g., climate, soils) are considered to minimize maladaptation in restorations (Gibson et al. [2019](#page-20-14); Cevallos et al. [2020\)](#page-19-12). Seed certifcation encompasses a variety of quality assurance standards and documentation, e.g., seed identity and origin (Mainz and Wieden [2019\)](#page-21-6). Frameworks to promote local provenancing may inefectively regulate seed sales from distant or unspecifed origins due to a lack of regulatory cohesion, as well as nontransparent market practices (Tischew et al.  $2011$ ; Mainz and Wieden  $2019$ ). Additionally, evidence is equivocal for the "local is best" strategy that drives these restrictions, and the approach is not universally accepted by practitioners or scientists (Broadhurst et al. [2008;](#page-18-1) Jones [2013;](#page-20-15) Jones et al.

[2015\)](#page-20-16). Using nonlocal seed may become a respected and more common practice in future restorations for multiple reasons (e.g., Hancock et al. [2020](#page-20-0)). First, practitioners may buy seed from broader geographic ranges for pragmatic reasons. For example, distant sources may have favorable cost-to-beneft ratios or more reliable availability than local sources (Broadhurst et al. [2016,](#page-18-2) [2018\)](#page-18-7). Second, there is growing scientifc interest in the strategic use of nonlocal sources. Some seeding strategies now call for using genotypes more suited for future climates (so-called "predictive provenancing;" Prober et al. [2015\)](#page-22-15), mixing regional genotypes to enhance genetic diversity ("admixture provenancing;" Breed et al. [2013\)](#page-18-8), or forming novel ecosystems when re-creations of historic ecosystems are impractical (Jones [2013](#page-20-15)). For these reasons, we suspect that there are, and will continue to be, frequent human-vectored long-distance dispersal of SPA progenies.

Seed destined for restoration projects, especially that from SPAs, may have unique properties beyond just considerations of distance. In well-developed native seed markets, SPA seed is often mixed and aggregated in storage facilities until sold (Haase and Davis [2017;](#page-20-10) Gibson-Roy [2018;](#page-20-4) Box 2). The storage and subsequent movement of this seed creates a spatial and temporal "bet hedging" of destination sites for a single seed set, similar to the temporal bet hedging of germination in seed banks known in wild annual species (see Evans and Dennehy [2005\)](#page-19-13). For example, a hypothetical SPA plant's seed set could be primarily dispersed westward to an adjacent ecoregion one year, while the next year, most sales could occur inside of the ecoregion. This can confer a highly stochastic, varied pool of vectored dispersal sites throughout the lifespan of SPA stocks.

Additionally, favorable maternal efects may occur for SPA seed. Maternal efects characterize how the maternal environment can afect the phenotype of ofspring via environ-mental, genetic, and epigenetic factors (Roach and Wulff [1987](#page-22-16); Bossdorf et al. [2008\)](#page-18-9). SPA cultivation practices, such as irrigation and fertilization, are known to promote maternal efects in ofspring that difer from those in wildland seed grown under more natural, and often more stressful, conditions. Examples of desirable maternal efects in SPAs include increased seed size, germination capability, or ofspring growth rate (see Espeland and Hammond [2013\)](#page-19-14). Although some have argued that SPAs should mimic the environmental conditions of wildland areas to promote adaptive maternal efects (Espeland et al. [2017](#page-19-15)), agronomic cultivation could also enhance germination or post-germination survival of SPA seed compared to wildland seed (see Drenovsky et al. [2016](#page-19-16)). However, the trade-offs associated with diferent maternal environments in SPAs are not well understood.

#### <span id="page-10-0"></span>**Risks to conservation outcomes**

#### **Detrimental genetic legacies**

There is a heightened potential of detrimental genetic impacts resulting from the purposeful manipulation of SPA stock. Practically every decision made by SPA managers can afect the genetic composition of stock and their progenies, including the source from which the establishing seed materials are acquired and the specific management techniques used to produce and harvest seed (Vander Mijnsbrugge et al. [2010](#page-22-17); Basey et al. [2015](#page-18-10); Nevill et al. [2016;](#page-22-1) Espeland et al. [2017\)](#page-19-15). Such actions can lead to a variety of genetic outcomes (e.g., erosion, drift, or selection) that compromise adequate or desirable genetic diversity and evolutionary potential (Broadhurst et al. [2008\)](#page-18-1), conferring detrimental "genetic legacies" on SPA progenies.

