Review article

Teleradiology requirements and aims in Germany and Europe: status at the beginning of 2000

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Abstract. Specific radiological requirements have to be considered for realization of telemedicine. In this article the goals and requirements for an extensive implementation of teleradiology are defined from the radiological user's point of view. Necessary medical, legal and professional prerequisites for teleradiology are presented. Superior requirements, such as data security and privacy or standardization of communication, must be realized. Application specific requirements, e.g. quality and extent of teleradiological functions as well as technological alternatives, are discussed. Each project must be carefully planned in relation to one's own needs, extent of functions and system selection. Topics like legal acceptance of electronic documentation, reimbursement of teleradiology and liability must be clarified in the future.

Key words: Teleradiology – Telemedicine requirements and impacts

Requirements of social and health politics

The leading industrial nations are currently undergoing a shift from service societies to information societies [1]. Despite the enormous increase of telecommunication services, especially the use of the Internet, we are still at the beginning of this process [1, 2]. In contrast to previous experiences with modern technologies, medicine – and physicians as its representatives – has seemed to apply itself slowly in this process [3], at least in Europe: for example, in 1998, only 18% of the physicians in Germany used the Internet. This may change now as the newest survey (end of 1999) reports approximately 60% of Internet users. Physicians are often surprized by their patients, who have already made use of the modern information technology [4]. New means of com-

munication, such as e-mail, are, except for scientific purposes, rarely used in the present practices of medicine [5, 6]. The changes in technology achieved over the past years have not been realized yet and the importance of information technology is increasing slowly in the medical world [5, 7, 8, 9, 10, 11, 12, 13, 14, 15, 16, 17, 18, 19, 20, 21, ,22, 23, 24].

Politicians and health insurances have already acknowledged some advantages of information technology. In their opinion, all kind of data, concerning the health care system and the patients, should be gathered at the health insurances or their medical suborganizations [25]. This could strengthen the influence of the insurance companies, e.g. because of an enlarged financial controlling, by higher influence on politics and citizens through information management or by directing the patients by well-equipped patient information services.

The German Roland-Berger Study "Telematics in Health Services", published in 1998, points out that telemedicine enables an essentially improved communication between the different participants of the health care services [3]. The demand for a close cooperation of patient care in hospitals and private offices will be fulfilled easier with the help of modern telecommunications. Therefore, the participants must work together and legal questions have to be answered [3, 26]. In a situation of increased competition, in particular between the hospitals, the improvement of information transmission to the referring physicians and patients, and also the quality of science, are furthered, e.g. via teleconsultations. In the economical view of the hospitals the customer's – the patient's and referring physician's – benefit and binding are very important factors.

One should not forget that the mental attitude and the requirements of the patients are changing. For instance, in elective surgery patients are much more informed and critical than they were previously. Health care providers have to consider much more for their patients, not only in what concerns the medical sector but also in providing them with information and other services [27].

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The position of (tele-)radiology within the medical environment and in telemedicine

Specific requirements or needs have to be taken into account for radiology. Therefore, teleradiology has its own area in the field of telemedicine [28, 29, 30, 31, 32, 33, 34, 35, 36, '37]. In future solutions, the integration of teleradiology into telemedicine, e.g. by enforcement of the electronic patient record, will be a necessary task. Teleradiology includes the supply of radiological services for distant locations, any transmission of radiological images and in general the telecommunication in the radiological field. Related fields to typical telemedicine applications are, for example, the digital transmission of reports, image demonstrations and examination requests, background information and other organizational improvements such as electronic scheduling. Transmission of radiological images is possible from a radiologist to another physician, to a specialized centre for image postprocessing, or, without the participation of any radiologist, between different disciplines concerning an image-based therapy decision. Telecommunication in radiology can also consist of online demonstration and discussion, educational applications within radiology or scientific working between different partners and product support, as well as maintenance with the use of computers over a long distance.

