# Chapter 1 Academic Tendencies in Policy Frameworks for Fostering Entrepreneurial Innovations



Maribel Guerrero 🕞 and David Urbano 🕞

## 1.1 Introduction

Entrepreneurship and innovation are strongly related topics since Schumpeter's (1942) seminal work about "creative destruction." Over the last eight decades, the entrepreneurship literature has been oriented to the individual or the firm, while the innovation literature has paid attention to the structure and policies (Zahra and Wright 2011). Despite this disconnection, convergent studies found insights about a positive relationship between robust technology transfer regulations and high-growth entrepreneurship characterized by higher innovation contributions and high-skilled human capital (Guerrero and Urbano 2017, 2019; Mosey et al. 2017; Urbano et al. 2019). The effect of policies may explain entrepreneurial innovation's dynamic rates across territories. According to Guerrero and Urbano (2019), the accumulation of knowledge about technology transfer policies has highlighted the replication of the US technology transfer system and legislative systems. Nevertheless, little is known about the effectiveness of the replicated technology transfer policies for fostering entrepreneurial innovation across the globe (Audretsch 2004; Audretsch and Link 2012; Gorsuch and Link 2018; Guerrero and Urbano 2019; Link and van

M. Guerrero (🖂)

Facultad de Economía y Negocios, Universidad del Desarrollo, Santiago, Chile

D. Urbano

Northumbria Centre for Innovation, Regional Transformation and Entrepreneurship (iNCITE), Newcastle Business School, Northumbria University, Newcastle upon Tyne, UK

Centre for Innovation Research (CIRCLE), Lund University, Lund, Sweden e-mail: maribel.guerrero@northumbria.ac.uk

Department of Business and Centre for Entrepreneurship and Social Innovation Research (CREIS), Universitat Autònoma de Barcelona, Bellaterra, Spain e-mail: david.urbano@uab.cat

Hasselt 2019a). Current academic discussions claim to clarify questions related to policies, legislation, and strategies implemented by governments across countries/ continents to stimulate entrepreneurial innovations; the effectiveness of replicated United States (U.S.) technology transfer programs (e.g., the Bayh-Dole Act; the Small and Business Innovation Research -SBIR-, and other programs); the measures implemented to evaluate the performance and the success of entrepreneurial innovations policies; and the novel theoretical approaches for a better understanding of the determinants/consequences of entrepreneurial innovations policies. Inspired by these academic discussions, this chapter addresses a literature review for a better theoretical-empirical understanding behind the (un)success of technology transfer policies and legislation that stimulates entrepreneurial innovation across the world. The two research objectives of this chapter are: (a) to provide a better understanding of entrepreneurial innovations across diverse organizational and geographical contexts; and (b) to provide intercountry evidence about the success of governments' interventions to promote entrepreneurial innovations through ecosystems' agents (e.g., replication of U.S. technology transfer policies or new legislation). We revised the accumulation of knowledge linking entrepreneurship, innovation, and policy from 1970 to 2019. Concretely, we identified 431 publications that examine what entrepreneurial innovations mean and which type of policy frameworks have been implemented to foster entrepreneurial innovations worldwide.

The remainder of this chapter is organized as follows. Section 1.2 clarifies the definitions of entrepreneurial innovations adopted in previous studies as well as their connection with a public policy perspective. Section 1.3 introduces a review of the existing literature adopting narrow criteria (entrepreneurship, innovation, and policies) to evidence the contextual focus of previous studies. Section 1.4 highlights an agenda for additional research on this topic. In the final section, we conclude by outlining policy implications.

#### **1.2 Entrepreneurial Innovations and Policy Frameworks**

#### **1.2.1** Defining Entrepreneurial Innovations

There is not a consensus about what entrepreneurial innovations mean (see Table 1.1). The concept of entrepreneurial innovation was introduced by Schumpeter (1942). In Schumpeter's perspective, entrepreneurial innovations represented the natural consequence of entrepreneurs' creative destruction when transforming the means into radical/marketable innovations. A plausible explanation was related to certain policies (e.g., tax or labor reforms or incentives) that directly or indirectly influenced the entrepreneurs' transformation of means into radical/marketable innovations. Sixty years later, Von Bargen et al. (2003, p. 315) extended the understanding of entrepreneurial innovations by analyzing a small group of high-growth companies that transformed their industries. The explanation of this transformation

Entrepreneurial innovations	Policy focus	Authors
"creative destruction as an inherent consequence of the means of production in the hands of entrepreneurs."	"approached issues of tax policy, wage formation, monetary policy in a pragmatic way."	Schumpeter (1942)
"a small group of high-growth entrepreneurial companies that transformed the industries they entered" p. 315	"how Federal policy changes have steadily pushed the pendulum back in favor of enhancing intellectual property protection for entrepreneurial innovations through myriad changes to the patent and copyright laws" p. 318	Von Bargen et al. (2003)
"entrepreneurial firms that contribute towards a more sustainable society through innovation" p. 1	"how governments can foster or hinder them through tax, incentives, subsidies, and grants" p. 4	Cohen (2006)
"innovations made by outsiders to a specific industry, constitute a crucial ingredient in a well-functioning market economy" p. 488	"how the intensity of competition and competition policy affects the incentive for entrepreneurial innovations" p. 490	Norbäck and Persson (2012)
"as involving the disruption of existing industries and creation of new ones through multi-level processes and stakeholders, multiple actors and multiple contexts that constitute different entrepreneurial ecosystems" p. 1100	"how contexts regulate entrepreneurial innovation and contexts are (1) industry and technological contexts; (2) organizational contexts; (3) institutional and policy contexts (distinguishing between formal and informal institutions); and (4) social contexts" p. 1100	Autio et al. (2014)
"entrepreneurs that commercialize their inventions or business ideas not only by entering the product market but also by selling them to incumbent firms" p. 13	"how tax policies affect entrepreneurs' choice of riskiness (or quality) of an innovation project, and on their mode of commercializing the innovation (market entry versus sale)." p.14	Haufler et al. (2014)
"enterprises that develop disruptive innovations adopting an entrepreneurial orientation -risk- taking, proactiveness, and innovativeness as well as, high-growth orientation" p. 295	"how subsidized public policy programs provide resources for collaborative projects involving universities and enterprises in emerging economies" p. 297	Guerrero and Urbano (2017)
"as new learning organizations that use and transform existing knowledge and generate new knowledge in order to innovate within innovation systems" p. 15	"how National innovation systems affect the generation and diffusion of knowledge and the formation of entrepreneurship through universities and the educational system, public policy, national regulation, and standardization" p. 15	Malerba and McKelvey (2020)