Several genetic challenges exist for maintaining genetic integrity and preventing genetic erosion in SPA systems. Some commonly discussed issues include genetic erosion and inbreeding depression, inadvertent selection, and outbreeding depression (Vander Mijnsbrugge et al. [2010\)](#page-22-17). If not addressed through best SPA practices, these challenges could result in lower progeny ftness and long-term persistence potential, as well as reduce the desirability of the seed to practitioners (Broadhurst et al. [2008](#page-18-1); Abbandonato et al. [2018\)](#page-18-6).

The risk of genetic erosion and inbreeding is a relatively well-characterized genetic legacy in SPA case studies. Using molecular markers, multiple studies have found evidence of genetic bottlenecks in cultivated plant populations relative to populations in remnants (Dolan et al. [2008;](#page-19-3) Kettle et al. [2008\)](#page-20-2). For example, commercial sources of *Lychnis foscuculi* were less heterozygous and had higher inbreeding coefficients compared to natural populations (Aavik et al. [2012\)](#page-18-11), though these results did not lead to detectable ftness declines (Aavik et al. [2014\)](#page-18-12). The creation of SPA stocks using inbred wildland populations can compromise their genetic viability. Broadhurst et al.  $(2017)$  $(2017)$  found that inbreeding depression was prevalent in SPA seed stocks due to the low genetic diversity of the remnant vegetation used to establish them. Similarly, botanic garden studies document how repeated generations of ex situ cultivation can lead to genetic drift and erosion (Ensslin et al. [2011\)](#page-19-17).

Inadvertent or intentional selection is another genetic legacy that can infuence the eventual ftness and biotic integrity of SPA seed. Examples of selection events potentially relevant to SPAs include inadvertent selection (1) against seed-shattering genotypes when harvesting seed *en masse* (Espeland et al. [2017](#page-19-15)) and (2) under cultivation, promoting faster and more consistent germination, which has been found in botanical gardens (Ensslin et al. [2018](#page-19-18)). Dyer et al. ([2016\)](#page-19-9) demonstrated unintended selection in two perennial grasses caused by SPA cultivation, including a phenological shift, as well as greater reproductive success from some source populations due to diferential disease tolerance. Similarly, Nagel et al. ([2019\)](#page-21-9) describe changes in fowering and biomass phenotypes of *Medicago lupulina*, possibly due to the harvest time at a production farm. However, Nagel et al. ([2019\)](#page-21-9) did not fnd consistent phenotypic changes among some other study species. Similarly, maternal efects due to SPA cultivation practices could also be considered a form of accidental selection, and these are of special concern if they are maladaptive at the seeds' destinations (Espeland et al. [2017](#page-19-15)). Advertent selection in SPAs has also been used to develop plant materials with enhanced progeny performance (Jones and Robins [2011;](#page-20-17) Chivers et al. [2016](#page-19-19)).

In some situations, using SPA seed could undermine local adaptation and seed sourcing guidelines, which may harm the eventual performance and biological integrity of the native populations. As suggested by many long-distance movements, genotypes being propagated in SPAs may be those that are currently available rather than those genetically suited to a target area, resulting in environmental and genetic mismatch. Reproduction between divergent populations could promote outbreeding depression and reduce favorable local adaptation (Huford and Mazer [2003](#page-20-18)). The assumption of local superiority in plants (Broadhurst et al. [2008](#page-18-1); Weeks et al. [2011](#page-23-2); Jones [2013](#page-20-15)) is buttressed by studies documenting evidence for local adaptation (Vander Mijnsbrugge et al. [2010](#page-22-17); Baughman et al. [2019\)](#page-18-13). For example, studies of seven German grassland species in common gardens have found genetic, phenological, and ftness proxy diferences among some of the taxa (Bucharova et al. [2017;](#page-18-14) Durka et al. [2017](#page-19-11)). These researchers interpreted their fndings as support for the 22 seed transfer zones in Germany. However, many translocation and common garden experiments suggest local adaptation is more context-dependent and less common than often assumed (Leimu and Fischer [2008](#page-21-12)). Local adaptation can also be rapidly developed by natural