Teleradiology as a leading factor in telemedicine

Radiology has gained a central position between medicine, technical sciences and informatics. Modern visualization, such as multimodal and multidimensional presentations, have become possible due to close cooperation between technical and medical experts [38]. New technical developments and modern communication have been introduced very often through radiology, e.g. sonography or electronic image and report distribution. In the past decade the demand for radiological images in various clinical disciplines has increased, especially in surgery, e.g. for pre-operative simulations and intra-operative navigation [38, 39]. Nearly all types of medical information which are relevant for telemedicine, e.g. text, images, image sequences or sound, can be found in radiological diagnostics and are used in teleradiology.

Whereas in Germany there was a lot of discussion about sense, kind of use and quality of teleradiology applications, we find that in other countries, due to their geographical prerequisites, these systems are already in routine use [6, 10, 11, 14, 28, 29, 30, 31, 33, 34, 36, 40, 41, 42, 43, 44, 45, 46, 47, 48, 49, 50, 51, 52, 53, 54, 55, 56, 57, 58, 59, 60, 61].

High requirements and competence in teleradiology

Because of the big image data volume of radiological images and their impact on medical diagnostics, teleradiology causes a high demand on network capacity [35,

36]. The data volume can reach, for example, in breast diagnostics several hundred of megabytes (MB) per case. The typical CT transmission in the KAMEDIN study contains a mean of 36 images at 0.5 MB per image, which means 18 Mb per case. Due to the fast development in MRT and CT, the number of images per examination may increase to a few hundred in the near future [62]. Also, the improved spatial and temporal resolution in MRT as well as in angiography results in higher technical requirements.

Teleradiology is often conducted via ISDN by sending the images before the interactive communication while simultaneous action on both sides takes place [62, 63]. In this case an unnecessary delay is avoided. In the German ANARAD-I study (analysis of requirements in teleradiology by German radiologists 1997) we found that the demand for network capacity is expected at 8 MB/s in the next 5 years to enable effective and routine teleradiology [30, 34, 37]. Taking a look at the financial aspects of work time, the potentials of the use of telemonitoring during an examination and the fast improvement of communication infrastructure in most European countries, this vision of the users concerning communication bandwith may become reality. At this time we still do have many discussions on quality requirements, e.g. the use of lossy compression, and on questions concerning data security [30, 64, 65, 66, 67, 68, 69, 70, 71, 72, 73].

Since the introduction of DICOM 3 as the worldwide standard communication protocol in medical imaging, the electronic transmission of images has become easier. This benefit will increase in the next years because of the exchange or removal of older, non-compatible imaging equipment and software applications. As additional factor the experiences with departmental or hospital information, archiving or communication systems (HIS, RIS, PACS) has increased the understanding, acceptance and competence in the area of modern communication technology among radiologists and referring partners [44].

Central field of diagnostics and services in medicine

In addition to the aforementioned aspects, the central medical and economic significance of radiology in most diagnostic processes must be discussed. Before therapy can start, diagnosis is demanded. During the diagnostic process patients usually have one or more radiological examinations. The way diagnostics or therapy are continued depends on the results of the first examinations. The faster the result – the report and the images – is available, the shorter is the stay of the patient and the faster and better is the treatment of the patient [9, 12, 13, 74, 75, 76, 77, 78, 79]. The pressure on costs increases with the demand of the health insurances on shortening the stay of the patients, or the fact that cost-intensive divisions are closed or get less money. Furthermore, we find the introduction of "global" amounts (pre-operative diagnostic estimated at a flat rate, limited amounts for complete cases). Using expert consultations, the

Table 1. Use of teleradiology

Consultation

Emergency consultation

Expert consultation

Clinical communication and cooperative work

Clinical demonstrations and discussions

Image and report distribution service for other medical fields Image distribution for cooperations and equipment communities

Service of radiological knowledge, surveillance and reporting Live transmission of radiological examinations (e.g. in interventional procedures)

Other fields

Education

Access to high technology and sciences

Connection to reference databases

Technical quality surveillance

Support and maintenance concerning radiological equipment

External archiving systems

number of examinations can be reduced and the diagnostic process can be optimized. For teleradiology it is important that expensive equipment, such as CT and MRT, exists in many countries only at central service points (e.g. in big private offices, sometimes even only in big hospitals). To influence time factor, we need fast transmission of reports and images over distances. To use radiological equipment in a reasonable, economic way, cooperation between hospitals and private offices will occur through the use of networks and teleradiology.