 Table 1.1 Entrepreneurial innovations fostered by policy frameworks

(continued)

Entrepreneurial innovations	Policy focus	Authors
"as the novel products/services/ technologies that have been the outcome of an efficient interface between the agents from local entrepreneurial ecosystems and innovation ecosystems" p. 1350	"intuitively, entrepreneurial innovations could be a proxy to measure the effectiveness of technology transfer policies/legislations" p. 1350	Guerrero and Urbano (2019)
"as innovative and ambitious entrepreneurial activities in emerging economies" p. 1405	"that emerge within environments characterized by favorable policy support towards entrepreneurs, government subsidies for new technology, and R&D transfer" p. 1405	Amorós et al. (2019)

Table 1.1 (continued)

Source: Author

resulted from the government intervention that enhanced intellectual property protection by implementing patent/copyright laws and judicial procurements (Von Bargen et al. 2003, p. 318). A few years later, Cohen (2006, p.1) introduced sustainability by assuming that entrepreneurial innovations contribute to a sustainable society's configuration. In this view, an entrepreneurial ecosystem and the government's interventions play a relevant role in fostering entrepreneurial innovations through tax, incentives, subsidies, and grants (Cohen 2006, p.4). Afterward, Norbäck and Persson (2012, 488) emphasized that the lower number of entrepreneurial innovations explained outsiders' existence within specific industries. In this vein, the intensity of competition policies may incentivize entrepreneurial innovations by a few entrepreneurs with high growth orientation (Norbäck and Persson 2012, p.490). Similarly, Haufter et al. (2014, p.13) explained entrepreneurial innovations as the link between public policies and the commercialization of inventions or business ideas; specifically how tax policies affect entrepreneurs' choice of riskiness (or quality) of an innovation project and their mode of commercializing the innovation (market entry vs. sale) (Haufter et al. 2014, p.14). Then, Autio et al. (2014) adopted an integral perspective to highlight the entrepreneurship ecosystem's intersection and the innovation ecosystem. This intersection was explained through multi-level processes among actors and specific contexts that regulate the development of disruptions of existing industries. In this view, entrepreneurial innovations were understood as the development of entrepreneurial initiatives focused on radical innovations based on the co-creation among multiple actors within a defined space/time (Autio et al. 2014, p.1100). Therefore, entrepreneurial innovations were the result of an effective policy that fosters entrepreneurship and innovation ecosystems. Likewise, Malerba and McKelvey (2020, p.15) extend entrepreneurial innovation definitions with a learning perspective of organizations and how ecosystems influence the generation and diffusion of marketable innovations. Over the last five decades, the literature on entrepreneurial innovations showed an underrepresentation of this phenomenon in the context of emerging economies. Guerrero and Urbano (2017, p.295) expand the definition of entrepreneurial innovations by introducing the

relevance of context and how university-industry collaborations allow the emergence of this phenomenon in the context of emerging economies. Particularly, Guerrero and Urbano (2017, p.297) highlighted the crucial role of innovation and entrepreneurship policies and subsidies. Subsequently, Amorós et al. (2019, p. 1405) defined entrepreneurial innovations as innovative and ambitious entrepreneurial activities in emerging economies that emerge within environments characterized by favorable policy support towards entrepreneurs, government subsidies for new technology, as well as R&D policies. It inspired a few researchers to analyze the phenomenon in other emerging economies (Dossou and Ju 2019; Komlósi et al. 2019; Sharma and Sharma 2019; Ahworegba et al. 2020). In this chapter, based on these definitions, we defined entrepreneurial innovations as

the generation of novel products, services, and technologies that emerged within an efficient interface among agents involved in entrepreneurial ecosystems and innovation ecosystems. Intuitively, entrepreneurial innovations could be considered as a proxy to measure the effectiveness of technology transfer policies, as well as responsible for higher social and economic impacts.

#### **1.2.2** Policy Frameworks

Given the relevance of entrepreneurial innovations, worldwide governments have intervened through several policy frameworks and instruments that directly or indirectly have fostered entrepreneurial innovations. The first analysis reviewed the funding agents acknowledged in the 431 published papers related to entrepreneurial innovations (see Tables 1.2 and 1.3).

The majority of funding agents were related to university centers, government agencies, and other types of foundations in Canada, the U.S., China, and European countries. The constructive signal of analyzing funding agents is that we provide insights into the integration between agents involved in innovation and entrepreneurship ecosystems, especially over the last decade. First, we observe a certain grade of imitation from the U.S. frameworks related to entrepreneurial innovation, innovation, intellectual property, and technology transfer. The best example has been replicating the National Science Foundation structure/organization at national and regional levels across countries. Second, China provides a good example of the democratization of frameworks/instruments (e.g., entrepreneurship, innovation, and technology transfer) for fostering entrepreneurial innovations across provinces and cities. This strategy is positively related to the socio-economic development and growth of China. Third, the European zone has also provided a good example of integrating policy frameworks for fostering entrepreneurial innovations based on specific instruments/programs. It represented a good strategy for allocating adequate funds for innovation and entrepreneurship by all members, especially after the 2008-2010 financial crises. These efforts have contributed to the persistence and resilience within the Eurozone. Fourth, this analysis also reveals the