selection, especially when there is high genetic variance (see Oduor et al. [2016\)](#page-22-18). Consequently, while negative adaptive genetic legacies might result from SPAs at the population level, they could be smaller than otherwise believed, and perhaps less problematic than other challenges (e.g., loss of populations due to large-scale habitat destruction).

Additionally, SPAs could compromise genetic integrity at higher genetic levels through alternative types of outbreeding depression. There is a possibility of unfavorable hybridization events occurring in situ in SPAs among closely related species (Basey et al. [2015](#page-18-10)). The spread and establishment of SPA progenies ex situ could also result in interspecifc hybrid zones (e.g., Winkler and Massatti [2020](#page-23-3)). There is heightened risk of outbreeding depression in SPAs if a stock has intraspecifc chromosomal variations (namely, ploidy variation; Kramer et al. [2018\)](#page-21-13). These examples highlight the potential genetic efects of SPAs across a hierarchy of genetic levels.

#### **Distinct population and community composition**

Due to the unequal production and commercial viability of the species cultivated in SPAs, as well as genetic legacies of SPA-produced seed, restoration that relies on SPAs can result in distinct populations and communities that difer compositionally and genetically from remnant populations and communities (Broadhurst et al. [2016](#page-18-2)). There can be an overemphasis on the use of workhorses, i.e., species that produce high volumes of seed due to their agronomic suitability (sensu Leger and Baughman [2014](#page-21-14)), that establish consistently in restoration projects, and are generally available at a low price in the marketplace (Dunne and Dunne [2003\)](#page-19-6). Workhorse species are used in restoration projects throughout the world, including eucalypt and acacia overstory trees in Australian woodland restoration (Broadhurst et al. [2018](#page-18-7)), historical fodder crops in European grassland restorations (Ladouceur et al. [2018\)](#page-21-15), and a minority of agronomically suitable legumes in the southern United States (Muir et al. [2018](#page-21-16)). In Veracruz, Mexico, Ramírez-Soto et al. [\(2018](#page-22-19)) documented an extreme case of workhorse overemphasis they term "pinarization." Despite the native tree diversity in Veracruz (>1000 species), fve *Pinus* species comprised over two-thirds of reforestation trees grown in nurseries. The neglect of underutilized species, despite their presence in and ecological importance to original communities (Broadhurst et al. [2016](#page-18-2)), limits practitioners' abilities to fully restore complex and functional plant communities. Underutilized species may be absent from SPAs and restoration projects due to poor agronomic suitability; a lack of interest or awareness from seed producers or consumers; permitting restrictions to obtain stock seed from the wild; or a combination of these factors (Broadhurst et al. [2016](#page-18-2); Muir et al. [2018;](#page-21-16) Hancock et al. [2020\)](#page-20-0). In many cases, entire functional groups are underutilized in restorations, such as herbaceous understory fora in Australian restorations (Gibson-Roy and McDonald [2014](#page-20-19)), lianas and epiphytes in Brazilian Atlantic forests (Vidal et al. [2020\)](#page-23-4), or hemi-parasitic plants in North American prairies (Barak et al. [2017\)](#page-18-15).