Due to the pressure exerted by the health insurances, expectedly bigger clinical departments will grow and smaller departments will even disappear, at least in densely populated areas, which means that not every hospital will be able to serve all common medical fields. This will also lead to an increasing demand for telecommunication with radiological images when the patient must be transferred from one hospital to another. Simultaneously, we find, for instance in Germany, the tendency to install CTs in smaller hospitals [59]. These hospitals are not able to serve the patients outside of routine hours with the same quality as bigger hospitals or cannot provide CT examination and reporting by radiologists during the night at all. This fact may also cause the implication of teleradiology because of interhospital competition and the fear of hospital closure by health insurances [36, 59, 60, 80].

Use of applications in teleradiology

Applications

The main applications of teleradiology for European countries can be subdivided into three parts (see Table 1):

1. Consultations. First of all, there is the emergency consultation. [9, 11, 30, 34, 61, 81, 82]. An example is the neurosurgical consultation with the reduction of hard-

copy or patient transports and, of course, faster discussions about diagnosis and therapy. Expert consultation can be used in difficult cases in special areas (e.g. paediatric radiology, neuroradiology) or when new technologies are introduced to increase the quality of reports [31, 34, 40, 42, 58, 83].

- 2. Clinical communication and cooperative work. The results of radiological examinations can be discussed with the referring physicians in teledemonstrations. They are best prepared as a combination of image and report. Original image data can be transmitted to radiotherapy or surgery for computer-assisted therapy. This furthers the teamwork in and between the different medical fields and links ambulant and hospital treatment [47]. Cooperative work with the use of telecommunication (telecooperation), e.g. between radiology departments of different clinics, or between private offices, can also be realized [9, 48, 53, 84].
- 3. Other applications. Because of the increasing need for quality, teleradiology may help to close gaps in education and may support the diagnostic process by access to reference databases [37, 85, 86]. Scientific cooperation, product support and maintenance technical quality control in digital examination procedures and external archiving will become easier [30, 37].

Ability of technological principles for different applications

Regional and structural differences lead to specific requirements for teleradiology [36]. In densely populated areas we find a high number of modalities and specialists, a good infrastructure concerning data networks with low communication costs and short traffic ways. In rural areas there is a reverse situation. In conclusion, in cities cooperations will be founded in order to decrease the costs of investment and maintenance, and to increase the capacity utilization of expensive equipment. Potential therapy delays and costs due to the transport of patients will be less important because of the short distances. With the implementation of high-speed channels, cooperative work (telecooperation) will be facilitated, e.g. between radiological departments of different hospitals. In rural areas the cooperations will increase the quality of patient management, with fewer personnel in some cases. This improves the competitiveness, e.g. through the implementation of central onduty services or central expert consultation.

Table 2 shows the ability of technological principles of some applications [35]. Teleradiology will only be used on a greater scale if the following requirements of the users and the local prerequisites are fulfilled [28, 32, 36, 37, 52, 60, 62, 87]:

- 1. Functionality of the system
- 2. Speed of the system
- 3. Compatibility of the system
- 4. Practical work-flow implementation

Table 2. Aptitude of different teleradiological principles. + + Very suitable; + suitable; 0 unnecessary; - not suitable

	Asynchronous communication (offline)	Synchronous communication (online)	Videoconference
Emergency consultation	+	+ +	+
Expert consultation	+ +	+ +	+
Demonstration/discussion	_	+ +	+
Image and report distribution	++	0	0
Radiological report	+	+	+
Education	+	+ +	+
Scientific cooperation	++	+	0
Technical quality surveillance	+ +	+	_
Support and maintenance	+	0	++

Table 3. Teleradiology: relevant areas of law

Law of contract and clearance
Liability and insurance
Data security and obligation to secrecy of physicians
Profession order
Health care laws
Laws of telecommunications