Focus	Funding agents	Country
Entrepreneurship and Innovation (169)	University centers: Cornell, Connecticut, Kansas, Massachusetts Institute of Technology, Northwestern, University California Irvine, Utah, Stanford, Virginia, Washington, Warton, Carnegie Mellon, Toronto, and others. <i>Government</i> : National Science Foundation, National Institutes of Health, NASA, National Bureau of Economic Research, Atlantic Canada Opportunity Agency, Canadian Social Science Council, and others. <i>Other</i> <i>foundations:</i> Alfred P Sloan, Kaufmann, Sorenson Legacy, Bankcard Fund for Political Economy, and others	
	<i>University centers</i> : Shanghai, Beijing, and among others. <i>Government</i> : National Science Foundation, Innovation, and Entrepreneurship, Ministry of Education – training programs, special provincial grants.	China
	<i>European Commission</i> : Research and Innovation FP7 program, Horizon 2020 program, EU2inno program, and among others. <i>Governments</i> : Agency for innovation and entrepreneurship (Belgium), Danish Social Science Research Council, Finish Innovation Agency, French National Research Agency, German Research Foundation, Greek National Funds, Swedish National Science, Swedish Agency for Economic and Regional Growth, Spanish Ministry of Economics and Competitiveness, and others. <i>Other foundations</i> : Broman (Sweden), WIHURI (Finland). <i>Universities</i> : Aalto, St. Gallen, Turin, Bocconi, Gothenburg, and others	Europe
Intellectual property and technology transfer (262)	<i>Government</i> : National Science Foundation, Department of Health, Department of Energy, Department of Defense, Department of Agriculture, U.S. Army, U.S. patent, and trademarks. <i>Universities</i> : Technology Transfer Offices, IP Offices, and others. <i>Other foundations</i> : Google, Microsoft, Mayo Clinics, Third frontier program, Leonardo Davinci fellowships, Thomas Edison fellowship, and others	Canada and the U.S.
	<i>Government</i> : National Science Foundation; National Intellectual Property Office; Council of Scientific Industrial Research; Bureau of Science, Technology and Intellectual Property per provinces, Ministry of Education, Ministry of Defense, and others <i>Other foundations</i> : Scholarship Council, Petro China, and others	China
	<i>European Commission</i> : European Patent Organization, European Science Foundation (ESF), World Intellectual Property Organization (Geneve), and specific community programs. <i>Government</i> : Intellectual Property Offices in the EU25 countries. <i>Other foundations</i> : Spain Bank, Max Planck Institutes, and others	Europe

 Table 1.2
 Funding agents fostering entrepreneurial innovations

Source: Authors

Policy frameworks	Objective (expectation)	Evidence (reality)	Countries	Source
SS: Direct funding of R&D firms	To induce an "additionality effect" in firms, with the result that investing more of their resources in R&D	The rationale of the intervention's continued relevance and its implementation performance; mainly focused on output additionality—no conclusive evidence.	17 OECD members	Cunningham et al. (2016a, b) OECD (2012a) Steen (2012)
SS: Fiscal measures	To encourage firms to invest in R&D through tax incentives.	Insights underestimate the increasing generosity of R&D tax incentives; full cost is not always transparent.	27 OECD members	Westmore (2013)
SS: Debt and risk-sharing schemes	To reduce the risk for lenders/ investors to facilitate access to external finance for innovative firms. Include subsidized loans and credit guarantees.	Scarce and mixed evidence; mainly focused on the "additionality effect." Poor credit culture without sufficient discipline and substantial administrative costs.	Denmark, Norway, Finland, U.K.	OECD (2011a, b)
SS: Technology extension services	To expand the diffusion/adoption of existing technology and to increase the absorptive capacity of targeted firms	The importance where geographically dispersed firms operate far from international best practices in their industries.	U.S., Japan, Germany, Canada, Spain, and Argentina	Shapira et al. (2011)
DS: Innovation procurement schemes	To stimulate the demand, the commercialization, the critical mass, and the access to funding easier.	Evidence is scarce and no conclusive.	Australia, Finland, Germany, Sweden, U.K.	OECD (2012b)

 Table 1.3 Policy Frameworks for innovative entrepreneurship in OECD countries

(continued)

Policy frameworks	Objective (expectation)	Evidence (reality)	Countries	Source
DS: Clusters	To facilitate collaboration on complementary economic activities (e.g., smart specialization)	Most countries have implemented platforms, international and specialized clusters. Scare evidence.	OECD	OECD (2009, 2012c)
RF: Intellectual property rights	Allow innovative entrepreneurs to protect their inventions	An effective IPR system allows entrepreneurs to have more time to grow their businesses before their ideas are imitated	OECD	OECD (2011a, b), WIPO (2004)
RF: Product market	To promote or inhibit competition	The economic effects of PMR are heterogeneous	OECD	Wölfl et al. (2010)
RF: Administrative	Seek to enter markets and also to grow	Evidence is the annual Doing Business report	OECD	OECD (2012d)
CF: Market for technology	Domestic, Foreign, competition	A few evidence on how to get access to technologies	Cross- country	OECD (2010)
CF: Labor and capabilities	Business support, attitudes, skilled capital	Firms suffer from a shortage of skilled labor	OECD	Toner (2011)
CF: Access to finance	Access to debit, venture capital, and other	A few evidence on how innovative businesses are financing their innovations	OECD	OECD (2008)
CF: Access to knowledge	ICT, cooperation, public/private investment	Evidence about networks of knowledge flows	OECD	Winters and Stam (2007)

 Table 1.3 (continued)

Source: Authors

Note: SS Supply-side, DS Demand-side, RF Regulatory frameworks, CF Complementary frameworks

underrepresentation of funding agencies based in emerging African, Latin-American, and Asiatic economies. Plausible explanations may be related to the limited sources of funding, the absence of publication associated with the funded projects' outcomes, as well as the lack of acknowledgment.