The prolifc production of seed in SPAs could promote numeric dominance of many species. "Numeric dominance" may occur when SPA-derived seed constitutes a large proportion of the individuals and coverage of a species across a landscape due to restoration efforts. We hypothesize that numeric dominance is likely in the future for many species, particularly workhorses. This can be partially attributed to the enhanced ftness we described for SPAs and the need for reasonably priced seed in large-scale restoration markets (Jackson [1992\)](#page-20-20). For example, large-scale conservation easement programs in the United States (such as the Conservation Reserve Program) might drive numeric dominance

of SPA-derived and workhorse C4 grasses, especially when improved cultivars of these species are commonly used (see Chang et al. [2018](#page-19-20)). In the Intermountain West (USA), perennial C3 grass seed produced in SPAs is in high demand from government agencies for the restoration of weed-infested and wildfre-damaged public lands (Jones et al. [2015](#page-20-16)). Numeric dominance is likely in highly impacted areas with scarce remnant habitats, such as the prairies of midwestern North America or temperate grasslands in southeastern Australia. In Brazilian Atlantic forests, Moreira da Silva et al. ([2017\)](#page-21-17) described how largescale production of a small subset of a hyper-diverse pool of forest species, produced in a few large nurseries, could encourage a compositional mismatch between restorations and remnants. The loss and degradation of remnant habitats will continue in many impacted landscapes (Millennium Ecosystem Assessment [2005\)](#page-21-18), which could set a low threshold for SPA numeric dominance for some species.

Closely related to numeric dominance, "genetic dominance" of SPA ofspring could also occur through numeric superiority and human-vectored dispersal. This idea is similar to genetic swamping, but here we use genetic dominance more broadly since genetic swamping implies an unfavorable loss of localized alleles driven by asymmetric gene flow (Laikre et al. [2010\)](#page-21-11). It is also possible that continued habitat loss and fragmentation will limit gene fow between remnants and restored populations, leading to a mosaic of remnant and SPA-derived populations. This could promote genetic diferentiation among these populations; in other cases, local populations could also become extirpated before gene fow with SPA progenies can occur. Multiple studies have found cultivars of widely used C4 grasses in prairie restorations can genetically difer from remnant sources (e.g., Mutegi et al. [2014;](#page-21-19) Chang et al. [2018](#page-19-20)), including having diferent ploidy levels. Similarly, in a study of three forbs in German grassland restorations, Kaulfuß and Reisch [\(2019](#page-20-21)) found that commercial sources of *Knautia arvensis* were genetically diferentiated from nearby wild populations due to the commercial sources difering in ploidy. These results were similar to those of Aavik et al. [\(2012](#page-18-11)), who found that commercial sources of *Lychnis fos-cuculi* were genetically diferentiated from wildland sources. Winkler and Massatti ([2020\)](#page-23-3) found evidence that a widely used cultivar in dryland plantings in the southwestern United States, *Hilaria jamesii* 'Viva', may have resulted from hybridization between *H. jamesii* and a closely related species, *H. mutica*. They also found that the cultivars may have established into the core range of *H. jamesii,* with unknown implications for that species' genetics. In another potential case of genetic dominance, Turner et al. [\(2018](#page-22-14)) found a lack of population structure (i.e., panmixia) between wild and commercially seeded Texas populations of *Lupinus texensis*, a popular wildfower planted for aesthetics. The reason for this fnding was unclear, but the data could be explained by homogenization of gene fow directed by human-vectored dispersal (Turner et al. [2018](#page-22-14)).

Large numbers of SPA-derived plants can infuence reproduction dynamics across landscapes as plants colonize new habitats, integrate into the landscape, and exchange genes with wildland populations (Jackson [1992](#page-20-20); Selbo and Snow [2005;](#page-22-20) Winkler and Massatti [2020\)](#page-23-3). SPA progenies could therefore parallel the genetic efects of large-scale releases of economically valuable animal and tree species (Laikre et al. [2010\)](#page-21-11). For example, Mejnartowicz ([1996\)](#page-21-20) found a large genetic distance between an isolated, declining *Abies alba* remnant population and nearby, more numerous anthropogenic populations in Polish forests, though these populations were not necessarily reproducing. In contrast, salmon hatchery progenies have been known to spread to wild habitats and genetically homogenize wild populations (e.g., Vasemägi et al. [2005\)](#page-23-5). The dominance potentials of SPA stocks and their progenies, facilitated by their enhanced ftness advantages, could potentially homogenize populations genetically and communities taxonomically, with cascading impacts on other functional groups. For example, phenological diferences among SPA plants could afect pollinators in restorations (Bucharova et al. [2017](#page-18-14)), and morphological diferences of work-horse species can influence insect herbivores (e.g., Gustafson et al. [2001](#page-20-13)). Yet, for many SPA species, these possibilities are emerging concerns with as yet limited evidence or discussion.