Legal and competitive issues

Legal issues

From the medico-legal point of view, the existing law must firstly be interpreted in a new situation and, secondly, the law must be adapted and expanded to complete the legal frame of information technology and telemedicine applications [23, 30, 32, 80, 88, 89, 90, 91, 92, 93, 94, 95, 96, 97, 98, 99]. In Table 3 the relevant information concerning legal questions of teleradiology in Germany is presented. It also shows the duty of archiving and the problem of acknowledging electronic data by courts. In Germany, for instance, the latter can be achieved through application of the signature law and, subject to the approval by the judges, by approved authentication and integrity measurements and by the evidence of transmission and receipt of documents. A cooperation of law experts, physicians and politicians is necessary to find and to establish solutions in order to fulfill requirements of medical standard, radiation protection and the professional rules in teleradiology, as well as privacy regulations, and in order to solve questions concerning liability in following examination steps:

- 1. Indication and order of examinations, selection of diagnostic procedure
- 2. Monitoring of the patients during examination
- 3. Image data transmission and reporting
- 4. Documentation and transmission of report
- 5. Archiving

Questions on costs and clearing

Due to teleradiology, there will be a shift in clearing modalities. Since in the U.S. many teleradiology applica-

tions are considered as useful tools, e.g. in serving rural areas without a radiologist available or by expert consultations, these applications have often been covered by health insurances [100]. In Germany and in most of the other European countries, however, no clearance for telemedicine services exists. Only in a few cases may consultation and expert opinion be paid. In Germany prerequisites of reimbursement are the personal execution of examination and report – allowing delegation to assistants, but only under close supervision – a personal contact between physician and patient, and the application of medical diagnostics or therapy at only one location [99, 101]. Clearing paragraphs applicable to teleradiology services are valued too low or require more deliveries than necessary and are therefore unsuitable. Presently, the German clearance regulations – and in most other European countries – are not able to catch the changes of teleradiology for improved medical care and cost reduction. Often reimbursement of teleradiology can only be realized in situations where fewer rules are in force and fee contracts can be arranged independently, e.g. in most agreements between hospitals.

Prerequisite of personal execution of medical work

The German law and physician orders (order of profession and permission, civil orders concerning the contracts between physicians and patients and order of clearance) proceeds from the basic principle of personal execution of work [99, 101]. This is valid for medical treatment in private practice, but also in hospitals when treating patients of private health insurances. In the imagination of the creators of these laws and orders the doctor's work still is done by himself (alone) – at least in principle – and usually in private offices. In most of the other European countries, especially in the southern and northern part as well as in community- or state-dominated health care systems, the requirements of complete personal execution are lower than in Germany and realization of teleradiology becomes easier.

Thus, the physician is liable for his whole work. The outpatient work of several physicians together in a "joint venture" is still seen as an exception and needs special permission, at least for treatment of patients of public insurances [101]. Even if it is absolutely necessary in fields such as radiology, nuclear medicine or radio-

Table 4. Potentials of cost reduction in teleradiology

Cost reduction by:

Diminution of hardcopies

Reduction of transport costs

Decrease in expenditures for provision or utilization of radiologists

Fewer examinations because of better planning of diagnostic steps

Organization management

Better yield of equipment

Faster reports resulting in shorter stays in hospital

Additional income because of:

Better service resulting in increased patient numbers Higher income out of reimbursed teleradiological services

Advantages that are not related to or difficult to express in money: Digital transfer of images for planning of therapy (e.g. radiation therapy and neurosurgery)

Optimizing of organization (equipment, personal and place management)

Less loss of images and better availability of images

Synergistic effects with PACS

Reduction of radiation exposure

Faster and better diagnostic findings

Higher satisfaction level of patients

Better reputation

Support of sciences and education

Connection to quality surveillance management and reference databases

Higher image quality for telereport

Better documentation

Contracts with industry

therapy, which require expensive equipment, this principle may be seen as inexpedient. Here the advantages of bigger or cooperating units are obvious.