The second analysis reviewed the reports from funding agents in the Organization for Economic Cooperation and Development (OECD) countries (see Table 1.3). The positive signal of this analysis was the recognition of different

instruments from a supply-side (direct funding for R&D firms, fiscal measures, debt schemes, technology services), a demand-side (innovation procurement schemes), and connectivity (clusters) associated with elements that facilitated the development of entrepreneurial innovations. Moreover, the implementation of regulatory frameworks focused on intellectual property rights, product market regulation, administrative procurements, and complementary frameworks on financing, market, labor, and transference of knowledge reveal the government interest in technology, innovation, knowledge transfer-commercialization, and entrepreneurship. The negative signal was the limited, mixed, and inconclusive evidence regarding the effectiveness of these listed policy frameworks and instruments (WIPO 2004; OECD 2008, 2009, 2010, 2011a, b, 2012a, b, c, d). As a consequence, nowadays, it is not possible to understand if the objectives have been achieved, if the impacts generated per each dollar beyond them have covered the expectative, or if the metrics are measuring the outcomes correctly (Winters and Stam 2007; Wölfl et al. 2010; Shapira et al. 2011; Toner 2011; Steen 2012; Westmore 2013; Cunningham et al. 2016a, b). By considering the identified dual effects within the policy frameworks, the most critical gap identified in the literature has been the lack of evaluating studies about the effectiveness of technology transfer policies, programs, and legislation. A plausible explanation is the lack of metrics about how each dollar/euro invested in these public mechanisms has been transformed into entrepreneurial innovations and how these entrepreneurial innovations have impacted the regional and economic growth (Guerrero and Urbano 2019).

The third analysis reviewed the globalization of the technology transfer legislation across the globe (see Table 1.4). In North America, Link and van Hasselt (2019b) argue that the 1980 Bayh-Dole Act provided an incentive for universities to establish a TTO and position themselves for formally transferring faculty inventions through patent licensing. In Europe, the policy framework focused on supporting entrepreneurial innovations via intellectual property (Harvey 1992; Azagra-Caro 2011; Kilger and Bartenbach 2002), technology-based firms (Gallochat 2003), and research commercialization (Milthers 2003). In the rest of the world, the emergence of technology transfer policies that supported entrepreneurial innovations started in the 1990s and 2000s. Inspired by the Bayh-Dole Act, Chile and Colombia promoted intellectual property legislation (Reichelt 2007; Castro Peñarrieta and Canavire-Bacarreza 2019), while Brazil and Mexico fostered technology innovation legislation (Pojo et al. 2013; Guerrero and Urbano 2017). Likewise, Asian and African countries implemented patent law (Zolotykh 2003), High technology programs (Guo 2007), Industrial Revitalization programs (Takenaka 2005), technology transfer law (Asmoro 2017), and intellectual property Law (Kochupillai 2010; Reichelt 2007).

		Entrepreneurial innovations
Continents	Legislation	support
North America	USA– 1980 Bayh-Dole Act (Link and Hasselt 2019b)	Via Patents
Latin America	Chile – 1991 Intellectual Property Law (Castro Peñarrieta and Canavire-Bacarreza 2019) Colombia – 1995 Intellectual Property Law (Reichelt 2007) Brazil – 2004 Innovation Law (Pojo et al. 2013) Mexico – 2009 Technology innovation Law (Guerrero and Urbano 2017).	Via intellectual property Via intellectual property Via innovation and exports Via technology-based firms and TTOs
Europe	UK – 1985 Kingman Letter (Harvey 1992) Spain – 1986 Science Law (Azagra-Caro 2011) France – 1999 Innovation Act (Gallochat 2003) Denmark 1999 Inventions Act (Milthers 2003) Germany – 2002 Employee Invention Law (Kilger and Bartenbach 2002)	Via intellectual property Via intellectual property Via technology-based firms Via research commercialization Via intellectual property
Asia	Russia – 1992 Patent Law (Zolotykh 2003) China - 1994 High technology program (Guo 2007) Japan – 1999 Industrial Revitalization (Takenaka 2005) Korea – 2000 Technology transfer law (Asmoro 2017) India – 2008 Intellectual property Law (Kochupillai 2010)	Via intellectual property Via intellectual property Via technology transfer Via patenting Via intellectual property
Africa	South Africa – 2008 Intellectual property Law (Reichelt 2007)	Via intellectual property

Table 1.4 Globalization of technology transfer policies that support entrepreneurial innovations

Source: Authors

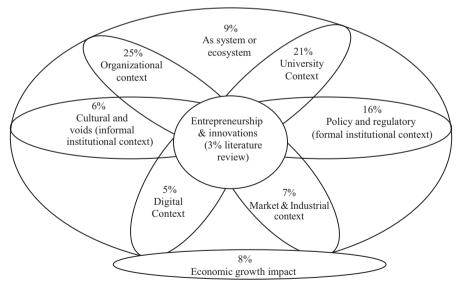
# **1.3 The Link Between Entrepreneurship, Innovation,** and Policy Frameworks On Published Research

After observing the lower number of publications about "entrepreneurial innovation," we decided to adopt a comprehensive analysis of research published in the Web of Science database better to understand the links between entrepreneurial innovations and public policies. We extend the research adopting the following criteria: (1) using three selecting keywords related to entrepreneurship, innovation, and policies in the title and abstract included per paper; (2) including the analysis of funding agencies acknowledged in the paper; and (3) the period of analysis was from 1971 (since the publication of Schumpeter's seminal work in 1942) to 2019. After the cleaning process, we identified 431 articles, mostly concentrated in the last decade.

By adopting the Autio et al.'s (2014, p. 1098) framework, we coded into one of ten categories— organizational context (strategies), market conditions (industry effects), social context (societal effects), institutional context (informal institutional

conditions), public policy (formal institutional conditions), digital context (digitalization effects), university context (university effects), ecosystem (system effect), economic growth (geographical effects), and literature review papers. There are two rational arguments behind the configuration of the framework's categories. First, the framework identifies each contextual dimension, where public regulations and policies could produce influences that provide insights about their effectiveness. Second, the framework allows mapping the geographic research settings where those public regulations and policies.