#### **Mitigating risks**

Although SPAs may create or amplify negative biodiversity consequences, these challenges can be addressed. There is a tendency in the SPA literature to focus primarily on genetic risks, particularly at the population level, a justifed concern because cultivation and largescale restorations cause inevitable genetic changes (Nevill et al. [2016](#page-22-1); Espeland et al. [2017\)](#page-19-15). Nevertheless, there is no need for SPAs to exacerbate genetic risks; rather, SPAs are ideal places for managers to genetically manipulate SPA propagules to produce favorable genetic legacies. Favorable SPA management strategies can utilize their enhanced ftness potential, thereby leading to diverse, resilient, and functional populations and communities.

Genetic risks can be minimized or addressed through multiple approaches. Basey et al. ([2015\)](#page-18-10), Nevill et al. ([2016\)](#page-22-1), and Espeland et al. ([2017\)](#page-19-15) list general strategies of creating stocks for seed production that limit genetic erosion and accidental selection. Examples of these recommendations include collecting seed from multiple target sites with large population sizes, varying harvesting times and germination conditions of source seed, and limiting generation times for cultivated plants (Gibson-Roy et al. [2010](#page-20-7)). Genetic screening activities can assist the delineation of taxonomic or population genetic boundaries to prevent likely scenarios of outbreeding depression (e.g., ensuring same ploidy levels within SPAs, Nevill et al. [2016\)](#page-22-1). Furthermore, continuous introduction of wildland-harvested plant materials can also contribute favorable spatial or temporal genetic variation to SPAs.

An additional approach that may be favorable to the population genetics of many SPAs is to "prime the pump" for natural selection by incorporating greater and/or more adap-tive genetic diversity on SPA sites (Broadhurst et al. [2016;](#page-18-2) Chivers et al. [2016](#page-19-19)). Pumppriming enhances the evolutionary and persistence potential of SPA-produced seed when these are released throughout the landscape (Broadhurst et al. [2008](#page-18-1)), and it may also promote stock survival within SPAs (e.g., Suraj et al. [2019](#page-22-21)). However, there is no "one size fts all" policy for the genetic priming of SPA stocks because there can be varying goals of SPA seed destinations. For example, priming an orchard from which seed is desired for large-scale carbon sequestration or timber production in Southeast Asia will difer from an on-site SPA meant to buffer or connect prairie remnants. The control SPA managers have over stock creation and cultivation practices can accommodate these diverse goals. For example, SPA managers could focus on conserving local ecotypes at risk of extinction by genetically rescuing inbred seed sources (Gibson-Roy [2010;](#page-20-8) Broadhurst et al. [2017](#page-18-4)). Alternatively, admixture and predictive seed provenancing strategies (Prober et al. [2015;](#page-22-15) Bucharova et al. [2019\)](#page-18-16) can be accomplished in SPAs by selectively mixing multiple distant source populations, creating productive and sustainable seed resources on a regional basis. A strategic genetic manipulation within SPAs should encourage capturing a large amount of targeted genetic variation (see Weeks et al. [2011\)](#page-23-2) and consider both SPA manager and seed-user goals. Managers and end users may therefore beneft from standardized recordkeeping regarding SPA stocks as quality assurance for genetic integrity (Pedrini and Dixon [2020\)](#page-22-7). However, some of these suggestions could logistically complicate creation and management of SPAs for managers and may need to be better incentivized.