Cooperative teleradiology-supported work in elective cases is presently impossible by German regulations. The construction "The radiologist at one location is liable for the patient examination and the other radiologist is liable for the report of the examination" cannot be realized apart from emergency situations [101]. There are fewer legal problems if teleradiology is used for second opinion, consultation, etc. Furthermore, in the hospital sector in Germany an undivided work process (one treatment-one doctor) is not requested by clearance regulations of public health insurances [101]. In the future the international competition will increase. Therefore, the sooner radiologists use and test teleradiology – its possibilities and risks, its advantages and dangers for quality – the better they are prepared for coming changes.

Economic efficiency analysis

When it comes to evaluating teleradiological applications under the aspect of economic efficiency, some advantages, such as the reduction of costs for patient or image transport to neurosurgical consultations, can be found [11, 102, 103]. The validity of the studies on economic efficiency is often limited, however. In many teleradiology scenarios the standard economic factors, e.g. transport costs, do not lead to cost savings. Sometimes,

there exist reservations against economically driven solutions because of quality and liability reasons. Factors such as better diagnostic quality, shorter stays of patients in hospitals and better organization can only be evaluated in long-term studies (see Table 4) [9, 12, 18, 74, 75, 76, 78, 79, 104, 105, 106]. However, our analysis of economic efficiency of different teleradiology scenarios in 1996, investigated with the KAMEDIN system, showed that teleradiology can be cost-effective even if only the "hard" facts are considered [62, 76, 79].

Requirements for teleradiology

Requirements of German radiologists

In 1997 a teleradiology questionnaire was sent to 4400 German radiologists (i. e. at least 1000 radiological institutions) [30, 34]. The aims of the study were the analysis of the present and future requirements in teleradiology from the radiologists' point of view. The response rate was approximately 5% concerning the radiologists and approximately 15% concerning the institutions. Several comparable parameters, such as distribution of equipment (77 % had CT, 50 % MRT, 87 % PCs, 75 % ISDN, 50% Internet, nearly 50% workstations and networks, 30% used DICOM 3) or size of institutions were similar to known figures from other studies, e.g. by industry or medical associations [14, 117, 124]. Forty-eight percent of answers originated from hospitals vs 52% from private practice. Fourteen percent of answers represented the opinion of universities, of which 32% were teleradiology users. The last two figures certainly overestimate the mean values; however, all the influences can be registered and separated by group-based evaluation.

The results showed that 47% of responders felt well informed about teleradiology, 49% not enough and 3% not at all. Even among teleradiology users only 13% felt completely informed. Image and report transfer, as well as interfaces to reference databases, educational applications, technical quality surveillance and product support (maintenance), were considered to be increasingly important areas. Smaller institutions (one to three doctors) judged expert consultation as more important than bigger institutions. Image and report distribution service were of more interest for private practice.

The main requirements (Fig. 1) of radiologists are standardization of the systems, system stability and good image quality. Links to RIS and PACS were considered especially important for those who already work with these systems (60% rated them "very important" vs 33% for those without PACS). From a medicolegal point of view there was a demand for an as strong as possible association between report and image, appropriate data security, documentation and liability questions. The introduction of fair payments was mainly a matter of the radiologists in private practice.

Several statements can be made about image quality: 68% demanded at least a comparable quality to the conventional hardcopy; 32% asked for original quality which presently means transfer of the digital data from

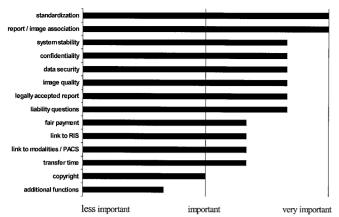


Fig. 1. User requirements for teleradiology (results of German radiologists questionnaire ANARAD, 1997–1999)

the modality to the local teleradiology system and further to another teleradiology system with high visualization quality. Most of radiologists thought that lossy compression should be allowed if no loss of relevant information occurred, and that all images should be transferred for consultation each time [30, 34, 37].