Figure 1.1 illustrates the published papers' representative trends about the categories related to entrepreneurial innovations from 1971 to 2019. The first trend shows that 47% of publications are concentrated on organizational context (24%) and university context (21%). In the organizational context, the studies focused on analyzing how organizations design strategies, configure networks and modify their governance structures. More concretely, how these organizational actions are positively related to the achievement of sustainable outcomes by adopting orientations towards innovation (R&D and IPR) and entrepreneurship (corporate venturing) (e.g., see Burgelman 1986; Studdard and Darby 2008; Dunlap-Hinkler et al. 2010; Ryan and Giblin 2012; Nathan and Lee 2013; Mrożewski and Kratzer 2017; Urbaniec 2018). However, we also observed a reduced number of publications related to understanding how external technology transfer frameworks are positively associated with the highest organizational performance. Likewise, the published studies contextualized into universities reveal insights about the university capabilities responsible for transforming knowledge into disruptive/commercial



Source: Authors

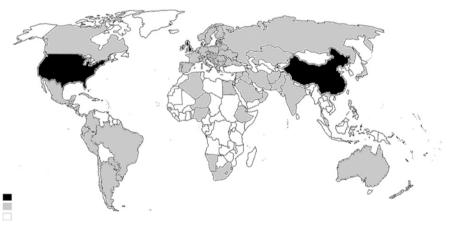
Fig. 1.1 Linking Entrepreneurship, Innovation, and Policy Frameworks. (Source: Authors)

innovations. Also, the studies show how university capabilities are conditioned by IPR laws such as copyright, patents, licenses, trademarks, trade secrets, and among others (e.g., see Goldsmith and Kerr 1991; Zenie 2003; Sáez-Martínez et al. 2014; Thongpravati et al. 2016; Guerrero et al. 2015, 2016; Marozau and Guerrero 2016; Guerrero and Urbano 2012, 2017; Guerrero et al. 2019; Eesley and Miller 2018; Qian et al. 2018).

The second trend, at the institutional context, shows that 16% of published studies focused on evaluating the efficiency of specific policy frameworks, country regulations, and governmental instruments (formal institutional context) that enhance or diminish the development/commercialization of entrepreneurial innovations (e.g., see Lo et al. 2005; Tomes et al. 2000; Woolley and Rottner 2008; Audretsch and Link 2012; Batabyal and Nijkamp 2012; Alcalde and Guerrero 2016; Langhorn 2014; Audretsch et al. 2016; Nnakwe et al. 2018). Moreover, matching informal institutional context, a set of published studies (6%) has explored how certain institutional voids, ethical issues, and culture affect the development of entrepreneurship and innovations (e.g., see Golodner 2001; Brenkert 2009; Letaifa and Rabeau 2013).

The last trend shows that the rest of the published studies explored entrepreneurial innovations associated with ecosystem contexts (9%), digital contexts (5%), market context (7%), and the link with economic development (8%).

By type of economy, Fig. 1.2 shows the geographic view of published papers. Over the last four decades, the most represented context is related to the high-income economies (49%) followed by middle-income economies (21%) and low-income economies (18%). More concretely, over the last decade, we observed an increasing trend in analyzing simultaneously mixed-income economies (12%) in one academic publication. However, cross-country studies are still underrepresented in the literature. Being marked in black represents the most analyzed research



Source: Authors

Fig. 1.2 Mapping Research about Entrepreneurial Innovations Worldwide. (Source: Authors)

settings during our revised period. Therefore, being marked in grey means a few studies (e.g., at least one) in these research settings. This book will contribute with relevant insights about entrepreneurial innovations and policy frameworks worldwide.

#### 1.4 Discussing a Research Agenda

Future research agendas on entrepreneurial innovations open a window for investigating the four un-explored contexts.

*First, thinking about governmental context*, knowledge accumulation demands clarification about the policy frameworks' effectiveness. In particular, frameworks that stimulate entrepreneurial innovations at national and regional levels. It is also crucial to understand the (un)effectiveness in replicating/implementing the U.S. policy frameworks (e.g., Bayh Dole Act, SBIR, and other programs) in other countries, especially in the context of emerging economies. Given the current budget restrictions, it is critical to allocate public resources in innovation, entrepreneurship, and research areas that maximize society's return (e.g., the U.K. excellence framework).

Second, thinking about the emergence of digital contexts, we suggest that future studies analyze digital entrepreneurial innovations (e.g., platforms, technological artifacts, digital ecosystems, and digital entrepreneurship). The unexpected events (e.g., the COVID-19 pandemic and natural disasters) have especially promoted collaboration and disruptive entrepreneurial innovations to respond to the rapidly. We assume that this research line will continue growing in the following years in multiple perspectives (e.g., operational, strategical, open innovation, intellectual management). We also believe that entrepreneurial innovations in digital scenarios may represent a good alternative for emerging economies' socio-economic development.

*Third, thinking about the university context,* an interesting question may be related to how universities' participation in entrepreneurial and innovation ecosystems has increased entrepreneurial innovations. Indeed, universities' role in stimulating policy frameworks related to intellectual property, technology transfer, entrepreneurship, and universities' role in developing entrepreneurial innovation capabilities in the city, region, or country.

*Fourth, thinking about policy-makers context,* continue transparency, and followup of policy frameworks are crucial for ensuring their effectiveness. It implies robust metrics in both real-time and historical time for evaluating results and reconduct the direction. Future research should propose novel conceptual approaches (e.g., dynamic, evolutionary, and stakeholder) and methodological (e.g., longitudinal) approaches to defining/measuring entrepreneurial innovations and the effectiveness of instruments/programs that stimulate them.

### 1.5 Conclusions

This chapter represents an effort to draw together research that examines the policy framework's effectiveness that fosters entrepreneurial innovation across continents. Previously, a significant body of empirical research has been contributed to the effectiveness of U.S. technology transfer policies and legislation such as the Bayh-Dole Act and the Small Business Innovation Research Programme (see Audretsch et al. 2002; Mowery et al. 1999; Shane 2004; Siegel et al. 2003). Based on our literature review, the academic debate about policies' effectiveness still demands evidence at country, cross-country, and cross-continent with rigorous methodologies and robust datasets. Consistent with this, we dissect the literature of entrepreneurship and innovation for evidencing the numerous disruptive innovations introduced by entrepreneurial firms and how entrepreneurial innovation could be considered an outcome of effective regulations across regions, countries, and continents (Autio et al. 2014).