As a whole, SPAs must generate taxonomically and genetically diverse seed to promote biodiversity. With continuing habitat loss, a species' representation in SPAs will become important to its long-term conservation—a form of domesticated nature (Kareiva et al. [2007\)](#page-20-22). Studying SPA management techniques to cultivate underutilized species and to move beyond, or diversify, workhorse species will thus be critical (Broadhurst et al. [2016;](#page-18-2) Hancock et al. [2020](#page-20-0)). SPA practices should not lead to workhorse overuse as long as there are incentives and eforts to truly restore biodiverse, functional plant communities (Cuneo et al. [2018\)](#page-19-0). In some cases, market incentives for growers to diversify the restoration species pool (Ladouceur et al. [2018](#page-21-15)) exist, encouraging some growers to diversify their holdings and cultivate more agronomically difficult species to establish a market niche (Jones [2019\)](#page-20-5). Conservation easement and biodiversity ofsetting programs could also increase market demand and interest for diversifed SPA holdings (Gibson-Roy [2018\)](#page-20-4), especially since many metrics used to assess easements and ofsets prioritize greater species and functional diversity. When there are government-sponsored restoration eforts, SPA managers may cultivate a signifcant portion of the total regional species pool (Ladouceur et al. [2018;](#page-21-15) White et al. [2018](#page-23-6); Vidal et al. [2020](#page-23-4)).

# **Moving forward: how can we more strategically utilize SPAs?**

SPAs are not just a means to an end for ecological restoration. SPAs are strategic management tools with substantial value to multiple stakeholders, and have infuence across multiple levels of biodiversity (Fig. [4\)](#page-15-0). The strategic importance of SPAs to restoration



<span id="page-15-0"></span>**Fig. 4** A conceptual summary of the strategic importance of SPAs. SPAs are associated with interrelated benefts to biodiversity conservation (left). SPA management and use can also lead to certain risks relating to genetic legacies and distinct ecological communities (right). Enhanced ftness potential (center) characterizes the conceptual advantages of managed SPA plants compared to wildland settings in seed production, as well as their progenies' dispersal and establishment abilities. Enhanced ftness could intensify opposing outcomes to biodiversity conservation, depending on SPA management practices

and biodiversity conservation programs deserves greater recognition (Nevill et al. [2016](#page-22-1)). SPA practices should be viewed as opportunities for securing seed supplies and enhancing global conservation for practitioners and scientists. Although SPAs can generate challenges, they have the potential to augment biodiversity protection by delivering large volumes of high-quality and diverse plant materials (Jones [2019](#page-20-5)). Therefore, we believe that SPAs are the most comprehensive solution for responsibly and expeditiously satisfying the increasing demands for native seed (see also Merritt and Dixon [2011](#page-21-0); Nevill et al. [2016](#page-22-1), [2018\)](#page-22-0). The importance and positive potential of SPAs drives the question: what should be done to maximize and enhance the use of SPAs? In response, we make three recommendations: (1) promote robust native seed industries and collaborations; (2) acquire knowledge pertaining to SPAs; and (3) enhance their genetic and taxonomic diversity.

First, we recommend promoting the fnancial stability of SPA operations and stronger collaborations between multiple seed-industry stakeholders. Large SPA infrastructures and the skillsets of their managers did not develop spontaneously. SPA managers, especially those in the private sector, are often reliant on institutional or government policies promoting restoration or conservation initiatives. Additional and consistent governmental investment in vegetation-based restoration and conservation projects could nurture a robust net-work of stakeholders (Camhi et al. [2019](#page-19-7); Hancock et al. [2020\)](#page-20-0). However, flawed and poorly executed policies can work to the detriment of the native seed industry. A balance must be struck, therefore, between market stimulation, quality assurance of seed products, and bureaucratization.