Scenario: emergency CT-teleradiology

Different scenarios of teleradiology exist in Germany: expert consultations, report and image distribution, radiological and clinical demonstrations, and cooperation of institutions at different locations [35]. Among these different teleradiology scenarios the emergency CT consultation service for a smaller hospital at nighttime is typical for Germany. The teleradiological task can be performed by a specialist on call of a larger clinic or of a cooperating group of radiologists outside the hospital. In most cases the resident at the smaller hospital, who points out the indication of the examination, takes part in the radiological process by monitoring the patient during the examination.

Medical specialist standard

Basically in any kind of physician work, the common standard of medical specialists must be met according to German court decisions - concerning the process of radiological examination in detail and indication of examination, the information and consent of patient, monitoring during examination, documentation, and report and discussion of the case [80, 98, 107]. This means that the physicians who take part in the work flow have to fulfill the medical specialist standard or at least must be able to fulfill the standard in cooperation with a colleague by the use of teleradiology. The responsibility includes the work of the radiology technician. Furthermore, the specialist standard is related to the catalogues of allowed and required medical procedures of each speciality. This means that for a CT examination the non-radiological specialist must have an additional qualification or has to be guided by a radiological specialist.

Teleradiology and radiation protection: the German law as an example

Due to the German regulation of radiation protection, e.g. the "Röntgenverordnung" (X-ray ordinance), which arises from European rules, the person responsible for the radiation protection must ensure that technical or organizational problems are recognized and solved as soon as possible, and that enough staff is available in order to avoid any unnecessary radiation exposure of human beings [80, 108, 109]. Due to these requirements, this person should be close to the equipment during regular times and available within a short time in emergency cases.

It is in principle allowed only to CT-specialized physicians or radiographers to apply X-rays with CT on human beings (§ 25 Röntgenverordnung). The medical indication for a radiological examination can be set by the referring physician, but then he has to fulfill the specialist standard in his medical field, and he should, of course, cooperate with the radiologist. For the decision concerning the "if and how" of the use of X-rays a radiologically experienced specialist is needed [80, 109, 110]. The German X-ray ordinance by itself does not state that this specialist must be present at the location of the CT. Older statements and court decisions point out that the specialist must either be present or available within short time, but these statements do not apply to the new situation created by teleradiology [80, 110].

In the opinion of German radiologists, "pure" teleradiology – without any CT-experienced doctor at the local equipment – may be used only in emergency consultations to follow the quality requirements and the specialist standard. Especially during off hours, the existing radiological service in smaller hospitals can be worse than with the use of teleradiology [34]. In elective radiological examinations, "pure" teleradiology is presently not able to keep the same quality as provided by a radiologist at the CT location.

Obligation to privacy and data security

In medical information techniques and image communication "The right information at the right time at the right place" as well as the requirements of data security and privacy must be met at the same time (see Tables 5, 6). A harmonization of privacy regulations in Europe is on the way due to the European directive 95/46/EC which should be transposed into state laws since 1998 and also describes the prerequisites for interstate communication. New models for access rights and management, e.g. for the electronic patient record (EPR), must be developed [111, 125].

These techniques have to regard dynamically changing circumstances and roles of participating persons including exceptional cases such as emergencies. All ac-

Table 5. Requirements related to secrecy, documentation and data security

Privacy and secrecy

Access only for authorized persons

Access rights structured by groups, roles and zones

Secure authentication mechanisms

Usage of additional information such as place, time, time tables for personnel

Principle of minimal rights

Cryptography, anonymization, pseudonymization

Avoidance of data joints

Avoidance of recognition, e.g. by reconstructed images of the

Securing of systems against unauthorized access

Securing of data transmission

Organization and education

Realization of the right of informational self-determination

Right and surveillance of disposal

For patient

For trusted persons such as treating doctor

For responsible persons concerning the data, e.g. doctor, administrator

Obligation

Availability

Integrity

cess rights should be derived from the querying person and its actual context by security mechanisms such as automatic authentication and authorization. These mechanisms must be implemented in a reliable and transparent fashion so that the medical staff as well as the patient do not need to have more extensive knowledge about security matters.