Previous studies provide policy-makers with evidence to inform and shape future legislative and technology transfer policies. However, there is a dearth of similar studies in other geographic regions that examine technology transfer policies' effectiveness. National governments in other regions have used a mix of policy approaches to encourage higher technology transfer levels between different actors in national economies. Some government interventions are cross-country, such as Europe's Horizon 2020, the OECD countries, and previous framework programs. Simultaneously, some of these policy initiatives are implemented without any legislative support, as is the case with significant technology transfer policies and legislation's effectiveness in a non-U.S. context to develop new empirical insights into technology transfer policies' effectiveness across continents. It is especially crucial for fostering technology transfer activities post-COVID-19 pandemic (Siegel and Guerrero 2021).

Acknowledgments Maribel Guerrero acknowledges the Facultad de Economía y Negocios at the Universidad del Desarrollo (Chile), the Northumbria Centre for Innovation, Regional Transformation and Entrepreneurship based on Newcastle Business School at Northumbria University (UK), and the Centre for Innovation Research (CIRCLE) at Lund University (SE) for their invaluable support. David Urbano acknowledges the financial support from the Spanish Ministry of Economy & Competitiveness [project ECO2017-87885-P], the Economy & Knowledge Department—Catalan Government [project 2017-SGR-1056], and ICREA under the ICREA Academia Programme.

#### References

- Ahworegba, A. H., Omoloba, J. O., & Estay, C. (2020). How firms risk through entrepreneurial innovations: Behavioural patterns and implications. *The International Journal of Entrepreneurship and Innovation*, 21, 146575032090362. https://doi.org/ 10.1177/1465750320903621.
- Alcalde, H., & Guerrero, M. (2016). Open business models in entrepreneurial stages: Evidence from young Spanish firms during expansionary and recessionary periods. *International Entrepreneurship and Management Journal*, 12(2), 393–413.

- Amorós, J. E., Poblete, C., & Mandakovic, V. (2019). R&D transfer, policy and innovative ambitious entrepreneurship: Evidence from Latin American countries. *The Journal of Technology Transfer*, 44(5), 1396–1415.
- Asmoro, P. K. (2017). Technology transfer in Indonesian state universities: Do IPRS play a significant role? *Indonesian Law Review*, 1, 49–78.
- Audretsch, D. B. (2004). Sustaining innovation and growth: Public policy support for entrepreneurship. *Industry and Innovation*, 11(3), 167–191.
- Audretsch, D. B., & Link, A. N. (2012). Entrepreneurship and innovation: Public policy frameworks. *The Journal of Technology Transfer*, 37(1), 1–17.
- Audretsch, D. B., Link, A. N., & Scott, J. T. (2002). Public/private technology partnerships: Evaluating SBIR-supported research. *Research Policy*, 31(1), 145–158.
- Audretsch, D. B., Kuratko, D. F., & Link, A. N. (2016). Dynamic entrepreneurship and technologybased innovation. *Journal of Evolutionary Economics*, 26(3), 603–620.
- Autio, E., Kenney, M., Mustar, P., Siegel, D., & Wright, M. (2014). Entrepreneurial innovation: The importance of context. *Research Policy*, 43(7), 1097–1108.
- Azagra-Caro, J. M. (2011). Do public research organizations own most patents invented by their staff? Science and Public Policy, 38, 237–250.
- Batabyal, A. A., & Nijkamp, P. (2012). A Schumpeterian model of entrepreneurship, innovation, and regional economic growth. *International Regional Science Review*, 35(3), 339–361.
- Brenkert, G. (2009). Innovation, rule-breaking and the ethics of entrepreneurship. Journal of Business Venturing, 24(5), 448–464.
- Burgelman, R. A. (1986). Managing corporate entrepreneurship: New structures for implementing technological innovation. In *Technology in the modern corporation* (pp. 1–13). New York: Pergamon.
- Castro Peñarrieta, L., & Canavire-Bacarreza, G. (2019). Can intellectual property rights affect multinational enterprises' entry modes? The Chilean case. *International Journal of the Economics* of Business, 26(1), 177–198. https://www.tandfonline.com/doi/pdf/10.1080/13571516.201 9.1553656?needAccess=true.
- Cohen, B. (2006). Sustainable valley entrepreneurial ecosystems. *Business Strategy and the Environment*, 15(1), 1–14.
- Cunningham, P. M., Cunningham, M., & Ekenberg, L. (2016a). Factors impacting on the current level of open innovation and ICT entrepreneurship in Africa. *The Electronic Journal of Information Systems in Developing Countries*, 73(1), 1–23.
- Cunningham, P. M., Gök, A., & Larédo, P. (2016b). The impact of direct support to R&D and innovation in firms. In *Handbook of innovation policy impact* (pp. 54–107). Cheltenham: Edward Elgar Publishing.
- Dossou Yedehou, L., & Ju, K. T. (2019). Opportunities and challenges for entrepreneurial innovations in Africa on the example of the Republic of Benin. St. Petersburg State Polytechnical University Journal Economics, 78(4), 144–156.
- Dunlap-Hinkler, D., Kotabe, M., & Mudambi, R. (2010). A story of breakthrough versus incremental innovation: Corporate entrepreneurship in the global pharmaceutical industry. *Strategic Entrepreneurship Journal*, 4(2), 106–127.
- Eesley, C. E., & Miller, W. F. (2018). Impact: Stanford University's economic impact via innovation and entrepreneurship. *Foundations and Trends® in Entrepreneurship*, 14(2), 130–278.
- Gallochat, A. (2003). French technology transfer and policies. In *Turning science into business: Patenting and licensing at public research organizations* (pp. 139–151). Paris: OECD.
- Goldsmith, R. E., & Kerr, J. R. (1991). Entrepreneurship and adaption-innovation theory. *Technovation*, 11(6), 373–382.
- Golodner, A. M. (2001). Antitrust, innovation, entrepreneurship and small business. *Small Business Economics*, *16*(1), 31–35.
- Gorsuch, J., & Link, A. N. (2018). Nanotechnology: A call for policy research. Annals of Science and Technology Policy, 2(4), 307–463.