Globally, SPA managers are crucial stakeholders who are often under-recognized and susceptible to unfavorable policies and fuctuating markets. These managers arguably possess local ecological knowledge and may be excellent project or research collaborators. We suggest SPAs can become valuable and sustainable sources of income to people living in areas with developing native seed markets, including economically empowering indigenous peoples and involving them in biodiversity protection (Nevill et al. [2016;](#page-22-1) Gibson-Roy [2018](#page-20-4); León-Lobos et al. [2020](#page-21-1)). Further collaborations between researchers and these stakeholders could advance knowledge about SPAs and improve the economic viability and management of SPAs. One mutually beneficial policy we recommend is the development of organized seed-exchange networks that include private SPA managers (Schmidt et al. [2019](#page-22-8)). Seed-exchange networks can provide new species for restorations and valuable genetic materials to SPA managers, in turn improving the biodiversity benefts of produced seed (Jalonen et al. [2018\)](#page-20-6). Seed-exchange networks could be formed among key stake-holders (Nevill et al. [2016\)](#page-22-1); key members could include government or nongovernmental organizations producing seed or actively managing wild areas, botanic gardens, and seed banks; volunteer wildland seed collectors; and private SPA managers and nurseries.

Second, SPAs merit further scientifc investigation. A larger knowledge base is critical to understand the conservation and restoration implications of SPAs. Research is lacking regarding SPA stakeholder perceptions, market forces, economics of seed production and seed procurement, and harvest and seed-conditioning methodologies. The yields, quality characteristics, ultimate destinations, and performance of SPA products remain largely uninvestigated, suggesting substantial knowledge gaps in restoration ecology. While we hypothesized that SPA practices will typically enhance stock ftness, research that explicitly compares wildland and SPA ecology is uncommon. Practical studies of SPAs are also imperative for long-term biodiversity protection (Delpratt and Gibson-Roy [2015\)](#page-19-1). Examples include studying methods to boost yields of native seed crops and cultivate underutilized species, recording interannual variations in yields, or determining trade-ofs associated with SPA monocultures versus polycultures (Saxhaug et al. [2020](#page-22-13)). Additional research

could characterize which species form the restoration species pool (Ladouceur et al. [2018](#page-21-15)), as well as which factors lead to an underutilized versus workhorse status. Moreover, SPAs may be unique ecological or social study systems in their own right, but these topics are virtually unexplored.

Similarly, there are genetic questions about SPAs, as well as restorations broadly, that warrant further study. Studies could compare population genetic diferences between remnants, SPA stocks, and then the eventual populations propagated for ecological restorations. Future research could investigate how the genetic composition in SPAs afects higher trophic levels and restoration success. In addition, the faws and merits of improved plant materials in restoration and conservation projects should be further characterized (Chivers et al. [2016\)](#page-19-19).

Lastly, SPA managers must emphasize diversifying SPAs both at the species and population genetic diversity level. In highly impacted landscapes, SPAs could become uniquely valuable repositories, sources, and propagators of both taxonomic and genetic diversity. To avoid overemphasis on workhorses, we suggest governments could require or fnancially reward taxonomically and functionally diverse restorations, develop regulatory or permitting systems to enable seed growers to source underutilized species, and spearhead research efforts for cultivating underutilized species and functional groups. Managers should capture large amounts of genetic diversity on SPAs to facilitate establishment success and evolutionary potential. If SPA genetic risks are addressed, detrimental "genetic legacies" and numeric and genetic dominance by SPA progenies could become less problematic. To address the genetic concerns, there are already several published guidelines about appropriate stock creation and seed collection practices that should be followed. Managers should emphasize maintaining large efective population sizes, minimizing time and generations in cultivation, and capturing a large amount of target genetic diversity and variation from remnants or improved seed sources (Nevill et al. [2016](#page-22-1); Espeland et al. [2017\)](#page-19-15). For example, managers can capture greater genetic diversity by sampling large populations over multiple sampling periods, cultivating stocks from multiple and distant populations in SPAs, and avoiding exclusive collections from populations with a high risk of being genetically depauperate. Genetic and taxonomic diversity of SPAs might be improved by continuous addition of wildland-harvested materials. This practice could also be logistically facilitated by the seed-exchange networks we recommended above.

The global necessity to maintain and restore native plant diversity in human-impacted landscapes is both a substantial challenge and opportunity. Native seed supplies must be upscaled and in high quality to achieve ambitious restoration and conservation goals. SPAs have a substantial infuence on biodiversity and are an emerging pathway for the success of these endeavors.

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