On the other hand, the patient should be informed about the teleradiological action itself, e.g. the consultation of another expert. The patient should gain knowledge and control about necessary transfer of his personal data. From the legal point of view in this case access to personal data should be derived from permission by the patient. But there is also the possibility to gain access rights by permission through law or special roles, e.g. in the case of emergencies. Data security laws as well as data security concepts and mechanisms must take these particular competing dependencies in medicine into account.

There exists a great demand for a carefully constructed hierarchy of access rights which can be derived from personal roles and special permissions. In the technical implementation these rights need to be reproduced in hierarchies of cryptographic keys. The keys must be organized in different levels of abstraction due to personality, medical care relations and specific roles. In addition, a technical level has to be included, which guarantees that no direct access to the data is possible, so that administrators and technical staff cannot read data without permission. This does not only involve data explicitly related to patients, but also anonymized data. Because information about individuals might be reconstructed from the data, e.g. from image data, the anonymization is often not sufficient to guarantee the privacy of the data.

Some of the above-presented aspects even go beyond common data security laws and others set up new requirements derived from modern patient care. The necessary combination of these requirements in a single system makes it even harder to find solutions in medical information technology and telemedicine concerning the privacy of patient-related data. At the moment teleradiology should be realized in accordance with carefully structured security concepts for the access and transfer of personal data, including anonymized data and second-order information, e.g. the documentation of reports. All data transmission and processing has to be consistent with medical work flow and law.

Requirements concerning teleradiology functions and control of quality

For the use of teleradiology in routine, a defined quality of image presentation and communication is required [54, 113, 114, 115]. The main requirements to teleradiology systems in the opinion of German radiologists are standardization and stability, which means the technical requirements for a simple, reliable and common use of teleradiology in the patient care (Fig. 1). Other important factors are, for example, optimized image quality and data transmission speed. The definition of the necessary image quality depends on the application type and the special requirements of the users, which range from simple report transmission with attached selected images or demonstrations with lossy compressed images up to image-based therapy decisions or (tele)radiological reporting for which the quality of the original DI-COM image is needed (Fig. 1).

Therefore, the imaging and the disciplines relying on images have to consolidate their definitions for image quality and the needed teleradiology functions. The quality of a teleradiology system must be controlled in regular times and the results have to be documented [113]. The requirements are defined in part in studies that evaluated the quality of report on monitors and in the technical orders [33]. The CT and MRT examinations can be done with well-equipped PC systems without losing any information [113]. The ACR standard for teleradiology may be of help here [113]. Depending on the monitor, graphics adapter, the PC system and the software, the comfort and the time consumed for the report can differ within a wide range. Implications for high-resolution examinations (mammography, bone or thorax examinations, angiography) are grey-scale inversion, magnification, adjustment of brightness and contrast (interactive window-level regulation) [60, 116].

For demonstration or image and report distribution, the quality requirements are less high because the report of the examination is already available [113]. A transmission of only a selection of images is possible in these cases because it is common in clinical demonstrations to present only the relevant parts of an examination. The image-quality requirements to reference databases and for education are similar to those of printed atlases [117]. The advantages of multimedia should be

Table 6. Requirements from patient care

Authentication, integrity and obligation

Physician must be sure to which patient the data belong, which examination the data are based on and what kind of manipulation has been done

Documentation of authentication and used procedures is needed, at least in certain cases, to fulfill medical and legal requirements. The authentication procedure must be safe, easy and personal

Requirements for acceptance of digital data as documents have to be realized in the technical, organizational and legal environment. Also receipt of data must be provable

Central patient data administration/telearchives

Models for handing over limited access rights, e.g. from patient to doctor or from one doctor to another, have to be developed.

In certain situations, even apart from emergencies, physicians must be able to use the patient data, e.g. for a requested letter or a summary of the case, without the personal presence or a new authorization of the patient

Security of the physician's control of external databases, always threatened by improved techniques for decryption, has to be fulfilled, e.g. by periodic reauthentication/encryption procedures

Standards in the transmission of information

Transfer of results of examinations and therapy to other physicians or to a database must be easy and fast. A transmission standard and correct data integration into systems of the recipients is needed.