- Guerrero, M., & Urbano, D. (2017). The impact of Triple Helix agents on entrepreneurial innovations' performance: An inside look at enterprises located in an emerging economy. *Technological Forecasting and Social Change, 119*, 294–309.
- Guerrero, M., Cunningham, J. A., & Urbano, D. (2015). Economic impact of entrepreneurial universities' activities: An exploratory study of the United Kingdom. *Research Policy*, 44(3), 748–764.
- Guerrero, M., & Urbano, D. (2019). Effectiveness of technology transfer policies and legislation in fostering entrepreneurial innovations across continents: an overview. *The Journal of Technology Transfer*, 44(5), 1347–1366.
- Guerrero, M., Urbano, D., Fayolle, A., Klofsten, M., & Mian, S. (2016). Entrepreneurial universities: Emerging models in the new social and economic landscape. *Small Business Economics*, 47(3), 551–563.
- Guerrero, M., Urbano, D., & Herrera, F. (2019). Innovation practices in emerging economies: Do university partnerships matter? *The Journal of Technology Transfer*, 44(2), 615–646.
- Guerrero, M., & Urbano, D. (2012). The development of an entrepreneurial university. *The Journal of Technology Transfer*, 37(1), 43–74.
- Guo, H. (2007). IP management at Chinese universities. In A. Krattiger, R. T. Mahoney, L. Nelsen, et al. (Eds.), *Intellectual property management in health and agricultural innovation: A handbook of best practices* (pp. 1673–1682). Oxford, UK: MIHR.
- Harvey, K. (1992). Managing the exploitation of intellectual property: An analysis of policy and practice in nine UK Universities, Doctor of Philosophy thesis at the University of Stirling, UK.
- Haufler, A., Norbäck, P. J., & Persson, L. (2014). Entrepreneurial innovations and taxation. *Journal of Public Economics*, 113, 13–31.
- Kilger, C., & Bartenbach, K. (2002). New rules for German professors. Science, 298, 1173–1175.
- Kochupillai, M. (2010). The protection and utilization of public funded intellectual property bill, 2008: A critique in the light of India's innovation environment. *Journal of Intellectual Property Rights*, 15, 19–34.
- Komlósi, É., Páger, B., & Márkus, G. (2019). Entrepreneurial innovations in countries at different stages of development. Φορcaŭm, 13(4), 23–34.
- Langhorn, K. (2014). Encouraging entrepreneurship with innovation vouchers: Recent experience, lessons, and research directions. *Canadian Public Administration*, 57(2), 318–326.
- Letaifa, S. B., & Rabeau, Y. (2013). Too close to collaborate? How geographic proximity could impede entrepreneurship and innovation. *Journal of Business Research*, 66(10), 2071–2078.
- Link, A. N., & van Hasselt, M. (2019a). Exploring the impact of R&D on patenting activity in small women-owned and minority-owned entrepreneurial firms. *Small Business Economics*, 1–6.
- Link, A. N., & van Hasselt, M. (2019b). On the transfer of technology from universities: The impact of the Bayh–Dole Act of 1980 on the institutionalization of university research. *European Economic Review*, 119(october 2019), 472–481.
- Lo, T. H., Liou, S., & Yuan, B. (2005). Organization innovation and entrepreneurship: The role of the national laboratories in promoting industrial development. *International Journal of Technology Management*, 30(1–2), 67–84.
- Malerba, F., & McKelvey, M. (2020). Knowledge-intensive innovative entrepreneurship integrating Schumpeter, evolutionary economics, and innovation systems. *Small Business Economics*, 54(2), 503–522.
- Marozau, R., & Guerrero, M. (2016). Conditioning factors of knowledge transfer and commercialization in the context of post-socialist economies: The case of Belarusian higher education institutions. *International Journal of Entrepreneurship and Small Business*, 27(4), 441–462.
- Milthers, S. (2003). Changing IPR regulations for researchers in Denmark. In Turning science into business: Patenting and licensing at public research organizations (pp. 129–138). Paris: OECD.
- Mosey, S., Guerrero, M., & Greenman, A. (2017). Technology entrepreneurship research opportunities: Insights from across Europe. *The Journal of Technology Transfer*, 42(1), 1–9.