Data security procedures must be implemented with only minimal influence on medical work flow to achieve acceptance of users

System access and interoperability

Interoperability of clinical systems must be guaranteed

Authorized access from one system to another system must be possible without disturbance by interposed firewalls or communication servers

System support and administration

Data of patients must not be accessed by persons who look after the technical sides of the system

Supply of anonymous data

There has to be the possibility to extract anonymous data for statistical evaluation, science, demonstrations, education, prevention or economical analysis

Obligation to secrecy

Physician-patient relationship must not be endangered at any time

Surveillance of quality

Evaluations for quality surveillance have to be guaranteed

Use of unsafe soft- or hardware for scientific reasons

Soft- or hardware that are in development or evaluation have to be implemented into computer systems which are used for patient care; therefore, solutions are needed to keep safety for patients and personnel at the same time

Risk-decreasing steps must include possible mistakes of users

High system availability and safety

There have to be developed breakdown concepts to provide availability of needed information at any time of emergency; however, during routine use of the system these concepts should not disturb the medical work. The user must be able to believe in the system, which means that the system performs tasks in the way in which it is expected

used, e.g. the usage of multimodal and multidimensional presentations, cine views as well as hypertext links.

Regarding the video transfer systems, the experiences with teleradiological projects have shown that errors ranged from 1.6 to 4% in contrast to the original images [58, 115, 118, 119, 120, 121]. The transmission of original DICOM 3 data sets will increase the safety of report to the usual quantity [122]. Requirements for the kind of contact, synchronous or asynchronous transfer mode have to be defined as well [28]. A synchronous (online) communication mode may be necessary in emergency consultations.

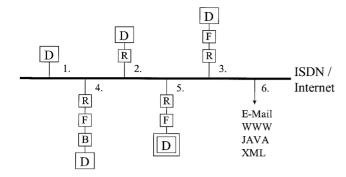
To keep the functionality breakdown concepts are needed. The availability of the transmission systems has to be, depending on the use of the systems (e.g. emergency vs elective cases), guaranteed to different safety standards, up to the usage of redundant systems and archives [123]. Simple and cheap systems with limited stability can be used for non-acute situations. But DI-COM 3 should be available as communication protocol for all systems.

In a telemedicine workshop (Mainz, Germany, February 1999), a concept for safe and standardized telera-

diology was discussed. According to these discussions, medical images should be transmitted either via pointto-point lines by the use of the DICOM protocol or via router (Internet or ISDN) with the use of key and authentication concepts (Fig. 2). This technique, used with success in many projects, can be installed easily and promises state-of-the-art safety patterns. Also the integration into platforms such as "Deutsches Gesundheitsnetz" (German health network) can be achieved. In order to attain a wide compatibility of the systems in Germany, the workgroup of information technology of the German Roentgen Society and the industry will develop a catalogue of requirements that uses this router-based configuration. They should also list the machines that are compatible and use the required key concepts and authentication systems [124].

From teleradiology to telemedicine

Teleradiological or telemedical solutions are still in many cases proprietary, which means company specific. The wide use of digital communication will need an



- |D| = DICOM workstation or -modality
- R = Router
- F = Firewall
- B = Blackbox

Fig. 2. Technical possibilities of a teleradiological communication. *1* Connection of report workstation with local safety functions; *2* simple connection by router with limited safety functions; *3* connection by router and firewall with higher safety and configuration possibilities; *4* interconnection of a proprietary blackbox that translates the DICOM data stream to other protocols, maybe with additional safety functions; *5* additional key-concept- and authentication programs on the DICOM workstation itself; *6* automated take-over of the contents of the DICOM communication to other Internet communication protocols (intermediate solution to present telemedicine concepts)

open platform with integrated safety concepts and access regulations. The first step to this solution will be the aforementioned way, based on a cheap DICOM-based image communication between as many radiological departments and private offices as possible in Germany. This communication platform can be extended to other clinical fields. Furthermore, new functions can be integrated, e.g. documentation of report, an organized teleradiology infrastructure, improvement of the financial basics and, last but not least, the step from teleradiology to telemedicine.

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