- Mowery, D. C., Nelson, R. R., Sampat, B., & Ziedonis, A. A. (1999). The effects of the Bayh-Dole Act on US university research and technology transfer: An analysis of data from Columbia University, the University of California, and Stanford University. *Research Policy*, 29, 729–740.
- Mrożewski, M., & Kratzer, J. (2017). Entrepreneurship and country-level innovation: Investigating the role of entrepreneurial opportunities. *The Journal of Technology Transfer*, 42(5), 1125–1142.
- Nathan, M., & Lee, N. (2013). Cultural diversity, innovation, and entrepreneurship: Firm-level evidence from London. *Economic Geography*, 89(4), 367–394.
- Nnakwe, C. C., Cooch, N., & Huang-Saad, A. (2018). Investing in academic technology innovation and entrepreneurship: Moving beyond research funding through the NSF I-CORPS™ program. *Technology and Innovation*, 19(4), 773–786.
- Norbäck, P. J., & Persson, L. (2012). Entrepreneurial innovations, competition, and competition policy. *European Economic Review*, 56(39), 488–506.
- OECD. (2008). Promoting entrepreneurship and innovative SMEs in a global economy. Paris: OECD Publishing. https://doi.org/10.1787/9789264044357-en.
- OECD. (2009). Cluster, innovation and entrepreneurship. Paris: OECD.
- OECD. (2010). Knowledge networks and markets: A typology of markets in explicit knowledge. DSTI/IND/STP/ICCP(2010)3.
- OECD. (2011a). Business innovation policies: Selected country comparisons. OECD Publishing. https://doi.org/10.1787/9789264115668-en
- OECD. (2011b). Intellectual assets and innovation: The SME dimension, OECD studies on SMEs and entrepreneurship. Paris: OECD Publishing.
- OECD. (2012a). Financing business R&D and innovation in OECD science, technology and industry outlook 2012. Paris: OECD Publishing. https://doi.org/10.1787/sti\_outlook-2012-12-en.
- OECD. (2012b). Stimulating demand for innovation in OECD science, technology and industry outlook 2012. Paris: OECD Publishing. https://doi.org/10.1787/sti\_outlook-2012-en.
- OECD. (2012c). Science, technology and industry outlook 2012. Paris: OECD.
- OECD. (2012d). Operational environment for SMEs (dimension 4): Make public administrations responsive to SMEs' needs (small business act principle 4), in SME Policy Index: Eastern Partner Countries 2012: Progress in the Implementation of the Small Business Act for Europe, OECD Publishing. https://doi.org/10.1787/9789264178847-11-en
- Pojo, S. D., Vidal, V. S., Zen, A. C., & Barros, H. M. (2013). Management of intellectual property in Brazilian Universities: A multiple case study, working monograph of Insper.
- Qian, X. D., Xia, J., Liu, W., & Tsai, S. B. (2018). An empirical study on sustainable innovation academic entrepreneurship process model. *Sustainability*, 10(6), 1974.
- Reichelt, K. M. (2007). University technology transfer and national innovation policy: Success stories from Brazil, Colombia and South Africa. International Intellectual Property Institute. http://iipi.org/wp-content/uploads/2010/07/UniversityTechTransfer\_072507.pdf
- Ryan, P., & Giblin, M. (2012). High-tech clusters, innovation capabilities, and technological entrepreneurship: Evidence from Ireland. *The World Economy*, 35(10), 1322–1339.
- Sáez-Martínez, F. J., González-Moreno, Á., & Hogan, T. (2014). The role of the university in ecoentrepreneurship: Evidence from the Eurobarometer survey on attitudes of European entrepreneurs towards eco-innovation. *Environmental Engineering and Management Journal*, 13(10), 2541–2541.
- Schumpeter, J. A. (1942). *Capitalism, socialism and democracy*. New York: Harper & Brothers Publishers.
- Shane, S. (2004). Encouraging university entrepreneurship? The effect of the Bayh-Dole Act on university patenting in the United States. *Journal of Business Venturing*, 19(1), 127–151.
- Shapira, P., Youtie, J., & Kay, L. (2011). Building capabilities for innovation in SMEs: A crosscountry comparison of technology extension policies and programmes. *International Journal* of Innovation and Regional Development, 3, 254–272.
- Sharma, S., & Sharma, S. (2019). Agri-entrepreneurial innovations for rural prosperity and sustainable development. *Journal of Community Mobilization and Sustainable Development*, 14(1), 206–211.

- Siegel, D. S., Waldman, D., & Link, A. (2003). Assessing the impact of organizational practices on the relative productivity of university technology transfer offices: An exploratory study. *Research Policy*, 32(1), 27–48.
- Siegel, D. S., & Guerrero, M. (2021). The impact of quarantines, lockdowns, and 'reopenings' on the commercialization of science: micro and macro issues. *Journal of Management Studies*. https://doi.org/10.1111/joms.12692
- Steen, J. V. (2012). Modes of public funding of research and development: Towards internationally comparable indicators, OECD Science, Technology and Industry Working Papers, 2012/04. Paris: OECD Publishing. https://doi.org/10.1787/5k98ssns1gzs-en.
- Studdard, N., & Darby, R. (2008). From social capital to human resource development: A crosscultural study of the role of HRM in innovation and entrepreneurship in high technology organizations. *European Journal of International Management*, 2(3), 333–355.
- Takenaka, T. (2005). Technology licensing and university research in Japan. International Journal of Intellectual Property Law, Economy and Management, 1, 27–36.
- Thongpravati, O., Maritz, A., & Stoddart, P. (2016). Fostering entrepreneurship and innovation through a biomedical technology Ph.D. program in Australia. *International Journal of Engineering Education*, 32(3), 1222–1235.
- Tomes, A., Erol, R., & Armstrong, P. (2000). Technological entrepreneurship: Integrating technological and product innovation. *Technovation*, 20(3), 115–127.
- Toner, P. (2011). Workforce skills and innovation: An overview of major themes in the literature, OECD Education Working Papers, No. 55, OECD Publishing. https://doi.org/10.1787/5kgk6 hpnhxzq-en
- Urbaniec, M. (2018). Sustainable entrepreneurship: Innovation-related activities in European enterprises. *Polish Journal of Environmental Studies*, 27(4), 1773–1779.
- Urbano, D., Guerrero, M., Ferreira, J. J., & Fernandes, C. I. (2019). New technology entrepreneurship initiatives: Which strategic orientations and environmental conditions matter in the new socio-economic landscape?. *The Journal of Technology Transfer*, 44(5), 1577–1602.
- Von Bargen, P., Freedman, D., & Pages, E. R. (2003). The rise of the entrepreneurial society. *Economic Development Quarterly*, 17(4), 315–324.
- Westmore, B. (2013). R&D, patenting and growth: The role of public policy, OECD Economics Department Working Papers, No. 1047, OECD Publishing.
- Winters, R., & Stam, E. (2007). Innovation networks of high-tech SMEs: Creation of knowledge but no creation of value. Jena Economic Research Papers, No. 2007-042.
- WIPO. (2004). Intellectual property rights and innovation in small and medium enterprises. Geneva: World Intellectual Property Organization.
- Wölfl, A., et al. (2010). Product market regulation: Extending the analysis beyond OECD countries, OECD Economics Department Working Papers, No. 799, OECD Publishing. https://doi.org/10.1787/5km68g3d1xzn-en
- Woolley, J. L., & Rottner, R. M. (2008). Innovation policy and nanotechnology entrepreneurship. *Entrepreneurship Theory and Practice*, 32(5), 791–811.
- Zahra, S., & Wright, M. (2011). Entrepreneurship's next act. Academy of Management Perspectives, 25, 67–83.
- Zenie, F. H. (2003). Innovation and entrepreneurship: From science to practice. *American Laboratory*, 35(20), 42–45.
- Zolotykh, N. (2003). Legal regulation of protection and commercialization of intellectual property created by Russian public research organizations. In *Turning science into business: Patenting* and licensing at public research organizations (pp. 153–166). Paris: OECD.